



**GREATER  
ADELAIDE  
REGIONAL  
PLAN**

**Draft**  
September 2024



**STATE  
PLANNING  
COMMISSION**



## **Acknowledgment of Country**

The Kaurna, Peramangk, Ngadjuri, Ngarrindjeri and First Peoples of the River Murray Mallee First Nations are the traditional owners of the Greater Adelaide Region, connected to its lands and waters via ancient storylines and ancestral occupation.

The State Planning Commission and the Department for Housing and Urban Development acknowledges the deep, ongoing spiritual connection that Kaurna, Peramangk, Ngadjuri, Ngarrindjeri and First Peoples of the River Murray Mallee First Nations hold to the Greater Adelaide Region and commit to working together to protect and preserve the cultural values of the Greater Adelaide Region for current and future generations.

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# Vision

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## Introduction

**Adelaide is internationally recognised as one of the most liveable cities in the world and is fortunate to have some of the country's premier beaches, agricultural and wine regions right on its doorstep. The natural environment surrounding the metropolitan area and its townships are major tourist attractions, resulting in a significant source of economic activity. Greater Adelaide is also a great sporting and festival state and the home of some of Australia's most-popular cultural events.**

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The region is home to more than 1.5 million people (2023). It covers almost 11,000 sq km, from Cape Jervis in the south, to Murray Bridge in the east and the Barossa Valley in the north. The region comprises the lands and waters of four First Nations peoples: Kurna, Peramangk, Ngadjuri, Ngarrindjeri and First Peoples of the River Murray Mallee.

Quality of life is one the regions key advantages and is a core factor for individuals and families when choosing where to live. Projections show that up to 670,000 additional people could call Greater Adelaide home in 30-years' time – a 46% increase on today's population.

Targeted population growth can help build the depth of skills necessary to support the Government of South Australia's economic ambitions.<sup>1</sup> Protecting and enhancing Greater Adelaide's liveability for both current and future residents can help to attract and retain our best and brightest.

The Greater Adelaide Regional Plan (Plan) maps the government's long-term planning vision for Greater Adelaide to 2051 and beyond. It provides governments, businesses, industry and not-for-profit organisations with the data and direction to better plan for and respond to growth and change in our community and urban environment, whilst achieving our conservation goals. This is delivered within an electronic platform that can be tailored to the user's requirements.

<sup>1</sup> [SA-Economic-Statement.pdf \(premier.sa.gov.au\)](#)



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## During the next 30 years, the government needs to plan for:

1. Population growth of up to 670,000 people.
2. The construction of up to 315,000 additional homes.
3. The creation of up to 254,000 additional jobs.

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## Our biggest priorities

Australia is facing a national housing crisis and its impacts are being felt across the state. Ensuring an appropriate and timely supply of housing is one of the greatest priorities for the Greater Adelaide region, given the rising demand, constrained development-ready land supply and escalating prices.

Integrated planning plays a central role in identifying land and long-term infrastructure needs to support sustainable growth within the region. It highlights how these changes can be accommodated over a 30-year period with a focus on urban consolidation, logical expansion and renewal.

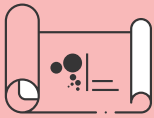


**As we grow, different housing types are required to meet the diverse and evolving needs of South Australians. We need more choices for families, multi-generational households, older people living independently for longer and the increasing number of single households.**

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This planning for new growth areas has been done within the context of a climate emergency, and the government's commitment to transforming the economy to net-zero emissions by 2050.

The global pandemic, political uncertainty, social inequality, biodiversity loss and the rise of automation and artificial intelligence all signal the need for a broader, more coordinated approach to how land is used as we enter a new era of planning for transition.



## The history of regional planning in South Australia

### South Australia has a proud history of strategic planning.

Colonel William Light and his plan for Adelaide took advantage of the natural elements and made a feature of significant parklands. Early suburbs were developed near the city and were more densely populated near high streets, tram stops and train stations. High streets provided goods and services to local communities.

Rapid post-war population growth and its subsequent demand for housing, and the emergence of widespread car ownership significantly influenced the urban form we have today.

*The 30-Year Plan for Greater Adelaide (30-Year Plan)* released in 2010, recognised the need to transition to an urban environment centred on walkable neighbourhoods and access to public transport.

**The 30-Year Plan introduced a target to achieve 70% of new development occurring as infill development (and 30% greenfield development). This approach to urban renewal and consolidation was reinforced in 2017 with the commencement of the *Planning, Development and Infrastructure Act 2016 (PDI Act)*. This included the introduction of the *Environment and Food Production Areas (EFPAs)* to safeguard areas of rural, landscape, environmental or food production significance.**

The 2017 update to the 30-Year Plan went even further, aspiring to achieve a highly ambitious target of 85% of all new development occurring in established suburbs (infill).

The PDI Act also saw the introduction of State Planning Policies (SPPs) in 2019, which established the government's overarching strategic directions for land use planning. *State Planning Policy 1: Integrated Planning* is particularly important for regional planning. It seeks to facilitate land development that integrates the delivery of infrastructure and services to create liveable and sustainable places that contribute to our prosperity.

The Plan provides a spatial representation of the SPPs for the region, supporting integrated, sustainable growth over 30 years in both greenfield and infill settings. Applying the SPPs spatially requires the holistic consideration of the PDI Act's Principles of Good Planning, the SPPs in their entirety, addressing regional context, population projections and the strategic management of land.

Long-term decisions around the prioritisation of land for housing and employment growth will be based on the principles of urban renewal, consolidation and logical expansion of established areas, supported by the provision of adequate infrastructure and services.

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## Digital innovation

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**South Australia is the only state to have a fully digitised planning system, which is widely acknowledged as the best in the country. This innovation has now been extended to include another Australian first – a fully digitised Regional Planning Portal.**

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This gives unprecedented access to the government's long-term vision for sustainable growth and change across the region and plays a critical role in identifying appropriate land for future housing, employment, open spaces, jobs and the necessary supporting infrastructure.

Whilst the 30-Year Plan developed under the repealed *Development Act 1993* contained both high-level strategic directions and regionally specific policies and their spatial application in the one static document, the PDI Act separates these in two separate planning instruments – the state's strategic planning directions which are set out in the SPPs, and the regional strategies and maps which are set out in the regional plans.

The benefit of this approach is the ability to provide clear and consistent certainty on the overarching directions for the state or region, whilst the digital regional plan provides a dynamic platform that can be more readily updated with current data and information. This provides an adaptable approach as to how those overarching directions are applied at the regional, sub-regional and more local level.

The Regional Planning Portal dramatically improves the coordination of land use and infrastructure and the ability to monitor and quickly respond to changing conditions. This transforms how we plan for long term growth.

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## A planning vision for Greater Adelaide

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### **A liveable, connected region, with world-leading industries, thriving communities and a cherished natural environment**

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Greater Adelaide is synonymous with a great way of life. Integrated urban planning and transport solutions support the aspiration of Living Locally, with equitable access to thriving natural environments and to the amenities people need for a healthy, prosperous life.

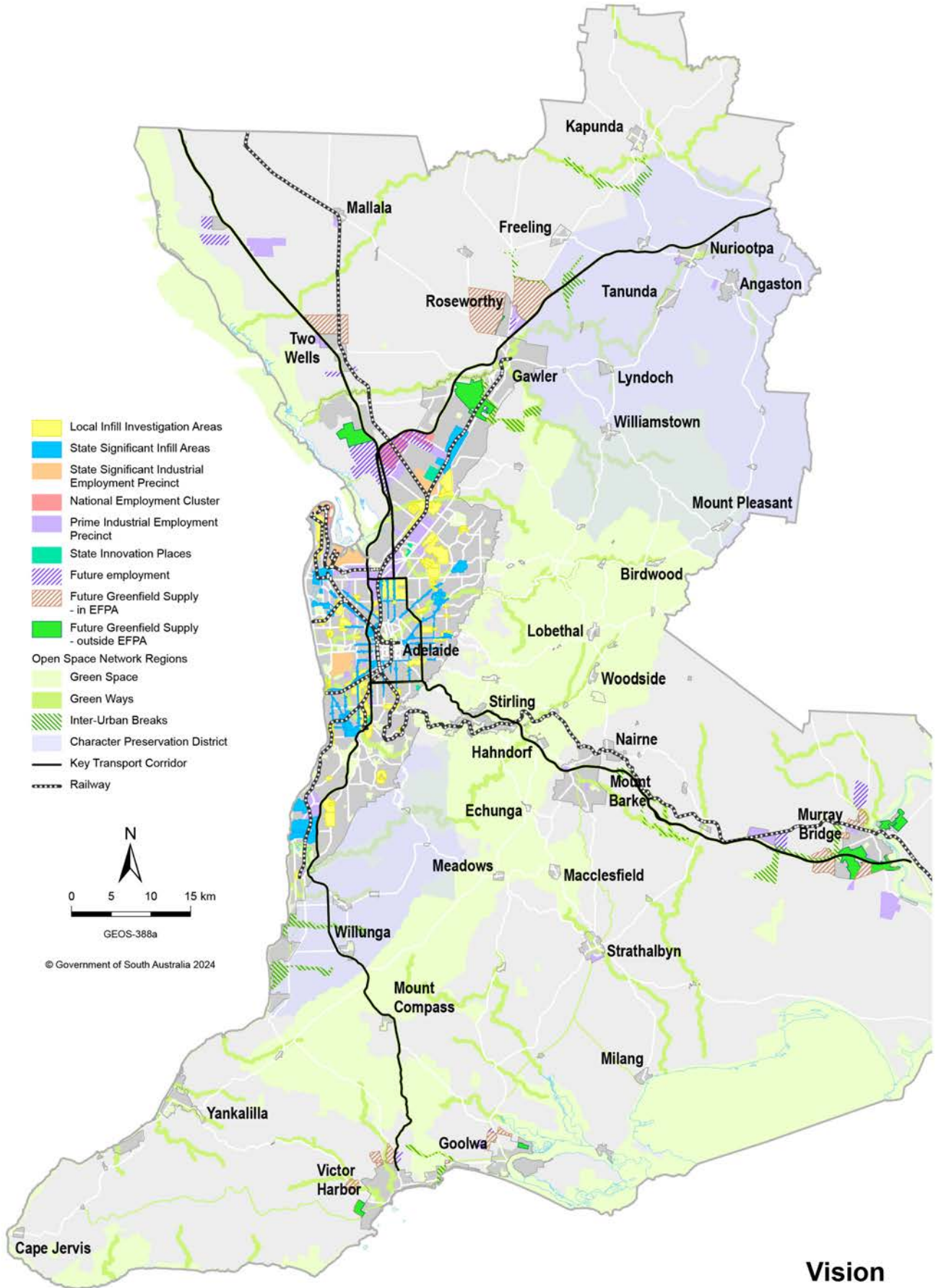
**Safe and secure housing is considered a fundamental right, and a diversity of affordable and sustainable housing options exist across the region, catering to various needs and lifestyles. This includes individual households, shared living arrangements, families and intergenerational living.**

Aboriginal culture is respected and celebrated. Planning with Country models have been developed in collaboration with Aboriginal Elders and cultural leaders to enable the delivery of a regenerative approach to planning and development.

Greater Adelaide's urban environment is increasingly integrated with local ecosystems valued as critical to health and wellbeing. The region's commitment to sustainable agriculture practices has resulted in the creation of thriving and innovative food bowls and productive landscapes, powered by green energy and water sources.

The workforce is skilfully trained to foster Greater Adelaide's capacity to innovate in a smarter, more inclusive economy. Rapid advancements and innovations in digitisation, automation and regenerative practices continue to expand South Australia's industrial capabilities and offer new products, services, and knowledge to the world.

While many young people leave the state to travel and seek adventure, Greater Adelaide provides ample opportunities to pursue passions and develop skills and fulfilling careers. Access to lifelong learning further enhances opportunities for personal and professional growth.



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**Greater Adelaide's future is a testament to the power of regenerative practices, technological advancements, and collaborative efforts. This thriving region serves as an example to the world, demonstrating how a commitment to equitable prosperity, circular economies and environmental stewardship can create a future filled with promise and hope for all.**

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## Pathways toward a regenerative future

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**Interconnected environmental and social sustainability challenges such as the impacts of climate change, are driving the need for Greater Adelaide to accelerate its transition to a regenerative future.**

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## Moving beyond sustainability

Since it was established in 2007, the World Future Council has amplified the concept of the regenerative city as one that restores the environment, develops the local economy and benefits the social and cultural life of its inhabitants, human and non-human.

**While sustainability goals have driven significant momentum over the past few decades and continue to do so, regeneration goes further. Where sustainability aims to do less harm - or at best, no harm - regeneration aims to do good, to have an enduring, restorative impact on people and places.**

This requires a shift in thinking from human-centric perspectives to all-of-life perspectives and includes complexity, non-linearity and adaptation. It requires long-term holistic systems-thinking to tackle the increasingly interconnected challenges across the region.

As an evolving concept, embedding regenerative thinking into land use planning can be viewed as abstract, without a practical framework and the tools that can be used in spatial planning.

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## **Supporting the transition to regenerative thinking in planning, the Plan promotes the concepts of:**

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**Inter-generational equity** - taking a long-term view while balancing current issues and striving for inter-generational equity.

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**Planning with Country** - learning from First Nations' custodianship of land and waters and working towards integrating Planning with Country principles.

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**Circularity** - enhancing the circular economy, promoting adaptive reuse and renewal of neighbourhoods.

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**Integrated planning and management** - Living Locally, integrated planning of land use and infrastructure and integrated water management systems.

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**Adaptive processes** - the digital Plan enables better ongoing monitoring and the ability to respond more nimbly to changes in conditions and new information.

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**Strategic foresight** - a structured and systematic approach of exploring plausible futures better prepares for change, used in addition to traditional spatial planning methods.

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Further work to develop a regenerative planning framework and toolkit will enable broader understanding and application of a regenerative lens to other state and local strategic spatial plans.



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# Greater Adelaide Regional Plan outcomes

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**Aligning with the vision, the Plan has been prepared to achieve the following outcomes:**

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**Outcome 1:**

More housing in the right places

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**Outcome 2:**

Liveable, accessible and inclusive communities

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**Outcome 3:**

A strong economy built on a smarter, cleaner future

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**Outcome 4:**

A greener, wilder and more climate resilient environment

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**Outcome 5:**

An integrated and connected region

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**Outcome 6:**

Coordinated delivery of land use and infrastructure planning

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## The urban form to deliver the vision

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### **The Plan outcomes can be realised by designing new communities and retrofitting existing low density residential areas into Living Locally neighbourhoods, serving as a guide to future-proof the region.**

This means Greater Adelaide's suburbs and townships will aspire to evolve as mixed-use, connected neighbourhoods where people can access their everyday needs within a comfortable walk, cycle or public transport journey from where they live. A diverse range of housing, jobs and services located closer together around activity centres or transport nodes will help achieve the aspiration of Living Locally.

Areas for new housing development and renewal considers the protection of character, heritage and natural areas, promotes the circular economy and provides access to green infrastructure and natural spaces.

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## Different regional contexts

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### **Living Locally is easier to achieve in some contexts than others. Often, established suburbs and town centres offer access to everyday needs within a short walk, cycle or public transport journey from home.**

As Greater Adelaide grows across a variety of locations including urban, rural and coastal areas, each will necessitate different variations of Living Locally, offering choice and flexibility. These variations depend on a neighbourhood's social mix, access and density. New communities will be master planned to achieve living local attributes, but these will logically evolve over time as development grows and population thresholds are met.

By recognising these various contexts, Living Locally neighbourhoods can respond to the qualities and characteristics of each community, ensuring appropriate levels of infrastructure, services and quality of life.

The Living Locally concept is discussed throughout the Plan. New strategies relative to different contexts across Greater Adelaide are identified in People, Housing and Liveability.

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# Context

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## Population

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**Greater Adelaide is home to 1.56 million people, about 84% of the state's total population.<sup>2</sup>**

**Between 2018 and 2023:**

- The Greater Adelaide region grew by 92,718 people from 1.35 million to 1.56 million at an average of 18,544 or 1.37% per year.
- 87.4% of South Australia's total population growth occurred in the Greater Adelaide Capital City region (the metropolitan area).
- Population growth in South Australia recovered strongly following the re-opening of international borders post-COVID-19 and the subsequent return of overseas migration.



**Over the past six years, annual population growth for Greater Adelaide Capital City and regional South Australia has been quite variable due to the COVID-19 pandemic (Figure 1). Despite the variability, the average annual growth rate has been around 1.2% which has been mostly driven by strong overseas migration.**

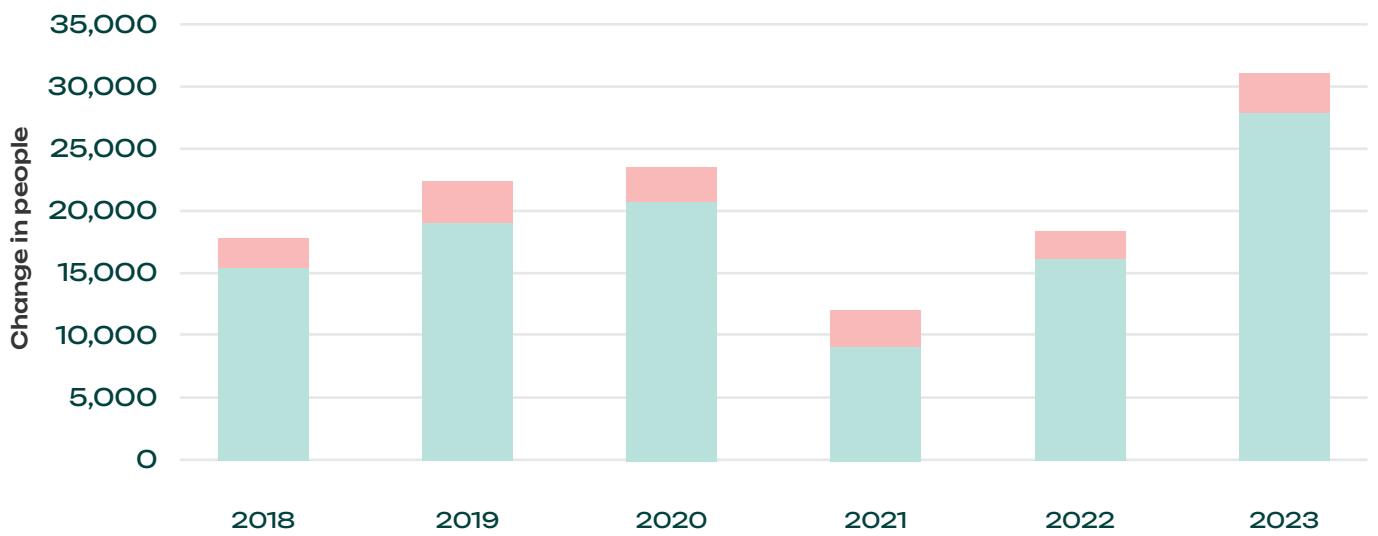
<sup>2</sup> As of 30 June 2023

<sup>3</sup> Census of Population and Housing published by the Australian Bureau of Statistics (ABS).

## Figure 1 - Annual population growth

Annual population growth, Greater Adelaide capital city and balance of South Australia, 2018- 23

Greater Adelaide Rest of SA



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## Projected population to 2051

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### **Population projections provide a picture of the population as it may develop in the future.**

Understanding the likely range for population growth and demographic change across the state provides a strong foundation on which to base planning for the future of Greater Adelaide.

The population projections used for the regional plan reflect the state's adopted high-growth projections derived from the 2021 Census. The high-growth scenario is used by state and local government when evaluating residential and employment supply. Actual population growth is tracked by the Australian Bureau of Statistics (ABS) on a quarterly basis.

Greater Adelaide is projected to grow by up to 670,000 people during the next 30-years (see Figure 2). Steady growth is projected in the working age cohorts (25-64) and strong growth in the population aged 65-79 years. The most significant growth is expected in the 80+ population which is expected to more than double (see Figure 3).

We need to plan for the additional housing and jobs to accommodate this growth and change, as well as the vital infrastructure and services needed to support future communities in the region.

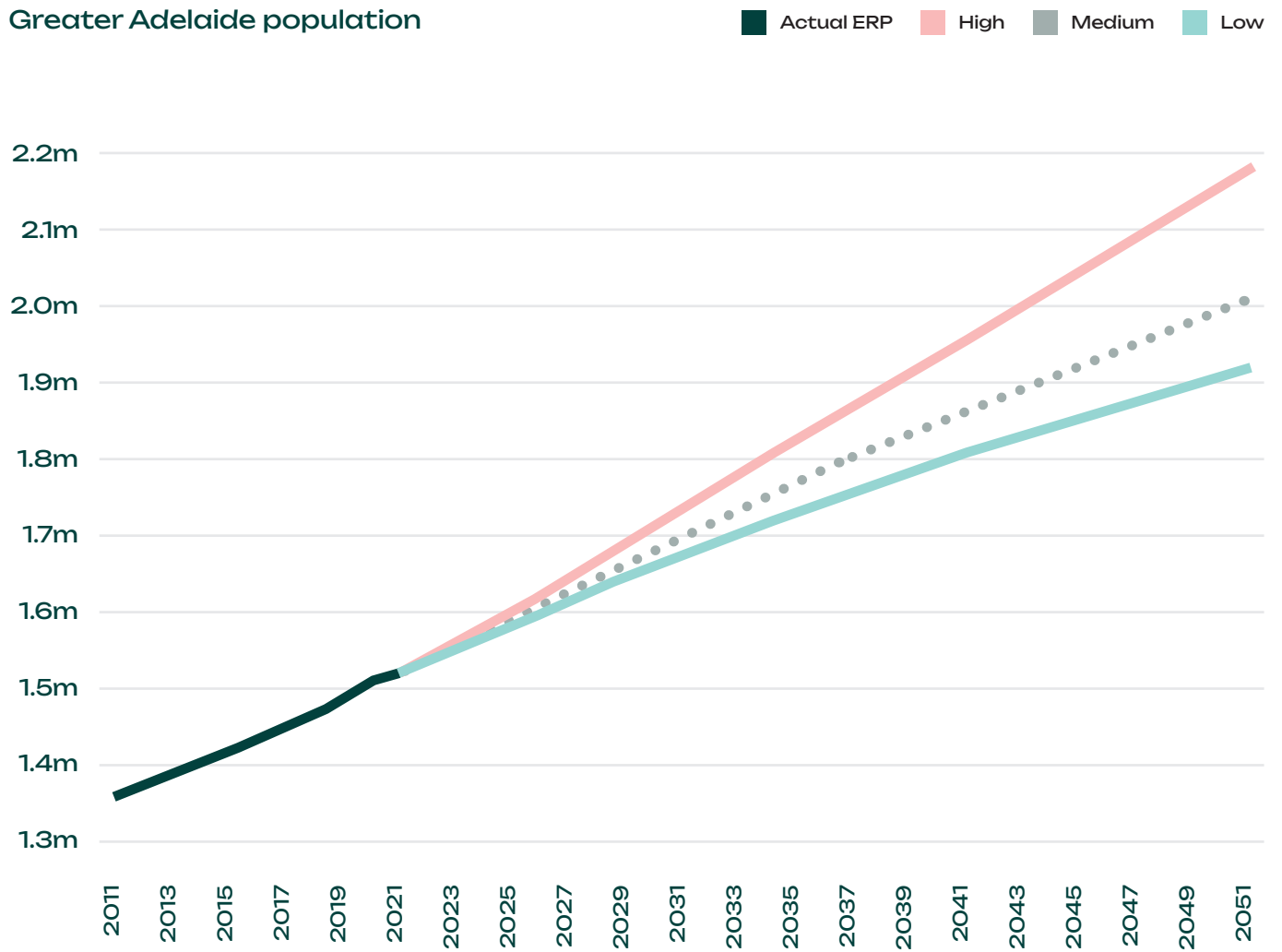
This anticipated population growth will help supply the skills necessary to meet current and future workforce needs, particularly in supporting an ageing demographic, and will attract entrepreneurs and job creators to transform South Australia's economy.

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**For more information on population change and projections, see [Population | PlanSA](#).**

## Figure 2 - Greater Adelaide population

Greater Adelaide population





**Figure 3 - Greater Adelaide population by age**





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# Housing trends and land supply

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**The planning system can help meet future housing demand by ensuring sufficient supply of land, coupled with well-timed infrastructure, and flexibility in zoning and policies to allow for housing diversity.**

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**Land supply reporting provides a point-in-time analysis of residential land development trends, projected demand, and land supply in Greater Adelaide. This information is used to determine the capacity of the planning system to provide an adequate supply of appropriate land to meet market demand.**

A 15-year supply of appropriately zoned land across a range of land supply types is critical to ensure that housing supply, choice and affordability is maintained to accommodate competing housing demand.

Table 1 highlights key statistics relating to current demand and zoned land capacity for residential development across the Greater Adelaide region. The table also identifies the projected longer term land supply needs for the region.

Historically, Greater Adelaide has been dominated by detached housing on large blocks of land and, at the other end of the spectrum, by multi-level apartment buildings. In the last decade, new housing products have emerged onto the market, including construction of a new generation of apartments in urban corridors zones and larger urban infill sites.

Detached dwellings are the predominant form of housing across Greater Adelaide making up 64% of the total housing stock within inner Adelaide, 74% in the middle ring, and 89% in the outer suburbs.<sup>4</sup>

Projections also indicate households will continue to become smaller, yet there is little diversity in dwelling sizes across Greater Adelaide. Three-bedroom dwellings are predominant across all land supply regions (LSRs) and the proportion of two-bedroom dwellings drastically reduces as we move further away from the centre of Adelaide, with only 19% of dwellings in middle Adelaide and 11% of dwellings in outer Adelaide offering two-bedroom options.

<sup>4</sup> 2021 ABS Census

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**Table 1 - Greater Adelaide residential development land capacity**

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<b>Data</b>	<b>Source</b>	<b>Minimum update frequency</b>
<b>Dwelling types</b>	PLUS	1 year*
<b>Number of dwellings built per year</b>	PLUS	1 year*
<b>Total dwellings</b>	PLUS	1 year*
<b>Dwellings occupied</b>	ABS	5 years
<b>Average people per household</b>	ABS	5 years
<b>Current housing land supply</b>	PLUS	1 year*
<b>Future housing land supply</b>	PLUS	1 year*

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\*Can be updated as required.

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# Employment trends and land supply

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**A prosperous economy requires us to have employment land that will accommodate our current and future industries, is appropriately serviced and connected to infrastructure and well connected to a skilled workforce.**

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**The planning system can support employment growth in the region by making sure there is enough land in the right places supported by the necessary infrastructure, and through flexibility in zoning and policies to allow for diverse business models.**

Land supply reporting provides a point-in-time analysis of employment development trends, projected demand and land supply across Greater Adelaide. This information will be used to determine the capacity of the land use planning system to provide an adequate supply of appropriate land to meet market demand.

The table below identify the current consumption rates and capacity of zoned employment land, as well as proposed longer term employment land for the Greater Adelaide region.

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**Table 2 - Greater Adelaide current consumption rates and zoned employment land**

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<b>Data</b>	<b>Source</b>	<b>Minimum update frequency</b>
Industry types (employment)	ABS	5 years
Vacant land consumption	PLUS	1 year
Employment land use mix	Valuer-General	1 year
Current employment land supply	PLUS	1 year
Future employment land supply	PLUS	1 year
Development activity	PLUS	1 year

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As of June 2023, the Greater Adelaide planning region contained 15,076 ha of zoned employment land distributed across 10 sub-regions, as illustrated in Figure 4. Over 50% was located within the Inner North and Adelaide West regions.

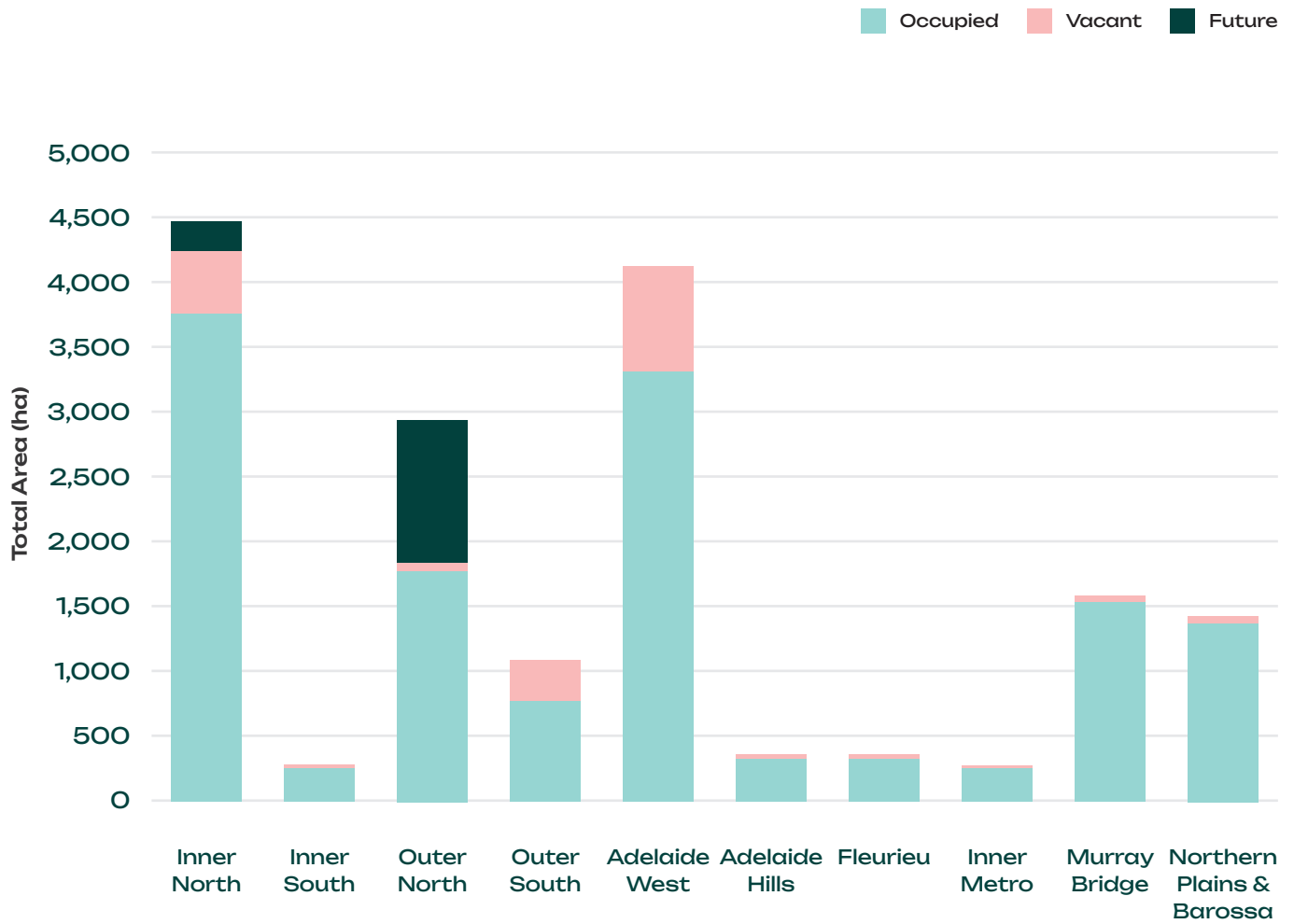
Conversely, the Inner Metro and Inner South regions combined accounted for only 3% of the total supply.

**The Outer North region accounted for close to 90% of all identified future employment land, with the remaining portion of identified land located in the Inner North region. More land is required over the next 30 years.**

During the 2022-23 financial year, 93 ha of zoned vacant employment land was consumed across Greater Adelaide. The majority of consumption occurred within the Adelaide West and Inner North regions, as illustrated in Figure 4.



**Figure 4 - Employment land supply by Region, June 2023**



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# People, housing and liveability

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## Outcome 1: More housing in the right places

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**Access to safe, secure and affordable housing is one of the most fundamental human needs. Housing provides the basis for stability and security in many social, cultural and economic aspects of individual and family life.<sup>5</sup>**

At its core, the national housing crisis has resulted from the interplay of factors increasing the demand for homes, whilst at the same time other factors have reduced the supply of new homes.

This housing demand has been driven by a range of factors, including changing economic circumstances, the rebound of inward migration following the COVID-19 pandemic, demographic changes and household composition, with smaller households becoming more common.

A range of economic and policy factors such as interest rates, taxation, investor demand and construction costs, has also contributed to the decline in housing affordability.

Regional planning plays an important role in facilitating the delivery of sufficient, well-timed land supply aligned with needed infrastructure and flexibility in zoning and policies to allow for housing diversity.

Housing affordability is supported by ensuring necessary land supply across Greater Adelaide, timely delivery of infrastructure and promoting increased mix of housing to meet community needs. The Plan further supports 'affordable living' by encouraging housing in locations with improved access to jobs, services and recreation making it easier to spend less time and money on transport.

<sup>5</sup> [What does 'Housing as a human right' mean in Australia? | AHURI](#)

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## Future housing land supply

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**Projections tell us we will need enough land for another 315,000<sup>6</sup> additional homes to be built over the next 30 years.**

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In 2024, land that is already zoned for residential development across Greater Adelaide has the capacity to accommodate approximately 200,000 homes, which is sufficient supply for at least the next 15 years. It is the speed of housing delivery that will best help the housing crisis, including the delivery of essential infrastructure to create development-ready land supply over the next 15 to 30 years.

Longer-term growth areas that could accommodate new homes to 2051 have been identified. These areas will need to undergo a rezoning process under the PDI Act.

Where possible, these homes for the longer-term should be distributed across the region, offering lifestyle choices and opportunities for people to live closer to their family, friends and places of employment or education.

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**There is a need for a combination of:**



**Infill  
development**



**Greenfield and township  
development**

<sup>6</sup> Based on 'high-growth' scenario and includes acknowledgment of the National Housing Accord target.





**These growth areas need to be in the right places, with the suitable timing of infrastructure provision, to provide for the needs and preferences of current and future communities.**

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Previous planning strategies introduced targets for the split of greenfield and infill development. This approach to urban renewal and containment was reinforced in 2017 with introduction of the EFPA to safeguard areas of rural, landscape, environmental or food production significance. These targets and accompanying policies succeeded in unlocking development in established areas of Adelaide close to jobs and services.

Given the EFPA protections and the principles and policies for urban renewal remaining in place, a target for the split of greenfield and infill is no longer considered necessary.

Housing targets for each local government, reflecting local planning and infrastructure provision, will encourage a more proactive and place-based approach for long-term housing needs and preferences.

How these targets will be delivered and the mix of land supply and housing types across greenfield, township and infill areas will vary, accounting for local context and community and market preferences for different communities.

Some areas can accommodate more growth and will require greater planning and infrastructure investment. Other areas will experience incremental, or lower growth, based on constraints and current policy settings, such as character and heritage areas.



**All new development, no matter where it is, must be done well.**

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## Identifying enough land for the dwellings we need

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**To deliver on housing targets for each local government area, enough land has been identified, once accounting for the various factors that influence bringing land and housing to market.**

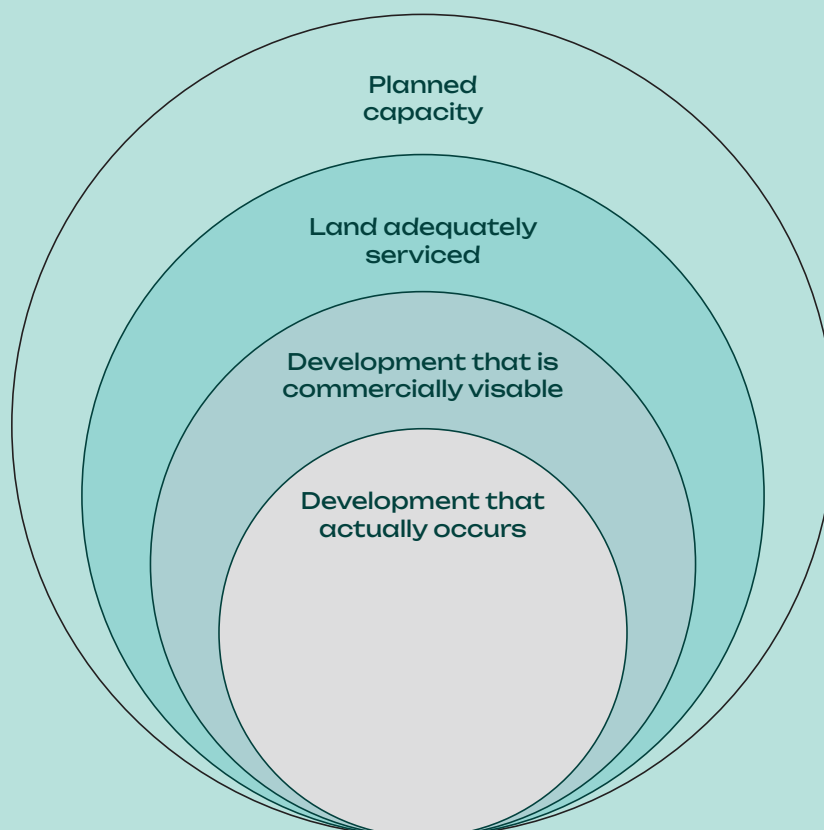
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The development process is complex and a range of factors beyond the planning system influence where, what type, when and how housing is delivered.

The amount of land that is developed is significantly less than identified for growth due to a range of factors, including the ability of land to be serviced by infrastructure, landowner intentions, construction costs and economic factors. An overview of housing targets for each LSR and local government can be found in the Implementation and Delivery section.

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Source 1: The Auckland Plan, Quantify Strategic Insights



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## Infill development

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**Infill development is a critical source of housing supply. It promotes better use of existing infrastructure and achieves the principles of Living Locally. Volumes and dispersal of infill development in some areas have fuelled community concerns where design quality, amenity, tree loss and parking have been impacted.**

A targeted approach to infill development will be the focus for accommodating the projected growth to 2051.

This means:

- No new general infill development areas are proposed. The focus is on improving design quality (and accepting diminished yields) in current general infill areas.
- Identifying more strategic infill areas, where greater residential densities can be accommodated, through better planning and coordination.

As of 2024, metropolitan Adelaide has the capacity to accommodate an estimated 96,000 infill dwellings within the existing zoning framework and under the current policies. This includes significant zoned capacity in Adelaide City (18,100 dwellings) and urban corridors (15,800 dwellings), as well as the existing general infill capacity within already zoned land.

To accommodate growth to 2051, capacity for a further 110,000 infill dwellings is identified to provide housing and locational choice. Strategic infill areas will be the focus for urban renewal to deliver these homes. They also provide opportunities to bring forward houses in well-serviced areas in the nearer term.

Strategic infill areas include urban renewal areas, centres, precincts or corridors identified for infill growth, subject to further planning and investigations. More detailed local planning and infrastructure investigations will be required by state and local government and private landowners to unlock the potential of this land. Who leads this work depends on the significance of the area to deliver large-scale urban renewal and the level of intervention required to facilitate the planning and coordination. See the State-significant infill areas and Local infill investigation areas sections.

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## **No new general infill development areas**

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**No new general infill areas have been planned or identified for future growth in Greater Adelaide. Where areas already support this type of development, the focus is on monitoring and improving development outcomes.**

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**This is achieved by both state and local government through:**

- Amendments to the Planning and Design Code (Code) to support more tree canopy protection, improved design outcomes, onsite storage and garage requirements.
  - Protecting areas that have character or historic value.
  - Supporting the amenity of neighbourhoods that are experiencing high levels of infill growth through improved streets, tree planting, open space and management of on-street traffic and car parking.
- 

**The move to a more planned and coordinated approach to urban development will primarily be shaped by new strategic infill areas, including activity centres and urban corridors development.**

<sup>6</sup> Based on 'high-growth' scenario and includes acknowledgment of the National Housing Accord target.

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## Greenfield and township development

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Greenfield and township development is the urban development of broad hectare land. This often occurs on farming land on the edge of suburbia like Angle Vale and Two Wells and regional satellite cities like Murray Bridge and Victor Harbor.

The development of new suburbs on the metropolitan fringe or around townships will continue to form an important part of dwelling supply. Master planning these areas will contribute towards Living Locally, while recognising that people will likely require a car journey to access employment or education opportunities.



**In 2024, Greater Adelaide has capacity for an estimated 106,525 greenfield dwellings within the existing zoning framework and under the current policies. This includes significant future zoned capacity in places like Concordia, Dry Creek, Sellicks and Hackham.**

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Land for a further 96,871 greenfield dwellings has been identified to support projected population growth required to cater for the 16-30-year time horizon.

However, not all areas have been well-planned, and we are playing catch-up in some greenfield growth areas in terms of trunk infrastructure delivery. As such, the focus is on the servicing of existing zoned land (0-15 years) and preserving areas for longer term greenfield growth as current areas are progressively serviced and delivered.

This is discussed further in the Greenfield and township development section.

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## Housing diversity and affordability

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### **Housing diversity needs to be considered in all infill, greenfield or township development contexts.**

A lack of housing diversity and choice is a barrier to many people achieving their housing preferences and aspirations. Policy settings need to deliver greater choice across dwellings and locations, resulting in diverse and adaptable housing that caters for households across their lifecycle. A range of factors primarily drive housing preferences, including convenience and access, the local environment, local amenities, proximity to facilities, safety and security and dwelling design and features. This makes a range of housing choices across all locations essential.

This is expanded on in Housing diversity and affordability.

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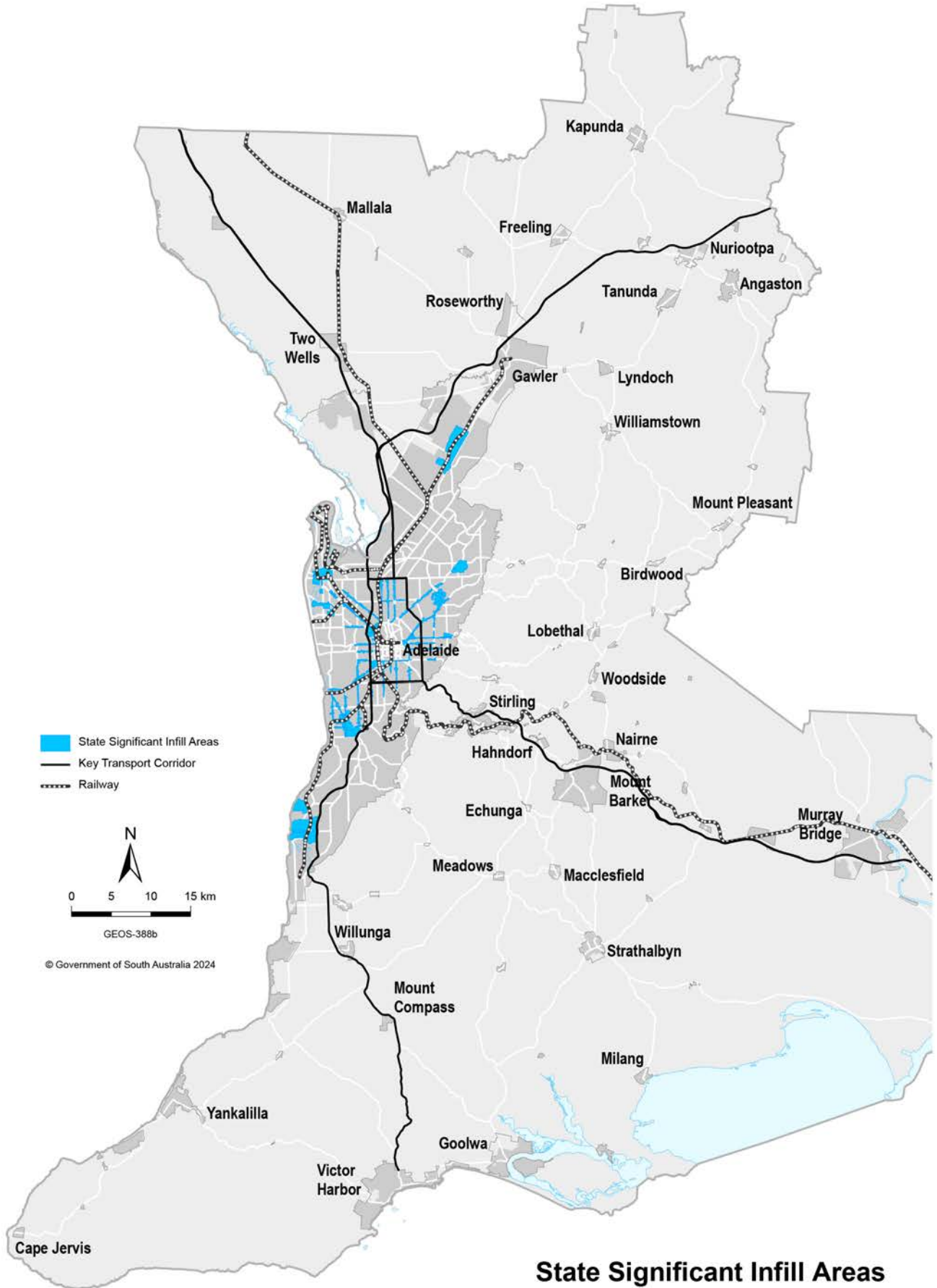
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## State-significant infill areas

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### Long-term strategic objectives:

1. State government leadership to improve planning, coordination, and delivery of state significant urban renewal and infill areas.
2. Encourage development of underutilised employment lands where integrated with housing, infrastructure, transport and essential services, and a net community benefit can be achieved.
3. Urban renewal areas allocate land for future employment, in particular, complementary knowledge-based industries, in locations that are well connected to a skilled workforce and to provide access to jobs and local conveniences for residents in adjacent areas.
4. Areas with a concentration of older public housing stock are renewed with a mix of new public and affordable housing and other housing.
5. Development opportunities in well-serviced, strategic locations, are maximised through a range of planning and non-planning incentives to provide diverse and affordable housing opportunities.
6. Opportunities for new higher density housing are maximised near transit corridors, while managing the interface with more sensitive development such as adjacent established housing, heritage and character areas.
7. Regional centres are a focus for greater housing choice to capitalise on high frequency mass transit, retail and services and other community infrastructure.
8. Capitalise on the role of Adelaide's City Centre as the heart of the state's civic, cultural and commercial life by increasing opportunities for people to live there.





**State-significant infill areas are identified by their scale, the level of government ownership and critical importance to achieve homes in the right places. They are typically close to high-frequency public transport managed and coordinated by the state.**

State-significant areas vary in terms of size, purpose, constraints, barriers and policy responses required. Some identified areas can occur on large, repurposed sites at higher housing densities. They are often large enough to establish their own character, while still respecting the established locality in which they sit. Given their location within established areas they can deliver the attributes of Living Locally, being near employment, amenities, transport options and capitalising on investments in infrastructure and services.

The use of land in this way makes environmental and economic sense and assists in providing choice and improved affordability in established areas. Infrastructure costs are often minimised through this form of approach.

Other state-significant areas are in the form of corridors along certain arterial roads or activity centres, which take advantage of public transport investments and deliver the attributes of Living Locally, with local employment, shops and services typically found in such areas.

The government will take the lead on planning, coordinating and de-risking state-significant infill areas that could be delivered in partnership with the private sector.

Adelaide City is also crucial for state significant infill growth and its role is heightened in delivering convenient and affordable housing opportunities for permanent residents, essential workers and students. The government will continue to collaborate with the City of Adelaide on delivering this.

A number of state-significant urban renewal areas and regional centres have been identified, as well as several urban corridors, subject to further planning and investigations. These areas provide opportunity for coordinated mixed use or higher density housing outcomes. Examples are identified in Table 3.

## Table 3 - State-significant infill and urban renewal types

Type	Examples
<p><b>Urban renewal areas</b></p> <p>Where government intervention and planning will be necessary to facilitate significant infill precincts in collaboration with the private sector. These include areas where:</p> <ul style="list-style-type: none"> <li>• The state owns significant amounts of land.</li> <li>• Significant infrastructure investment exists.</li> <li>• A high-level of coordination is required.</li> </ul>	<ul style="list-style-type: none"> <li>• Thebarton precinct</li> <li>• Kent Town / Stepney precinct</li> <li>• Glenside precinct</li> <li>• Ashford / Goodwood precinct</li> <li>• Le Fevre Peninsula</li> <li>• Seaton</li> <li>• Magill Campus</li> <li>• Paradise Interchange</li> <li>• Smithfield</li> </ul>
<p><b>Regional centres</b></p> <p>Key centres across metropolitan areas which are located on key public transport routes and significant employment and other services.</p>	<ul style="list-style-type: none"> <li>• Elizabeth City Centre</li> <li>• Port Adelaide Centre</li> <li>• Modbury Centre</li> <li>• Oaklands Park (Marion)</li> <li>• Noarlunga Centre</li> </ul>
<p><b>Urban corridors</b></p> <p>Identified arterial roads serviced by high frequency public transport and appropriate amenity. This builds on the 11 corridors rezoned in 2015, and the additional 12 corridors and sites with corridor zoning that have come online since 2015.</p>	<ul style="list-style-type: none"> <li>• The Parade</li> <li>• Unley Road towards Mitcham Centre</li> <li>• Torrens Road</li> <li>• Diagonal Road</li> <li>• Marion Road</li> </ul>
<p><b>Adelaide City</b></p> <p>Opportunities to provide significant infill in the form of mid to high rise apartments and mixed-use development, in collaboration with City of Adelaide.</p>	<ul style="list-style-type: none"> <li>• Adelaide CBD</li> </ul>

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## Urban renewal areas

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Land in government ownership can provide an opportunity to increase infill housing choice and supply in appropriate locations. Land used that is surplus to government needs, and areas with high ownership by South Australian Housing Trust (SAHT) and Renewal SA, can provide opportunity to serve as catalyst sites. Areas where significant infrastructure investment exists (particularly fixed-line mass transit) and a high-level of coordination is required, can also be of state interest.

**As part of the state's vision for a smarter and cleaner economic future, growth in cleaner and quieter industries is expected to increase demand for inner suburban employment and a greater mix of housing will create new opportunities.**

State-significant urban renewal areas such as the Thebarton and Hindmarsh precincts, Kent Town, Stepney, Glenside and Keswick, are well connected and have the potential to create mixed-use environments that are attractive places for people to live and work, playing a supporting role to State Innovation Places (SIP), including Lot Fourteen, Tonsley, and BioMed City. In addition, these sites will accommodate new jobs, reflecting their role and competitive advantages in new and growing economic sectors.

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## State planning and coordination through the renewal of public housing

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In areas with a high proportion of public housing, the government will plan, coordinate and deliver neighbourhood urban renewal, often in partnership with the private sector. This provides opportunities to establish a new mix of private, affordable and public housing. New infrastructure including open space, improved public realm and social infrastructure provision will also be considered in the planning of these renewal areas.

These urban renewal areas include locations with higher concentrations of ageing public housing. Areas such as Blair Athol and Woodville West have benefited from new private homes, improved social housing and investment in new public infrastructure. Government attention in these areas to ensure coordination of land and improved outcomes at higher densities is critical to success.



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## Thebarton (former West End Brewery)

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The government is planning to deliver a world-class, mixed-use precinct on the former West End Brewery site at Thebarton. Renewal SA will act as master developer to create a mixed-use community, targeting 1,000 new homes and incorporating at least 20% affordable housing.

There will be significant opportunities for commercial, hospitality, retail and government tenancies.

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### Further benefits from the high-level vision for the former brewery site include:

- Creation of an estimated 4,000 FTE jobs during construction peaking at 1,200 per year, plus approximately 187 new ongoing retail and hospitality jobs.
- Investment of around \$1 billion in public and private construction and development value over the life of the project.
- Significant areas of public open space as part of an enhanced River Torrens Linear Park, incorporating the State Heritage-listed Riverbank Garden.
- Continuous celebration of the site's history and heritage, with the possible adaptive reuse of high-profile heritage buildings such as the Walkerville Brewhouse and activation of the area around Colonel William Light's first Adelaide home, as well as recognition of Kaurna culture.

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## Regional centres

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Regional centres are large activity centres that service a broad population catchment, providing a full range of services like shopping, entertainment, health, community, and recreation opportunities. As major trip generators, these centres usually have existing frequent public transport services such as dedicated public transport rail, or O-Bahn interchanges. Examples include Marion, Elizabeth, Tea Tree Plaza and Noarlunga.

These centres provide opportunities for people to live locally by providing higher density development and better housing choice near employment, amenities and transport options, ensuring more people benefit from investments in infrastructure and service delivery.

**The northern suburbs of Adelaide will continue to accommodate the greatest share of growth, which positions Elizabeth as a strategically important regional centre. This creates a new opportunity to provide a blend of residential living, new business opportunities, education and cultural opportunities to transform it from a traditional retail centre to a mixed-use precinct, taking advantage of the electrified Gawler rail line.**

A renewed focus on areas in and around regional centres will need better coordination measures and consideration of current infrastructure capacity. A range of policies need to be investigated to ensure benefits are maximised in these locations including:

- Amendments to activity centre type zoning to encourage residential development, including incentive policies for affordable housing.
- Review incentives outside the planning system to encourage new housing in and around regional centres such as improved financial settings for apartment developments.
- State-led planning and coordination of transit focussed development around fixed mass transit such as Elizabeth, Modbury and Noarlunga.
- Review building heights to support greater opportunities for residential development. For example, development of 6-15 levels may be appropriate in regional centres.



Source 2: Encore Apartments - Sarah Constructions

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## More than just retail

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**Regional centres that are well located provide unique opportunities to combine higher-density housing, access to frequent transport and other social services and infrastructure.**

The ECH Encore Apartments in Modbury, South Australia, is an award winning 8-level mixed-use retirement living facility approximately 15 km northeast of Adelaide's CBD. It combines housing with a range of new social infrastructure, including a Montessori Early Learning Centre to encourage intergenerational connections on the site.

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## Urban corridors

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Urban corridor development along arterial roads, in the form of apartments and mixed-use buildings, creates opportunities and housing choice for people to live in inner metropolitan areas, close to employment opportunities, in well-designed housing forms that support diverse lifestyles.

**With superior access to high-frequency public transport and established main road retail, services and facilities, corridors provide more options for how people move around. Higher residential densities can also accommodate the local population growth needed to support existing local businesses, providing services to the broader local neighbourhood, not only corridor residents.**

Corridors can accommodate future housing growth and diversity, while at the same time, balance the desire to preserve the character of adjacent established neighbourhoods. The land uses and character next to these corridors will influence planning policies relating to the type, height and extent of development within the corridors. There is also the potential to increase corridor depths in some locations to increase housing supply and create larger sites that allow the interface with lower-density areas to be better managed. This will be considered through more detailed planning and analysis by the government based on the prevailing context and character of an area.

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## Maximising opportunities along the right corridors

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Height and interface policies are essential for providing well-designed buildings that manage the interface with more sensitive low-rise housing that often occurs at the edge of these zones. They also have a significant impact on potential dwelling yields and feasibility of projects.

**Some corridors have limited capacity to increase heights due to their depth, while others provide an opportunity to maximise opportunities for housing in well-located areas, while still managing impacts to adjoining properties.**

Allotments with a depth of greater than 50 m, or where there is potential for land to be amalgamated to achieve this, provide greater opportunities for building height and housing while maintaining appropriate interface with adjoining properties.

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### There are opportunities to facilitate more housing in corridors through review of policies such as:

- Consistent application of interface building heights policies:
  - Application of the 45-degree plane over north, east and west facing boundaries.
  - Application of the 30-degree plane over south facing boundaries.
- Revising interface building policy and the 'significant development site' test to further incentivise amalgamation and development in corridors (for example, two sites rather than four).
- Review building heights and notification triggers to remove requirements for notification where development meets the maximum building height and providing for third party appeal rights where this is exceeded.
- Reviewing carparking rates along high frequency public transport routes.
- Establish minimum heights and densities to ensure opportunities for well-located housing are not lost.
- Create a new Urban Corridor (Interface) Zone that encourages low-medium rise Missing Middle housing, and more sensitively integrates with established residential and character areas.

Urban corridors will be progressively introduced over the next 30-years as market conditions and available dwelling yield support additional supply. Urban corridors are likely to be extended firstly along roads that already have existing corridor zoning along portions of it that have responded to market conditions. New corridors will likely be introduced toward the latter half of the 30-year horizon.



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## Adelaide City

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**Adelaide City is the heart of our state’s civic, cultural and commercial life and is a key contributor to infill growth. It will play a more important role in delivering convenient and affordable housing opportunities for permanent residents, essential workers and students.**

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In 2024, the City housed over 25,000 people and plays an important housing role in the state. Between 2014 and 2024, the City has grown by over 4,500 more people living within the City, surrounded by 760 ha of National Heritage listed park lands. Strategic investments in the Riverbank precinct, education and health institutions and the Lot Fourteen Innovation Hub, along with policy initiatives such as the Capital City Policy Review, design review process, targeted rezonings and catalyst sites have facilitated well-planned growth within the City centre.

The planning required to facilitate these opportunities will be a collaborative effort between the City of Adelaide and the government.

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## Local infill investigation areas

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### Long-term strategic objectives:

1. Local area planning identifies and plans for additional housing opportunities to support a diverse range of housing to meet the evolving needs of local communities.
2. Areas are identified that will undergo changes in urban form and consider the complementary infrastructure and public realm improvements required to support these changes, including infrastructure contributions required to fund them.
3. Investigations are undertaken to address infrastructure capacity and identify planning, coordination and funding mechanisms to improve the sustainable delivery of local housing within established suburbs.

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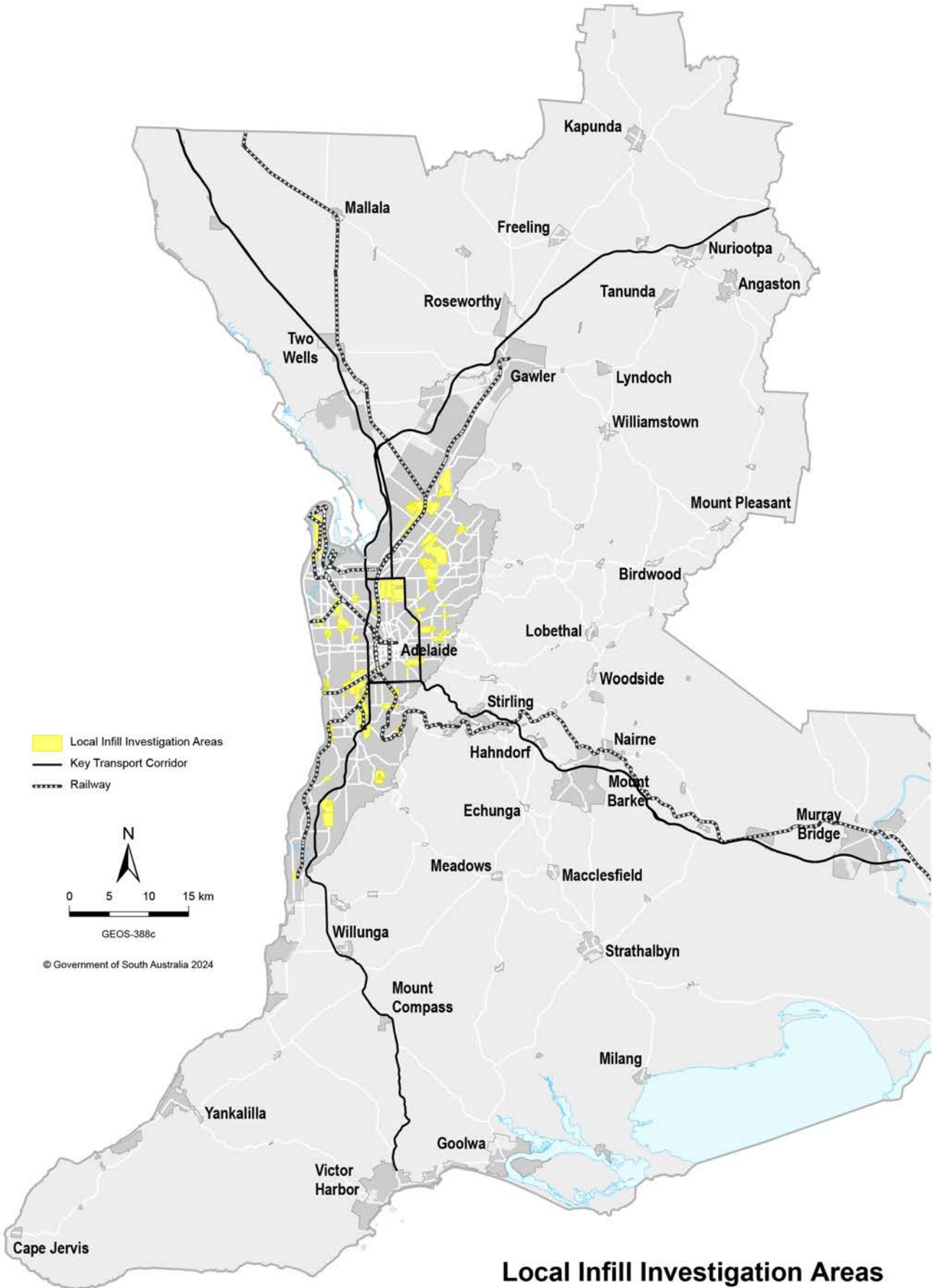
### **Local government plays a vital role in the planning for housing. Decisions made at the local level have a direct impact on the quantity, quality, and affordability of housing supply.**

Key local government functions such as initiating land rezoning, development approval and infrastructure delivery have impacts on housing location, density and cost, as does the determination of how surplus government land within a local area should be used. Local government is also in the best position to identify the placed based planning response.<sup>7</sup>

Local infill investigation areas have been identified which could provide for well-planned and well-located sources of medium density (or Missing Middle) diverse housing and smaller scale employment opportunities, to assist in meeting local government area housing targets set by the Plan.

More detailed planning work and infrastructure investigations will be required by local government and other stakeholders to unlock the potential of identified land. Examples are identified in Table 4.

<sup>7</sup> Local Affordable Housing Plan Toolkit



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## Table 4 - Local infill investigation area examples

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### Type

### Examples

#### Activity centres

Typically providing a level of local services and access to public transport.

- Salisbury City Centre
- Edwardstown Shopping Centre
- Mitcham Centre
- Burnside Village

#### Main street

Areas surrounding the traditional main street with some local services.

- Brighton Road, Brighton
- Springbank Road, Clapham

#### Regeneration areas

Where the housing stock is ageing but the sites are well located, serviced by public transport and other services.

- Findon Regeneration Areas
- Plympton and Camden Park Regeneration Areas

#### Transit focused

Land around railway stations, lines and interchanges.

- Greenfield Station
- Klemzig Interchange

#### Brownfield sites

Previously developed land that has been abandoned or underutilised and may be suitable for residential uses.

- Blacks Road, Gilles Plains
- Findon Road, Kidman Park

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## **Activity centres and main streets**

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Well-designed infill in and around smaller-scale shopping centres and main streets may involve rezoning for medium density housing and projects to improve infrastructure and services. Increased densities can maximise opportunities these locations offer, provide for higher levels of amenity and support the local economies in these localities.

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## **Regeneration and transit focused areas**

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Regeneration of established areas can also include the coordinated development of privately-owned housing in middle to outer ring suburbs (often dating from the 1950s, 60s and 70s), where owners are demolishing existing houses to replace with modern housing stock. Land around activity centres and close to transport, open space and other amenities also provide good opportunities to provide well-located housing at higher densities. These areas provide an opportunity to introduce a range of new Missing Middle housing. Housing diversity and affordability objectives will generally be achieved through low-rise housing such as townhouses and courtyard homes.

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## **Brownfield sites**

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Regeneration of underutilised land, or land that is no longer needed for a previous purpose can provide additional sources of infill housing. Such areas may benefit from a form of structure planning which provides opportunity to achieve greater housing choice. The number of these sites are at a premium and will reduce as further sites become more difficult to identify in the current urban form.

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## Local coordination and delivery

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**Delivering new housing outcomes in a way that will meet community expectations requires analysis of local infrastructure and open space capacity, improved design, landscaping and tree planting. Careful planning is required to manage small-scale infill with greater care to address community concerns about poor design, tree canopy loss, street parking loss and the detrimental effects on heritage areas and character.**

Local area planning provides the opportunity to harness the local knowledge, insights and expertise of local government to identify housing needs and issues facing their communities to drive the development of local place-based solutions.

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### Local area planning will need to consider:

- The evolution of future housing needs to reflect local demographic changes, smaller household sizes and diversity of housing choices local communities now seek.
- Locations where the character of neighbourhoods would benefit from regeneration and the types of housing and densities that could integrate sensitively with local neighbourhoods.
- The capacity of local transport, services, sporting and social infrastructure, local road and parking infrastructure, the level of future investment required and local infrastructure charging mechanisms such as the establishment of infrastructure schemes to fund improvements.
- Improvements to the amenity of neighbourhoods that may better support future population growth including sporting, recreation and social infrastructure, a range of transport options including proximity to public transport, local parking capacity and walking and cycling options.
- Quality of open space and opportunities for investment, including the partnership opportunities through the Planning and Development Fund to support the provision of open space linked to housing growth.

The role of governments and processes to coordinate local infill investigation areas is further discussed in Implementation and Delivery.

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## **Councils' role in planning for their local communities**

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**Councils plan and shape how our neighbourhoods grow, bringing them to life.**

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As the closest level of government to communities, local planning is essential as each community is different.

There are a range of services that councils are required to provide by legislation, including planning at the local level for the development and future needs of their area. This includes providing for the welfare, wellbeing and interests of their community and managing, developing and conserving the environment.

Councils also manage and maintain the extensive network of local infrastructure that is essential for creating liveable and sustainable communities including local roads, stormwater systems, footpaths and bike paths, open space and playgrounds and the management of parking.

A local understanding of these issues and alignment between local housing needs, planning and infrastructure coordination is essential for providing the right mix of housing in the right places to support the needs of individual communities across Greater Adelaide.





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## Strategic infill coordination and incentives

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### Maximising the benefits of well-located land

Larger land parcels are needed to achieve the scale necessary for better master planning and coordination, however many of the consolidated and well-located state and local infill investigation areas have already been developed.

Government-led planning, coordination and delivery of precinct planning, particularly where land is highly fragmented, is required in key locations for strategic infill and urban renewal to be a success.

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### A range of policies need to be investigated to ensure benefits are maximised in well serviced, strategic locations including:

- Minimum building heights and densities to capitalise on well-located land and good infrastructure and provide certainty to developers and community.
- Provide planning policy incentives where higher density should be encouraged, such as heights and yields and incentives bonus policies for affordable housing.
- Review incentives outside the planning system, such as improved financial settings for apartment developments.
- Planning for employment uses or capacity within new buildings.
- Incentives to encourage diverse and affordable housing, including build-to-rent and Missing Middle housing options for workers near key employment precincts.
- Improved management of interface between differing intensities of development and land uses.
- New development pathways and incentives for Missing Middle and alternative forms of housing.
- Review precinct planning and infrastructure coordination, delivery and funding mechanisms for strategic infill and urban renewal such as the use of the *Urban Renewal Act 1995* and the PDI Act infrastructure schemes, including the role to build in green spaces to address smaller allotments.

The extent of government involvement required in each strategic location will vary depending on its characteristics. This is further discussed in Implementation and Delivery.

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## Transport integration and carparking

Areas with efficient public transport options encourage households to have lower proportions of car ownership, leading to less demand for parking which can add significant cost to a home, particularly in higher density areas.

Strategic infill sites near established transit corridors seek to maximise the use of public transport, as well as walking and cycling.

However, we know that public transport may not always conveniently provide for the complexity of travel required to service a person's day-to-day needs. They may need a car to do the weekly shopping, take children to school or sport, or to visit friends and relatives. This requirement could be serviced by private vehicle ownership or other models such as car share services.

Well-designed strategic infill and urban renewal areas can be attractive destinations for people to visit outside of the area. In addition to providing transport choice, we also need to reconsider how we plan and deliver appropriate carparking for occupants and visitors alike. An example is the Bowden Urban Village that attracts visitors beyond its residents as a vibrant and welcoming destination.

More efficient and affordable parking arrangements are required, including 'de-coupling' parking from housing to minimise the costs to develop and maintain appropriate parking in strategic urban renewal areas.

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### This can be achieved through:

- Shared parking - properties use the same parking structure and is most efficient where there is opposite peak usage, such as residential and offices.
- Precinct parking - allows all vehicle users within a precinct to use a consolidated parking facility that serves a variety of sites and land uses. This improves affordability by reducing construction and operations costs and users can visit multiple sites within the precinct without having to drive and re-park.
- Other arrangements that reduce carparking need like car sharing arrangements for residents or micromobility schemes.

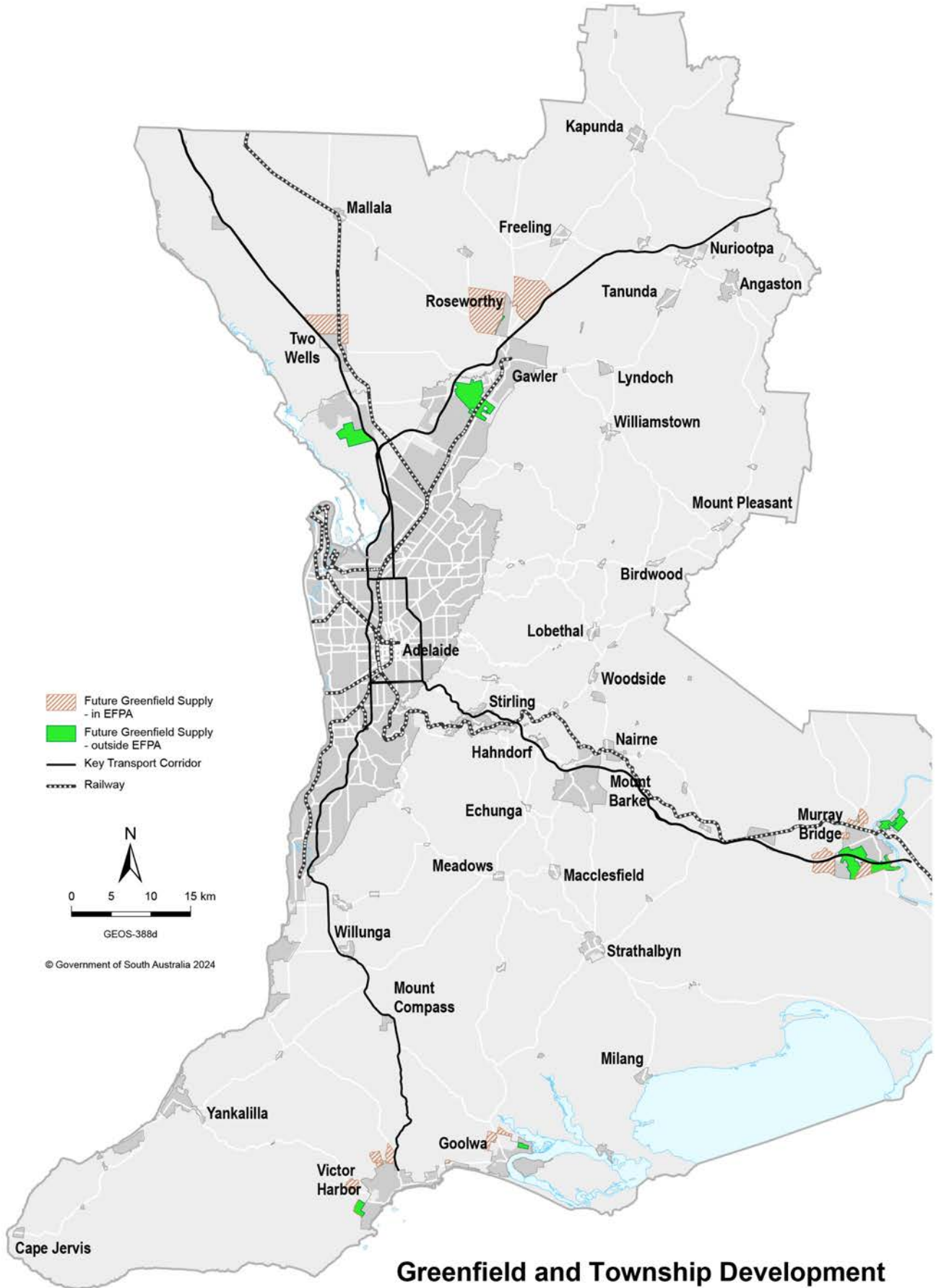
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## Greenfield and township development

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### Long-term strategic objectives:

1. Prioritise the release of zoned land based on orderly growth and transparency of costs to the community.
2. Performance outcomes established for greenfield communities to promote connected, convenient, cohesive, and climate-smart communities.
3. New growth areas planned and designed to provide a diverse range of housing, social and physical infrastructure, activity centres and open space.
4. New growth areas incorporate employment land and activity centres to ensure new communities have locally accessible employment opportunities.
5. Build on existing infrastructure capacity in townships where growth opportunities exist that does not detrimentally impact the Character Preservation Areas or areas of high environmental or agricultural value.
6. Maintain an up-to-date growth prioritisation plan including priority locations to be considered for removal and retention from the EFPA to inform future reviews undertaken to ensure a 15-year rolling supply of zoned land.



The 30-Year Plan and its update in 2017 resulted in a relatively healthy supply of zoned residential greenfield land in Greater Adelaide, as outlined below:

**Table 5 - Greater Adelaide residential greenfield supply**

Land supply region	Development ready (Lots)	Proposed (Lots)	Undeveloped zone (Lots)	Future (Lots)	Total (Lots)
Outer North	3,044	13,883	23,218	22,111	62,256
Northern Plains & Barossa	176	1,385	2,281	382	4,224
Adelaide Hills	1,006	3,737	5,318	341	10,402
Murray Bridge	194	1,007	5,317	2,106	8,624
Outer South	536	1,286	4,512	1,900	8,234
Fleurieu Peninsula	1,038	1,650	3,651	8,601	14,940
<b>Total</b>	<b>5,994</b>	<b>22,948</b>	<b>44,297</b>	<b>35,441</b>	<b>108,680</b>

\* Data extracted from Land Supply Dashboard

\*\* Data relevant as of 31 March 2024

However, not all areas have been well-planned and essential trunk infrastructure delivery is lagging behind in some growth areas. This has resulted in the \$1.5 billion investment in water and wastewater infrastructure across multiple growth fronts (2024-2028). As such, there is a focus on the servicing of existing zoned land (0-15 years) and preserving areas for longer-term greenfield growth as current areas are progressively serviced and delivered.

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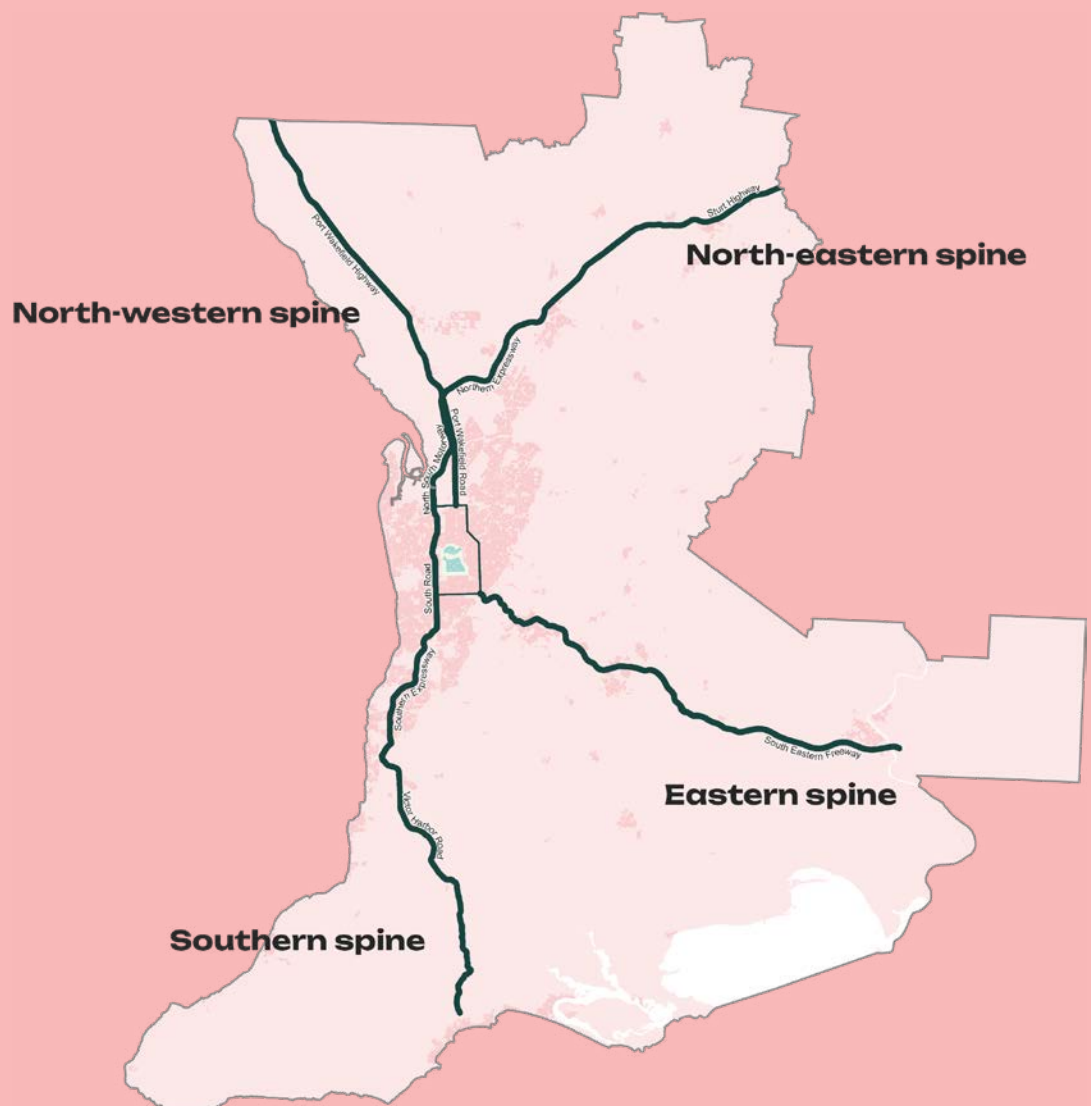
## Longer-term greenfield growth areas

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**New growth areas have been identified based on their capacity to accommodate growth including environmental constraints and the long-term capacity to provide infrastructure.**

To accommodate housing requirements the Plan includes the expansion of seven growth areas along four major transport spines:

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## Northwestern

The northwestern spine is connected by the Port Wakefield Highway. Additional growth areas have been identified south of Riverlea and north of Two Wells, taking advantage of existing major transport infrastructure and leveraging existing and planned infrastructure to accommodate significant urban growth already planned for these areas. These areas are also well connected to strategic employment lands, particularly Greater Edinburgh Parks which is expected to accommodate significant jobs growth associated with manufacturing and defence.

### Future investigations required:

- Aboriginal cultural values and heritage – Early engagement with Kaurna Yerta and further investigations will be required prior to any rezoning or expansion of Riverlea for future housing or employment to consider Aboriginal heritage and cultural values.
- Public transport – Long-term public transport options, including bus rapid transit and consideration of future rail.
- Water security – Climate independent regional water supplies and wastewater solutions.

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### Estimated additional housing capacity identified in the Plan

Growth Area	2031	2041	2051
Northwestern	5,208 lots / 620 ha	2,330 lots / 277 ha	9,329 lots / 1,110 ha



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## Northeastern

The northeastern spine is well serviced by road and rail, extending along the Northern Expressway, past Redbanks Road, towards Roseworthy and is also connected by the Gawler rail line.

The Kudla growth area provides an opportunity for a master planned extension to Munno Para and Blakeview that takes advantage of recent government investments in electrified rail. This area would include the establishment of a new Northern Park Lands that separates the Kudla growth area and from the more established areas of the Gawler township and supports the growth of the outer north through provision of new public open space. The future development of the Kudla growth area will seek to protect existing remnant vegetation areas and identify opportunities to establish biodiversity linkages aligned with natural landscape features.

Roseworthy has been identified for significant urban growth building on extensive planned urban development and infrastructure and establishing it a significant satellite city in the future which may warrant future regional infrastructure investment including investigation of passenger rail.

### Future investigations required:

- A structure plan and infrastructure scheme will be required for the Kudla growth area prior to any rezoning occurring due the fragmented land ownership and coordination of infrastructure delivery required.
- The upgrade of Dalkeith Road is required and will be considered in the preparation of an infrastructure scheme, along with potential relocation of passenger rail stations to support improved accessibility to transport infrastructure.
- A new Northern Park Lands will be established by the government in partnership with local government that will connect the Hills Face to Karbeethan Reserve and the Gawler River and provide new recreation facilities to support the growth of this area.
- Investigation of long-term public transport options for Roseworthy including investigation of mass transit connection via existing corridor.
- Climate independent regional water supplies and wastewater solutions will need to be investigated to ensure water security.

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### Estimated additional housing capacity identified in the Plan

Growth Area	2031	2041	2051
Northeastern	3,243 lots / 309 ha	23,995 lots / 2,614 ha	19,868 lots / 2,357 ha

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## Kudla growth area and Northern Park Lands

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**Comprising parts of the suburbs of Kudla, Hillier, Munno Para Downs, Evanston Gardens, Evanston South and Blakeview, the Kudla growth area has been identified as an area where a significant opportunity exists to provide housing options close to the recently electrified Gawler rail line. To be planned and delivered over the next 30-years, this growth area is also ideally located to maximise connections to a wide range of community services, providing high-quality, affordable housing choices to families seeking to live close to new employment opportunities in what is a rapidly growing area of Adelaide.**

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A key element of the future development of the Kudla growth area will be the establishment of the Northern Park Lands – a new linear park that over time will provide an uninterrupted green corridor from the Hills Face Zone to Karbeethan Reserve and the Gawler River. The Northern Park Lands will provide a clear inter urban break between the new and established areas of Gawler, and become a place for active recreation, greening initiatives, community respite, local sports facilities and walking and cycling trails.

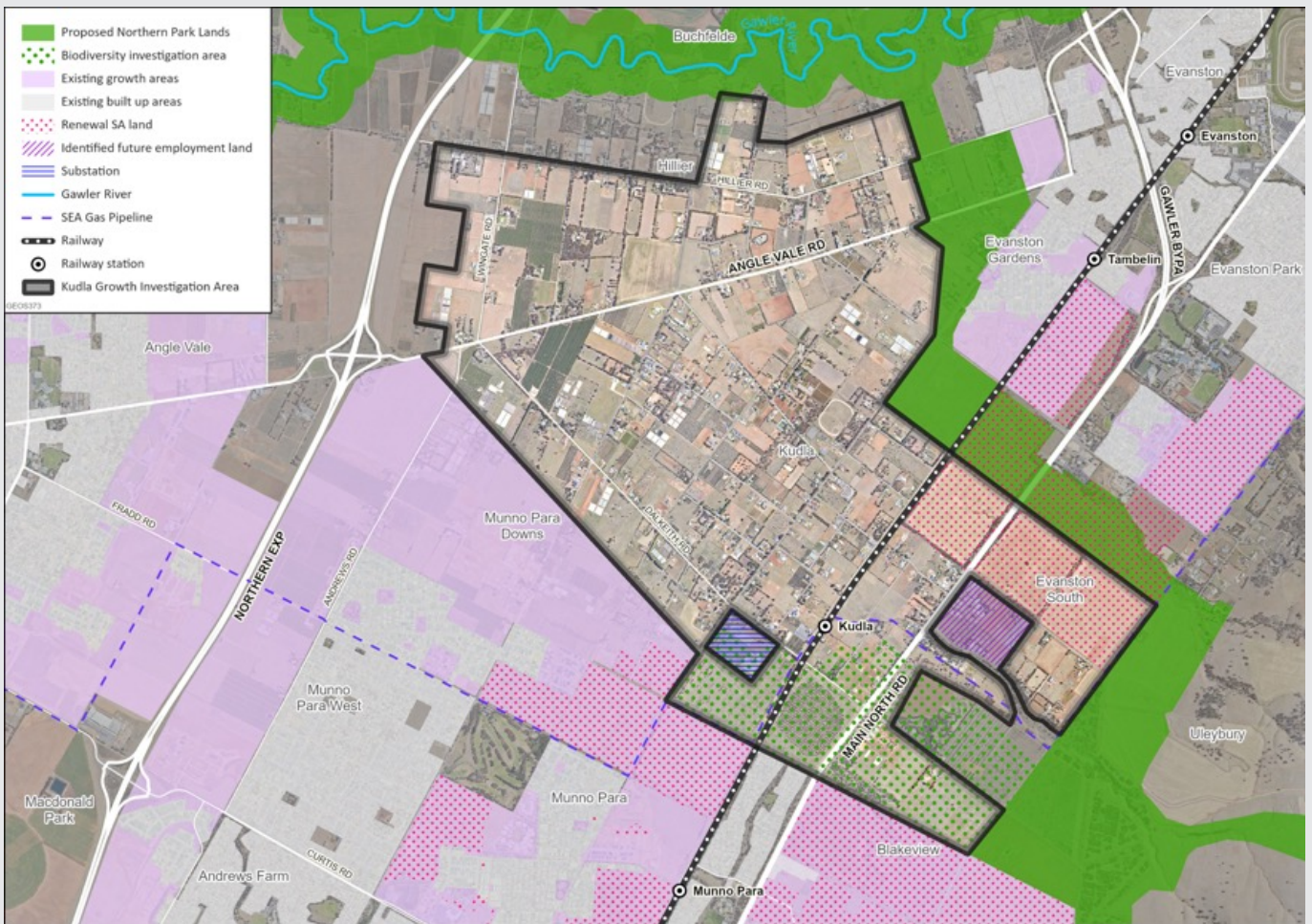
First identified as part of the Metropolitan Open Space System in 1967, the former alignment of the inter urban break covered an area dominated by small land holdings, which has prevented the delivery of true green corridor over the last 50 years. The change of alignment of the proposed Northern Park Lands will allow the inter urban break to be delivered in a much more timely and efficient manner.

The government will prepare an implementation strategy within the next 12 months that outlines how the Northern Park Lands will be delivered. The strategy will seek to ensure that the early delivery of the first stage of works on government-owned land will coincide with the delivery of the first new homes in the adjacent Kudla growth area.

In partnership with the Town of Gawler and the City of Playford, the Government of South Australia will lead a structure planning process to properly plan for the growth of the Kudla growth area before it commences. This will be completed before land is rezoned. Infrastructure agreements will also be required prior to rezoning, which will ensure that landowners benefiting from land value uplift pay a fair contribution towards the delivery of key infrastructure upgrades.



Structure planning for the growth area will be guided by recognising and protecting where possible remnant vegetation in the area, particularly south of the creek line to ensure important biodiversity corridors are maintained and enhanced as the Kudla growth area evolves over the next 10+ years. This will include looking at opportunities to revegetate and rehabilitate land in the vicinity of the proposed Kudla growth area, and the vegetated allotment on the rail line, delivered as part of the Million Trees Program through the structure planning of the growth area. Infrastructure such as the Smithfield Cemetery, gas pipeline and electricity sub-station will also be considered in this process.



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## Southern

In the southern spine, growth opportunities are focused around the coastal towns of Victor Harbor and Goolwa, taking advantage of the federal and state government's commitment to the Fleurieu Connections projects.

These centres are generally linked to services and employment via Victor Harbor Road and, to a lesser extent, Alexandrina Road. There is limited land supply or development opportunities in other parts of the southern region due to topographical constraints, or protections associated with primary production, character or environmental value (e.g. McLaren Vale). These southern coastal communities, which provide an attractive lifestyle opportunity, and a convenient alternative to living in the Adelaide urban area.

### Future investigations required:

- The provision of supporting physical and social infrastructure will play a major part in the ability of this region to manage sustainable growth.
- Water security - climate independent regional water supplies and wastewater solutions are required due to the current reliance on the Myponga Reservoir as the single source of supply.

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### Estimated additional housing capacity identified in the Plan

Growth Area	2031	2041	2051
Southern	1,474 lots / 176 ha	5,904 lots / 702 ha	2,424 lots / 289 ha

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## Eastern

The South Eastern Freeway provides the central axis for the eastern spine connecting Mount Barker and Murray Bridge to Adelaide. The freeway also provides a critical freight connection to new employment lands planned near Monarto and Murray Bridge.

Mount Barker has seen significant growth since 2010, which has accelerated since 2017. As this growth continues in the coming 10 to 15 years, no additional growth is planned. This will allow for a period of consolidation as significant infrastructure and city shaping projects, such as the town centre upgrade, are rolled out to support the growing community. However, any infrastructure planned over this period should take a strategic view, with a view to potential further growth over the long term.

Murray Bridge provides significant long term growth opportunities. The city has existing capacity for an additional 8,000 houses, and new growth areas identified in have the potential to establish it as one of Greater Adelaide's significant satellite cities.

### Future investigations required:

- Transport planning work will be required to rationalise and develop long-term infrastructure improvements that will meet expected future travel demands associated with growth.
- The provision of supporting physical and social infrastructure will play a major part in the ability of this region to manage sustainable growth.

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### Estimated additional housing capacity identified in the Plan

Growth Area	2031	2041	2051
Eastern	9,314 lots / 1,109 ha	6,807 lots / 810 ha	7,360 lots / 877 ha

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## Planning for new master planned communities

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### Well located and planned growth areas can provide high quality and more affordable living options when they are:

- Connected to transport and access to employment.
- Provided with good community infrastructure such as recreation, health, and education facilities.
- Well-designed to provide more diversity and housing choice, local retail and services, high-quality open space, streets and pedestrian networks.

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Greenfield growth needs to be well-planned and prioritised based on the cost to deliver infrastructure and services. Put simply, not all areas identified for greenfield growth can or should occur together. As more detailed long-term infrastructure planning is completed by government infrastructure agencies and utilities providers, the Plan will be progressively updated to reflect prioritisation of growth areas to match how our population grows. The Plan, when used together with the Land Supply Dashboard, will closely track Greater Adelaide's growth and provide a lead indicator of when new supply is needed.

The prioritisation of land will take account of the lengthy process to undertake the planning required to turn unused or under-utilised land into an urban area.

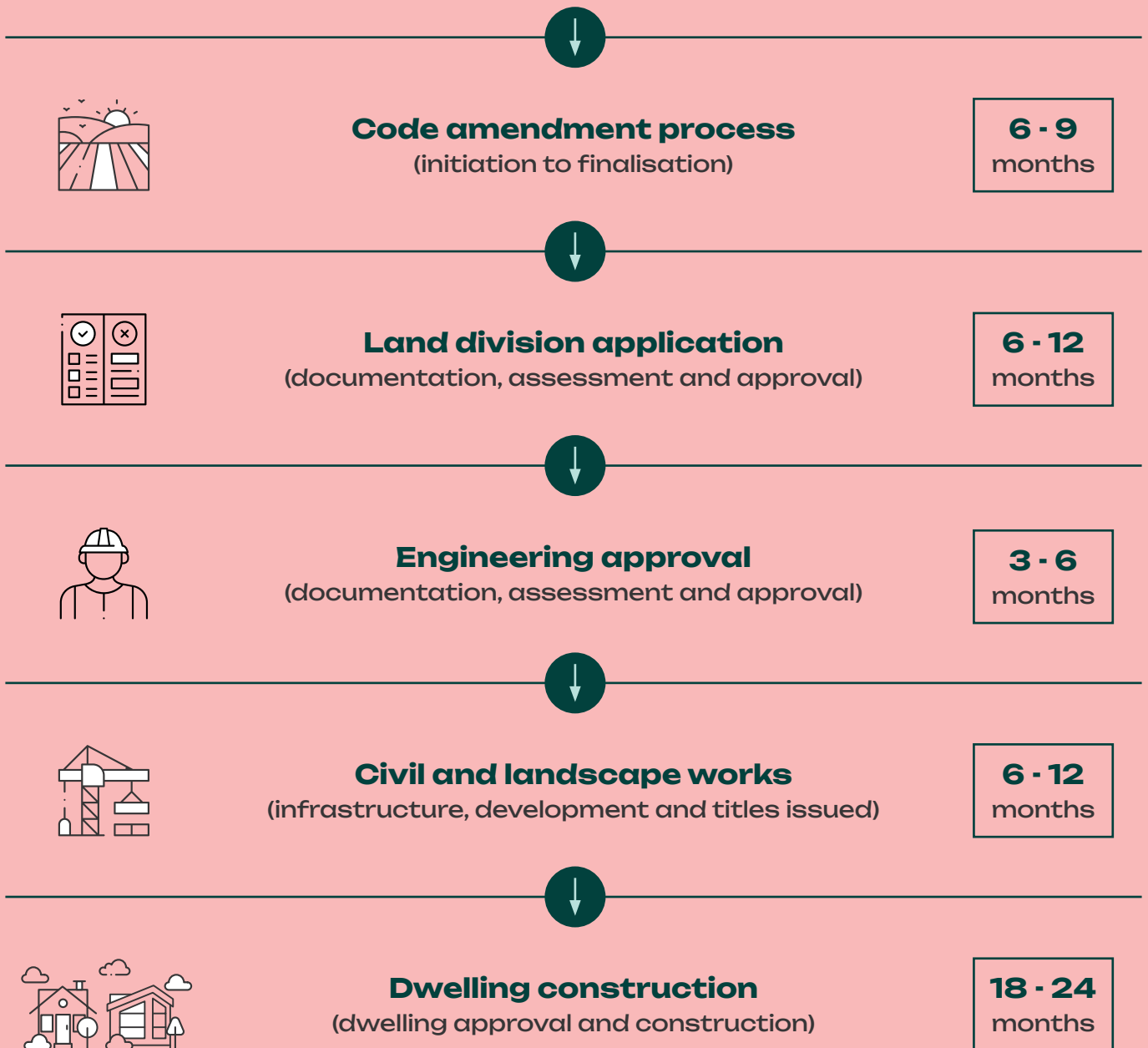
Where suitable to do so, the government will use deferred urban zoning to ensure the upfront planning work is completed and only switched to an urban zoning when the supply is needed, and the infrastructure and services can be delivered in a cost-effective manner. This will be a fast-tracked process to turn on the supply (from deferred urban to urban) when it's needed based on good planning processes.

## Rezoning and development process overview

The development process takes time to do well, and the steps involved are outlined below

### New reforms. New timeframes

Total 36 - 63 months



An overview of how new growth areas will be planned and delivered is provided in Implementation and Delivery.

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## **New performance outcomes for master planned communities**

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### **New performance measures will be established in the Code to guide the planning and development of master planned communities to promote:**

- Street and subdivision patterns that make walking easier and provide direct routes to shops, services, transport and open space and promote environmental performance such as lot orientation.
- Inclusion of active and public transport infrastructure within new neighbourhoods to avoid the future cost and inconvenience of retrofitting safe spaces for pedestrians and cyclists.
- Minimum housing density and diversity targets and housing diversity targets around activity centres, open space and transport to make service viable.
- Providing affordable housing near facilities, services, and transport to enable affordable living.
- Incentives to provide Missing Middle housing.
- A network of connected open spaces and meeting greening and tree canopy targets.
- Providing land for employment uses and accessible activity centre and retail development.
- Planning for new infrastructure, including social infrastructure based on established thresholds.





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## Environment and Food Production Areas

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**The growth of Greater Adelaide has occurred in a largely linear fashion from north to south as Greater Adelaide is constrained by the coastline to the west and Mount Lofty Ranges to the east.**

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There are two legislative mechanisms in place to manage the growth of our peri-urban areas, in the form of the EFPAs, and the Character Preservation Districts in the Barossa Valley and McLaren Vale.

EFPAs, along with Character Preservation Districts (CPD), cover 89% of the region. Introduced in 2017 as part of South Australia's new planning system, EFPAs protect our prime food and wine regions and natural resources from urban encroachment.

Most of the long-term future growth areas identified are located in EFPAs, where the division of land for the purpose of creating additional allotments for residential development is precluded. Table 6 identifies additional land within the Plan identified for residential growth within and outside of the EFPAs.

The State Planning Commission (Commission) is required to conduct a review of the EFPA boundaries every five years. This review must focus on the suitability and adequate supply of land to support a minimum 15-years supply of land for housing and employment growth within Greater Adelaide, as well as whether existing urban areas are able to support urban renewal and consolidation. The boundaries of the EFPAs may only be amended following review or inquiry by the Commission.

There are future growth areas, such as Roseworthy, that are currently in the EFPA that would be logical to expand as infrastructure investment is occurring right now. While their removal from the EFPA would still need to be subject to a further review or inquiry by the Commission, these future growth areas have been identified based on consideration of a range of factors, including their environmental and agricultural value. Other areas will not be supported to be removed from the EFPA, such as the Virginia Triangle and areas of scenic beauty and environmental value.

**An action of the Plan will be to prepare a schedule of areas to be considered for removal (and retained) from the EFPA during future reviews by the Commission to ensure a 15-year rolling supply of land to accommodate housing and employment growth. This will be included in the first update to the Plan.**

**Table 6 - Additional land identified in Greater Adelaide for growth**

<b>Growth area</b>	<b>Land within EFPA</b>	<b>Land outside EFPA</b>
Two Wells	1,281 ha	0 ha
Riverlea	0 ha	726 ha
Roseworthy	3,967 ha	0 ha
Kudla	0 ha	1,276 ha
Victor Harbor	613 ha	176 ha
Goolwa	311 ha	67 ha
Murray Bridge	1,307 ha	1,489 ha
<b>Totals</b>	<b>7,479 ha</b>	<b>3,111 ha</b>

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## Township growth

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**Smaller townships in Greater Adelaide do not experience the same growth pressures as the suburban fringes of metropolitan Adelaide. This provides opportunities to build on the existing physical and social infrastructure through modest expansion. They provide an important opportunity for more local housing in locations that don't have high agricultural or environmental value. This includes townships such as Strathalbyn, Kapunda, Normanville and Middleton.**

These townships are generally not supported by significant transport or social infrastructure and these limitations should be considered when planning for modest growth. Removal of land from Character Preservation Areas, protected under the Barossa and McLaren Vale Protection District legislation is not supported due to their important landscapes, built form and heritage, scenic landscapes and important economic contribution through viticulture, agriculture, tourism and value adding products such as wine making.

Councils will undertake local areas planning for these communities to identify and plan for future housing needs.

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## Housing diversity and affordability

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### Long-term strategic objectives:

1. New housing forms are provided that improve housing choice and integration with existing neighbourhoods across several zones.
2. Increase opportunities for well-located and well-designed housing to support the needs of a diverse range of people.
3. Affordable and social housing is facilitated through a range of measures, including incentives such as density and height bonuses.
4. Existing buildings are adaptively re-used for new housing, including commercial, industrial and heritage places.

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One of the ways planning can help with housing affordability is to facilitate policy settings that encourage a mix of housing types and sizes across all areas of Greater Adelaide, better matching housing needs and preferences to different demographics.

### **The ongoing trend for detached housing, typically with three or more bedrooms, does not necessarily match the needs of the increasing number of smaller households.**

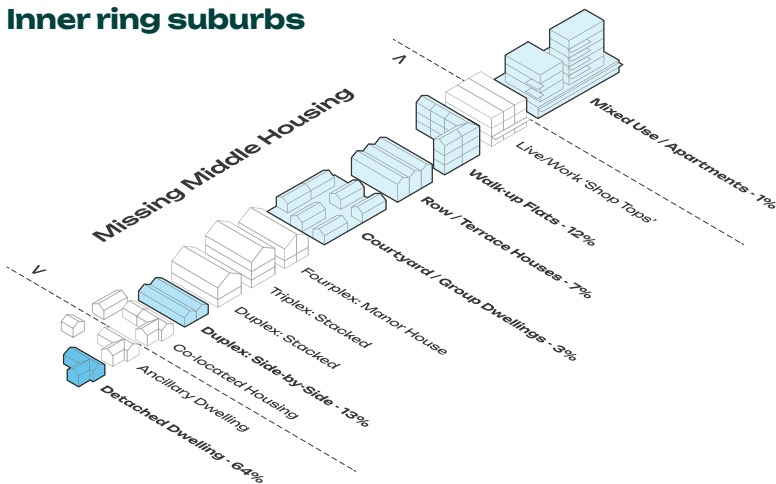
A predominance of large, detached housing presents difficulties in adapting to more compact forms of living that is needed for Living Locally neighbourhoods, in particular, walkability, public transport provision. This highlights the need to encourage a broader range of dwelling types and dwelling sizes in both greenfield and infill locations.

There are also accessibility, inclusion and community resilience benefits. Diverse and adaptable housing across the region provides for different needs, incomes, stages of life and lifestyle choices close to existing support networks. With an ageing population, there is a focus on providing older people with more opportunities to age-in-community. Young and low-income persons also need the opportunity to get their foot on the housing ladder in a variety of locations.

A review of policy settings is needed to promote greater choice and to support the supply of diverse and adaptable dwellings that cater for changes within a household over its lifecycle.

## What we have

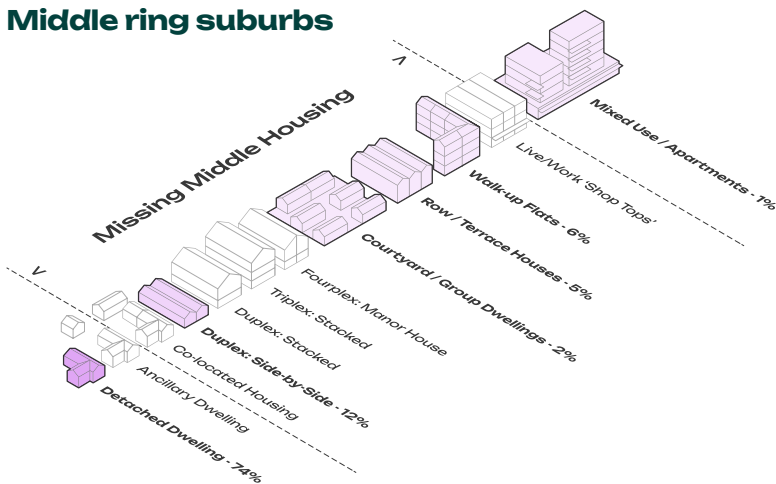
### Inner ring suburbs



### Current housing across inner Adelaide

- Detached dwellings represent 64% of housing stock
- Dwellings not coloured represent <1% of housing stock
- 67% of dwellings are 3 bedrooms or more
- 37,000 excess bedrooms after allowing 1 spare room per household

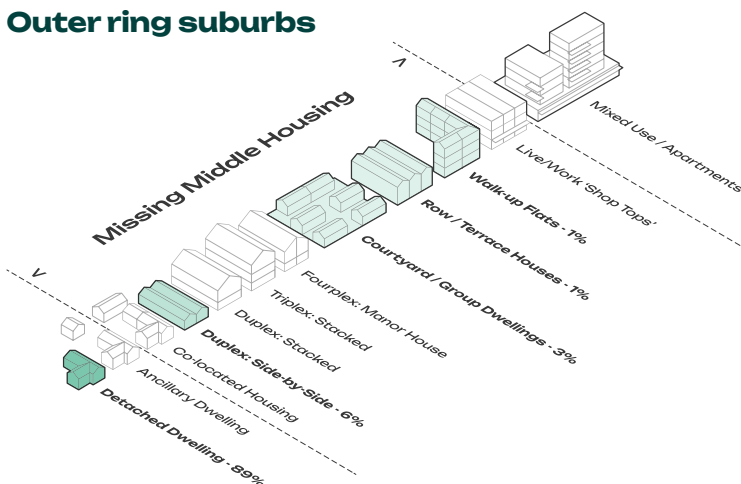
### Middle ring suburbs



### Current housing across middle Adelaide

- Detached dwellings represent 74% of housing stock
- Dwellings not coloured represent <1% of housing stock
- 79% of dwellings are 3 bedrooms or more
- 145,000 excess bedrooms after allowing 1 spare room per household

### Outer ring suburbs



### Current housing across outer Adelaide

- Detached dwellings represent 89% of housing stock
- Dwellings not coloured represent <1% of housing stock
- 87% of dwellings are 3 bedrooms or more
- 109,000 excess bedrooms after allowing 1 spare room per household

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## What we need

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### Missing Middle housing

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Between the large, detached housing and mixed-land use apartments that make up the current housing mix across Greater Adelaide, Missing Middle housing offers a variety of alternative options that provide greater choice to meet the needs of a wide range households, life stages and lifestyle choices.

**Missing Middle housing includes co-located housing, duplexes, triplexes, fourplexes, fourplex 'manor houses', courtyard housing, terraces and small scale apartment buildings.**

These housing types have the potential to provide more affordable and diverse options than detached houses but are smaller than larger mixed-use developments located along transport corridors or in activity centres.

While some of these housing types already exist, with examples scattered throughout the older inner suburbs, they are wildly under-represented within the Greater Adelaide region, particularly in middle and outer areas.

We need to increase the amount of Missing Middle housing types across all parts of Greater Adelaide so we can increase our housing supply and choices at a low-rise scale. The change in urban form will also help address the challenges of achieving walkability, public transport, living local and ageing-in-community.

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**Missing Middle housing is like having a variety pack of housing choices in the neighbourhood instead of a one-size-fits all option. It allows for more people to live in desirable areas in well-designed and affordable housing, increases the supply and variety of housing in established areas and promotes walkable neighbourhoods.**



**Ancillary Dwelling**



**Co-located Housing**



**Duplex - Side-by-side**



**Duplex - Stacked**



**Triplex**



**Fourplex: Manor House**



**Courtyard Dwellings**



**Row/Terrace Houses**



**Walk-up Flats**



**Live/Work 'Shop Tops'**



Source: Heart Foundation and Sweet Lime Photo



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## **Certainty and incentives for more diverse housing**

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In the last decade, new housing products have emerged, including a new generation of multi-level apartments in urban corridors and larger urban infill sites. The adaptation and conversion of character homes into multiple units can also meet the needs of a diverse range of people.

Continuous policy monitoring, reform and refinement is required to facilitate more diverse housing products and tenures to meeting changing needs and preferences in the community.

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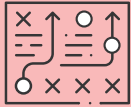
### **Planning policies are required to facilitate the development of secondary dwellings or co-located houses with their own secure tenure, to provide housing options that are:**

- universally designed
- affordable
- supportive of ageing in community.

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### **Better designed apartments and the provision of other diverse housing options are also needed to:**

- Provide clear and consistent assessment pathways to encourage a range of smaller housing types such as apartments, build-to-rent and student accommodation.
- Provide greater flexibility in design requirements, such as allowing for reduced apartment size where high-quality communal amenities and facilities are provided, while ensuring design quality for smaller apartments.
- Maximising opportunities for retirement living and supported accommodation in strategic locations.



**There are several Missing Middle housing products that are not being developed and that do not have clear assessment pathways in the planning system. This reduces certainty to landowners, builders and developers about the ability to obtain approval for these types of housing, where they can be developed and how they should be designed.**

These Missing Middle products include quadplex / manor houses, triplex and stacked duplex housing. New design criteria and assessment pathways will be established and incorporated into the Code to facilitate these housing types in appropriate areas.

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## Housing diversity in greenfield areas

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New master planned communities are an important supply of affordable housing. The outer ring suburbs of Greater Adelaide have a limited mix of housing choice. Detached housing represents 90% of the housing stock in these areas and is the primary housing type developed in new estates. Other forms that are more suited to older, single or younger people on lower incomes are less represented. Duplex housing, group or courtyard housing and other types such as townhouses and apartments only make up less than 1% of the housing supply in these areas.

A diverse mix of housing in new master planned communities can also support more sustainable access to social infrastructure and services as they are able to maintain a range of services for different groups. For example, schools or services for ageing.

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### **New performance measures will be established in the Code to guide:**

- Minimum housing density and diversity targets, and housing diversity targets around activity centres, open space and transport to make services viable.
- Providing affordable housing near facilities, services, and transport to support affordable living.

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## Supported and retirement living

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**By 2036, a quarter of all South Australians will be aged 65 and over and a fifth aged over 85. This will significantly increase demand for housing suited to an ageing population.**

Many older people will choose to live in their current neighbourhoods where family and social networks exist, which will increase demand for smaller, well-designed and affordable housing types, or new models such as co-living. This will also significantly increase demand for retirement villages and supported accommodation (such as residential aged care). There are a range of emerging trends resulting from this demand including:

- More demand in established areas where there is an ageing population and where people want to age within their existing community.
- Higher density living is often proposed in well-serviced, established neighbourhoods which require good planning and design to manage height, form and the interface with surrounding properties.
- Incorporating non-residential services that support wellbeing and reduce social isolation such as consulting rooms, gyms, small-scale cafes and retail. These are particularly important in higher density facilities and may also provide services to the broader local community.

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**The following planning policy changes will be investigated to support the retirement living and other aged housing, such as supported accommodation:**

- Ensuring clear and consistent pathways that support higher density retirement and supported accommodation in well-located sites.
- Managing the interface and design with more sensitive uses.
- Incentive policies to encourage the supply of affordable retirement living.
- Reviewing carparking requirements considering lower car ownership.
- Allowing a range of supporting land uses such as consultation rooms, community facilities and retail that service residents, but also provide access to the local community to assist fostering access to services and a better sense of neighbourliness.
- Considering the need for retirement and supported accommodation when structure planning for greenfield growth areas.

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## Affordable housing

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The government is committed to the delivery of more social and affordable houses, more affordable rental opportunities, and more support for people to buy a home.

This commitment will drive further changes to the planning system to accommodate the targeted increase in affordable housing outcomes.

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**The planning system relies on the Affordable Housing Overlay which forms part of the Code. Affordable housing is priced to cost people no more than 30% of their gross income if they are on a low or moderate income.**

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The Affordable Housing Overlay will be expanded to all areas experiencing residential infill and greenfield / master planned estates or brownfield sites, which are being redeveloped in the Adelaide metropolitan area. An offset scheme is also being established for situations where land economics prevent the establishment of affordable housing. This will allow payment into an offset fund that will be used to deliver more social housing where it is needed most.

The Code provides a range of incentives to encourage affordable housing, providing dispensation from policies setting minimum envisaged site areas, car parking and building heights where affordable housing is proposed. These policies require further review to ensure that they are facilitating affordable outcomes and providing appropriate housing and design outcomes.

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## Social housing

Source 3: [Social Housing | SA Housing Trust](#)

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Social housing is the umbrella term for public and community housing. Currently there are around 43,000 households living in social housing in South Australia.

SAHTs public housing services are part of a greater social housing support system. Public housing provides housing to those most in need in our communities, and who are at greatest risk of becoming homeless. SAHT delivers a range of public housing services, including low rental housing options and housing for Aboriginal peoples.

**Other social housing options include community housing, which is provided and managed by not-for-profit organisations who are independent of the government. They have strong links to their community and provide housing to specific groups in the community.**



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## Adaptive reuse

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Adaptive reuse is the process of repurposing existing underutilised buildings and structures for new and ongoing functions. Adaptive reuse can offer sustainable, cultural and place-making benefits and support the retention of buildings of state heritage significance and local character, as well as those buildings that are currently underutilised.

**The current planning system has made significant progress in supporting the adaptive reuse of existing buildings through recent amendments to building standards, as well as policy improvements and incentives through the Code.**

To facilitate greater adaptive reuse of heritage places, amendments to the Code are required to allow a broader range of possible land uses for heritage places than those currently listed in the relevant zoning.

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# People, housing and liveability

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## Outcome 2: Liveable, accessible and inclusive communities

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**Liveable, accessible and inclusive communities are those that are resilient, attractive, healthy and safe for all community members. Liveable communities are most successful when they are inclusive, and all community members feel a strong sense of place and belonging.**

Adelaide regularly ranks highly on global liveability and quality of life ratings. However, as populations and housing needs increase, a more concerted effort is required to ensure this remains the case long-term, and that these benefits are evenly distributed across the community.

The quality of open public spaces greatly affects opportunities for recreation, social connection and cultural enrichment. These important factors combine to affect the health and wellbeing of individuals and communities.

Community identity and a sense of place is formed through the cultural heritage, landscape values and built character of an area. Development designed to have regard to local characteristics and physical features contributes positively to the visual experience of a place, social cohesion and overall liveability.

Convenient access to services, more transport options, and better environmental design mean living costs are lower in quality neighbourhoods than in socially isolated ones. Carefully planned neighbourhoods tend to be greener, safer, healthier, more prosperous, and better serviced.

Over the course of our lifetime, what we need from our neighbourhood will also change and evolve, driven by our own or our family's emerging needs and the lifestyles we choose to lead.

While the majority of South Australians live in metropolitan areas close to the city, many are still drawn to the more relaxed existences that are still possible in the townships and settlements that remain the beating hearts of our regional communities.

We need to protect those areas of special character and continue to provide for the management or conservation of land, buildings, heritage places and areas. The enduring, living, spiritual and cultural connection to the land by South Australia's First Peoples is recognised and acknowledged as an essential part of our cultural heritage. This is what makes Greater Adelaide unique and reflects the diversity, unique features and key moments in our history, and contributes to the community's identity and sense of place.

## Figure 5 - Attributes of living Locally

Source 4: Greater Adelaide Regional Planning Discussion Paper

# Living Locally



**Walkability and active travel**



**Affordable living**



**Open space and recreation**



**Housing choices at all stages of life**



**Everyday shopping and services**



**Public transport options**



**Local learning opportunities**



**Sense of community**



**Arts, culture and experiences**



**Safer streets and spaces**



**Local jobs options**

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## Regional open space

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### Long-term strategic objectives:

1. A Greater Adelaide Open Space System that is designed in accordance with the Open Space Principles (Figure 6) and includes green spaces, greenways and public space.
2. Recognise and protect the Adelaide Park Lands as historically, culturally and environmentally significant while providing a range of recreation and sport facilities for the community.
3. Provide an equitable and diverse range of high quality green public open spaces and streetscapes within walking distance of all neighbourhoods, particularly in areas of growth and renewal.
4. Promote the ongoing establishment of Coast Park, River Torrens / Karrawirra Parri Linear Park, Brown Hill Creek, and create new linear parks, including a new Northern Park Lands, that provide increased recreation opportunities, enhance biodiversity, promote tourism and encourage cycling and walking.
5. Prioritise new open space in areas of low open space provision, low tree canopy, where biodiversity corridors can be created, or where it supports areas of planned growth.

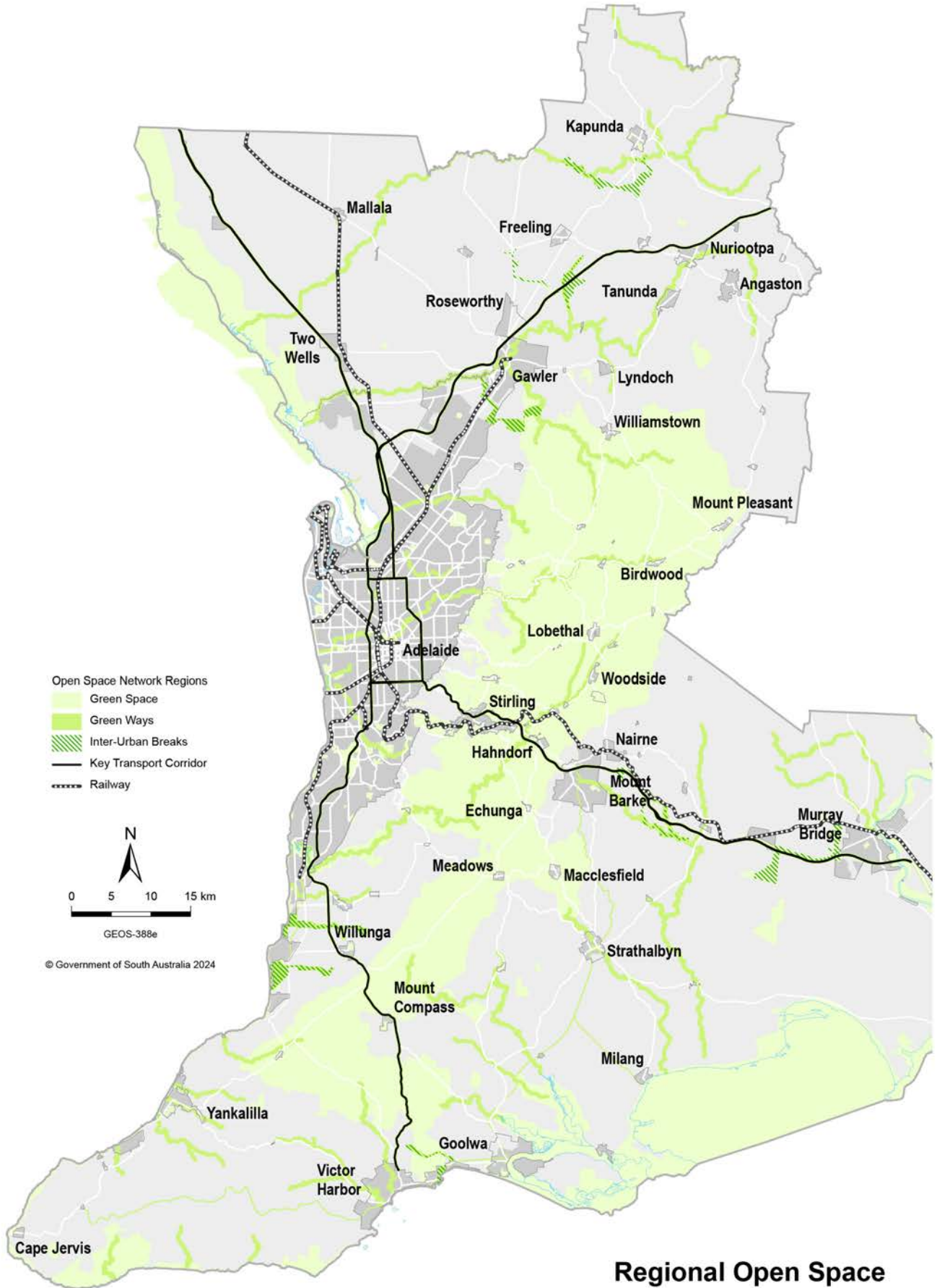
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**The role and value of public open spaces is becoming increasingly important as the densification within the existing fabric of our neighbourhoods and regional towns continues to increase. With an increasing number of new houses with smaller backyards, greater emphasis must be placed on access to safe, accessible, quality public open space that can support a diverse range of activities and meet the changing needs of our diverse community.**

Adelaide has the lowest percentage of public open space of Australia's capital cities, at about 10%, compared with 57% in Sydney, 40% in Perth, 22% in Hobart and 20% in Melbourne.<sup>8</sup> This means public green space needs to be high-quality, accommodate multiple uses, and be high performing across multiple outcomes. Therefore, it will be important to ascertain criteria for identifying the location of new public open space, to support the equitable distribution of open space, and provide space for tree canopy and other urban green cover.

<sup>8</sup> Creating Liveable Cities in Australia, Centre for Urban Research, RMIT University, 2017.





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## Figure 6 - Open space principles

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The Commission has established a set of principles to guide the development of the Greater Adelaide Open Space System:



Connecting people with  
**nature and places**



Creating **open spaces**  
for everyone



Building on Greater Adelaide's  
**sense of place**



Increasing Greater Adelaide's  
**climate resilience**

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## Greater Adelaide Open Space System

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The creation of a second generation of park lands is a concept that has been in place since the 1960's and was originally referred to as the Metropolitan Open Space System, which furthered the original park lands established by Colonel Light's vision in 1836.

This generation of regional open space is now being reimagined as the Greater Adelaide Open Space System and is described in the draft Greater Adelaide Open Space Strategy.

To support this initiative, the government is considering new coordinated governance and funding models to drive this new generation of regional open space.

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**The new Greater Adelaide Open Space System will include open space types at a regional level that recognises the existing natural systems and open spaces that together make up three typologies of open space:**

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**Green space** refers to land that is predominantly covered by vegetation or natural landscapes. They are characterised by the presence of trees, plants, grass and other forms of vegetation. Green spaces contribute to sustainability by improving air quality, reducing pollution, and supporting biodiversity and natural systems.

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**Greenways** refer to a network of corridors that link people and fauna to open spaces and green spaces across Greater Adelaide. Greenways create safe opportunities for walking and cycling to public open space. They also link important natural systems, such as watercourses and biodiversity corridors to improve flora and fauna habitats.

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**Public space** refers to accessible areas that are intended for local use by the community. They serve as gathering places and provide opportunities for social interactions, cultural events and civic engagement. They are typically owned and maintained by local government or public entities.

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## Inter-Urban Breaks

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The Greater Adelaide Open Space Strategy also outlines the concept of Inter-Urban Breaks to limit the impact of urban development and fragmentation of important natural areas, working agricultural landscapes and other green spaces. The purpose and function of each identified Inter-Urban Breaks is unique and responds to values, land uses and needs identified across the region.

The introduction of Inter-Urban Breaks will strengthen the Greater Adelaide region's open space network by providing breathing space between urban areas. It will also support new public open space and recreation opportunities and help maintain natural ecological processes. The Principles of Inter-Urban Breaks (Figure 7) is expanded on in the Greater Adelaide Open Space Strategy.

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## Figure 7 - Principles of Inter-Urban Breaks

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**The Commission developed a range of principles for the Plan open space investigations to consider.**

1. Inter-Urban Breaks are spatially and functionality defined through the identification of landscapes, environmental, cultural and economic values
2. Inter-Urban Breaks can protect open space, biodiversity, amenity, First Nations and European cultural and landscape values where they exist between major urban areas.
3. Inter-urban breaks can protect non-urban uses for example primary productions, forestry, nature based tourism in recognition of their contribution to the regional economy.
4. Inter-Urban Breaks can provide land for active and passive public recreation and ecosystem services where they exist and are in close proximity to population centres.
5. Inter-Urban Breaks support enhanced community and sub-regional identity and sense of place.
6. Inter-Urban Breaks limit further fragmentation of land holdings and restrict various forms of urban activity where inconsistent with identified values.
7. Inter-Urban Breaks are managed through a range of land uses, tenures and management practices which protect and enhance the identified values.

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## Aboriginal cultural heritage and values

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### Long-term strategic objectives:

1. Aboriginal cultural heritage and areas of significance are protected for the benefit of current and future generations.
2. The Kurna, Peramangk, Ngarrindjeri, Ramindjeri, Ngadjuri and First Peoples of the River Murray and Mallee should be engaged early and on an ongoing basis in land use planning processes about Country.
3. Recognise and value traditional knowledge in promoting sustainability, resilience, and healthier communities.

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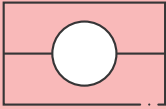
### **Aboriginal peoples have lived on the land we now know as Greater Adelaide for thousands of years. The region is home to many Traditional Owner groups, each with a deep and ongoing connection to the land and waters within the region.**

Pre-colonial Adelaide was a diverse landscape that included open plains between Adelaide and Port Adelaide eucalypt forests along the River Torrens / Karrawirra Parri and woodlands in the Mount Lofty Ranges and abundant wildlife.

Aboriginal peoples followed a complex system of land management and the reciprocal relationship between people and the land underpinned all aspects of life. In many ways, they are considered the First Planners of Greater Adelaide.

European settlement in 1836 brought about the destructive impact of colonisation, and dispossession of land and resources. Settlement included widespread land clearing, cultivation of the land, and introduced new species, forever changing the landscape and ecosystem.

The government has committed to a state-based implementation of the Uluru Statement from the Heart. This began with the implementation of a First Nations Voice to the South Australian Parliament. We can also look at ways to incorporate Aboriginal voices and cultural Knowledge in the planning system through deeper engagement and partnership.



## First Nations Voice to Parliament

### **The government has committed to a state-based implementation of the Uluru Statement from the Heart – Voice, Treaty and Truth – commencing with the South Australian First Nations Voice to Parliament.**

The inaugural First Nations Voice election was held on Saturday 16 March 2024. The election was managed by the Electoral Commission South Australia.

Aboriginal and Torres Strait Islander people living in South Australia were able to vote for their Local First Nations Voice representative.

[Learn more](#) about the First Nations Voice and the [people elected](#).

The *Aboriginal Heritage Act 1988* protects Aboriginal heritage (including Aboriginal ancestral remains, sites and objects) from the impacts of excavation, damage, disturbance, or interference. Land use proponents are strongly encouraged to first talk about their plans directly with Traditional Owners, via Recognised Aboriginal Representative Bodies (RARB's) or, where there is no RARB, through relevant native title bodies and/ or any relevant Aboriginal organisation or Traditional Owners of the area.

This should be done early to consider if impacts to Aboriginal heritage can be avoided, and before applying to the Minister for Aboriginal Affairs to obtain permission to impact heritage. Information about known Aboriginal heritage within an area and Aboriginal heritage groups who should be consulted can be obtained through undertaking a search of the central archives. This will provide an indicative location of known Aboriginal heritage and contact details for Traditional Owner groups for the search area.

The planning system offers the opportunity to require the consideration of cultural heritage values of a site early in the development pipeline rather than after a Code Amendment or development approval under the PDI Act.

**When Traditional Owners are engaged early in the planning process, any adverse impact can potentially be avoided or better managed, which creates more certainty for all involved. This also provides an opportunity to build capacity and pathways for knowledge sharing between Aboriginal and non-Aboriginal communities.**

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The Community Engagement Charter (Charter) guides public participation in the preparation of planning policies strategies and schemes, including any proposals to rezone land. The Commission recently updated the Charter with the aim to ensuring engagement is inclusive and respectful and highlights the need to consider appropriate opportunities for Aboriginal people to participate in planning decisions that affect them. Future guidance is required to ensure that all entities proposing changes to planning instruments including state agencies, private proponents and local government undertaken sensitive and respectful Aboriginal engagement about land use planning matters.

**Where there is higher risk of impacting culturally significant sites and disturbing Aboriginal heritage, upfront cultural heritage surveys of these areas should occur with Traditional Owners to inform Code Amendment proposals or impact-assessed development applications.**

Partnering with Aboriginal communities and applying Planning with Country principles in the structure planning and rezoning phases can help to create unique and responsive developments. Reading Country with Traditional Custodians will help to uncover the prominent parts of the cultural landscape that should be protected and embedded into the spatial planning. This might inform development orientation, open space network, road typologies, active transport network, density allocation and areas for protection. An integrated connecting with Country network is important in the early stages will also help to avoid areas of cultural sensitivity and help to streamline cultural heritage processes in the proceeding stages.

It will also be important to continue to work with First Nations representatives to consider how cultural information and interests could be incorporated into planning processes, including working with representatives on cultural mapping.

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## Aboriginal sites and objects

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**Certain landscape features are more likely to be Aboriginal sites and/or contain evidence of Aboriginal occupation. These landscape features pose a higher risk for the discovery of Aboriginal sites and objects.**

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**Examples of some landscape features and the type of Aboriginal sites that they are often associated with are provided below:**

- Clay pans, lakes, rivers and estuaries may contain stone artefact scatters, shell middens, rock art, campsites and stone arrangements.
- Rocky outcrops may contain quarries, rock art, rock holes, stone arrangements, ceremonial sites and stone artefact scatters.
- Dunes and sand hills may include stone artefact scatters, campsites and burials.
- Craters and sink holes are often cultural sites.
- Areas close to the coast may include campsites, stone artefact scatters, shell middens and burials.
- Areas close to creeks, rivers, watercourses, lakes, waterholes, rock holes, wells and springs.
- Areas which have been less developed, including parks, open land or road verges, may still contain artefact scatters or subsurface archaeological material such as burials and earth ovens.

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Places bearing Aboriginal names, or place names which are English translations of Aboriginal names, or indications of Aboriginal interaction with the landscape may indicate previous Aboriginal connection to that location and may have significance to Aboriginal people.

**Predictive cultural mapping to identify areas of higher risk will be investigated with Traditional Owners for incorporation into regional plans.**

Information about known Aboriginal heritage within an area and Aboriginal heritage groups who should be consulted can be obtained through undertaking a search of the central archives. This will provide an indicative location of known Aboriginal heritage and contact details for Traditional Owner groups for the search area. Request for searches can be made at [taawika.sa.gov.au](http://taawika.sa.gov.au).



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## State and local heritage

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### Long-term strategic objectives:

1. A legislative framework for heritage that provides consistency, clear governance responsibilities, supports expert advice in the decision-making process, enables transparency and accountability, and facilitates community engagement at the right time.
2. Maintain a comprehensive register of heritage places and areas with appropriate heritage protections.
3. Promote the use of the State Heritage Register, Statements of Significance, Conservation Management Plans, Heritage Standards and Guidelines that assist applicants and communities in understanding the values of heritage places and areas.
4. Promote the adaptive reuse of buildings that enhance areas of cultural or heritage value, capitalise on existing investment and/or contribute to vibrant and liveable places.
5. Provide flexible planning policies that unlock creative design solutions, and land use outcomes that enable the adaptive reuse of heritage places.
6. Promote the heritage values of National, State and Local Heritage listed places.
7. Councils lead the identification and listing of local heritage places to protect the local historical and attributes and themes that are important to local communities.

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### **Greater Adelaide's cultural heritage reflects the diversity, unique features and key moments in our city's history, while contributing to our community's understanding of its sense of place and identity.**

Heritage areas and places are an essential part of Greater Adelaide's fabric. Conservation and protection of heritage places should be fundamental considerations of planning policy. Adaptive reuse of underutilised heritage buildings, or the restoration of streetscape facades, can play a major role in revitalising key precincts that reflect our cultural values and reinforce our sense of place.

Adapting older heritage buildings can bring challenges as some of these buildings may require upgrades and renovation to suit modern lifestyles or business needs. Providing flexible policies to allow the adaptive reuse of heritage buildings has a range of social, environmental and economic benefits.

Greater Adelaide contains many historical places and areas that demonstrate a high-level of value and remain relatively intact. Some of these are of National Heritage significance, including the Adelaide Park Lands and City Layout, and the South Australian Old and New Parliament Houses, which are protected under the Commonwealth *Environment, Protection and Biodiversity Conservation Act 1999*.

State Heritage Places in South Australia are protected by specific heritage legislation, primarily, the *Heritage Places Act 1993*. State Heritage Places can include buildings such as Ayers House or Edmund Wright House, or areas such as Colonel Light Gardens, Port Adelaide, Belair National Park, Gawler Church Hill, Goolwa, Hahndorf, and Mount Torrens, reflecting a range of heritage values that are of importance to all South Australians.

There are shipwrecks along the coastline of Greater Adelaide, which are protected under the *Historic Shipwrecks Act 1981*. Good examples are the Excelsior and Jupiter at Mutton Cove on the Le Fevre Peninsula.

Local Heritage is protected through the PDI Act, with places listed in the Code. This legislative framework provides the basis for the ongoing management of State Heritage Places, State Heritage Areas and Local Heritage Places.

The Code contains the Historic Area Overlay which contains planning policies to reinforce historic themes and characteristics of heritage places. Representative Buildings are identified in the Historic Area Overlay and illustrate the types of buildings that represent the values of a particular area.



**With the introduction of the Code, opportunities for new instruments and tools were established. Heritage Standards have been prepared by Heritage South Australia in the Department for Environment and Water and are published in accordance with the PDI Act. They are a supplementary tool of the Code and are referenced in the State Heritage Area Overlay. Heritage Standards have been completed for the Colonel Light Gardens and Hahndorf State Heritage Areas, and the remainder within the Greater Adelaide Region will be completed by Quarter 1, 2025.**

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**To strengthen the interpretation of policies for historic areas, it has been recommended that a template set of design guidelines be prepared, based on particular eras (e.g. Victorian, Tudor, Post-Modern). These can be adapted and implemented by councils based on the character and/or historic buildings found in their areas. The guidelines should be graphically rich to provide as much visual guidance to designers and applicants as possible.**

It is recommended that councils review Historic Statements for each Historic Area to ensure that they identify the important local attributes that collectively contribute to the historic value of each area. This is particularly important as Historic Statements are used in the assessment of development applications for Historic Areas.

Transition of local heritage to the *Heritage Places Act 1993* is being considered by the government to bring all heritage protections under one legislative umbrella. This is a substantial piece of work that requires legislative and policy reform.

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## **UNESCO World Heritage listing bid**

Source 5: UNESCO World Heritage listing bid | City of Adelaide

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A 2020 feasibility study that found that Adelaide and its Rural Settlement Landscapes were of high heritage value and worthy of addition to UNESCO's World Heritage List.

**To prepare the World Heritage nomination documents, a consortium of councils and agencies are working with World Heritage experts.**

Developing a proposed boundary of the World Heritage place will need solid research and stakeholder engagement to confirm the places and/or attributes that best reflect the early settlement patterns.

The proposed World Heritage boundary will likely be limited to a series of smaller areas that already have a form of heritage or character protection.

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## Landscape and neighbourhood character

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### Long-term strategic objectives:

1. Recognise the unique character of areas by identifying their valued physical attributes in consultation with communities.
2. Promote a design-led response to development in character areas that is contextual and considers visual prominence, character integrity, common design attributes, and the desired streetscape setting.
3. Maintain or enhance the scenic amenity of important natural coastal landscapes, views and vistas.
4. Retain the special qualities of the Barossa and McLaren Vale Character Preservation Districts while recognising their important economic function.
5. Protect Adelaide's Hills Face Zone as the natural backdrop to the Adelaide Plains while allowing for the correction of anomalies.
6. Investigate unified design approaches to suburban infill, retrofitting original housing, retaining and enhancing streetscape and urban tree canopies, and providing low-rise additions on residential blocks.
7. Provide additional housing opportunities ensuring that design is sensitive to, recognises and complements the important characteristics of a place.



**The character of an area contributes to a community's sense of identity. All places have character although the value placed on this character may vary. The concept of character can be applied to both natural landscapes and built environments.**

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## Landscape character

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**Scenic rural and natural landscapes framing Greater Adelaide's metropolitan area and townships contribute to both our community's sense of place and identity and support economic prosperity by attracting the visitor economy. Landscapes of high scenic quality are safeguarded via a range of legislative or planning policies.**

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Good examples of this include the Character Preservation Districts legislation and planning policy introduced to protect the unique character of the Barossa Valley and McLaren Vale.

The Hills Face Zone is another example which has been protected through planning policies for some 50 years. It generally covers the area providing a green backdrop to the metropolitan area.

The primary objective of the Hills Face Zone is the preservation and enhancement of the natural values of the western face of the ranges and natural backdrop to metropolitan Adelaide. Any changes to the boundary of the Hills Face Zone should be limited to the correction of anomalies. For example, sites that are not highly visible from the Adelaide Plains, do not contain significant habitat, do not form part of the western slopes of the Mount Lofty Ranges, and are connected to the existing urban form.

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## Neighbourhood character

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**In defining neighbourhood character, it is important to understand the differences between neighbourhood character and heritage. Heritage is largely embodied in the fabric and setting of a building or place making the retention of this fabric important. Character is about the look and feel of a place and the relationship between the built form, vegetation, topography and other features.**

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Protecting character does not mean preventing development. It is about ensuring that design is sensitive to, recognises and complements the important characteristics of a place.

The character of local areas is generally protected and enhanced through policies within the Code. The Code includes the Character Area Overlay which is supported by Character Area Statements (Statements) that set out the characteristics of importance and what should be protected and complemented by new development.

The Commission is supporting councils in updating these Statements to ensure an appropriate focus on design that complements unique local character values. Representative buildings are referenced in Statements. They are buildings which display characteristics of importance to a particular area. The role of these buildings is currently under review to ensure their purpose is clear for assessment of development proposals.

Communities have been concerned that buildings within character suburbs can be demolished without assurance that replacement dwellings are complementary to local character, or that these allotments remain vacant. Tougher demolition controls are therefore proposed in character areas that only allow for demolition of a building once a replacement building has been approved.

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## Housing diversity in character areas

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Character areas are generally located in inner metropolitan areas that are well-serviced, close to employment and amenities, but usually comprise detached dwellings on large allotments which are unaffordable for a large proportion of the community.

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**Given the location of these suburbs and their capacity to align with Living Locally, new approaches are required to provide additional housing opportunities within existing suburbs in a way that retains valued character attributes like low-rise built form, streetscape patterns and landscaping.**

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The Commission's Future Living Code Amendment seeks to enhance housing diversity in Adelaide's established suburbs. An alternative to infill housing, a new form of shared housing or co-located housing is proposed which requires an existing house to be retained, repurposed and added to, providing high-quality designed dwellings surrounding communal open space. Mature vegetation will be retained and existing streetscape character preserved while providing a range of smaller housing options. The proposed co-located housing model seeks to deliver critical housing options for smaller household types, responding to the ageing demographics of the state's population.

Further, it is important that the right policy mechanisms are also provided to focus opportunities for increased housing densities and mix along corridors and strategic sites in inner metropolitan areas, while retaining valued streetscape character in our suburbs.

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# Productive Economy

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## Outcome 3: A strong economy built on a smarter, cleaner future

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**Greater Adelaide contributes approximately 80% of South Australia's Gross State Product (GSP)<sup>9</sup>, excelling at a range of industries including health and medical, technology, minerals and energy, food and agribusiness, defence and aerospace and creative industries.**

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Greater Adelaide's continued economic prosperity relies on finding new and better ways of doing things and continuing to build on its industry strengths to climb the value chain.

The government is committed to developing a smart, sustainable and inclusive economy which is tailored for the future, ensuring everyone can enjoy a higher standard of living whilst attracting and retaining skilled workers. This forms the basis of the South Australian Economic Statement<sup>10</sup> (Economic Statement).

There is a significant opportunity for Greater Adelaide to capitalise on the global green transition and build South Australia's talent. As an ambitious and capable state, support for a net-zero emissions economy will drive innovation and foster employment growth and competitiveness for the region.

The construction of AUKUS nuclear-powered submarines at the Osborne Naval Shipyard will exceed any major project in the state's history and will have flow-on effects across a range of other sectors including manufacturing, innovation, quantum technology and artificial intelligence.

Greater Adelaide is also internationally recognised as a reliable, safe and sustainable producer and exporter of premium fresh and value-added food and beverages, grown in a clean environment, using world-leading technology and practices. The region's tourism sector is underpinned by the state's reputation as a world-class holiday destination offering unique experiences.

<sup>9</sup> Experimental Gross Regional Product estimates (infrastructure.gov.au)

<sup>10</sup> [South Australian Economic Statement, 2023](#), Department of the Premier and Cabinet



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Investors and businesses seek clarity on government direction and priorities to enable the identification of opportunities and provision of greater security in key decision making, and the planning system has an important role to play in this regard. This can be achieved through a strategically planned supply of employment land, the identification and provision of supporting infrastructure such as freight networks, and planning policy that is clearly articulated and flexible enough to respond to future challenges and opportunities facing both industrial employment lands and activity centres as they evolve.

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## Top 5 Greater Adelaide employing industries

Source 6: ABS, 2021

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**Health care and social assistance**



**Retail trade**



**Education and training**



**Construction**



**Professional, scientific and technical services**

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## Employment lands

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### Long-term strategic objectives:

1. Provide sufficient land supply for employment generating uses that supports economic growth and productivity.
2. Support expansion and clustering of key economic growth areas.
3. Encourage development of underutilised lands where integrated with housing, infrastructure, transport and essential services.
4. Encourage the regeneration of former or underperforming employment lands where a net community benefit can be achieved.
5. Develop mixed-use precincts where conflicts between land uses can be appropriately managed.

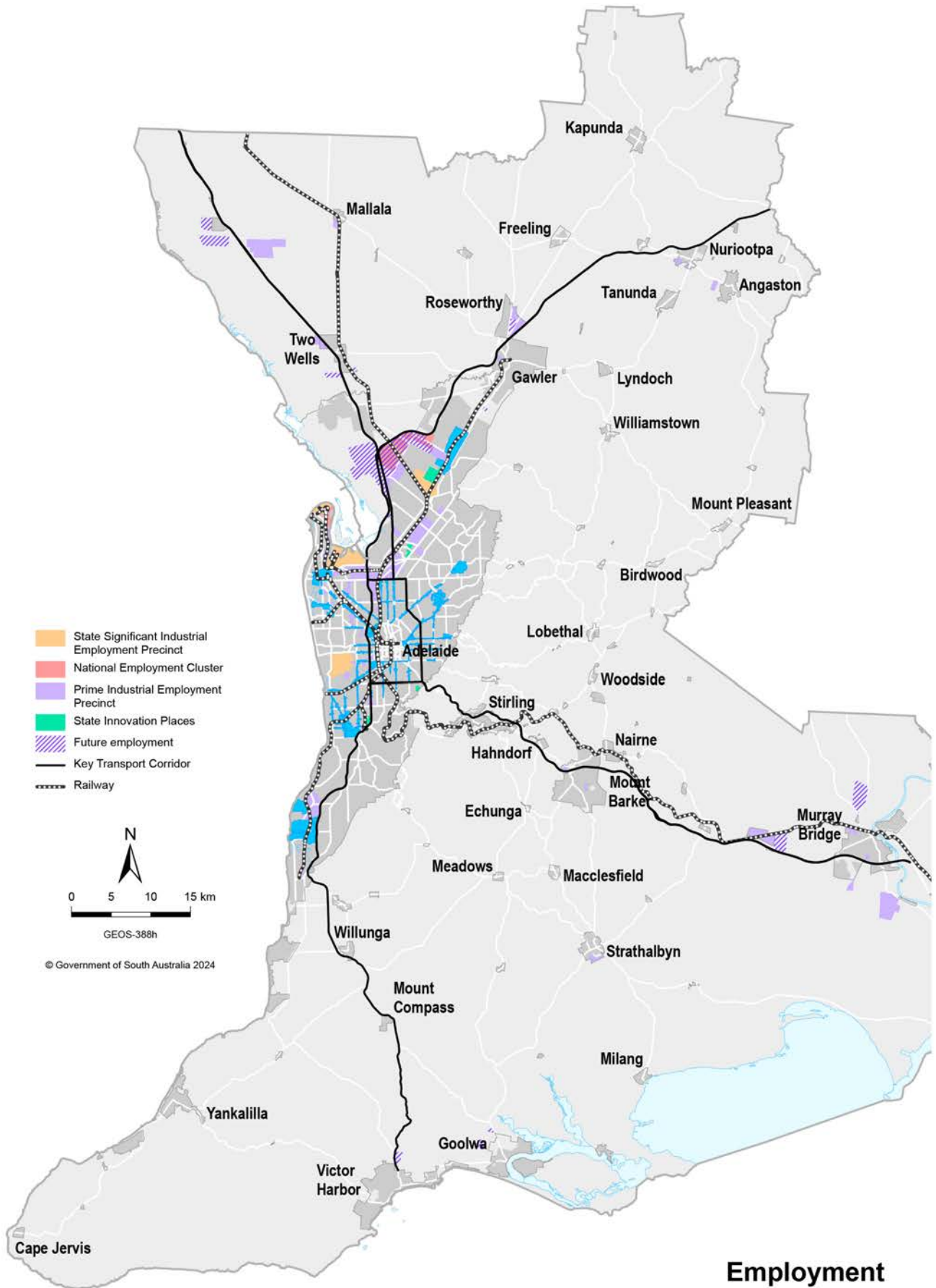
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**The planning system plays a critical role in supporting the ambitions of the economic statement by ensuring enough serviced land is available to accommodate current and future industries, in the right location and serviced by infrastructure.**

Historically, the term 'industrial land' largely reflected Adelaide's traditional activities linked to the manufacturing, storage and movement of goods, as well as key urban services including materials recycling, automobile servicing and repair, and building services.

Whilst traditional industries remain central to many employment areas, the economic shift towards service provision has broadened the range of activities, changing the requirements for access, amenity and infrastructure and reducing the need for a strict separation of uses.

Broad industry categories (BICs) have been created as a way of identifying an industrial employment precinct's strategic purpose and infrastructure needs, which then dictates the role and responsibility for network planning and delivery (Figure 8).



## Figure 8 - Broad industry categories

Source 7: TSA Industrial employment land strategy



Source: Renewal SA

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## Employment land supply and demand

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**Greater Adelaide comprises over 15,000 ha of zoned employment land (2024), which is used for a range of employment activities spread across the above BICs.**

Land is unevenly distributed across the region with over 50% located in the Inner North and Adelaide West regions, and the Inner Metro and Inner South areas accounting for just 3% of the total supply. Consumption rates across Greater Adelaide have been the highest in the Inner North, Adelaide West and Outer South, with little growth in other regions (see Context for more detail).

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**Based on the average annual consumption rate, zoned supply is likely to be exhausted within the next 15-20 years, despite over 13% of land being currently vacant with large amounts of this supply unavailable or not development ready for the following reasons:**

- Significant site works are required to bring land at Gillman to market. This will occur sequentially over the next 10 years and is therefore not all immediately available to market.
- Government-owned land along the Le Fevre Peninsula is being set aside to accommodate uses and activities associated with AUKUS.
- A lack of enabling infrastructure, especially in precincts located on the outskirts of metropolitan Adelaide.
- Land being constrained by encroaching sensitive land uses.
- Land not being of a size or within a desirable location to meet needs.

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## **Adelaide central business district (CBD) employment land**

Source 7: City of Adelaide - Draft Economic Strategy (2024)

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As South Australia's state capital, Adelaide is a major employer and economic driver, representing 18% of South Australia's GSP and generating Gross Regional Product (GRP) of around \$22 billion (2021–22).

The Adelaide CBD is the established and ongoing knowledge intensive economic cluster.

**Between 2016 and 2021, the largest growth in workers in the CBD was in internet and digital services, followed by professional, scientific and technical services.**

A high average annual growth rate in the employment size of the electricity, gas, water and waste industries has also been experienced, which is likely linked to recent population growth.

Similarly, the accommodation and food services industry experienced an average annual growth rate in employment of 8.6% between 2016 and 2021.



**Over a 30-year period, employment land projections indicate that close to an additional 5,000 ha of zoned employment land will be consumed, resulting in deficits across most LSRs, as illustrated in the table on page 105.**

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With growing demand and a misalignment of supply along with known infrastructure issues, particularly in northern Adelaide, additional employment land must immediately be unlocked to respond to market demand, economic trends, emerging opportunities and key strategic issues. These are identified in the Employment Lands Trends and Background Report (TSA, 2024).

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Source 8: Employment Lands Background Report, TSA, 2024

<b>Land supply region</b>	<b>Current vacant land (ha)</b>	<b>Demand to 2051 (ha)</b>	<b>Gap between current and demand</b>
Outer North	94 ha	956 ha	-862 ha
Inner North	439 ha	1,752 ha	-1,313 ha
Inner Metro	7 ha	48 ha	-41 ha
Adelaide West	846 ha	1,303 ha	-457 ha
Inner South	18 ha	89 ha	-71 ha
Outer South	361 ha	317 ha	+44 ha
Fleurieu Peninsula	33 ha	114 ha	-81 ha
Adelaide Hills	36 ha	116 ha	-80 ha
Murray Bridge	50 ha	46 ha	+4 ha
Northern Plains & Barossa	61 ha	184 ha	-123 ha
<b>Total</b>	<b>1,945 ha</b>	<b>4,924 ha</b>	<b>-2,980 ha</b>



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## The Plan responds to these issues by:

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- Providing clarity and certainty to landowners, investors and businesses by protecting existing employment land where it is needed.
  - Aligning infrastructure delivery at state and local government level to unlock vacant and underutilised employment lands.
  - Planning for new employment land in greenfield and township growth areas.
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## Figure 9 - Strategic Issues, TSA Report, 2024

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**Integration** with the global economy

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**Support** for delivery of strategic and economic objectives

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Rapid population **growth**

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**Changing** consumption

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**Shifting role** of industrial land

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Lack of planning **certainty**

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Need to **integrate** infrastructure and land use planning certainty

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Need for **local government** participation

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## **Protecting strategically significant employment lands**

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**The Plan sets a framework, using the Industrial Employment Land Strategy for Greater Adelaide as its evidence base, to identify South Australia’s most strategically significant employment lands. This is to reinforce their role, function and infrastructure needs and to clarify responsibilities for its planning and delivery.**

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The framework protects state significant employment lands, typically strategically important traditional industries and freight and logistics activities from incompatible development, supporting the expansion and clustering of key economic growth areas. These are identified as:

- State Significant Industrial Employment Precincts (SSIEP) – some of which area also identified as nationally significant
- Prime Industrial Employment Precincts (PIEP)
- State Innovation Places.

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**Refer to State significant and prime industrial employment precincts and State Innovation Places for more detail.**

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## **Locally important employment lands – population serving**

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**Employment lands that are not identified as either SSIEP or PIEP are still important in serving the community and local economies. Inner metropolitan employment areas in particular, however, are under increasing pressure to be rezoned given their proximity to the city and higher land values, which make it more attractive for residential and mixed-use development.**

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The conversion of employment areas to residential or mixed-use zones has the potential to displace currently functional population serving land uses in established areas. While these may be ‘low value’ compared with ‘high value’ residential uses, they service a local population or business network, which are required to assist in achieving the Living Locally concept.

The Plan provides a mechanism for a Net Community Benefit (NCB) assessment to be required for any Code Amendment proposals seeking to rezone employment land to residential or mixed-use zones, where more sensitive land uses are envisaged and encouraged. Whilst public interest considerations form the cornerstone of all Code Amendment assessments, an NCB assessment assists in providing further evidence as to whether the loss of one type of land use (industrial precincts) to provide for another (residential and other mixed-use developments) represents a true net community benefit.

Local government also has a role to play in understanding local economies and developing employment land strategies to identify and enhance the viability of local employment lands and centres. These local priorities can assist in providing an evidence-base for an NCB assessment, to better support decision making around Code Amendments relating to employment lands not located within an identified precinct.

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## Net Community Benefit assessment

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### Investigations to facilitate the assessment could include:

- Site features, context and suitability assessment including underlying or latent potential associated with land, buildings and infrastructure.
- Consideration of global, state and local trends and implications for land use.
- Evidence that the land is without realistic prospect of re-use for employment purposes.
- An evaluation of the potential for other employment-generating land uses (i.e. commercial, office, retail) on the site.
- An evaluation of the costs and benefits to businesses and the community arising from any part of the Code Amendment proposal including impact on the local economy, accessibility of employment opportunities, access to shops, services and amenities, impact on travel distances (Living Locally concept).

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## Planning for greenfield employment

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It is important to encourage future employment growth in greenfield and township growth areas to facilitate a greater level of employment self-sufficiency and accessibility, particularly to population serving type activities.

Potential future employment land growth areas are identified to service growing populations in Northern Adelaide, Murray Bridge, Goolwa, and Victor Harbor. These longer-term growth areas capitalise on significant ongoing government investment in roads, including the North-South Corridor (NSC), Northern Connector and the Victor Harbor Road (see Land-Supply Regions for further detail).

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## Planning for new employment lands

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**There is an immediate need to unlock additional development-ready land for employment, especially in the Outer North and Inner North LSRs. This will likely have to accommodate the projected demand for Inner Metro and Adelaide West regions, given their constraints on bringing new employment land to market.**

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**Opportunities to bring additional employment land to market in the shorter-term include:**

- Adelaide Airport (Adelaide West)
- Parafield Airport (Inner North)
- Port Wakefield Strategic Growth Corridor (Inner North)
- Greater Edinburgh Parks (Outer North)
- Port Stanvac (Outer South).

These precincts are at different stages of readiness, with infrastructure coordination required for land located at Adelaide and Parafield Airports, incorporating existing structure plans along the Port Wakefield Corridor, and reviewing and creating structure plans for precincts at Greater Edinburgh Parks and Port Stanvac.

The expansion of all of these employment sites will require the resolution of trunk infrastructure blockages to support development-ready supply.

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## **State significant and prime industrial employment precincts**

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### **Long-term strategic objectives:**

1. Identify, maintain and support state significant operations and prime industrial employment land by protecting them from encroachment by incompatible and/or more sensitive land uses to ensure their long term and uninhibited operation.
2. Guide local employment land strategic planning to determine the role and function of employment lands and additional policy and investment required to support and grow these precincts.

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### **Prioritising the protection of existing strategic traditional industry and freight and logistic employment precincts is crucial in preserving the important role they play in underpinning the state's prosperity and in providing access to employment opportunities.**

Industrial employment precincts with a strong focus on supporting strategic traditional industry and freight and logistics activities that align with state government economic policy are to be designated as either State Significant Industrial Employment Precincts (SSIEP) or Prime Industrial Employment Precincts (PIEP).

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## State Significant Industrial Employment Precincts

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SSIIEPs are precincts of (actual or potential) scale, whose current and future activities are strongly linked with strategic and economic objectives of the state, and which accommodate (or will eventually accommodate) a critical mass of economic activity and employment. For example, SSIIEPs:

- Align with state strategic growth objectives.
- Align with transport and trade networks.
- Present opportunities for growth of knowledge precincts.
- Are of a scale that can accommodate a large number of workers and support a significant share of the state's economic activity.

Planning policies in the Code can protect SSIIEPs from incompatible development through the application of the Strategic Employment Zone (or similar) and the Significant Interface Management Overlay.

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## National employment clusters

Source 9: [National Reconstruction Fund Corporation](#)

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Some SSIIEPs within Greater Adelaide also align with priority areas identified by the National Reconstruction Fund Corporation (NRFC).

The NRFC is a corporate Commonwealth entity established by the Australian Government under the *National Reconstruction Fund Corporation Act 2023*. The object of this Act is to facilitate increased flows of finance into priority areas of the Australian economy, across seven priority areas:

1. Value-add in resources.
2. Value-add in agriculture, forestry and fisheries.
3. Transport.
4. Medical science.
5. Renewables and low emissions technologies.
6. Defence capability.
7. Enabling capabilities.

Within the planning system, the national priority areas identified are provided with the same level of policy protection as SSIIEPs.

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## Prime Industrial Employment Precincts

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**PIEPs are to provide land supply for employment generating uses that supports economic growth and productivity within the state. Whilst these precincts are important to the state's existing and future economy, they are generally smaller in scale than SSIEPs, and support a range of activities less clearly aligned with the state's strategic growth objectives.**

Criteria for the identification of these precincts was listed in the 2007 Metropolitan Adelaide Industrial Land Strategy, however, was not identified spatially. This provides uncertainty for landowners, business owners, investors and local governments around the future status of a precinct. The Plan provides a level of clarity and certainty through their spatial identification with a more refined approach to identification of precincts, focusing on the following:

- Connection to freight networks.
- Ability to accommodate a critical mass or cluster of activity.
- Potential for expansion of activity.
- Accessible to skilled labour.
- Serviced by critical infrastructure.
- Unconstrained by abutting land uses.

The Code can protect PIEPs from incompatible development with the application of zones such as Strategic Employment, Employment (Bulk Handling) or Rural Intensive Enterprise, as well as the potential application of the Interface Management Overlay where deemed appropriate.



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## **Employment land infrastructure planning and delivery**

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The importance of efficient and effective delivery of infrastructure to support future and existing industrial employment precincts is recognised. A shortage of development ready employment land supply across most LSRs within Greater Adelaide has played a role in reducing the availability and driving up the value of zoned employment land typically used for traditional, freight and logistics activities.

**The government has invested heavily in critical freight and passenger mobility infrastructure, such as the Northern Connector and the NSC projects. This investment is critical to creating an efficient transport network that supports productivity across the state and facilitates investment in areas previously deemed inaccessible, such as Greater Edinburgh Parks and Roseworthy.**

Servicing Greater Edinburgh Parks to bring it online has become crucial to underpinning supply of suitably located, serviced and separated industrial employment land in Greater Adelaide, especially given projected future demand in the northern regions.

It is also important that future planning of Greater Edinburgh Parks has regard for the need to potentially expand or develop new intermodal facilities through the preservation of appropriate land in desirable locations (i.e. southern side of the existing Penfield intermodal).

This will need to be coordinated and supported by the provision of infrastructure through a structure planning process, that will identify infrastructure requirements, provide detailed costings and outline the mechanism for funding and delivery.

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## State Innovation Places

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### Long-term strategic objectives:

1. Support the development of State Innovation Places and clustering of knowledge-intensive and creative industries, with flexible planning policies to enable adaptive land uses.
2. Align identified priority State Innovation Places through the South Australian Innovation Places Leadership Framework and apply appropriate planning policies to protect future viability and prevent land use conflict.
3. Encourage structure planning of emerging innovation districts to ensure they do not lose their economic and employment potential through incompatible development.
4. Encourage the development of integrated employment and residential mixed-use precincts where conflicts between uses can be managed.

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### **The government aims for increased investment in research and development, ensuring it drives innovation across all businesses and industries in the state.**

State Innovation Places (SIPs) are specialised employment clusters of knowledge-intensive activities and creative industries, anchored by complementary academic institutions, research and development centres or entrepreneurial support organisations integrated as residential mixed-use precincts that promote creativity and collaboration.

Conditions that drive successful SIPs include access to a highly skilled workforce, and a land use mix and quality of place derived from high-quality public realm and access to other amenities. Innovation places benefit from access to arterial road corridors, high-frequency passenger transport and active transport networks.

The Tonsley Innovation District is an example of how a cutting-edge research and development hub can be integrated with housing to create high-amenity precincts with proximity to employment, transport and services. Around 2,000 people across 150 organisations are now employed at Tonsley – more than double than when the former industrial site closed in 2008.<sup>11</sup>

Government plays a catalytic and essential role in facilitating the development of innovation districts, from providing leadership and confidence to the market, to designating appropriate land use zoning and providing essential infrastructure and ensuring the ongoing competitiveness of the jurisdiction.<sup>12</sup>

The SA Innovation Places Leadership Framework (Framework) provides a 10-year roadmap for government, research, business and industry to harness the power of the state's connected and collaborative network of innovation places.<sup>13</sup>

This Framework positions innovation places to support essential economic growth, investment attraction, job creation, boosting regional connectivity and linking state-wide education, skills and workforce programs.

The dynamic and connected network of thriving innovation places will accelerate innovation to deliver increased economic complexity, jobs and prosperity for the state. These innovation places include the state's growing innovation districts, including Lot Fourteen and Tonsley, along with manufacturing precincts, business parks, universities / higher education and emerging areas of economic and industry clusters, to create a network of dedicated spaces with physical, digital and social infrastructure required to accelerate new ideas into widespread economic outcomes.

**As the state prepares to take advantage of the opportunities presented by AUKUS, the 10-year Framework includes the proactive connection of innovation places with each other and other knowledge and manufacturing hubs, including the Osborne Naval Shipyard and the Edinburgh Defence Precinct.**

Given their importance as key drivers of economic development in South Australia, this network of innovation places are protected as SIPs within the Plan.



**“We want South Australia to be known as an ambitious and capable state that embraces technology and drives innovation.”**

Source 10: South Australian Economic Statement

<sup>11</sup> Renewal SA | Tonsley Innovation District

<sup>12</sup> [IDA-Role-of-Government-in-Innovation-Districts-Final.pdf \(hostroomcdn.com\)](https://www.hostroomcdn.com/IDA-Role-of-Government-in-Innovation-Districts-Final.pdf)

<sup>13</sup> Department of State Development, [Innovation districts](#) | Department of State Development

## Figure 10 - Innovation place criteria

Source adapted from Kaz and Wagner, 2014

### Innovation precinct criteria

Critical mass

Competitive advantage

Quality of place

Diversity and inclusion

Collaboration

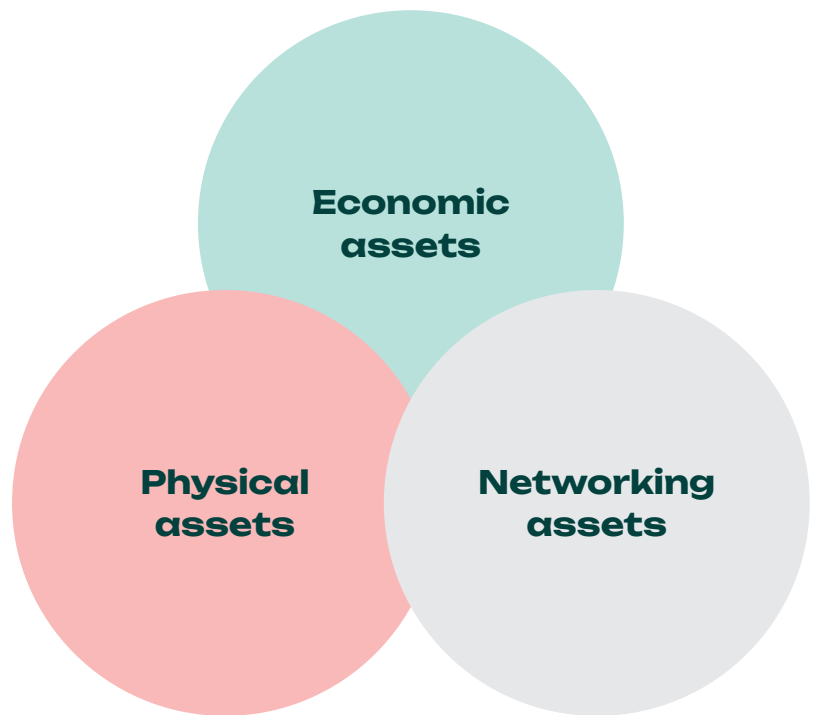
Affordability

Infrastructure

Accessibility

Anchor institutions

### Innovation Ecosystem



Elements of the local innovation system

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## Emerging innovation districts

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Identification of new innovation districts is a first step in facilitating their emergence. However, designating an area as an innovation place does not necessarily mean that it will immediately function as one.

Inner metropolitan areas proximate to public education, health and other institutions often possess the foundations for potential new innovation districts. However, these same areas can be limited by legacy issues such as fragmented and underutilised land parcels. This can leave an area pockmarked, making it difficult to create a connected and integrated innovation place.

Larger strategic sites that can be master planned may present the best opportunities for future innovation places where higher density infill can also be targeted to enhance community benefit.

If the innovation place criteria (outlined in Figure 10) is evident or achievable, zones or overlays may be justified to unlock the potential of the area in question, or to prevent the loss of this as a future potential innovation place through short-sighted development.

The right planning policies can encourage a density and mix of housing options to ensure innovation districts are affordable and accessible to workers, while also ensuring that residential development does not unintentionally crowd out essential research, education, health or business functions through effective structure planning.<sup>14</sup>

<sup>14</sup> [IDA-Role-of-Government-in-Innovation-Districts-Final.pdf \(hostroomcdn.com\)](#)

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## Future opportunities

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**Underutilised land at Port Stanvac presents an opportunity for a land use mix of innovation industries, other employment generating industries and housing. Its potential as an innovation place stems from its strategic links to industry, renewable energy and transport infrastructure and amenity that can be drawn from its coastal location.**

The Keswick Barracks also provides a unique opportunity as a mixed-use innovation place that could play a complementary role to defence projects at Osborne by providing complementary housing, employment and innovation uses. Current lease arrangements mean this land is unlikely to be available for development until the mid-2030s.

Current strategic employment precincts in Hindmarsh, Thebarton and Stepney are evolving from traditional manufacturing to lower intensity forms of development. Given their proximity to high frequency public transport, housing, infrastructure and institutions such as hospitals and universities, they could lend themselves to innovation employment activities. These places are also near areas of high amenity, such as the River Torrens Linear Park (Hindmarsh and Thebarton) and the Adelaide Park Lands to the east and west.

The government has a key role to play as an enabler of innovation places through the leadership of the Department of the Premier and Cabinet (DPC) and the SIP lead role, delivering much needed infrastructure, policy and governance support. It can stimulate new markets and coordinate resources, policy and people both locally and internationally. This was the case for the successful delivery of the Tonsley Innovation District and the establishment of Lot Fourteen in the CBD.

Successful advancement of innovation places often occurs when a collective of private, not-for-profit stakeholders conceive a vision that powerfully aligns with government ambitions through policy, regulatory tools and government incentives. The Plan can help facilitate this vision in partnership with DPC by enabling the inclusion of structure plans for emerging places to set the right policy framework for inclusion in the Code.

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## Activity centres and retail

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### Long-term strategic objectives:

1. Develop and maintain a hierarchy of activity centres to identify the specific role, function and infrastructure needs of each centre type.
2. Activity and mixed-use centres promote access to jobs, diverse and affordable housing options, services and amenities.
3. Activity centres are distributed across the regions to provide local access to economic, employment and business opportunities.
4. Activity centres maximise connectivity between consumers, workers and businesses and support a productive urban form.
5. A well-planned activity centre hierarchy and network of centres optimises the distribution of retail and service businesses and supports liveability, convenience and choice across the Greater Adelaide planning region.
6. Activity centres bring people together and provide opportunities to build social capital within communities.
7. A well-connected network of activity centres is located and designed to facilitate healthier and more sustainable communities by reducing the need for travel and promoting physical activity.

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### **Activity centres contribute to the form and pattern of development and enable more equitable and convenient access to shopping, administrative, cultural, entertainment and other facilities that enable a number of activities in a single trip.**

Activity centres connect local communities to goods and services, and their dispersal is central to creating walkable neighbourhoods. The size and mix of these employment activities varies based on the role and function of each individual activity centre.

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## Figure 11 - Factors shaping activity centres

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### Factors shaping activity centres

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Changing consumer preferences, including the growth of online retailing.

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The increasing importance of the visitor economy.

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The growth of hospitality and food and beverage type activities within centres, as their offering evolves from predominantly retail to a greater proportion of destination and entertainment services.

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An ageing population.

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Changing work patterns.

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Significant growth in the demand for bulky goods in sub-regions.



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## Planning for future demand

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**It is projected that an additional 460,000 sq m of additional activity centre floor space will be required across Greater Adelaide over the next 30 years, which is a figure based primarily on demand for retail and hospitality uses. It is acknowledged, however, that a broader mix of land uses are desirable in many higher-order activity centres. These include hospitals and allied health services, education and training facilities, cultural institutions, entertainment and civic buildings.**

The projected demand is heavily influenced by population growth, hence the Outer North region will account for over 30% of this projected demand in activity centre floor space. There are many other factors that shape the demand for and mix of land uses required in activity centres (see Figure 11).

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**The following strategic directions are to be considered when planning for this additional floor space:**

- Developing and maintaining an activity centre hierarchy that provides certainty about the role that individual activity centres play in the urban form, mix of land uses and network of activity centres.
- Planning for the needs of future communities by identifying activity centre land requirements and optimal floor space and activity centre distribution in greenfield areas.
- Providing direction for the preparation of local government employment and activity centre plans that respond to growth and change in established urban areas experiencing infill.

The Principles of Retail Planning identified in the SPPs (Figure 12) also provide guidance on what should be considered when planning for centres or retail precincts.

This approach will facilitate activity centres being integrated with key existing infrastructure assets and future infrastructure investment to support strong activity centre economies, optimisation of network access and efficiency in the urban form.

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## Figure 12 - Principles of retail planning

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**Existing centres** - recognise existing activity centres, main streets and mixed-use areas as the primary place for commercial and retail activity.

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**Expansion** - allow for expansion of designated centres at 'edge-of-centre' locations.

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**New activity centres** - allow new activity centres to be established to support equitable and convenient access to services, while supporting productive settlement patterns.

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**Hierarchy** - protect higher-order centres that support a productive settlement pattern, while allowing for smaller-scale activity centres to emerge and diversify.

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**Urban design** - reinforce the role of land use policies to guide urban form and place-making in mixed-use activity centres.

## Activity centre hierarchy

The Plan will maintain and uphold a five-tiered hierarchy of activity centres, which largely reflects the long-established hierarchy in the South Australian planning system.

Centre type	Typical floor space (sq m)	Role, features, infrastructure needs	Code Zones	Examples
<b>Capital City</b>	N/A	<ul style="list-style-type: none"> <li>The economic, administrative, civic and cultural focus of the state supporting a range of residential, employment, community, educational, innovation, recreational, tourism and entertainment facilities.</li> </ul>	<b>Capital City</b>	<b>Adelaide CBD</b>
<b>Regional</b>	80,000 to 125,000 sq m	<ul style="list-style-type: none"> <li>Intended to service regional-level catchments (150,000 residents).</li> <li>Extensive range of services and retail.</li> <li>Location for local and state government functions.</li> <li>Entertainment, recreation and cultural offerings.</li> <li>Focal point for community services.</li> <li>Integrated with high-frequency public transport (fixed rail, O-Bahn).</li> <li>Accessible via arterial road network.</li> <li>Opportunities for residential use integrated with the centre.</li> </ul>	<b>Larger Urban Activity Centres</b>  <b>(potential new zone policy)</b>	<b>Elizabeth</b>  <b>Marion</b>  <b>Modbury</b>  <b>Noarlunga</b>  <b>Port Adelaide</b>

Centre Type	Typical floor space (sq m)	Role, features, infrastructure needs	Code Zones	Examples
<b>District</b>	10,000 to 40,000 sq m	<ul style="list-style-type: none"> <li>• Service a mix of catchment sizes, from sub-regional to broader, depending on retail mix.</li> <li>• Extensive range of services and retail with a sub-regional catchment focus, though sometimes specialised.</li> <li>• Location for local government functions.</li> <li>• Some entertainment, recreation and cultural offer.</li> <li>• Important location for community services.</li> <li>• Reliable connections to public transport network, including trains, trams and buses.</li> <li>• Accessible via main roads.</li> <li>• Opportunities for residential use integrated with the centre.</li> </ul>	<b>Urban Activity Centre</b>  <b>Suburban Activity Centre</b>  <b>Suburban Main Street</b>	<b>Arndale</b>  <b>Burnside</b>  <b>Castle Plaza</b>  <b>Gawler</b>  <b>Golden Grove</b>  <b>Salisbury</b>  <b>Stirling</b>  <b>West Lakes</b>
<b>Neighbourhood</b>	1,500 to 10,000 sq m	<ul style="list-style-type: none"> <li>• Intended to service a localised catchment (~10,000 residents).</li> <li>• Focus on retail with limited service focus.</li> <li>• Not suitable for government functions.</li> <li>• Limited entertainment, recreation and cultural offer.</li> <li>• Not suited to community services.</li> <li>• Active transport a key focus, with a balanced focus on access for private vehicles and public transport also important.</li> <li>• Accessible via main roads, though may be located on the secondary road network.</li> </ul>	<b>Suburban Activity Centre</b>  <b>Suburban Main Street</b>	<b>Croydon</b>  <b>Dulwich</b>  <b>Elizabeth Grove</b>
<b>Local</b>	Under 1,500 sq m	<ul style="list-style-type: none"> <li>• Intended to service a highly localised catchment (~2,000 residents).</li> <li>• Focus on convenience retail, service provision minimal.</li> <li>• Not suited for government functions.</li> <li>• Not suited for entertainment, recreation and culture.</li> <li>• Not suited to community services.</li> <li>• Active transport a key focus, with a key focus on walkability.</li> <li>• May be located away from main roads.</li> </ul>	<b>Local Activity Centre</b>  <b>Township Activity Centre</b>  <b>Township Main Street</b>	<b>Croydon</b>  <b>Dulwich</b>  <b>Elizabeth Grove</b>

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## Spatial distribution of activity centres

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**Given the challenge of finding suitable land for new activity centres in established urban areas, priority should be given to supporting existing centres to intensify, expand and evolve.**

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Facilitating the evolution of activity centres involves supporting the night-time, hospitality and visitor economies and encouraging a range of housing types in and around centres, specifically targeting the higher-order activity centres where strong public transport links exist.

The Code introduced more facilitative policy frameworks in activity centre zones, contemplating a wide range of land uses and providing streamlined pathways for changes between contemplated land uses.

Latent additional floor space capacity within the existing Regional and District Activity Centres, enabled by their ability to accommodate a range of land uses, taller building forms and more intensive activity through separation from adjacent sensitive neighbourhoods, will enable them to provide a significant proportion of the projected additional activity centre floorspace in established urban areas of the region.

The spatial allocation of Neighbourhood and Local Activity Centres in residential areas is an important factor for Living Locally and needs to be guided by considering local context and the important role that placemaking, local infrastructure and public realm improvements play.

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## Bulky goods / large formal retail

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As consumer confidence and the time consumers spend at home have both risen since the COVID-19 pandemic, the demand for bulky goods retail has risen. Retail floor space projections indicate a growing demand for floor space to service Furniture & Homewares and Hardware & Garden<sup>15</sup> retail, which aligns with bulky good type development. In addition to ensuring the demand for this type of retail floor space is met with adequate supply, it is also important to manage the growth of bulky goods retail, ensuring it is situated in places that do not:

- undermine the integrity of activity centre networks, or
- encroach on productive and/or strategically critical employment lands.

Within the Code, bulky good outlet stores are primarily envisaged within the current Employment Zones and both Urban and Suburban Activity Centre Zones, where this form of development is an envisaged use for sites located with a frontage to a state maintained road.

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## Out-of-Centre Retail

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The Code includes Out of Activity Centre Development policies, which recognise activity centres as the primary locations for shopping, administrative, cultural, entertainment, and community centres. This policy approach is not intended to change.

**Policy that applies outside of activity centres, such as in neighbourhood-type zones, envisages some small-scale non-residential development to be established such as childcare facilities and corner shops. This is aimed at serving the local community in a way that does not detrimentally impact nearby residents.**

Retail developments that have the potential to undermine the viability of established centre networks will warrant greater scrutiny. Proponents of these developments will need to demonstrate that benefits linked to new retail development outweigh any negative impacts associated with operating outside of the established activity centre hierarchy. Some developments proposed outside of the established hierarchy will be assessed as restricted development, where assessment at the state level is required to consider strategic implications and impacts.

<sup>15</sup> [Employment Lands Trends and Background Report \(TSA 2024\)](#)

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## Planning for greenfield activity centres

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**The design of new master planned communities in greenfield areas will need to consider the future mix of land uses, including identification of the size and location of new activity centres, taking into consideration population and infrastructure.**

Retail floor area and catchment thresholds in the Activity Centre Hierarchy provide guidance as to the accessibility to the various land uses anticipated in each centre. Walkability and public transport benchmarks also guide alignment with the Living Locally concept.

New performance outcomes will be established in the Code to guide activity centre distribution that supports easier and more direct routes to the goods, services and facilities they offer. Minimum housing density and diversity targets around higher-order activity centres will also be established and form part of this approach.

Inclusion of a structure plan within the Plan and the use of concept plans and the Emerging Activity Centre Subzone in the Code are mechanisms that can be used to facilitate alignment of land use and infrastructure planning.

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## Outer North activity centre floor space

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As the Outer North sub-region is expected to see the most significant residential growth, it also requires the greatest increase in activity centre floor space, with an additional 150,000 sq m required to 2051. A share of this could be captured within the existing activity centre network, with an opportunity for greater intensification of existing regional centres, particularly those with large government land holdings, links to fixed-line mass transit, and their ability to capitalise on other economic drivers such as Elizabeth and Angle Vale.

However, a number of new retail centres of scale urban centres will need to be established in areas yet to develop (e.g. Concordia), as well as a network of smaller suburban or local centres.

**Further strategic work is required by the government at the appropriate time to provide direction about how new activity centre floor space is to be distributed across the north. This will aim to maximise the benefits of Living Locally, infrastructure utilisation and employment activity agglomeration (reinforcing the Activity Centre Hierarchy).**

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## Local centre planning

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**In some parts of Greater Adelaide’s existing urban area, local and neighbourhood centres will need to adapt to the changing retail and service needs of communities served by these activity centres. Whilst in some centres this may mean the establishment of new floor space, in slower-growing regions, the priority might be facilitating adaptation to changing consumer preferences, or even modest reductions in retail and centre floor space within these activity centres.**

Given the knowledge local government has of their communities, as well as their responsibility for the planning and provision of local infrastructure, they are best placed to lead the strategic response to the planning of lower order centres (i.e. Local and Neighbourhood Activity Centres). Devolution of activity centre network planning to local government provides the best way of ensuring local population needs in relation to activity centres are met.

Guidance as to how this planning work will be undertaken will assist local government with local activity centre plans that can be integrated into amendments to the Code.



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## Tourism and events

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### Long-term strategic objectives:

1. Identify key land uses which can be complemented by tourism opportunities and supporting infrastructure.
2. Encourage accessible and sustainable tourism development, providing for unique visitor experiences, including nature-based activities where impacts on agricultural productivity, the environment and scenic amenity can be successfully managed.
3. Facilitate tourism opportunities by enhancing enabling infrastructure and services such as airport, maritime infrastructure, major roads and rail, public transport, personal mobility services and digital technology.

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### **Greater Adelaide contains many of South Australia's premier tourism destinations, including the Barossa Valley, Adelaide Hills, Victor Harbor and the Fleurieu Peninsula, and is a gateway to Kangaroo Island.**

The tourism industry is an important contributor to the state's economic activity, generating jobs and export dollars, by attracting interstate and international visitors. With high visitation numbers, the industry is flourishing. The government is now committed to growing the state's visitor economy to \$12.8 billion, with the creation of 16,000 new tourism jobs by 2030.<sup>16</sup>

The South Australian Visitor Economy Sector Plan 2030 highlights the economic benefits of tourism and events through its links to employment across the hospitality, retail, transport and construction sectors.

By facilitating growth in tourism activity and supporting appropriately designed and located tourism facilities in our planning system, this enables the diversification of small and medium enterprises and assists in the preservation of our valuable environment and food production areas.

The planning system provides the impact assessed pathway for large-scale tourism enterprises, if it is considered to be of economic, social or environmental importance to South Australia. Impact assessed development is the highest level of development assessment and is reserved for those projects which cannot be properly considered under existing pathways (such as an assessment under the Code), due to the nature, scale and extent of their potential impacts, where the effects of those impacts are unknown or more uncertain, or in situations where the environment is considered sensitive.

<sup>16</sup> [DSD SA Tourism investment 010724.pdf](#)

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**Planning plays a vital role in facilitating sustainable tourism development and supporting infrastructure across Greater Adelaide by protecting, enhancing and promoting the qualities that attract tourism and are of value to the whole community.**

Protecting strategic passenger transport infrastructure is a key element. Strong travel demand has seen the number of passengers through the Adelaide Airport return to levels seen before COVID-19.

Tourism is a legislated element of the special character of our Character Preservation Districts (CPD) located in the Barossa and McLaren Vale. These districts are internationally recognised for the wine produced and continue to be valued for the authenticity of experience.

The combination of wine and food activities, historic townships, attractive rural landscapes, conservation parks and forest reserves work together to attract visitors to the district. Similar offerings are also available through various parts of the Adelaide Hills, Fleurieu Peninsula and northern Adelaide Plains.

The Commission is undertaking a review of policies within the Code that relate to tourism development, particularly within key wine regions of the state.

The purpose of the review will be to ensure that the policies of the Code are contemporary and meet current market demands for high quality tourist accommodation and tourism development (of all sides) such as agri-based tourism, that value-adds to locally produced products (i.e. cellar door, farm gate sales). These activities should be considered where impacts on agricultural productivity, the environment and scenic amenity can be successfully managed.

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## **Adelaide City tourism**

Source 11 Invest SA

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Our city's role as the economic heart must be preserved and strengthened through tourism. The Adelaide City boasts the highest concentration of accommodation rooms, entertainment facilities and services catering to the visitor economy.

**The growing number of world-class festivals, international sporting events and conference offerings in the Adelaide City sees accommodation demand continuing to increase.**

A greater diversity of accommodation offerings, including premium economy and four-star properties, are adding to Adelaide's appeal and support for the state's growing visitor economy. Further opportunities exist for additional hotel developments and the refurbishment of existing properties in key locations.

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## Primary industry

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### Long-term strategic objectives:

1. Support significant primary production and agri-business projects across the Northern Adelaide and Barossa regions and in the Mount Barker-Murray Bridge corridor.
  2. Facilitate appropriate value-adding and diversification in rural areas and associated ancillary land uses and industries such as storage, warehousing and logistics.
  3. Increase opportunities for farm related value-adding development within the Mount Lofty Ranges watershed where it can be demonstrated that water quality can be maintained or improved, consistent with the Mount Lofty Ranges watershed water quality risk hierarchy.
  4. Equitably manage the interface between primary production and other land uses, especially at the fringe of urban areas.
  5. Continue to protect the Virginia triangle, McLaren Vale and Barossa Character Preservation Districts for continued viable farming and primary production activities.
  6. Maintain and protect valuable primary production and tourism assets in the Environment and Food Production Areas, while allowing for appropriate value-adding activities to increase investment opportunities.
- 



**Greater Adelaide is a powerhouse in the state's primary industry sector and is home to a diverse range of primary production and related activities. It hosts significant horticultural activities in the northern Adelaide Plains (including the Virginia Triangle) and includes some of South Australia's most celebrated wine regions, including the Barossa, McLaren Vale and Adelaide Hills. Agriculture and food and wine production generate approximately \$20 billion in revenue per annum for South Australia, equalling 50% of the state's total exports.**

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The food processing industry has emerged as a significant manufacturing industry, with room to grow, driven by consumer preferences towards a range of manufactured food and beverages, as well as growth in boutique scale business such as microbreweries, gin distilleries and similar.

There have been a range of challenges for primary production within Greater Adelaide, including supply chain disruptions caused by COVID-19. It reinforced the importance of the sovereignty of critical essential supplies and infrastructure, with food supplies at the heart of resilience to international disruption.

**Climate change prompts the need for innovation approaches to create more productive and resilient field and irrigated crops, including new crops for farming systems. Changing technology is allowing agribusiness to innovate, grow and become more efficient, while also becoming more adaptive to climate change.**

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## **Securing water for primary industries**

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Planning for growth in the primary production sector is influenced by the availability of water. Significant investment in the Northern Adelaide Irrigation Scheme (NAIS) will secure large volumes of affordable, high quality, recycled water to grow the horticulture industry in the Northern Adelaide Plains. The NAIS will transform the region into a national leader in intensive, high-tech food production, enabling South Australia to be competitive in the export market, drive employment growth and attract new skills and talent into the state.

The Barossa New Water project will deliver new, secure, climate-independent, and affordable water to complement existing water sources. This new water infrastructure will support productivity growth in the region, resulting in economic benefits for the state.

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## Value-adding

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**The Code introduced a more facilitative policy framework to enable appropriate small scale value adding uses that are complementary to rural areas. For example, the Productive Rural Landscape Zone promotes agriculture, horticulture, value-adding opportunities, farm gate businesses, the sale and consumption of agricultural based products, tourist development and accommodation.**

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The flexibility enables the expansion of the region's economic base and promotes its regional identity. A new Rural Intensive Enterprise Zone was also introduced into the Code. It envisages industry clusters of multi-purpose intensive agricultural production, processing facilities and supporting ancillary industries that are important economic and employment assets to the state.

Opportunities exist to further apply the Rural Intensive Enterprise Zone to key rural industry sites and clusters to protect and foster the growth of these economic assets.

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## Encroachment of urban development

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**The rural areas of Greater Adelaide, particularly those closer to metropolitan Adelaide, are attractive to individuals seeking a semi-rural lifestyle. Many people are willing to commute longer distances from rural to metropolitan areas for work to enjoy a sense of space or proximity to nearby beaches, the hills, wineries and other key attributes of Adelaide's hinterlands. The COVID-19 pandemic, promoting the work-from-home movement, has intensified these growth pressures in some areas.**

There are two legislative mechanisms in place to prevent residential development (including rural living) in areas of rural, landscape, environmental or food production significance.

These are:

- Character Preservation Districts: *Character Preservation (Barossa Valley) Act 2012* and the *Character Preservation (McLaren Vale) Act 2012*.
- Environment and Food Production Areas: *Planning, Development and Infrastructure Act 2016*.

The boundaries of the EFPAs may only be amended following review or inquiry by the Commission. This review must focus on the suitability and adequate supply of land to support a minimum 15-years supply of housing and employment growth within the land within Greater Adelaide, as well as whether existing urban areas are able to support urban renewal and consolidation. This review or inquiry would also require robust analysis regarding the viability of primary production and environmental significance of specific areas, proximity to infrastructure, land supply and demand, and other urban planning considerations.

Where land is removed from the EFPA, the structure planning of new urban areas should consider existing horticultural and farming activities, including the impacts spray drift and noise, to ensure that new development does not prejudice the continued operation of primary production.

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## Waste and resource recovery

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### Long-term strategic objectives:

1. Provide an appropriate supply of land for waste and resource recovery infrastructure and other related industries supporting the circular economy transition.
2. Support Greater Adelaide's transition to a circular economy by managing the waste management interface between those locations and more sensitive land uses.
3. Prepare land for waste management facilities in growth areas.
4. Existing buildings are adaptively re-used for new housing, including commercial, industrial and heritage places.

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**Waste management is becoming increasingly recognised as not only an important environmental initiative, but as an economic growth opportunity. Diverting waste from landfill and increasing local reprocessing and remanufacturing can create more and a diverse range of jobs for South Australians.**

This exciting and dynamic industry provides positive outcomes for both our local environment and the economy. As a result, we need to consider its impacts from a planning perspective and future proof both existing and new industries from the encroachment of incompatible land uses.

As South Australia's population continues to grow, waste generation will also follow. South Australia's waste processing and recovery centres will need to grow with the population to ensure they can handle the amounts of waste that will be generated, ensuring this resource is repurposed rather than being simply sent to landfill. Land for this purpose should be considered during structure planning processes for growth areas.



**South Australia's Waste Strategy 2020-25** set a target of 95% diversion of waste material from landfill by 2025.

The sector achieved its 2015-2020 target of 90% in 2018-19.

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## Waste recovery

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The building sector is one of the biggest emitters of greenhouse gas emissions (globally responsible for half the world's raw material use and 40% of landfill waste), with the largest contribution coming from the use of concrete, steel and aluminium. Extending the use of buildings, and adapting them for different purposes, could reduce global greenhouse gas emissions by 1.3 billion tonnes of CO<sub>2</sub>e per year in 2050.

**The planning system can promote the adaptive reuse and retrofitting of existing building stock as well as designing new buildings for adaptability and/or disassembly. This approach avoids waste creation, reduces the need for new building materials, and preserves the embodied energy of existing structures, leading to significant environmental and financial savings. It fosters innovative design, retention of buildings that may be important to the character of local areas, and the overall enhancement of sustainability outcomes.**

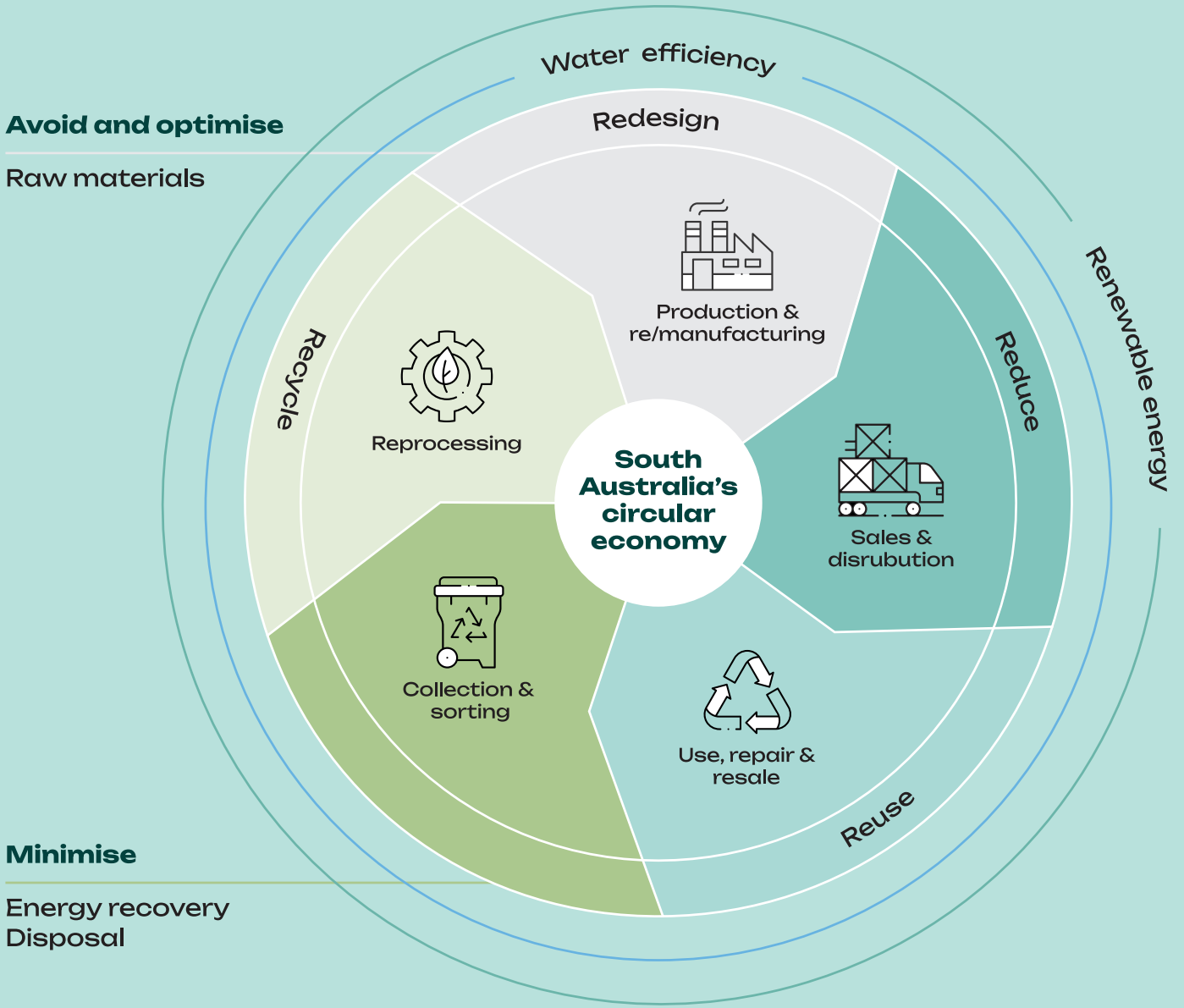
The government recognises the intersections between addressing climate change and reducing waste from our building and construction industry by promoting circular economy principles. The government has committed to exploring how the planning system can advance the circular economy, alongside waste treatment and management policies that consider climate change and urban infill scenarios.

Critically, the planning system can also support the transition to a circular economy by ensuring local waste management facilities are appropriately located and new and existing sites can operate without impediment. Associated mapping identifies key resource recovery locations, together with appropriate buffer distances, to assist in planning for future employment and residential lands.



# Waste recovery

Source 12: Green Industries SA - Circular economy



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## Mineral and energy resources

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### Long-term strategic objectives:

1. Protect Greater Adelaide's mineral resources operations, including its extractive industries from incompatible land uses to ensure the supply of building and construction materials for the future.
2. Identify and maintain key infrastructure that supports mineral and energy resource activities and supply chains, including strategic transport corridors and pipelines used for energy transportation.
3. Adequate separation distances between mining activities, housing and other incompatible development are maintained.
4. Facilitate appropriate post-mining land uses.



**South Australia has considerable in-demand commodities, including critical minerals which underpin the state's economy and export activities. The availability of these commodities is not limited to regional locations.**

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**Adelaide is uniquely placed compared to other Australian capital cities, as most of its highest-production quarries are located within the greater metropolitan area. This advantage manifests in lower transport costs and the supply of building materials to the construction sector, however ongoing challenges exist in:**

- Supporting long-term operations of licenced quarrying and mining activities, known as Strategic Resource Areas (SRAs).
- Managing land use interface issues and impacts (including transportation routes through urban areas, viable 'first and last mile' access routes to get extractive minerals to end user locations).
- Recognising the need for identifying new urban areas while protecting current and future extractive minerals and mining activities from urban encroachment.

The Code contains relevant policy frameworks to manage these challenges as they relate to rural or regional areas throughout South Australia, namely the Resource Extraction Zone and the Resource Extraction Protection Area Overlay.

This overlay seeks to maintain the long-term availability of extractive resources land and the ability to extract those resources. The opportunity exists to investigate and consider the application of these Code policy frameworks to licenced activities across the Greater Adelaide region.

There is an opportunity to review the application of the Resource Extraction Protection Area Overlay to apply it to SRAs in Greater Adelaide and to review policy to ensure it balances the needs to protect SRAs with urban uses including the need for new housing supply.

In the long-term, the Plan can also play a role in facilitating and strategically planning for appropriate post-mining land uses by providing up-to-date regional data and strategies and a path for collaboration between mine operators, government and regulators.

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# Environment, Natural Resources and Landscapes

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**Outcome 4: A greener, wilder and more  
climate-resilient environment**

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Source: Heart Foundation and Sweet Lime Photo

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**Our future prosperity, the liveability of our cities and towns, the health and wellbeing of our communities and the resilience of our built and natural environment all depend on how well we adapt to and mitigate the impacts of climate change.**

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The extreme effects of climate change on urban environments are well established. South Australia is becoming hotter and drier and experiencing extreme events like heatwaves, bushfires and flooding, which are increasing in frequency and intensity. Since the 1950s, hot days and heatwaves have become hotter and more frequent. Heavy rainfall events have also increased in frequency and intensity. Projections suggest temperatures will rise as much as 2.1 degree Celsius above the long-term average by 2050.<sup>17</sup> It is expected that by 2030 there will be an additional 14 days above 40 degrees Celsius every year.<sup>18</sup>

**Adelaide's green credentials have been recognised globally. In 2021, Adelaide was named the world's second National Park City. National Geographic recognised Adelaide as the sixth most sustainable destination in the world for 2022.<sup>19</sup> Adelaide is comprised of 30% green space and contains diverse wildlife, including 1,080 native plant species, 281 native species of birds, 60 native fish species, 47 native mammal species and more than 58 reptile species.**

Cities are increasingly being recognised for their important role in supporting biodiversity.

The next generation of regional open space, the Greater Adelaide Open Space System, supports biodiversity, whilst allowing appropriately scaled development, including tourism uses, that can co-exist and safeguard biodiversity values and critical functions.

Within built environments, the concept of Biodiversity Sensitive Urban Design (BSUD) aims to make a positive on-site contribution to biodiversity while meeting other urban greening or development outcomes. Biodiverse greening enhances health and wellbeing, increases habitat for native wildlife and connects people with nature – right on their doorsteps.

Research demonstrates that if a person has trees and other vegetation within view of their home, place of work or school, it benefits their mental health and productivity. Not all residents in Greater Adelaide have equitable access to urban green spaces and in turn, the benefits they provide. It is vital to identify how to best prioritise urban greening investment where it is needed most.

<sup>17</sup> South Australian Government Climate Change Action Plan 2021-2025, sa210736.pdf (fao.org)

<sup>18</sup> New Climate Projections for South Australia, 2022, New climate change projections for SA maps and findings 2022.pdf (environment.sa.gov.au)

<sup>19</sup> National Geographic recognises Adelaide as a top sustainable destination city - Asian Leisure Business

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## Biodiversity

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### Strategies:

1. Identify areas of high biodiversity value and determine what types of sensitive development, if any, they could accommodate.
2. Minimise impacts of development on areas with recognised biodiversity value, such as native vegetation and habitat so that critical life-supporting functions can be maintained.
3. Recognise the value of the Greater Adelaide Open Space System in supporting biodiversity, whilst allowing appropriately scaled development, including tourism uses, that can co-exist and safeguard biodiversity values and critical functions.
4. Investigate how Biodiversity Sensitive Urban Design principles may be embedded in planning policy.
5. Support the enhancement of biodiversity in urban areas through a connected and diverse network of green infrastructure, including along streetscapes, greenways, Inter-Urban Breaks, urban waterways, the coast and in other strategic locations.
6. Retain native vegetation and areas of high biodiversity value wherever possible and enable the investigation of pathways that would provide for minimising and offsetting unavoidable impacts.

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It is estimated that 90% of native vegetation across Greater Adelaide has been cleared since European colonisation.<sup>20</sup> Without conscious effort to protect and enhance habitat, the biodiversity of Greater Adelaide will continue to decline. Highly diverse ecological communities are more resilient to climate change, pests and disease.

Cities are increasingly recognised for their role in being home to important biodiversity. Even small areas of biodiverse vegetation, such as pocket parks, backyards, streetscapes and along urban waterways, can reinvoke and support animal species<sup>21</sup>.

Existing water courses such as the River Torrens and creek networks, the coast and riparian zones are important to supporting diverse habitat and ecosystems as these are often the only remaining corridors of connected natural landscape in the urban environment. Greenways and inter urban breaks will also be vital to the capability of biodiversity to adapt to climate change.

<sup>20</sup> Green Adelaide, 2024, *Have your say on the first metropolitan-wide plan to...* | Green Adelaide

<sup>21</sup> Schebella, M. F., Weber, D., Schultz, L., & Weinstein, P. (2019). The Wellbeing Benefits Associated with Perceived and Measured Biodiversity in Australian Urban Green Spaces. *Sustainability*, 11, 802.

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Modified landscapes, most often primary production areas, can support a particular land use as well as biodiversity values. The generally open and undeveloped nature of these landscapes, like those in the Adelaide Hills, the Barossa Valley and McLaren Vale, should be maintained to ensure that the significant environmental values, such as scattered trees, continue to coexist with the existing use. Similarly, sensitive and sustainable tourism enterprises can co-exist with areas of biodiversity value and encourage their retention, management and enhancement.

**Biological diversity or biodiversity - means the variety of life forms represented by plants, animals and other organisms and micro-organisms, the genes that they contain, and the ecosystems and ecosystem processes of which they form a part.**

Source 13 Landscape South Australia Act 2019

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## Draft Urban Greening Strategy

Green Adelaide, on behalf of the government, is preparing an Urban Greening Strategy (UGS) for metropolitan Adelaide. The draft UGS promotes the concept of BSUD, which aims to create built environments that make a positive, on-site contribution to biodiversity while meeting other urban greening or development outcomes.

BSUD projects may target individual species, a group of species and/or entire ecosystems. This means that BSUD can be applied across multiple scales and contexts from small-scale site redevelopment (e.g. green roof retrofits or streetscapes), to master planned new developments or large-scale infrastructure projects (e.g. transport corridors). Importantly, BSUD extends traditional urban conservation frameworks by seeking to incorporate nature and biodiversity into the built environment. Such environments can enhance community health and wellbeing, increase habitat for native wildlife and help people connect with nature.

Future work should involve investigating how BSUD principles may be embedded in planning policy.

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Our planning system seeks to protect, enhance and re-establish biodiversity through overlays and zone policies such as the Hills Face Zone and Conservation Zone, together with legislative mechanisms such as the EFPA and CPD.

The Plan is an important part of gaining a better understanding of the current landscape, including linkages (biodiversity corridors) and refugia (biodiversity islands) through improved spatial mapping, which highlights where our areas of remnant native vegetation are located, identifies threatened ecological communities of national environmental significance and vegetation land cover.

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## Climate change

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### Strategies:

1. Consider the impacts of climate change on communities and locations and identify potential risk mitigation measures when determining appropriate locations for future growth areas.
2. Encourage carbon-efficient living environments through a more compact urban form that supports Living Locally and active travel, walkability and the use of public transport.
3. Consider decarbonisation and climate change adaptation strategies in the early planning of master planned neighbourhoods and new investment in existing neighbourhoods.
4. Encourage well designed public places that increase climate change resilience and future liveability.
5. Facilitate green technologies and industries that reduce reliance on carbon-based energy supplies and directly or indirectly reduce our greenhouse gas emissions.
6. Monitor and review the impact of climate change on hazard risk and update hazard overlays within the Code to manage these risks.
7. Create polices, schemes, education and incentives to promote climate resilient buildings and support market transition.
8. Encourage regenerative planning processes, focussed on restoring natural systems.

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### **The Greater Adelaide region faces challenges from climate change, including sea level rise, reduced average rainfall, intensification of storm events, more frequent and severe heatwaves, bushfires and droughts.**

These are likely to impact on agricultural production, public health, community wellbeing, natural landscapes and wildlife habitats, and public and private infrastructure (Figure 13). The government is committed to restoring a safe climate by transforming the economy to net zero emissions by 2050. This includes a target to reduce net greenhouse gas emissions by more than 50% by 2030 (from 2005 levels) and to achieve 100% renewable energy generation by 2027.






With the 42% decrease from 2004-05 levels recorded in 2020-21, at least a further 8% net emissions reduction would be needed to meet the interim 2030 target. While emissions from the energy generation sector are reducing, more effort will be needed to address other major sources of emissions. For example, transport is the largest contributor to emissions in the state and is responsible for 29% of all emissions.<sup>22</sup>

<sup>22</sup> <https://www.environment.sa.gov.au/topics/climate-change/greenhouse-gas-emissions>



## Figure 13 - Guide to climate projections for risk assessment and planning in South Australia

Source 14: Department for Environment and Water

	Projected Change	Associated Risks
 <p><b>Higher Temperatures</b></p>	<ul style="list-style-type: none"> <li>• Higher average daily maximum temperatures</li> <li>• Longer, hotter and more frequent heatwaves.</li> </ul>	<ul style="list-style-type: none"> <li>• Reduced agricultural productivity</li> <li>• Changes in distribution and abundance of pest plants and animals</li> <li>• Increased risks of heat related illness and death.</li> </ul>
 <p><b>Drier with more time in drought</b></p>	<ul style="list-style-type: none"> <li>• Reduced average annual rainfall</li> <li>• Reduced spring rainfall</li> <li>• More time spent in drought.</li> </ul>	<ul style="list-style-type: none"> <li>• Increased stress on water resources</li> <li>• Reduced condition of water dependent ecosystem</li> <li>• Reduced agricultural productivity.</li> </ul>
 <p><b>More dangerous fire weather</b></p>	<ul style="list-style-type: none"> <li>• More days of dangerous fire weather</li> <li>• Longer fire seasons.</li> </ul>	<ul style="list-style-type: none"> <li>• Increased risks to public health and safety</li> <li>• Increased damage or destruction of assets, infrastructure and the natural environment.</li> </ul>
 <p><b>More intense heavy rainfall events</b></p>	<ul style="list-style-type: none"> <li>• More rain falling in extreme rainfall events</li> <li>• More frequent extreme rainfall events.</li> </ul>	<ul style="list-style-type: none"> <li>• Increased flood risk</li> <li>• Increased damage to assets, particularly roads and bridges</li> <li>• Increased damage to food crops.</li> </ul>
 <p><b>Rising sea levels</b></p>	<ul style="list-style-type: none"> <li>• Increasing average sea levels</li> <li>• Increased height of extreme sea level events.</li> </ul>	<ul style="list-style-type: none"> <li>• Increased coastal flooding</li> <li>• Increased erosion of beaches and damage or destruction of coastal assets.</li> </ul>

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Consistent with the government's approach, the South Australian planning system aims to promote climate change mitigation and adaptation (Figure 14). By undertaking both mitigation and adaptation solutions, we can deliver tangible climate change outcomes as well as many co-benefits including cost savings, energy conservation and improved community connection.

Long-term land use decisions should consider the most up to date climate projections and risks including the increased intensity of natural disasters, reduced rainfall, increased temperatures and sea level rise, in line with the South Australian Government Climate Change Action Plan.

Both greenfield and infill land supply types must consider the challenge of addressing climate change and achieving more sustainable urban growth.

At a macro scale, the Plan's greenfield growth areas were identified to take advantage of current and planned city shaping infrastructure projects, providing logical extensions to Adelaide's urban lands along with satellite cities that have infrastructure capacity, nearby employment, services and amenities that can be enhanced.

Within both infill and greenfield areas, the Living Locally concept aims to create connected, convenient, cohesive and climate-smart communities, and to reduce the need for long-distance car travel. This concept is embodied by targeting higher densities and mixed-use development around public transport and employment and designing places to encourage walking and cycling to daily activities.

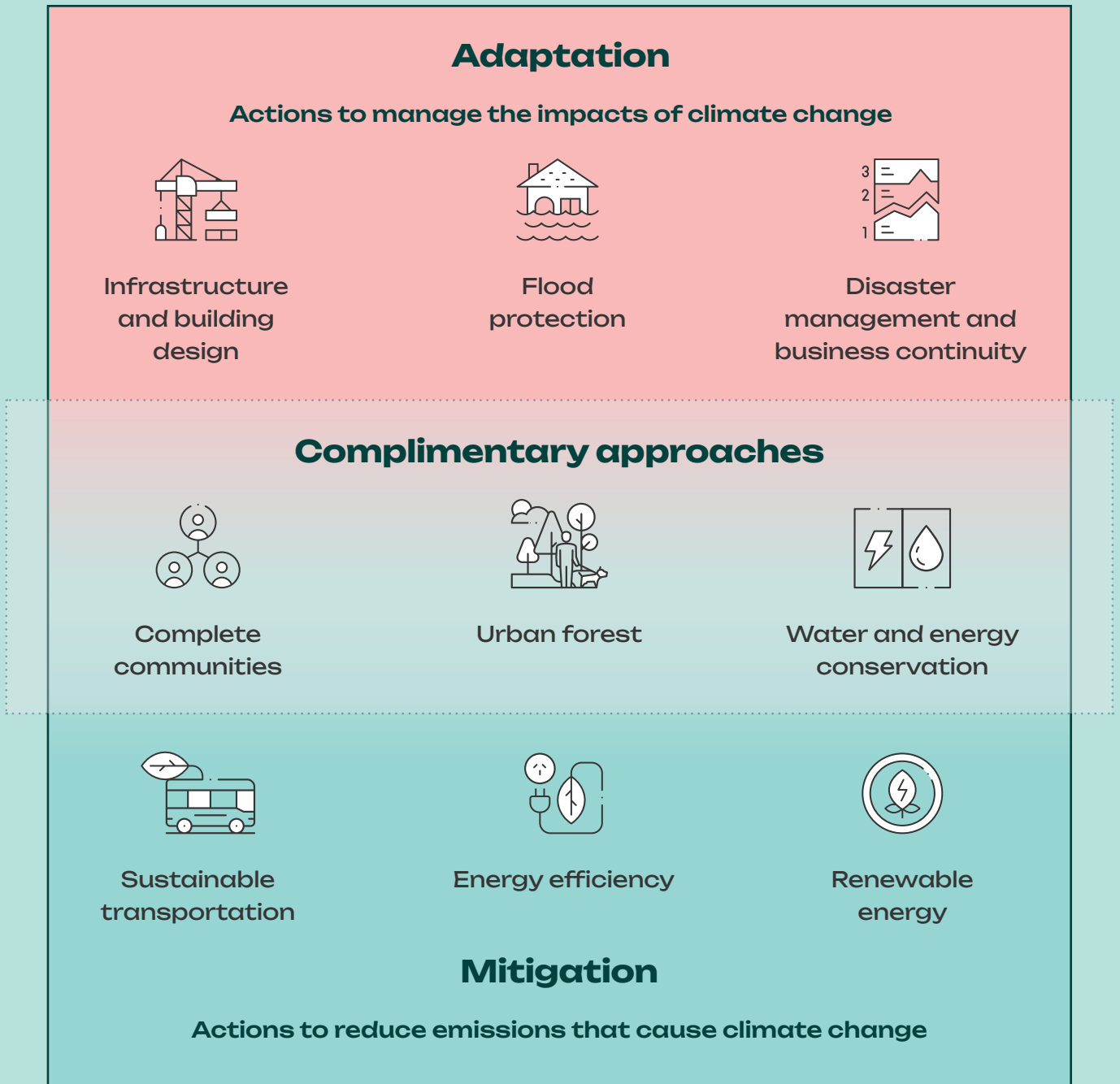
The design and location of new public realm elements and public infrastructure should also be resilient to climate risks. The enhancement of natural habitats will be critical to supporting the region's social and economic prosperity.

The Code contains several hazard overlays which include policies to recognise sea level rise: bushfire (development siting, asset protection) and flood hazard. Recent work to update these overlays and other policies in the Code for flood and bushfire hazard will contribute to our climate change resilience.

**There are however opportunities for further areas of investigation to update the Plan and guide further improvements to the Code, Design Standards or other components of our planning system.**

# Figure 14 - Planning: Adaptation and mitigation approaches

Source 15: Greater Adelaide Regional Plan Discussion Paper



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## Urban greening and cooling

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### Strategies:

1. Mitigate the impact of extreme heat events by designing public spaces and developments to create cooler microclimates using green infrastructure, appropriate building materials and water sensitive urban design.
2. Encourage more trees and water sensitive urban landscaping in the private and public realm, reinforcing neighbourhood character and creating cooler, shady and walkable neighbourhoods with access to nature.
3. Provide for a connected and diverse network of green infrastructure systems in transit corridors and along major watercourses to connect the coast to the hills and to enhance walking and cycling linkages.
4. Enhance Greater Adelaide's tree canopy through the protection of existing trees and planting of new trees on both public and private land.
5. Facilitate investment in urban greening where it is needed most to meet tree canopy targets.

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**It is projected that Greater Adelaide will experience an increase in the average maximum temperature with more heatwaves of a longer duration. This has the potential to increase the risk of heat related deaths, particularly for more vulnerable people.**

Evidence shows that urban areas can experience the urban heat island effect, which increases the temperatures of cities due to the absorption and retention of heat by hard surfaces like asphalt, concrete and artificial grass.

Urban heat intensity measures additional heat in the landscape that is attributable to urban development. The average urban heat intensity in metropolitan Adelaide has increased by 0.2 degree Celsius between 2014 and 2023.<sup>23</sup> While this indicates a relatively stable trend on average, urban heat varies geographically depending on the proportion of impermeable surfaces (such as roads, car parks, and buildings) as well as bare earth. Green and blue infrastructure can reduce the heat island effect in urban areas on days of extreme heat.<sup>24</sup>

<sup>23</sup> Department for Environment and Water (2023). Technical information supporting the 2023 Urban heat environmental trend and condition report card, DEW Technical report 2023/57, Government of South Australia.

<sup>24</sup> Ossola, A., Staas., Keishman, M.R. (2020) Urban Trees and People's Yards Mitigate Extreme Heat in Western Adelaide. Macquarie University, Sydney, Australia.

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### **Tree canopy**

Improving tree canopy across Greater Adelaide is one way of reducing the impacts of climate change. Currently, tree canopy varies across the region and is influenced by natural landscape features or protected areas, historical patterns of development, areas available for tree planting, and the nature of tree controls and protections that are in place. It is important to prioritise growing shady street trees and other vegetation in areas of high heat, high socio-economic vulnerability and low canopy.

In May 2024, the government introduced new planning regulations to better protect Adelaide's urban tree canopy and safeguard large, significant and regulated trees from removal.

The Minister for Planning has also requested the Commission undertake a program of tree policy work, including:

- Preparing a Design Standard to provide minimum urban tree planting and maintenance requirements for public areas in greenfield developments.
- Amending planning rules to also consider a tree's urban canopy contribution as part of assessing whether it can be removed.
- Strengthening planning rules to support design innovation and flexibility to retain large trees.
- Investigating an appropriate assessment pathway for trees within 3 to 10 m of a dwelling or swimming pool where offset fees are paid.
- Extending urban tree canopy requirements to greenfield developments in Master Planned Neighbourhood Zones and townships.
- Extending regulated and significant tree protections to townships, capturing urban areas beyond metropolitan Adelaide.

**These regulations and planning policies will work to facilitate the achievement of the Plan's Tree Canopy Target.**

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## Greater Adelaide Regional Plan Tree Canopy Target

The 30-Year Plan contained a target for urban green cover in metropolitan Adelaide. This target was reviewed as part of the preparation of the 2024 draft Urban Greening Strategy for Metropolitan Adelaide.

Two targets apply in the Plan:

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### Metropolitan Adelaide target

Achieve 30% tree canopy cover across metropolitan Adelaide by 2055 (baseline is 16.7% (LiDAR captured in 2022)).

### Interim 2030 target

All local government areas, suburbs and land-use types should increase tree canopy cover by 2% by 2030, e.g. from 10% to 12% tree canopy cover.

For local government areas, suburbs and land uses already achieving 30% tree canopy cover, this should be maintained to ensure no net loss by 2030.

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**The interim target will be reviewed and adjusted at least every 5 years, to respond to progress made in increasing tree canopy coverage, improvements in technology, and emerging challenges and opportunities.**

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## Greening in infill areas

Infill housing makes up a significant proportion of new housing in metropolitan Adelaide. It can be challenging to balance the benefits of more housing options close to shops and services while keeping our neighbourhoods cool and leafy.

The Code contains policies aimed at encouraging tree retention and planting on private land.

Under the Code, there is mandatory tree planting policy in urban infill areas to ensure at least one tree is planted per new dwelling. Where tree planting is not feasible on-site (e.g. when soil types are prohibitive), a payment is required into the Urban Tree Canopy Off-set Scheme (Scheme). The Scheme enables contribution into a fund that can be used to plant trees in parks, reserves and nature strips, or to create new parks.

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Evidence suggests the mandatory tree planting policy has been successful thus far, with only \$2,700 received into the Scheme for the 2023-24 financial year. This will continue to be monitored.

Many councils have also adopted strategies and policies in relation to tree canopy cover and greening and are continuing to increase plantings on public land.

## **Water-sensitive urban design**

Adelaide's low rainfall and long, hot, dry summers mean that water availability is potentially a limiting factor for successful urban greening that can meaningfully mitigate high temperatures. Unless carefully planned for, many trees and other vegetation planted in today's climate may not thrive, or even survive, without significant irrigation water.

Urban landscapes also often disrupt the natural connections between water and plants. Conventional roads, roofs and other hard surfaces prevent rainwater soaking into the soil and typical stormwater pipes drain water directly into the St Vincent Gulf. Facilitating water sensitive urban design (WSUD) through development will help support healthy and increased urban tree canopy cover for the Greater Adelaide region.

The planning system plays a role in facilitating good design outcomes that ensure new development protects existing valuable trees, increases site permeability, enhances diversity of plantings, and provides sufficient space for new urban greening, supported by adequate soil and water infrastructure. Policy improvements, education, advisory material, incentives and new practices supported by strong evidence and data are all needed to strengthen the response to urban greening and cooling.

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## Coastal environment

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### Strategies:

1. Maintain and enhance public access to open space along the metropolitan coastline.
2. Protect and enhance coastal and marine environments for their contributions to biodiversity, open space, economic productivity, and hazard risk mitigation.
3. Protect the high blue carbon storage values of areas such as mangroves and salt marshes.
4. Protect key coastal areas where critical infrastructure is at risk from sea level rise, coastal erosion and storm surges, and ensure new coastal development incorporates appropriate adaptation measures.
5. Recognise and continue to protect the Adelaide International Bird Sanctuary, Adelaide Dolphin Sanctuary and Marine Parks through appropriate policy within the Code.
6. Investigate the potential to develop Coast Park as a continuous public park from North Haven to Sellicks Beach.

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### **Coastal areas support important ecological systems and environments and play a key role in the state's economy through aquaculture, recreation and tourism, transport and industry.**

The coastline can be a contested space. Legislation provides high level guidance and policy for a balanced approach to the range of competing interests for development while recognising its environmental, cultural and economic significance.

The legislative framework for the management of South Australia's coast includes:

- *Coast Protection Act 1972*
- *Environmental Protection Act 1993*
- *Adelaide Dolphin Sanctuary Act 2005*
- *Planning, Development and Infrastructure Act 2016*.

The Coast Protection Board (CPB) is the statutory authority responsible for administering the *Coast Protection Act 1972*.

The Environment Protection Authority (EPA) has a responsibility through the *Environment Protection Act 1993* to ensure water quality and discharge into coastal waters are appropriate and will not cause environmental harm or nuisance.



### **High conservation value coastal areas**

There are a range of high conservation value coastal areas within the region which are protected from encroachment and disturbance, such as the Adelaide International Bird Sanctuary and Adelaide Dolphin Sanctuary as well as a range of remnant coastal habitats, such as Minda Dunes, Curlew Point / Port Stanvac, Maslin Beach, and Tokuremoar Reserve.

Most of the coastline of Greater Adelaide is protected by a strip of open space or Conservation Zone within the Coastal Areas Overlay. This zoning preserves the open nature of the coast, promoting public access and limiting the development of structures. Where gaps in the zone / overlay exists, such as at Port Stanvac, appropriate zoning should be applied to protect significant remnant coastal, intertidal and marine habitats, and Aboriginal heritage along the coastline.

### **Blue carbon**

Blue carbon is the carbon captured and stored in coastal ecosystems including seagrass meadows, saltmarshes and mangroves. These ecosystems are carbon sinks, accumulating and retaining carbon in the plants themselves and in the soils below. Much work has been done to investigate blue carbon potential across South Australia. This work has identified the benefits of tidal reconnection and coastal wetland and seagrass restoration. The protection and realisation of the values of blue carbon will also involve enhancing the biological and ecosystem services which these areas provide.

### **Coastal storms and sea level rise**

Climate change is expected to increase the frequency, intensity and impacts of some weather events, such as coastal storms. Sea level rise leads to increased frequency and depth of flooding in coastal areas.

Therefore, it is important to identify areas that are likely to be affected by storm events to determine the most appropriate management strategies, such as avoid, retreat, accommodate or do nothing. Sea-level rise and the risk of coastal flooding and erosion is a major risk to existing and future infrastructure and development in proximity to the coastline. Code Amendments should consider sea level rise implications (for erosion and flooding) to the year 2100, noting that ongoing sea level rise beyond this point is expected.

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## Natural hazards

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### Strategies:

1. Avoid locating future growth and sensitive developments (such as hospitals, major transport infrastructure and critical services) in areas of high natural hazard risk where the mitigation strategies are unable to bring risks to an acceptable level.
2. Maintain contemporary data and mapping for areas that are at risk of natural hazards including bushfire, flooding, acid sulphate soils, erosion and other hazards.
3. Provide a risk-based approach to policies within the Code with consistent application of state-interest overlays.

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### South Australia's climate and geography place our people and property in the path of natural hazard events.

Our land use planning system needs to be dynamic and continue to evolve to safeguard our communities, infrastructure and environments as the frequency and intensity of natural disaster events increases due to climate change.

Natural disasters can have significant financial and social impacts on individuals, communities and businesses. The economic, social and environmental cost of disasters can be reduced by prioritising consideration of the impact of natural disasters in land use strategies and planning for them appropriately. This will safeguard affordability, create more resilient communities and reduce recovery timeframes.<sup>25</sup> The likelihood and impact of natural hazards varies across the region.

Introducing a consistent, state-wide approach to identifying, modelling and spatially representing natural hazards, particularly flood and bushfire in the planning system will support strategic planning, provide direction on suitable locations for essential infrastructure, and inform key land use policy decisions around suitable growth areas. This work is happening now and can be seamlessly incorporated into the Plan. For example, the Statewide Flooding Code Amendment is looking to utilise section 71 in the PDI Act to enable the updated flood mapping data to be reflected in the Code, which can also be linked to the Plan.

<sup>25</sup> Addressing Resilience in Land Use Planning – summary for policy makers, IAG, October 2023

Providing a planning framework that is adaptable and responsive to changing conditions, including the role of development in mitigating impacts, will ensure that the appropriate level of risk is addressed through planning and development. This involves decision making to be informed by contemporary, evidence-based climate science to reduce the need for future adaptive responses.

**Greenfield development should consider working with a site's topography and natural watercourses, adopting grey water solutions, managing stormwater flows taking account of future storm events, and protecting against hazard risks such as bushfire.**

Infill development should incorporate measures to help mitigate the effects of extreme weather events such as heatwaves and heavy rainfall. Good infill design that considers shade, urban greening, stormwater management and other measures will assist urban areas transitioning towards warmer temperatures and heavy rain events. Installation of rainwater tanks is an important part of stormwater management and can help avoid or delay local stormwater infrastructure upgrades.

The Code introduced in 2021 required on-site rainwater tanks for residential infill dwellings through the Stormwater Management Overlay. At the same time, the requirement under the National Construction Code to provide a rainwater tank of 1000L to all new dwellings was 'switched off'. In essence, these changes required larger tanks with a combination of retention/detention to manage stormwater impacts in urban infill areas, while removing requirements for water tanks in other parts of the state like rural areas and greenfield estates.

A review of the costs and benefits of these requirements should consider how stormwater management measures can practically be incorporated in small-scale infill developments, and whether any further policies are required in greenfield areas. There are some risks where infrastructure investment is also required, such as flooding risk in the Gawler River catchment, Brown Hill and Keswick Creeks Catchment, parts of Port Adelaide, the lower Onkaparinga River and Numbered Creeks in the River Torrens catchment. Coastal flooding in lower lying areas similarly require complementary infrastructure and planning response.

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## Emissions and hazardous activities

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### Strategies:

1. Protect communities and the environment from risks associated with emissions and hazardous activities.
2. Support state-significant operations and industries and protect them from encroachment by incompatible land uses and/or sensitive receivers
3. Assess and manage risks posed by known or potential site contamination to enable the safe development and use of land.

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### **Emissions and hazardous activities, including air and noise pollution and site contamination, may result from lawfully operating industries and operations that make significant contributions to our economy.**

Our planning system seeks to protect communities and the environment from risks associated with these emissions and hazardous activities, whilst ensuring industrial development can continue to operate through:

- Supporting a compatible land use mix through appropriate zoning controls.
- Appropriate separation distances between industrial sites that are incompatible with sensitive land uses.
- Controlling or minimising emissions at the source, or where emissions or impacts are unavoidable, at the receiver.

Ensuring suitably zoned land with required infrastructure is available for a range of industrial and infrastructure uses provides greater certainty for industry, helps to safeguard our air, water and soil quality, and protects communities from unacceptable noise and/or other emissions.

Similarly, the location of future residential or employment growth land should be identified with a view to ensuring appropriate separation from established industries that may give rise to adverse noise and air quality impacts. The identification of growth areas will be guided by best practice policy and updated mapping with respect to established and designated industrial areas which may cause emissions or involve hazardous activities.

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The Plan identifies current EPA licensed sites, including sixteen operational and closed large landfill sites that have a higher risk of generating landfill gas at a rate that could be hazardous if appropriate management and monitoring were not applied.

The Interface Management Code Amendment will further strengthen planning policies in relation to the management of interfaces between sensitive land uses and existing industrial and employment activities.

### **Site Contamination**

The Code provides means by which relevant authorities can assess and manage risks posed by known or potential site contamination to enable the safe development and use of land.

With a current focus on the renewal of existing urban areas, it is critical that site contamination issues are identified and addressed to safeguard communities and the environment. Land should not be developed for more sensitive uses unless site contamination risks have been investigated and where necessary, appropriate fit for purpose remediation measures put in place.

With scientific understanding and technologies to assess and remediate site contamination constantly improving, the Commission seeks to oversee targeted improvements to site contamination policy and practice, where site contamination investigations and assessment are undertaken commensurate to the level of risk.

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# Transport and Infrastructure

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## Outcome 5: An integrated and connected region

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**Land use planning that is successfully integrated with transport, essential services and social infrastructure, allows for more sustainable and coordinated growth, providing for liveable and connected neighbourhoods and supporting economic productivity.**

Integrated planning will enable the timely provision of services that communities expect and require for quality of life. It may also help avoid previous pitfalls where development was not supported by adequate infrastructure planning and financing and is now experiencing an infrastructure backlog.

Moving towards an integrated land use and transport system will help reduce greenhouse gas emissions by decreasing vehicle travel, cutting land consumption and reducing the need to continue building road capacity. Shaping the pattern of development and influencing the location, scale, density, design and mix of land uses can also ensure that transport infrastructure is utilised to its full potential. Promoting a more compact urban form through locating jobs and higher density housing closer to public transport to reduce private vehicle travel, will achieve a more sustainable pattern of development, reducing greenhouse gas emissions and mitigating climate change.

Social infrastructure is comprised of the facilities, spaces, services and networks that support the quality of life and wellbeing of our communities. It helps us to be happy, safe and healthy, to learn and to enjoy life.

The provision of social infrastructure is delivered by Commonwealth, state and local governments, as well as the private sector, and can vary considerably in function and scale. For example, social infrastructure could include a local swimming pool or a major regional hospital. Locating social infrastructure where it is needed most means planning and reserving land ahead of need. Planning for accessibility and connectivity should also be integral to site selection and design.

In a similar way, reserving land for essential services such as power and water are also critical to productivity, health and wellbeing. Designing infrastructure with a view to the future, including climate change adaptation and carbon reduction, will help create robust and resilient places.

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## Strategic transport networks

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### Strategies:

1. Residential and employment growth areas are planned to integrate with and capitalise on existing and planned strategic transport infrastructure.
2. Identify and protect the operations of key strategic transport passenger and freight infrastructure, including corridors, intermodal facilities and nodes.
3. Allow for the future expansion and intensification of strategic transport infrastructure and service provision for passenger and freight movements.
4. Support the increased use of a wider variety of transport modes, including public transport, walking and cycling, to reduce reliance on private vehicle travel.
5. Support an efficient transport system that contributes to reducing emissions.
6. Increase the number of dwellings located close to high-frequency public transport.

Greater Adelaide's strategic transport network is central to economic growth, providing fundamental linkages to support business activity, employment and trade.<sup>26</sup> This network incorporates mass transit corridors and strategic freight routes, alongside key transport facilities including major airports, seaports, intermodal and bulk handling facilities. These transport systems are of strategic significance and are therefore planned, delivered and protected differently to the local transport networks.

It is vital that land for strategic transport corridors is identified and protected, especially to support regional development and city-shaping infrastructure investments.

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### Transport Strategy for South Australia

The Department for Infrastructure and Transport (DIT) is developing an overarching Transport Strategy for South Australia which will provide a basis for strategic prioritisation and investment in the state's transport system to support a sustainable, liveable, and prosperous future. The Transport Strategy will have strong alignment with the Plan including consideration of transport investment options for both existing and future growth areas in the region.

As a seminal piece, the Transport Strategy will influence the development of subordinate strategies for particular modes, such as public transport.

Development of the strategy is expected to continue throughout 2024, with an anticipated release in 2025.

<sup>26</sup> [Transport strategy & policy | Department of Infrastructure, Transport, Regional Development, Communications and the Arts](#)

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## Freight and supply chain networks

South Australia's freight task is managed through intrastate, interstate and international supply chains, with most of the freight travelling via road (>77%)<sup>27</sup>, followed by sea, rail and air.

Freight demand will continue to grow as population and industry grows. A well-functioning freight and supply chain sector relies on a physical network that can safely support the current and future freight task. Improving freight and supply chains improves efficiency and contributes to economic growth. A new Greater Adelaide Freight Bypass is proposed to improve the efficiency and safety of the network and reduce conflicts with passenger vehicles.

Intermodal facilities support the transfer of freight between different modes. Greater Adelaide has intermodal terminals located at Penfield, Gillman, Islington, the Flinders Adelaide Container Terminal at Outer Harbor, the Adelaide Freight Terminal at Regency Park and Adelaide Airport. There are also multiple distribution centres in northern Adelaide precincts, such as Edinburgh Parks. The strategic use and integration of intermodal exchanges improves the efficiency of freight transport by maximising the ability to combine appropriate freight modes for each section of a freight journey.

Strategic planning must facilitate growth, improve safety outcomes and promote greater cohesion between competing land uses, by ensuring freight networks are accommodated and appropriately incorporated into the built environment. For example, master planning for the Le Fevre Peninsula is a priority as this area comprises a growing residential area, mixed with significant industry development including the Port of Adelaide and Osborne Naval Shipyard.<sup>28</sup> The importance of this area in delivering the state's economic vision is reinforced by the status of employment land in this area being identified as an SSIEP.

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## State road infrastructure

Adelaide's urban road network is critical to the transportation of freight and plays a critical role in the mass movement of people as the private car continues to be the dominant mode of travel in Greater Adelaide.

Infrastructure Australia expects daily car trips across Adelaide to increase by 26% by 2031—that is up to 6.2 million car trips each day, with the cost of road congestion to increase to \$7.6 million per weekday.<sup>29</sup>

<sup>27</sup> [20-Year-State-Infrastructure-Strategy-Full.pdf](#)

<sup>28</sup> [DIT-SA-Freight-and-Supply-Chain-Strategy-2024-06.pdf](#)

<sup>29</sup> Infrastructure Australia (2019) Urban Transport Crowding and Congestion – Australian Infrastructure Audit 2019 – Supplementary report, June 2019



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**The interface between key movement corridors and residential neighbourhoods must be carefully managed to avoid health impacts through exposure to emissions, noise and vibration. Ensuring these interfaces are well managed is critical to our new urban form and the health and liveability of our neighbourhoods.**

Rather than continuing to only undertake road widening, we also need to provide greater transport choices as a long-term solution to road congestion. This is critical in supporting Living Locally and will help free up the limited road space for essential journeys, such as freight and commercial vehicle movements, which support our economy that otherwise cannot happen through other modes.

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### North-South Corridor

The North-South Corridor (NSC) is one of South Australia's most important transport corridors. For more than two decades, the federal and state governments have invested significantly in upgrading the NSC.

The NSC is the major route for north and south bound traffic, including freight vehicles, running between Gawler and Old Noarlunga, a distance of 78 km. It provides essential transport links to local residents and businesses, as well as to key employment centres and international gateways, including Adelaide Airport and Port Adelaide.

The NSC will improve the state's competitiveness in a national and global market by delivering improved freight connections between Port Adelaide and South Australia's primary industries and businesses.

The project enables residents, businesses, and industries to pursue more opportunities and to enjoy more reliable, safer journeys across Adelaide.

The Torrens to Darlington (T2D) Project will be the final section of the NSC to be completed. Main building works are proposed to start in 2025, with project completion expected in 2031.

The planning and design stage for the T2D Project incorporates two tunnels in the project design, comprising approximately 60% of the length of the T2D corridor, will minimise the impacts to many heritage places and particularly places of importance to the community.

Source 16 [Project benefits - River Torrens to Darlington - Department for Infrastructure and Transport \(t2d.sa.gov.au\)](https://www.t2d.sa.gov.au/)

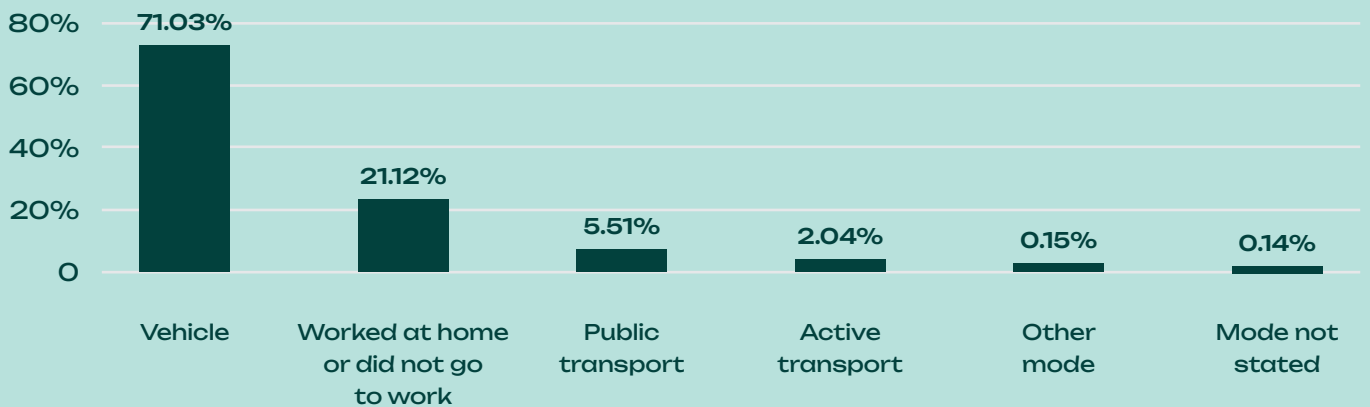
**Public transport**

The most effective way to move people around and to reduce congestion is through greater use of public transport. For Adelaide to maintain its high standard of living and adapt to a new sustainable future, which includes achieving net zero emissions by 2050, there is a compelling case to invest in and evolve our public transport into an integrated passenger transport network.

Currently, private motor vehicles remain the dominant mode of transport in Greater Adelaide (Figure 15). Public transport patronage in Adelaide has traditionally been lower than other capital cities and fell significantly during the COVID-19 period, with commuters avoiding buses, trains and trams in favour of private cars.

**Figure 15 - Journey to work mode share for Greater Adelaide (2021)\***

Source 15: Greater Adelaide Regional Plan Discussion Paper



\*Arup Australia Services Pty Ltd (2023) Public transport analysis to support the 20 Year State Infrastructure Strategy Revision - Analysis report, (unpublished) 5 July 2023

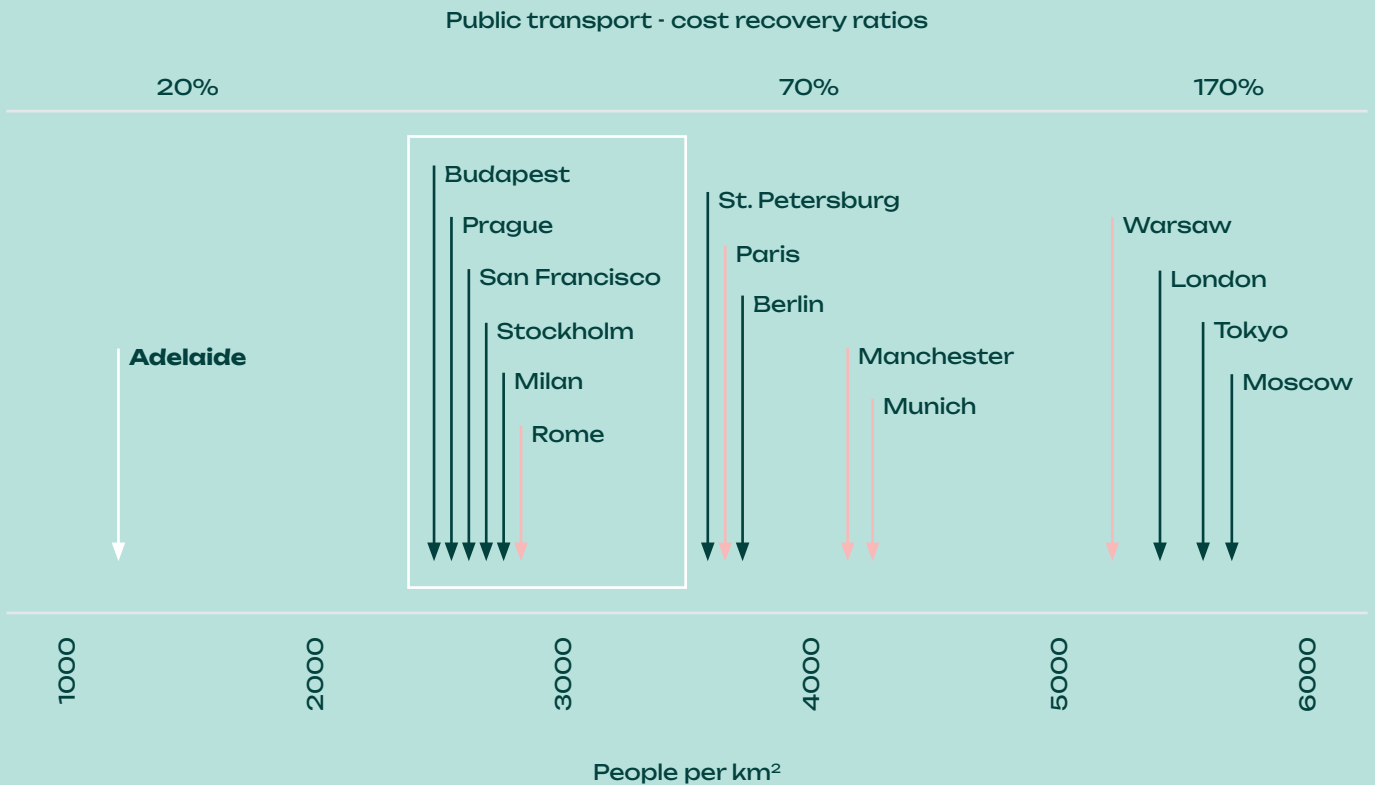
A modal shift to public and active transport can reduce road congestion across the metropolitan network and particularly the Adelaide CBD, as well as reduce green gas emissions. Planning can support increased investment in public transport through a more compact urban form, mixed land uses and increased population density around transport nodes.

Most strategic infill housing is targeted for the CBD, transit corridors, regional centres and urban renewal areas, which are largely located along fixed mass transit lines. They represent the critical land-use arrangements to achieve a more compact, efficient and liveable region. DIT will consider efficient ways to improve mass-transit in established areas identified for future intensification in the Plan, through the development of a Passenger Transport Strategy.

**Figure 16 - Density - people per sq km**

Tram-based cities have a minimum of around 3000 people per km<sup>2</sup>

- Extensive tram cities
- Cities with an underground



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## Public transport in growth areas

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### **Adelaide's public transport network is reasonably good at connecting the suburbs to the CBD during peak commuter periods and providing high coverage service to those with limited choice.**

New and improved public transport connections will also be needed to support development of greenfield areas, improving the accessibility of these areas to jobs and services. Focus on the early provision of these transport options stems from evidence that suggests that if public transport options are provided early in the lifetime of new suburbs, residents are more likely to adopt these options.

On average, people living in outer urban areas spend more on transport than inner city residents as they are spending more on operating private vehicles due to less extensive public transport. A base level of public transport is essential as mobility is a precondition for participation in society, including work, education, care, health services, cultural and social life.

It is essential that a long-term plan for Greater Adelaide provides high-quality public transport choices for new residents in greenfield growth areas and does not compel them to multiple car ownership. Future planning and designs should aim to optimise the utilisation of the road network through maximising the use of public transport. Much of public transport's success will depend on the built environment, for example, the ability of roads to accommodate buses and bus indents to support an effective bus network.

Servicing growing communities on the outskirts of the city and in our regional cities and towns remains a challenge, as delivering public transport in lower density areas costs more per capita.

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### **Public Transport Strategy**

The development of the overarching Transport Strategy for South Australia will be followed by an accompanying Public Transport Strategy to inform strategic prioritisation and investment in the state's public transport system. This aims to support an efficient and well-connected network which provides greater opportunities for South Australians to access housing, employment, and a range of services, without the use of a private vehicle.

Development of this strategy will provide the opportunity to reconsider how public transport functions in Greater Adelaide. For example, to improve and redesign the bus network to create a more streamlined and efficient network that provides better cross-suburban connectivity and modal integration. Improving the bus network may encourage a greater modal shift towards public transport and make it the option of choice.

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A range of public transport opportunities will be investigated, including the use of shared “on-demand” services. Introducing these types of services as part of the broader public transport network provide a balance between enabling people to choose their time of travel and destination, while also reducing individual passenger trips by grouping passengers together in one vehicle where destinations overlap.

The flexible and demand responsive nature of these services can more closely compete with private car use and encourage people to leave their car at home. This could also reduce the demand on public transport Park and Ride facilities as passengers can use on-demand as a first mile/last mile service with fully integrated ticketing providing cost effective and seamless connectivity.

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## Protecting transport infrastructure

Planned and existing transport infrastructure should be supported by the planning system. There are a range of statutory instruments that support the creation and protection of transport corridors. These include the identification of infrastructure corridors and reserves, overlays within the Code and regional plans that guide rezoning processes. There are four stages of infrastructure delivery where different planning approaches can be used:

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**1. Potential infrastructure** is the least certain in terms of infrastructure delivery. It is future or potential infrastructure identified as required in an approved state policy or strategy and eventually will be identified in the Plan and planning should ensure that the ability to deliver this opportunity is maintained.

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**2. Planned infrastructure** is land reserved through identification in the Plan and the Code.

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**3. Infrastructure in delivery** is infrastructure that is under construction with planning controls in place to support delivery. Overlays within the Code should be used to protect this infrastructure from inappropriate development (i.e. to control access).

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**4. Built infrastructure** is the most certain for planning purpose and the response is generally to protect and improve infrastructure that is already available. This may include strategically planning for growth to capitalise on the opportunity.

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### Southern rail extension

The government has commenced preservation of a corridor of land at Aldinga for a future extension of the Seaford rail line to Aldinga. This includes a 60 m wide corridor from Quinliven Road to Aldinga Beach Road provides long-term options for the growing southern suburbs.

Development of a rail line to Aldinga and on to Sellicks Beach has been contemplated since the Report on the Metropolitan Area Adelaide 1962. To ensure that long-term opportunities are not lost for current and future generations these corridors will be preserved through an amendment to the Code.

DIT is also undertaking preliminary planning to determine what future rail extensions might look like across Adelaide. This will ensure that land development will be able to integrate with future rail lines.

Source 17 [Aldinga Rail Extension - Department for Infrastructure and Transport - South Australia \(dit.sa.gov.au\)](#)

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## Local transport networks

### Strategies:

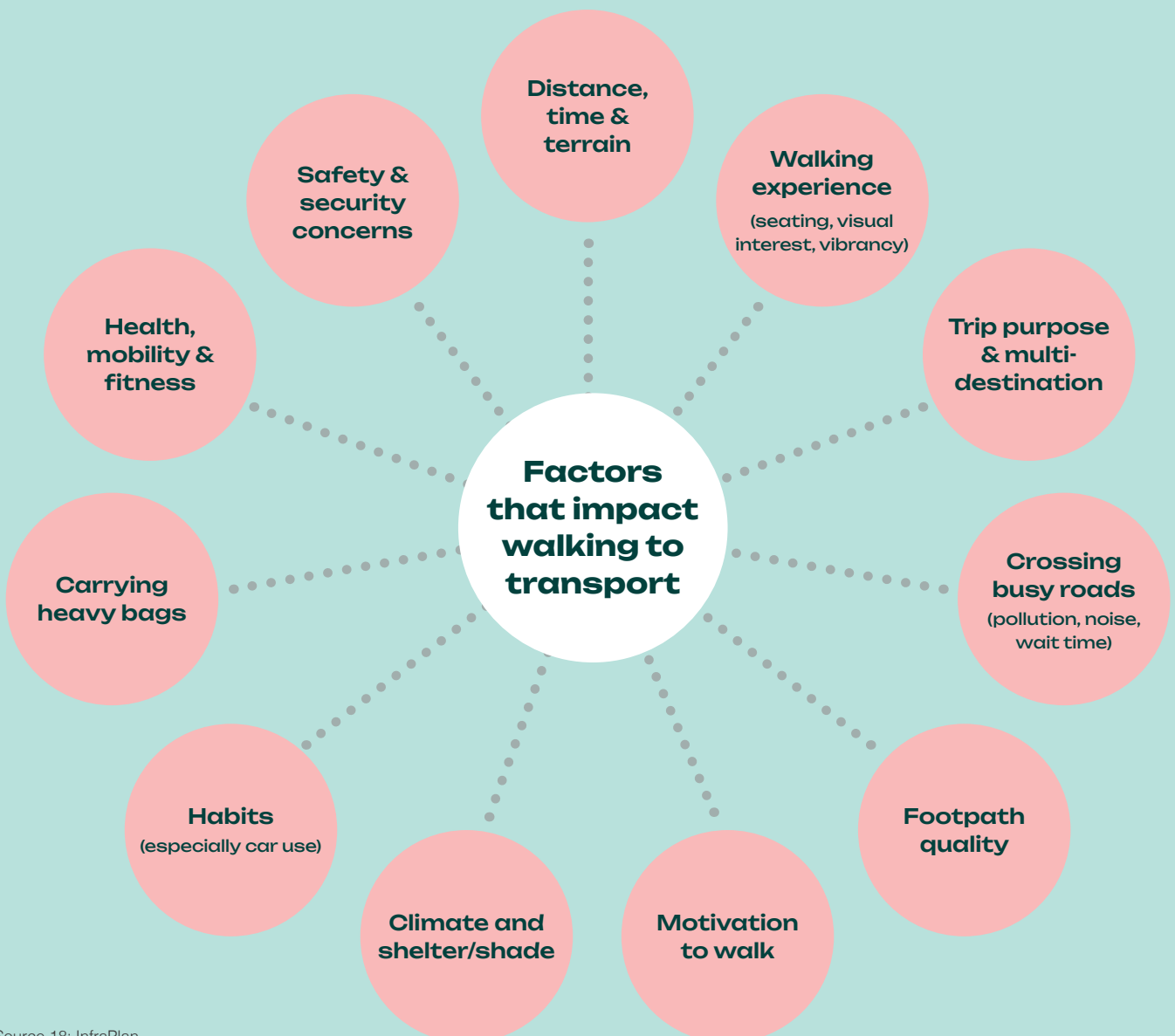
1. Support an efficient, reliable and safe local transport network that connects businesses to local markets and people to places (i.e. where people live, work, visit and recreate).
2. Encourage the design of local transport networks to promote the use of public transport and active travel, such as walking and cycling.
3. Facilitate the enhancement of pedestrian and cyclist comfort, security and amenity along local transport connections through appropriate design.
4. Create walkable neighbourhoods and increase the number of dwellings close to public transport nodes.
5. Identify the purpose of the local road hierarchy, using the Movement and Place methodology to understand the role and function of streets.
6. Growth areas to provide a local road network that supports active travel.
7. Incorporate greenways as dedicated walking and cycling routes following public transport corridors or other linear features such as rivers and creeks as part of future planning.

Local transport networks are planned for at the local government level and include roads, cycling and walking routes. These networks feed into and support the strategic transport networks provided for by the state and federal governments and are crucial to linking people with the places they live, work, visit and recreate within.

Different roads and corridors have different functions that should be understood at the local level and influence long-term planning. The Movement and Place approach recognises that the function of transport connections can focus on the movement of people (Movement) or as a destination in its own right (Place).

From a planning perspective, Movement and Place often compete; great movement corridors are fast, efficient and minimise travel time, whereas great Places encourage us to linger, stay and extend our time in the area. Establishing the right balance between the two is vital.

**Figure 17**  
Factors that impact walking to public transport



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Understanding the envisaged functions of transport networks is essential, because it assists in adopting the right type of infrastructure investment and urban design approaches that support local movement.

**Living Locally builds on the concept of walkable neighbourhoods and seeks to locate housing, jobs and services closer together so people can meet most of their daily needs within a comfortable walk, ride or public transport journey from home.**

Living Locally is easier to achieve in some contexts than others. Many older, established suburbs and town centres already offer access to everyday needs within a short walk, cycle or public transport journey from home, particularly in inner metro suburbs. This is particularly the case in some of the inner areas of Adelaide where local trips are outstripping longer trips on the strategic transport network.

It is more challenging to retrofit walking and cycling networks in established middle-ring and outer metro neighbourhoods, which were designed around the car. Many of these areas lack connected street layouts and discourage active travel more generally. As these areas intensify through infill development, strategic planning will be critical to ensuring these areas encourage vibrancy and support active modes of transport.

Master planned communities provide a unique opportunity to design neighbourhoods from the beginning to achieve the goals of Living Locally.

Whether it is for master planned developments or retrofitting existing areas, there are many factors that can either facilitate or discourage active forms of transport (Figure 17). Making places comfortable environments for pedestrians and cyclists through a range of urban design strategies and connections to people attractors within neighbourhoods (e.g. schools, childcare, coffee shop etc.) can support local movement and active travel.

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## **E-scooters and other personal mobility devices**

E-scooters (electric scooters) have become popular in many cities around the world. They offer a sustainable alternative transport option for short journeys.

Several e-scooter trials have been approved in South Australia. The trials are restricted to specified local city councils. The participating councils will monitor and evaluate the outcomes to assist in the development of a regulatory framework for e-scooters and other personal mobility devices.

Earlier in 2023, DIT requested community input on the future of e-scooters and other personal mobility devices in South Australia.

Detailed regulations around device dimensions, areas of access to the road environment, speed limits, minimum age for riders and the road rules they must follow will be formed and will consider current research and consultation with experts and stakeholders. It is expected that new legislation will commence in early 2025.



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The use of privately-owned personal mobility devices remains prohibited on public roads and paths in South Australia until the Bill has successfully passed Parliament and the framework implemented.

Until a future regulatory framework is in place, South Australia will continue with the fleet operated e-scooter trials.

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**The Code contains policies which envisage the development of walking and cycling links such as greenways and supporting infrastructure such as bicycle parking. Contemporary land division policies specifically aim to create a compact urban form that supports active travel, walkability and the use of public transport.**

Further guidance on benchmarks and how active travel can be integrated into the relevant road hierarchy could be developed in the form of Design Standards.

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## **Design Standards**

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**The PDI Act enables the Commission to prepare design standards relating to the public realm and infrastructure.**

This is an important innovation and represents the first time a system-wide approach to public realm design has been provided for in planning legislation. A quality streetscape is a key ingredient to creating a more walking and cycling friendly environment. Design Standards ensure that developers and the community share consistent expectations regarding the design of infrastructure and the public realm. It will also assist with the integration of development between private land and the public realm.

Development of a DIT Active Travel Design Guide also provides design principles tailored to support active travel and green infrastructure development in South Australia.

The primary aim of this guide is to provide a foundational framework for approaching design considerations to support active travel. The principles in this Guide are founded upon best practices, Australian Standards, and local design conventions for creating vibrant, cycling and pedestrian-friendly streets. The potential to introduce this Guide as design standard under the PDI Act will be explored.

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## Integrated water management, security and quality

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### Strategies:

1. Greater Adelaide's water supply catchments are protected and support a healthy environment, vibrant communities and a strong economy.
2. A climate resilient water supply and supporting infrastructure meets the needs of a growing population and economy while balancing affordability.
3. An adaptive planning approach supports clearly defined benchmarks for investment decisions to develop new large-scale supply and wastewater system options, as well as investment in more localised small-scale solutions.
4. Fit for purpose integrated water and wastewater management systems and innovative infrastructure solutions facilitate the timely delivery of infrastructure to support housing and employment growth.
5. Water sensitive urban design principles are incorporated in all development to manage risks to water quality.

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As water scarcity becomes more pronounced due to increasing housing, agricultural and industrial demands and climate change, innovative solutions to meet the growing needs of urban populations, while maintaining and enhancing our water-dependent ecosystems are needed.

A resilient and sustainable water future must balance affordability with the maintenance of ongoing water supply and ensure liveability in the face of climate change impacts and a growing population.

### What is adaptive management?

Adaptive management is an approach that involves continuous learning and adjustment. It ensures we're flexible in the way we manage water for the environment. It allows us to optimise outcomes based on changing conditions, challenges and new knowledge. By continuously learning and adapting, we improve the outcomes from the use of water for the environment.

Source 19 [Adaptive management of water - DCCEEW](#)

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## Water supply catchments

Greater Adelaide's urban water system currently relies heavily on climate dependent sources, such as inflows to the Mount Lofty Ranges watershed (watershed) and water allocations from the River Murray. We need to reduce our reliance on these water supplies, further diversify and integrate our water sources and improve our water use efficiency.

The River Murray provides safe drinking water to Adelaide and regional towns from the Eyre Peninsula to the southeast of the state.<sup>31</sup> The lower Murray catchment also provides essential water for irrigated agriculture, stock, industry, domestic and recreational use. The watershed covers an area of approximately 1,640 sq km and is 90% privately owned,<sup>32</sup> comprising multiple uses including urban areas, townships, horticulture, viticulture, forestry and grazing.

### **Protecting Greater Adelaide's water supply catchments from inappropriate intensification and conflicting land uses is therefore critical to securing our long-term water needs.**

The way we manage water in our urban areas has an impact on our natural environment. Stormwater runoff can carry pollution (e.g. sediments, nutrients or microplastics) into creeks, rivers and the ocean. These environments make significant contributions to the economy as sites for tourism and recreation and as breeding grounds for economically important fish species.

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## Planning for future water

Planning for future water needs requires projections of both supply and demand as they change over time. Both are influenced by variables such as climate change, population growth, demographics and economic conditions.

Modelling this can indicate the volume of water required to meet the projected needs under different plausible scenarios. It is also important to ensure that water supply can be maintained during extreme events such as drought, bushfire, or flood events and can maintain the health of our natural environments. Projections of future water demand also inform the design of water treatment and distribution infrastructure.

In a scenario with high population growth, high-end climate impacts and full use of the Adelaide Desalination Plant, Adelaide would need significant investment in its water network and a new water supply by as soon as 2032. A high-growth scenario would also see the Fleurieu Peninsula and Murray Bridge needing water security investment in the early to mid-2030's. Integrating water management systems, including climate-independent supplies (Figure 18), can strengthen resilience of water supply systems over time.

<sup>31</sup> [Lower Murray catchment | Murray-Darling Basin Authority \(mdba.gov.au\)](https://www.mdba.gov.au)

<sup>32</sup> [The Mount Lofty Ranges Watershed \(epa.sa.gov.au\)](https://www.epa.sa.gov.au)

## Figure 18

### What is climate-independent water?

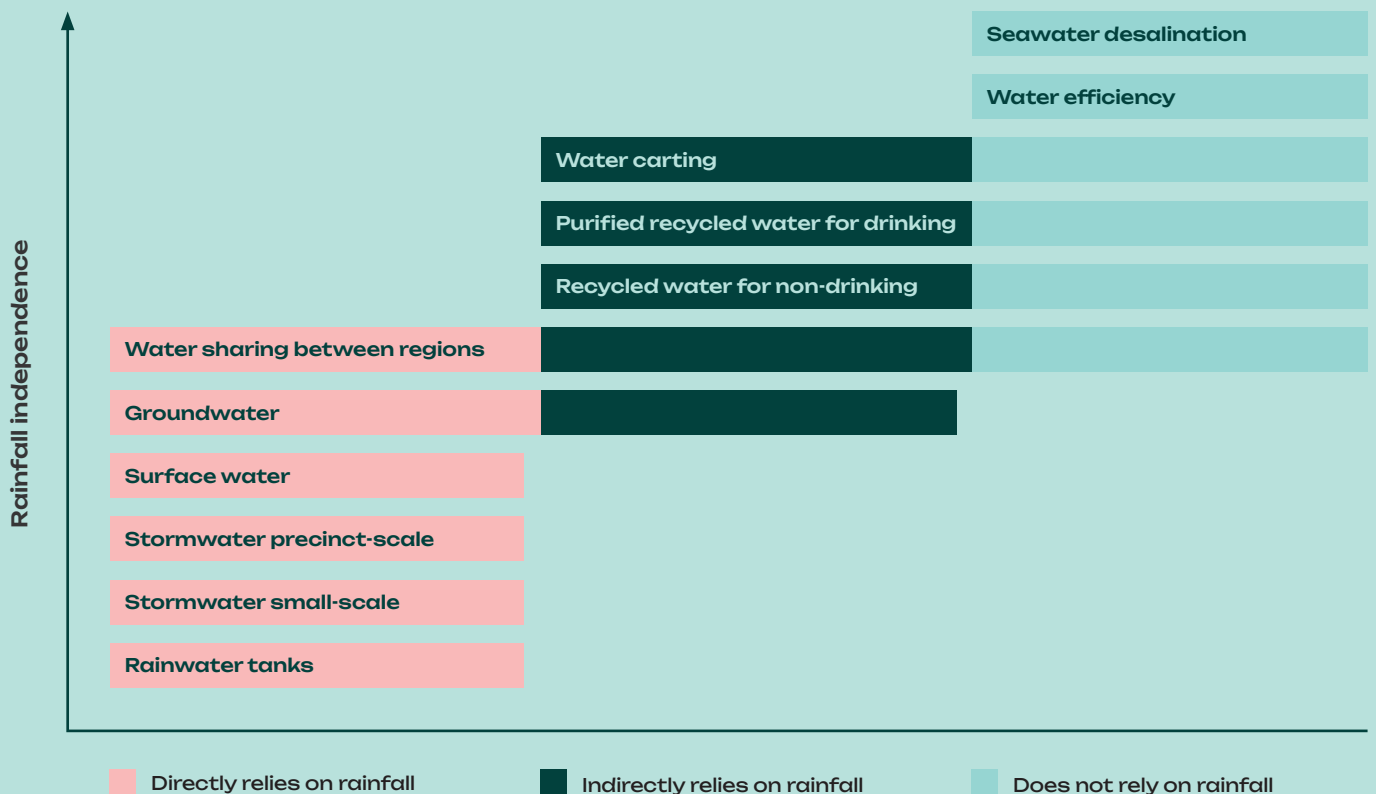
**Greater Adelaide requires both rainfall-dependent and independent water sources to balance security, cost, and network constraints, while meeting communities' diverse and evolving expectations for water, wastewater and stormwater services.**

The Water Services Association of Australia (WSAA) has developed a rainfall independence spectrum (Figure 18) to show the dependence of urban water supply options on rainfall in general terms, where an option either:

- directly relies on rainfall
- indirectly relies on rainfall
- does not rely on rainfall.

We can balance supply and demand most efficiently by considering diverse water sources, including:

- climate-dependent sources, such as the Western Mount Lofty Ranges or River Murray
- climate-independent water supply options, such as desalination water or purified recycled water
- treated stormwater.



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## Integrating water management systems

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### **Integrated water management considers how the delivery of water, wastewater and stormwater services can contribute to water security, public and environmental health and urban amenity.**

All water sources will need to be considered to support future growth in a timely and cost-effective manner – surface water (rivers and streams), groundwater, desalinated seawater, stormwater harvesting, recycled water and purified recycled water.

The Adelaide Desalination Plant provides a climate-resilient water source, which, together with other non-traditional water sources, such as recycled water, stormwater and groundwater, contributes to a more climate-independent water supply system.

Enhanced co-operation in the delivery of water, wastewater, recycled water and stormwater services is required to support water security, public health, environmental, urban amenity and cultural outcomes that South Australians value and expect (Figure 19).

Some parts of the drinking water system have a lower resilience due to their location and the way in which they are connected to the water supply network. This may be due to a network constraint that limits the ability to get water to an area or where a part of the network relies on a single source.

A reticulated sewerage system provides better environmental and public health outcomes (compared with on-site disposal) and provides a coordinated collection system for easier water recycling.<sup>33</sup>

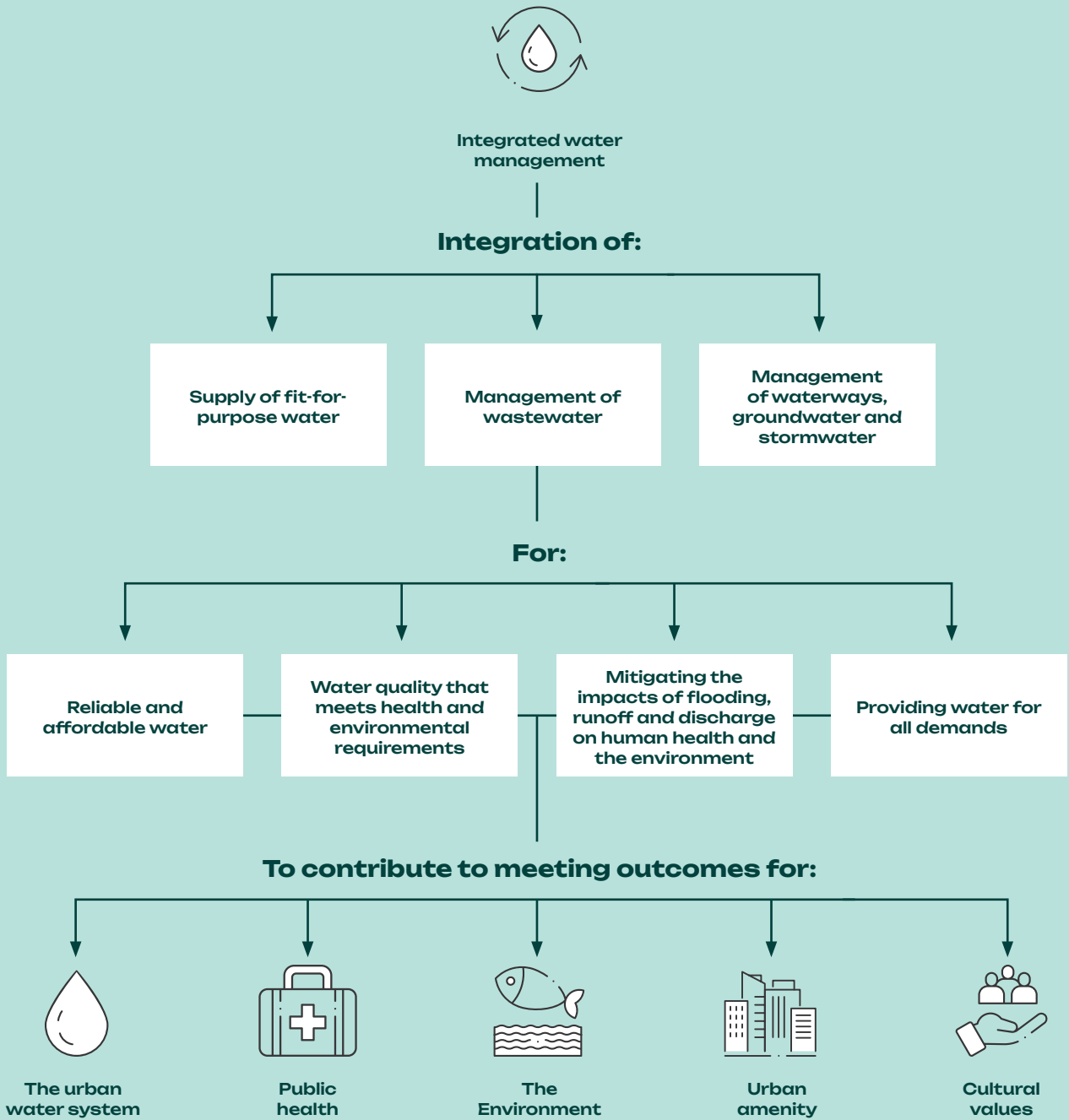
The combined supply of wastewater from SA Water wastewater treatment plants and local government Community Wastewater Management Schemes, together with stormwater capture and reuse, are all becoming increasingly important to meet water demand and reduce environmental impact.

Stormwater management, from large scale capture and reuse schemes (Managed Aquifer Recharge) through to decentralised street scale infrastructure, plays an increasingly important role in managing the quantity and quality of urban runoff. Through the implementation of Stormwater Management Plans, and appropriate planning responses to address stormwater and flood management risks, the opportunities for realising the benefits of stormwater capture and reuse can be maximised.

<sup>33</sup> [853934-DEW-Urban-Water-Directions-Statement-FIN3.pdf \(environment.sa.gov.au\)](#)

### Figure 19

What is integrated water management?



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## Water sensitive urban design

Large scale Managed Aquifer Recharge can support both environmental (e.g. through vegetated water treatment infrastructure) and recreational (e.g. through irrigation of public open space) outcomes. Water-sensitive urban design can contribute to a reduction in flooding, water quality improvement and support urban greening and cooling. Water sensitive urban design should be supported through the Code and other relevant policies for both infill and greenfield developments.

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## Priorities for water and wastewater infrastructure

In 2024, South Australia is facing its largest water and wastewater infrastructure challenge in a generation, affecting the state's ability to meet current and future housing needs. SA Water has worked with the government and industry to find viable water and wastewater solutions to enable housing growth. This starts with the immediate and significant investment in essential water and wastewater infrastructure, co-funded by the government, SA Water customers and developers of new property.<sup>34</sup>

Most of the growth constraining capacity of the state's water and wastewater systems has occurred in towns and suburbs through infill development. This is particularly the case in northern Adelaide where development is occurring across a 25 km front from east to west.

Although most of this investment will be concentrated in Adelaide's north, SA Water is committed to enabling future growth across the region and will work with all developers in setting a profile of proposed infrastructure and costs for 2028 to 2032 and beyond.<sup>35</sup>

Better alignment of growth areas and infrastructure investment is also needed to address water and wastewater infrastructure challenges to ensure the viability of the longer-term growth areas anticipated by the Plan. Major water and wastewater infrastructure investment is required in the short to medium term and will be considered in the prioritisation of growth in areas with existing water and wastewater infrastructure.

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### Food production and agriculture

Water security is a priority for primary production regions within Greater Adelaide, including both the Barossa and McLaren Vale.

These areas are seeking further water from the River Murray and/or access to additional recycled water to maintain productivity and support economic growth.

<sup>34</sup> [HousingRoadmap.pdf \(treasury.sa.gov.au\)](#)

<sup>35</sup> [HousingRoadmap.pdf \(treasury.sa.gov.au\)](#)

## Investing in the right options at the right time

The Plan provides new growth assumptions that will be used to inform investment decisions and priorities for water and wastewater infrastructure.

A continual process of decision-making, planning and investment will be required to ensure that water security and infrastructure services are maintained within the urban water system as the future unfolds. This will include investment decisions which secure existing supplies, develop new large-scale supply system options (which can take multiple years to deliver), as well as investment in more localised small-scale solutions.

### Figure 20

How water supplies may change over time

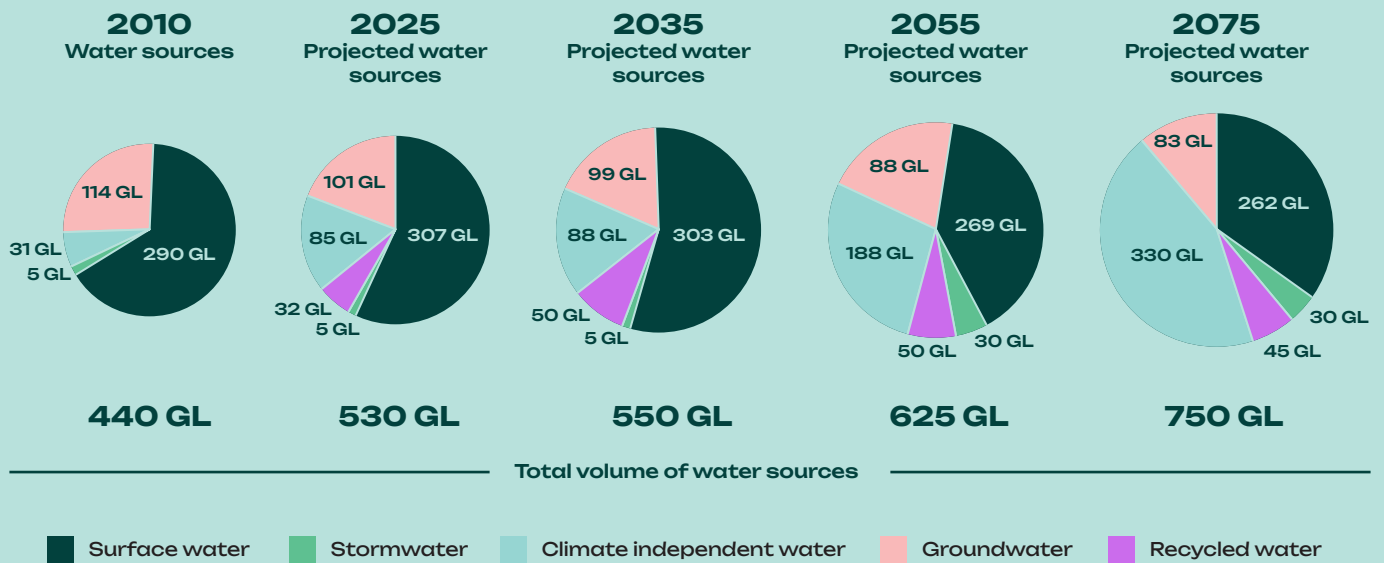


Figure 20 highlights how the water supply mix has changed in the last 15 years, and how it may potentially change moving forward to meet projected demands.



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There is often a high cost associated with building resilience into urban water systems and long lead-in times required for options to have their desired impact. An adaptive planning approach is required with clearly defined triggers for decision-making to enable the identification and evaluation of alternative adaptive pathways rather than committing to a fixed long-term plan.

With a hotter and drier climate likely, Greater Adelaide must take an “all options on the table” approach, which gradually shifts to more climate independent water sources to ensure that there is sufficient water to support the prosperity and liveability of our region, with enough water for all needs.

**While the current water priority is to build and upgrade large scale water and wastewater network infrastructure in Adelaide’s north and south, medium-term priorities are to:**

- Increase the volume of desalinated water transferred north through expansion of the North South Interconnection System.
- Identify and deliver a climate-independent source of water and a major uplift in wastewater treatment capacity for northern Adelaide using an “all options on the table” approach.
- Identify opportunities to increase diversity of supply options for towns that are dependent on a single source of supply, including Goolwa, Victor Harbor and Mount Barker.
- Identify opportunities to increase our use of stormwater and recycled water.
- Maintain our efforts in smarter and more efficient water use as a cost-effective, sustainable approach to reducing demand on drinking water supplies.

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## **Infrastructure provision and charging**

Historically, those who benefit from new infrastructure have paid through augmentation charges. Those who have built in greenfield growth areas have paid for infrastructure, while the vast majority of those who place pressure on existing infrastructure when they build houses in existing suburbs and towns have not.

**To meet the critical need for water infrastructure, new fixed charges have been introduced.**

Where a new property does not connect to SA Water’s wastewater infrastructure or water infrastructure, payment will not be required. Where a development is out of sequence with the delivery of SA Water trunk infrastructure the beneficiary will need to pay augmentation costs or supply water and wastewater through the private third-party provision of infrastructure.

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New residential infill developments in the Greater Adelaide region will also contribute based on the number of new households connecting to SA Water's network. This charge will see infill developments contributing to the cost of the assets required to serve them. Apartment developments are exempt from the new augmentation charges. Build-to-rent, community and not-for-profit housing will also be exempt in recognition of the role those developments play in delivering affordable housing outcomes.

The government will consider whether legislative change is required regarding the regulatory arrangements around water pricing, including reviewing the role of the Essential Services Commission of South Australia (ESCOSA).

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## **Opportunities for decentralised systems**

New master planned communities, which in some cases are distant from the existing SA Water trunk infrastructure network, provide opportunities to consider decentralised systems that support the timely delivery of housing and adopt integrated water management systems and innovation at a local level. These solutions would need to be consistent with long-term water security strategies and relevant technical standards.

While the legislation already allows for residential development proponents to construct required water and wastewater infrastructure, it is recognised that the process is complex. The government will put in place arrangements to help navigate these processes and the interfaces with public and private utilities and local government. It will do this through the proposed Coordinator-General, a new office which is being established to facilitate major and complex projects and developments.

This will enable infrastructure to meet standards compatible with existing networks and ensure equity and consistent level of service to the community. Appropriate standards and regulatory requirements will need to be established to minimise the risk to government of needing to call on supplier of last resort provisions.

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## **Land Supply Dashboard**

The Land Supply Dashboard (Dashboard) is an important tool to help keep everybody up to date on land supply and development activity in the state. The Dashboard makes urban land supply and development activity data more timely, accessible, transparent and interactive through an online platform. The interactive tool will be updated to display information on the current location and future planning of water and sewer infrastructure.

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## Social infrastructure

### Strategies:

1. Co-locate shared facilities in mixed-use precincts that combine health, education and social facilities with residential and commercial development to drive collaboration, job creation, learning and innovation.
  2. Facilitate the expansion of existing education facilities and the establishment of new education hubs to support lifelong learning in established areas and new growth areas, to accommodate future demand.
  3. Continue to provide opportunities for compatible non-residential uses such as education, health, recreational and community services near where people live.
  4. Plan new capacity to capitalise on previous or planned investments in major physical and social infrastructure (e.g. roads, schools, healthcare, water).
  5. Provide easy access to social infrastructure benchmarks to enable the consideration of priority areas for additional social infrastructure capacity.
  6. Facilitate the ability to reserve land for future social infrastructure capacity in growth areas.
- 

**Social infrastructure is the interdependent mix of facilities, places, spaces, programs, projects, services and networks that maintain and improve the standard of living and quality of life in a community. Examples of Social Infrastructure Assets include schools, universities, hospitals, prisons and community housing.**

Figure 21 Definition from SPPs

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Our growing and ageing population, increasing migration and advancements in technology will increase demand and change the expectations that people have for the variety, quality and accessibility of social infrastructure services and assets.<sup>36</sup>

Ease of access to and quality of social infrastructure varies for different types of social infrastructure, particularly for vulnerable groups. The planning and delivery of social infrastructure often lags behind the increased demand in growing infill and greenfield areas.

The need for better integration and alignment with growth area planning is recognised. At the macro scale, the Plan sets the strategic direction and land use intent to inform social infrastructure planning and support growth, noting that the planning and management of social infrastructure is complex.

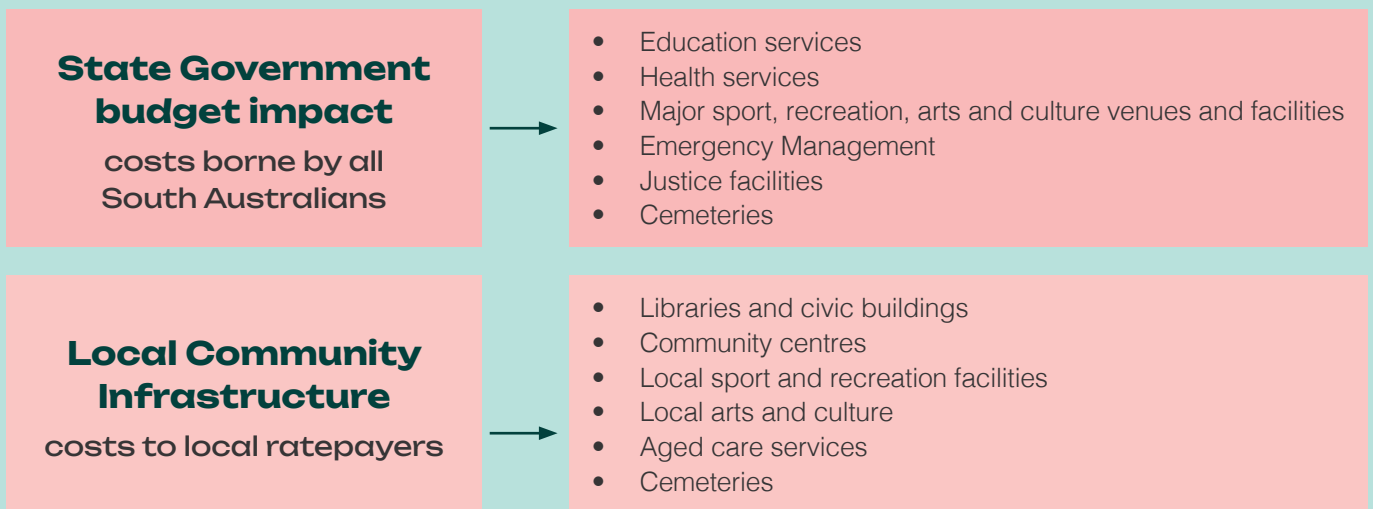
Responsibility for policy development, funding and service delivery lies across all levels of government, while the role of private and not-for-profit providers is also recognised.

<sup>36</sup> [Australian Infrastructure Audit 2019 - 6. Social Infrastructure.pdf \(infrastructureaustralia.gov.au\)](#)

The government has the lead responsibility for planning, regulating, funding and operating the state's largest and most expensive social infrastructure assets, including education and health services, major entertainment facilities, justice facilities and cemeteries (Figure 22).

## Figure 22

Social infrastructure funding, planning, operating - state and local government responsibilities



## Education services

Education infrastructure is the buildings, facilities and campuses which support learning for both children and adults, including:

- early childhood education
- primary and secondary education
- tertiary education.

The number of school-aged children will increase by over 18,000 over the next 20 years, placing increased demands on existing education facilities.<sup>37</sup>

<sup>37</sup> Infrastructure SA, 20-Year State Infrastructure Strategy Snapshot, p. 11, 20-Year-State-Infrastructure-Strategy-Snapshot.pdf

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## Early childhood services – Kindy care trial

The newly established Office for Early Childhood Development will release an infrastructure strategy by the end of 2024, with respect to capacity for 3-year-old preschool. Funding of \$339.7 million over five years was announced in the 2024-25 State Budget for the delivery of universal 3-year-old preschool, a portion of which will be invested in infrastructure capacity in government and non-government settings, including long day care centres.

20 preschools are currently trialling new models of wrap-around care, which is designed to provide greater flexibility, accessibility and support for families by increasing care outside of the regular preschool operating hours. Three operating models are being trialed, including:

- The Department for Education operating the service (similar to rural care).
- Third-party providers providing the service.
- In-venue family day carer to provide the service.

Any future changes to national childcare policy together with the state's reforms to early childhood services will require coordinated planning for early childhood infrastructure.

Source 21 <https://www.earlychildhood.sa.gov.au/for-parents-and-carers/early-childhood-services>

The capacity for primary and secondary schools to cater to future demand varies across Greater Adelaide. Most public secondary schools, and some public primary schools, are zoned schools and there has been increasing use of capacity management plans over the last decade to respond to increasing population growth and demand for preferred schools. The largest projected enrolment increases by 2041 are expected in Adelaide North, Inner Metro and Mount Barker.<sup>38</sup>

The average building age across public schools, pre-schools and children centres is approximately 44 years old in South Australia, with 75% of education assets projected to be at or beyond end of life by 2052.<sup>39</sup>

Consideration will need to be given as to how to best upgrade and increase capacity of existing assets in different contexts, based on land holding constraints and demand.

<sup>38</sup> South Australia's 20-Year State Infrastructure Strategy Discussion Paper, 2023, p. 28, ISA032-SIS-Discussion-Paper-12.pdf (infrastructure.sa.gov.au)

<sup>39</sup> A 20-Year Infrastructure Plan for South Australian Public Education and Care, p. 8, 20 Year Infrastructure Plan for South Australian Public Education and Care

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### TAFE SA and public universities

For the 2023-24 financial year, metropolitan campus-based students made up approximately 84.8% of TAFE SA students. Of these students, 75.1% are based at Regency Park, Tonsley, and Adelaide City campuses.<sup>40</sup>

Greater Adelaide is also home to several public universities, including Flinders University, and the merge of the University of Adelaide and the University of South Australia into Adelaide University. Higher education will need to consider its evolving role towards lifelong learning, and how to best provide service delivery in low population areas, including online delivery.<sup>41</sup>

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## Health services

Health services are delivered by a variety of public and private providers in a range of settings, and includes illness prevention, health promotion, the detection and treatment of illness, rehabilitation and end-of-life care.<sup>42</sup>

Our growing and ageing population places increased pressures on health systems. Our health infrastructure faces challenges due to its scale, age, complexity and fragmented nature.<sup>43</sup>

Different areas across Greater Adelaide have varying levels of health care needs. Acute health services are generally at capacity in various regions across Greater Adelaide.

Consideration will need to be made over time regarding how the health system can provide more distributed community health services in order to reduce pressure on the state's hospital system and provide improved access to healthcare, particularly in regional areas,<sup>44</sup> while recognising that some health services require a critical population mass to operate efficiently.

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## Social housing

Social housing is the umbrella term for public and community housing. Currently there are around 43,000 households living in social housing in South Australia.<sup>45</sup>

SA Housing Trust's (SAHT) public housing services are part of a greater social housing support system. Public housing provides housing to those most in need in our communities, and who are at greatest risk of becoming homeless. SAHT delivers a range of public housing services, including low rental housing options and housing for Aboriginal peoples.

Other social housing options include community housing, which is provided and managed by organisations who are independent of government. They have strong links to their community and provide housing to specific groups in the community.<sup>46</sup>

<sup>40</sup> TAFE SA

<sup>41</sup> Infrastructure SA, 20-Year State Infrastructure Strategy Snapshot, p. 11, 20-Year-State-Infrastructure-Strategy-Snapshot.pdf

<sup>42</sup> Australian Infrastructure Audit 2019 - 6. Social Infrastructure.pdf (infrastructureaustralia.gov.au)

<sup>43</sup> Australian Infrastructure Audit 2019 - 6. Social Infrastructure.pdf (infrastructureaustralia.gov.au)

<sup>44</sup> SA's 20-year state infrastructure strategy, p. 26, ISA032-SIS-Discussion-Paper-12.pdf (infrastructure.sa.gov.au)

<sup>46</sup> Social Housing | SA Housing Trust

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### **National Agreement on Social Housing**

Discussions are continuing with the federal government about housing initiatives and seeking further funding to support public and social housing. As part of new National Agreement on Social Housing and Homelessness, the federal government will provide the state government with \$67 million to enable infrastructure to expediate housing development and new social housing.

Source: [HousingRoadmap.pdf \(treasury.sa.gov.au\)](#)

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### **Recreation and sport facilities**

While local government is typically the major provider for community-scale recreation and sport facilities, the Office for Recreation, Sport and Racing sets out strategies to support state places and spaces, including:

- supporting the delivery of the state's significant active places and spaces
- optimising the utilisation of places and spaces for active living.<sup>47</sup>

As Greater Adelaide continues to grow, the need for communities to have access to appropriately sized and fit-for-purpose open space including sporting facilities becomes increasingly important.

Having services in place in advance of fully realised demand is a challenge. Playing fields in particular have been problematic given they generally require significant space. Given this, it is important that engagement between developers (if involved), councils, state sporting organisations and state government occurs early in the land use planning process.

Many sporting facilities across Greater Adelaide are ageing and in need of major redevelopment, or in some cases replacement, to remain fit-for-purpose and sustainable to operate and maintain.

There are opportunities to identify current or new sites for the development of multi-use community sporting hubs which are designed and programmed to meet a broad range of community services of not only sport and recreation but other services such as childcare centres or allied health services.

<sup>47</sup> [ORSR, State Sport and Recreation Strategic Plan: 2021-2025, p. 21](#)

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## Planning for cemeteries

Adelaide Cemeteries Authority (ACA) is established under the Adelaide Cemeteries Authority Act 2001 and is responsible for managing four major cemeteries in the Adelaide metropolitan area, including Cheltenham Cemetery, Enfield Memorial Park, Smithfield Memorial Park, and West Terrace Cemetery, as well as assisting a number of councils with the ongoing management of their cemeteries.

### Current land utilisation of each of these cemeteries is summarised as follows:

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Cemetery	Cemetery area	Current land in use
Cheltenham Cemetery	14.57 ha	14.57 ha (100%)
Enfield Memorial Park	29 ha	19.6 ha (68%)
Smithfield Memorial Park	53 ha	6 ha (11%)
West Terrace Cemetery	27.6 ha	27.6 ha (100%)

Identifying new cemetery land is largely based on land value, its availability and ability to secure appropriate locations with minimal social and environmental impact and disruption. New growth areas on urban fringes should be consider the need for more cemetery land.

New service delivery models also need to be considered to make more efficient use of existing land. The Evergreen Community Precinct at Enfield Memorial Park opened in 2023. This new multi-function facility is a \$25 million investment in the service offering to the community and a leading, modern approach to memorialisation services.

Source 22 [Adelaide Cemeteries - Plans of Management 2023-2028](#)



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## Justice and emergency facilities

Justice and emergency services infrastructure comprises the buildings and facilities which protect and support the safety of our communities.

Justice infrastructure includes police stations, courts, correctional facilities, and forensic health facilities. Justice services occupy a large amount of land and are therefore important to align planning for these assets to the projected distribution of population growth to assist with even distribution in relation to population density and good proximity to other services. Emergency services infrastructure includes fire and ambulance stations, and other state and local emergency response facilities, such as state emergency services.

Planning for and managing risks from natural hazards is critical to ensuring the ongoing liveability, resilience and safety of our communities. This includes ensuring we plan and provide future capacity for emergency services, such as the South Australian Metropolitan Fire Service (MFS), the South Australian Country Fire Service (CFS) and South Australian State Emergency Service (SES).

The South Australian Fire and Emergency Services Commission (SAFECOM) ensures that volunteers and employees across the fire and emergency services sector are provided within the resources and support they need to conduct vital emergency services work.<sup>48</sup>

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## Planning for growth areas

Social infrastructure should be fairly and equitably distributed across urban areas, however the capacity of infrastructure to support growth varies across locations. The timing of delivery of social infrastructure tends only to occur after initial residential development and future capacity will typically be located closer to bigger populations to provide service efficiency.

The Plan provides direction for future growth, including the population growth assumptions, which will assist social infrastructure providers to forecast and plan future investment. In the first instance, focusing new growth in locations with existing services and facilities is the most cost-effective option.

Over the coming 30 years, consideration will need to be given as to whether existing social infrastructure facilities should be expanded to accommodate additional population in the region, in addition to whether land should be strategically set aside in new locations in the future.

In greenfield growth areas, it is important to set aside future land for regional-scale social infrastructure. Securing these sites early in the planning process will generate significant savings on land costs. The preservation of land for government social housing will also need to be investigated as greenfield growth occurs in the future.

<sup>48</sup> <https://www.safecom.sa.gov.au/about-us/>

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Planning for new communities also need to be supported by local infrastructure such as libraries, community centres and cultural facilities that reflect local needs and community priorities that support inclusion and cultural diversity.

Local community facilities play an important role in ‘community building’ by providing focal points for services and programs, in addition to providing facilities and public spaces for social interaction and community activities.

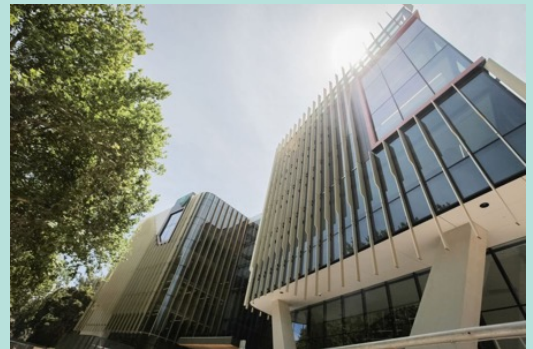
Within existing established areas, increases in population densities has flow-on effects for demands on social infrastructure assets. Capacity expansion in these contexts is challenging where land supply is constrained and acquisition is often at residential rates.<sup>49</sup> The future design of facilities and different service models will need to be considered to increase capacity in line with future demands and growth.

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### South Australia’s first vertical school

The Adelaide Botanic Highschool is considered the first truly vertical school in South Australia, with students learning across six-stories, and is considered an adaptive service delivery model in the context of constrained land availability.

Source 23 Adelaide Botanic High School. Image: Chin Tan, Cox Architecture




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## Social infrastructure benchmarking

To facilitate early planning for future social services and assets, Infrastructure SA, in conjunction with state agencies, have prepared benchmark principles based on cost and population for expansion of social infrastructure.

The Social Infrastructure Benchmarking, as well as Population Projections, will form the initial basis for considering thresholds and capacity. Additional engagement with agencies and local government throughout the structure planning process should inform the specific needs of a locality.

Thresholds will be maintained for state-level social infrastructure by the Housing Infrastructure Planning and Development Unit (HIPDU) to ensure transparent infrastructure planning benchmarks inform state, local and private planning processes.

The use of agreed growth projections and monitoring, and agreed infrastructure thresholds will be critical for alignment of land use planning and infrastructure delivery.

<sup>49</sup> [Infrastructure SA – 20-Year Infrastructure Strategy Snapshot, p. 11, 20-Year-State-Infrastructure-Strategy-Snapshot.pdf](#)

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## Energy

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### Strategies:

1. Provide an energy supply system that is resilient, flexible and affordable, and that takes advantage of South Australia's success in renewable electricity generation and transition to a decarbonised economy.
2. Identify the appropriate location and types of infrastructure assets required for future energy requirements for housing, business and industry growth.
3. Minimise the impacts of encroachments by incompatible land uses near energy supply infrastructure and corridors taking a risk-based approach that supports public safety and security of energy supply.
4. Provide for strategic energy infrastructure corridors to support the interconnection between South Australia and the National Electricity Market.
5. Provide electric vehicle charging stations and infrastructure that is readily available and accessible to users.
6. Facilitate renewable sources of energy supply, such as solar and wind, at the local level.

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**The provision of sustainable, reliable and affordable energy is essential in meeting the basic needs of communities and ensuring the long-term supply of housing, businesses, services, economies and future enterprises. Renewable and sustainable energy supply is also critical to a successful decarbonised economy in mitigating the impacts of climate change (refer to Climate Change).**

South Australia is at the forefront of change, with the highest per-capita percentage of rooftop solar photovoltaic installations in Australia and the second largest wind-to-load ratio in the world (2024).

While these emerging technologies and economic factors are contributing to a reduction in the energy consumed from the grid, the transmission and distribution network will continue to play a vital role into the future.

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## South Australia's renewable energy generation

South Australia generates more than 70% of its electricity from renewable sources. By 2025-2026, this is projected to reach 85%, with a target of 100% net renewable energy by 2027.

Clean electricity is essential to South Australia meeting its commitment to reduce net greenhouse gas emissions by at least 50% by 2030 (compared to 2005 levels). Off-grid energy systems generate electricity for homes, businesses, communities and towns. They can be standalone or mini-grids.

Standalone systems usually generate electricity from solar photovoltaic panels, wind turbines or diesel generators and store it using battery or fuel cell technology. Mini-grids, also called micro-grids, comprise a set of electricity generators and may include energy storage systems connected to a distribution network. The energy is provided to a local group of consumers.

Source 24 [Our electricity supply and market | Energy & Mining \(energymining.sa.gov.au\)](https://energymining.sa.gov.au)

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There are challenges and opportunities in the delivery of energy, its storage and supply, existing infrastructure costs, and the costs in retrofitting new technologies into our urban landscape. Grid stabilisation, for example, becomes more challenging with rapid adoption of rooftop solar and batteries and the resulting decentralisation of energy systems. Existing strategic electricity substations, transmission and distribution lines will require ongoing protection from incompatible land uses or activities. Further investigations in collaboration with key electricity infrastructure providers are required to identify future strategic corridors to ensure the region's long-term electricity needs can be met, which will form the basis of a future amendment to the Plan.

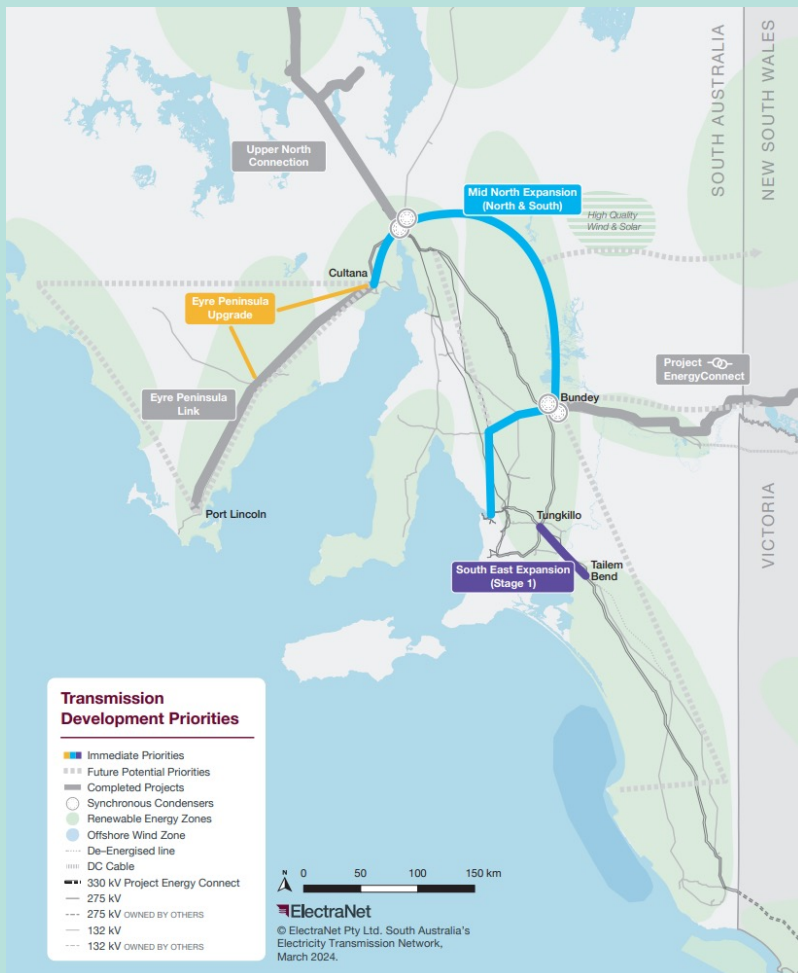
Similarly, where relevant to the Greater Adelaide region, careful planning is required to preserve and prioritise land required for the interconnection between South Australia and the National Electricity Market (NEM). Increased interconnection within the NEM is vital to achieving affordable and reliable electricity supplies.

As noted in ElectraNet's 2024 Network Transition Strategy, the development of major transmission assets typically requires five to seven years from initial planning to delivery, and failure to adequately plan for transmission assets can potentially delay development and lead to increased costs.<sup>50</sup> Construction of the South Australian component of Project EnergyConnect (a new high-voltage interconnector between South Australia and New South Wales) was completed in December 2023. The project will ultimately help improve the security and resilience of the state's power system and enable more renewable energy development exports.

<sup>50</sup> [ElectraNet Network Transition Strategy 2024, page 22, 2023 Transmission Annual Planning Report Update \(electranet.com.au\)](https://electranet.com.au)

**ElectraNet have also identified a number of near-term network developments for priority action, including:**

- Mid-North Expansion (North & South) – a project to enable higher transfers of renewable energy through a diverse transmission path to Adelaide as supply becomes more dependent on distant renewable sources.
- South East Expansion (stage 1) – a project to increase transfer capability and unlock renewable resources in the south-eastern region.



Supporting the development of efficient, smart electric buildings that can optimise energy use and participate in demand-side flexibility programs will also be vital to enable energy use to be shifted to times when electricity is plentiful and cheaper, thereby benefiting consumers, the distribution network and the broader market. The government’s Energy Masters collaboration with SA Power Networks to trial and demand flexibility and home energy management technologies is a good example of these new innovations.

The planning system will need to be sufficiently responsive and adaptable to emerging green energy technologies, battery storage (including community batteries) and supporting infrastructure for Electric Vehicles and future innovations that may emerge as part of planned urban growth.

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## Infrastructure corridors and reserves

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### Strategies:

1. Identify and set aside land required for future strategic infrastructure corridors and facilities, including to accommodate growth, new technologies and changing demands.
2. Infrastructure reserves are planned and coordinated to service multiple uses including opportunities for regional open space and recreation opportunities.

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To support growing communities, it is critical to pre-plan infrastructure requirements to enable efficient roll out during, or in advance of, land development. Reserving land ahead of demand provides greater certainty for establishing future infrastructure that is of key importance to a planning region or the state, including infrastructure such as:

- The generation, distribution, or transmission of electricity or other forms of energy.
- Gas transmission pipelines.
- Water infrastructure or sewerage infrastructure.
- Transport networks or facilities (including roads, railways, busways, tramways, ports, wharfs, jetties, airports, and freight-handling facilities).
- Health, education, community, police, justice, or emergency services facilities.

Section 129 of the PDI Act sets out a streamlined approval process for essential infrastructure where it is proposed to be undertaken within an 'infrastructure reserve.' Including infrastructure services within the Code, which are supported by standard infrastructure designs, has the potential to significantly streamline assessment processes.

Infrastructure agencies and service providers may consider using this mechanism under the PDI Act to strategically reserve corridors or sites for future assets or rebuilding of aged assets to assist with long-term infrastructure planning to accommodate future growth. A good example of this would be the establishment of infrastructure reserves for electricity transmission lines, establishing connections through northern Adelaide to renewable energy facilities in the Yorke Peninsula and Mid North, and the Far North regions.

A range of factors will drive the need for new infrastructure and infrastructure corridors. For example, significant future growth in demand for electricity due to electrification (including electric vehicles), potential desalination plants to provide water security and large-scale customer loads to support economic growth such as data centres and manufacturing. Different categories of infrastructure will have different needs, and these will need to be understood when infrastructure reserves are established.

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### **Strategic transport corridors**

There are a number of infrastructure reserves required to preserve land for potential long term strategic transport infrastructure. Of particular significance is the Greater Adelaide Freight Bypass (GAFB), between Sturt Highway and the South Eastern Freeway, via Murray Bridge and Sedan, to form part of a broader freight network diverting heavy vehicles away from Adelaide and the South Eastern Freeway. The GAFB will improve traffic flow, reduce traffic accidents and reduce noise and pollution, in the areas which heavy vehicles will be diverted from, and increase overall freight productivity. DIT is also undertaking preliminary planning to determine what a future rail extension might look like across Greater Adelaide. A rail extension to Sellicks Beach has been contemplated since the Report on the Metropolitan Area Adelaide 1962. Corridors will be secured to allow for the extension of mass transit from Seaford to Sellicks Beach and other corridors to preserve the opportunity to provide future mass transit extensions.

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# Implementation and Delivery

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## **Outcome 6: Coordinated delivery of land use and infrastructure planning**

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**Regional planning is an essential step in the line of sight between the SPPs, regional demonstration of this and locally contextualised planning strategies.**

Effective alignment of land use and infrastructure planning will allow for a more integrated and accurate view of the infrastructure required to deliver better outcomes for growing communities.

Bringing the Plan to life over the next 30 years will require ongoing collaboration and coordination across government, councils, industry and the community.

The PDI Act gives us the tools to implement some changes quickly, while other initiatives will need, investigation and investment. Effective delivery of the Plan will benefit from the suite of new digital tools in the state's new planning system. It will keep government, industry and councils up to date with trends in land supply and demand for housing and employment land use and enable faster responses to changes.

New tools and governance arrangements, within the Department for Housing and Urban Development, including HIPDU and the Infrastructure Coordination Group will coordinate infrastructure investment and facilitate well-serviced developments.

Aligning the 20-Year State Infrastructure Strategy (Infrastructure SA) and the State Transport Plan (DIT) with the Plan allows for coordinated infrastructure planning, providing greater alignment, clarity and confidence. Other agencies and infrastructure providers plans will also consider the long-term growth assumptions identified to ensure integrated planning outcomes.



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## Online delivery, reporting and measuring progress

**Digital regional plans have been developed to provide all South Australians access to a state-wide planning and infrastructure framework that will:**

- Support targets and actions for land use, transport infrastructure and the public realm through interactive maps, dynamic data and spatial plans.
- Increase the availability, accuracy and relevance of data to inform integrated land use and infrastructure decisions, including current and forward projections, statistical data and analysis.
- Allow faster implementation of planning strategies to respond quickly to housing demand or employment growth by streamlining zoning changes.
- Incorporate whole-of-government strategies and mapping data so that they can be integrated into the relevant regional plan and updated as required. This ensures mapping data and policies remain consistent, relevant and aligned. Amendments to planning instruments including regional plans can be driven by a range of government agencies and infrastructure providers enabling them to update information in the Plan to align with their long-term strategies.
- Require the state to maintain a 15-year rolling supply of zoned land across greenfield and infill areas. A further target requires the state to maintain five years of development ready supply (i.e. land that is serviced and can be built on now).
- Track housing supply every quarter to ensure we do not fall short of these targets. The Department for Housing and Urban Development will actively monitor this to ensure we are building enough homes, and actively responding to any blockages.
- Set housing targets for each local government area in the Plan based on each area's future population projections and unique constraints and opportunities.
- Require councils to undertake the necessary planning to ensure sufficient land is zoned to accommodate these targets over 10-year periods (across 30 years).

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## Targets and measures

### Region-wide targets and measures

Four foundational targets have been identified for the Plan. These assist in monitoring the effectiveness of actions and strategies within the Plan or may inform other government policy or investment decisions.

#### These targets are aimed at ensuring:

- A timely, efficient and continuous supply of land across Greater Adelaide to support greater choice of housing in the right places.
- Providing timely, efficient and continuous supply of employment land across Greater Adelaide to ensure we can maximise the opportunities to build a strong economy.
- A cooler and greener urban environment.

Additional targets will be established and refined over time to measure the outcomes of the Plan based on available data.

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## Target 1: Residential land supply

### Outcome: More housing in the right places

A timely, efficient and continuous supply of land across Greater Adelaide and its LSRs will support greater choice of housing in the places that are well serviced.

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<b>Target</b>	<p><b>Target 1.1:</b> Maintain a 5-year rolling supply of development ready residential land.</p> <p><b>Target 1.2:</b> Maintain a 15-year rolling supply of zoned residential land.</p>
<b>Measure</b>	<ol style="list-style-type: none"> <li>1. Land supply reporting on capacity (known and estimated).</li> <li>2. Utilise region specific discounts and yields to estimate supply over undeveloped zoned and future land supply.</li> </ol>
<b>Geography</b>	<ul style="list-style-type: none"> <li>• Greater Adelaide Planning Region</li> <li>• Land supply region</li> </ul>
<b>Frequency</b>	<ul style="list-style-type: none"> <li>• Annual</li> </ul>
<b>Data source</b>	<ul style="list-style-type: none"> <li>• Land valuation</li> <li>• PlanSA Development Application data</li> <li>• Land division spatial layer</li> </ul>

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## Target 2: Region and local area housing targets

### Outcome: More housing in the right places

A timely, efficient and continuous supply of land across Greater Adelaide's LSRs and local government areas will support greater choice of housing in the places that are well serviced.

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#### Target

**Target 2.1:** Regional housing targets to 2051, based on high population growth projections.

**Target 2.2:** Local government housing targets to 2051, based on high population growth projections.

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#### Measure

- Dwellings built
- 

#### Geography

- Greater Adelaide Planning Region
  - Land supply region
  - Local government area
- 

#### Frequency

- Annual
- 

#### Data source

- Land valuation
- PlanSA Development Application data
- Land division spatial layer

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## Target 3: Employment land supply

### Outcome: A strong economy built on a smarter, cleaner future

Providing timely and a continuous supply of employment land across Greater Adelaide and its LSRs will ensure we can maximise the opportunities to build a strong economy.

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#### Target

**Target 3.1:** No net loss of zoned employment potential within the inner metropolitan sub-regions of Greater Adelaide, unless land has been identified for future strategic infill development within the Plan.

**Target 3.2:** Maintain a 15-year rolling supply of zoned employment land.

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#### Measure

- Land supply reporting on capacity (known and estimated)
- 

#### Geography

**Target 3.1:** Inner Metro, Inner North, Inner South and Adelaide West LSRs

**Target 3.2:** Greater Adelaide Planning Region

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#### Frequency

- Annual
- 

#### Data source

- Land valuation
- PlanSA Development Application data
- Land division spatial layer

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## Target 4: Urban tree canopy

### Outcome: A greener, wilder and more climate resilient environment

An increased urban tree canopy will ensure a cooler and greener urban environment.

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#### Target

**Target 4.1:** No net loss of tree canopy (3 m or greater) cover.

**Target 4.2:** Achieve a 30% tree canopy (3 m or greater) cover across metropolitan Adelaide by 2051.

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#### Measure

By 2030 all local government areas to increase tree canopy (3m or greater) cover by 2% over residential and open space areas (excluding industrial and infrastructure).

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#### Geography

**Target 4.1 and 4.2:** Greater Adelaide Planning Region

**Measure 1:** Local government areas

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#### Frequency

- Every 3 years
- 

#### Data source

- LiDAR data
- Zoning spatial layer

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## Short-term actions

An up-to-date implementation plan is to be maintained, with five-year rolling actions. This includes dynamic reporting to track the implementation by theme, location and the entity responsible.

These actions include recommendations about the amendment or establishment of other planning instruments available through the PDI Act such as a Code Amendment, but also include further investigations to inform future updates to the Plan.

All the targets and actions, including their implementation status can be viewed in the dashboard.

## Actions and complying Code Amendments

Regional plans can include mechanisms to fast-track appropriate Code Amendments at the Minister for Planning's discretion. These are referred to as section 75 Complying Changes. Section 75 of the PDI Act enables the Minister to agree to change the Code via a streamlined process for implementing a recommendation from a regional plan. This could relate to amending zoning or overlays in the Code to implement new growth areas or other spatial changes identified in the regional plans. Recommendations seeking code amendments in the Plan in accordance with section 75(1)(b) of the PDI Act, need to be reflected in maps or spatial information and supported by specific information about the changes that are being proposed. These can only be initiated or agreed to by the Minister for Planning, after seeking the advice of the Commission and are the subject of consultation under the Charter.

This first version of the Plan does not include any recommendations to amend the Code via section 75 of the PDI Act.

Future iterations have the potential to include complying changes to allow streamlined processes to amend the Code. Any amendment to the Plan to identify complying changes requires an amendment under section 73 of the PDI Act, and will include engagement with landowners, council and community under the Charter.

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## Coordination and delivery

### Long-term strategic objectives:

1. Provide clear governance and reporting frameworks that strengthen the relationship between urban growth and infrastructure planning and that deliver coordinated and consistent decision-making.
2. Infrastructure capacity analysis and planning is developed and maintained in collaboration with state agencies, local government and utility providers to refine and prioritise growth areas.
3. Adopt contemporary benchmarks and trigger points for infrastructure investment to inform planning and investment decisions.
4. Create a transparent land supply and infrastructure prioritisation plan(s) that can be digitally represented with clear plans describing land supply, serviceability and infrastructure requirements.
5. Government will lead planning of new greenfield growth areas, urban corridors and state-significant strategic infill sites.
6. Empower local government to achieve housing and employment growth targets and to align infrastructure investment strategies and plans with priority growth areas.
7. Integrated development and infrastructure delivery is incentivised with out of sequence development incurring additional costs borne by the development that benefits.

Every person, no matter where they live, should have fair access to transport, employment opportunities, healthcare, shops and services. Access to quality services and infrastructure is intrinsically linked to community wellbeing and it can also reduce living costs and support greener, safer, healthier, more prosperous communities.



## Housing choice and infrastructure provision

New homes and businesses need new or augmented infrastructure and services regardless of their location, type, or density. A combination of greenfield and infill development is envisaged to support Greater Adelaide's future population. Each approach presents its own unique challenges, noting the total cost to community needs to be considered.

Successful greenfield development is contingent on the timely and coordinated release of land, relative to the provision of available infrastructure.

When this is done effectively, it reduces the costs to community and ensures people have access to necessary facilities and services in a timely manner.

Infill development has played a critical in accommodating growth in recent years. While its associated impacts require careful management and clear policies, Infrastructure SA research has shown there typically are efficiencies in accessing infrastructure in infill areas that can result in lower costs and access to services sooner in comparison to greenfield areas. However, this is highly variable and dependent on the capacity of existing networks.

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### **Logical and orderly growth**

Land should be rezoned based on the timely and coordinated delivery of new or upgraded infrastructure alongside additional housing supply or prioritising the delivery of housing development in areas with additional infrastructure capacity.

When done effectively, this reduces the total cost to community and ensures people have access to necessary facilities and services, including utilities such as water and power and social services such as health and education or a reliable local bus network.

Importantly, the orderly expansion of infrastructure to support growth is not about providing all future infrastructure needs upfront as this is not practical or affordable for governments and taxpayers.

Coordinated and integrated planning is about proactively identifying and planning for the housing and population thresholds that will require new and upgraded infrastructure across our cities as they grow and ensuring infrastructure is operational when triggers are met.

Essential infrastructure such as power, water and sewer needs to be provided up-front, while other infrastructure such as health and education facilities can follow, based on housing and population triggers as a new suburb establishes.

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## **The Greater Adelaide Regional Plan Amendment – Infrastructure and prioritisation**

More detailed analysis is required to understand infrastructure capacity and what would be required to augment or deliver new infrastructure to support the long-term growth of greenfield and infill development. This includes working with agencies, utility providers and local governments to understand the capacity of infrastructure such as schools, hospitals, community facilities, roads water, and stormwater infrastructure to support the future growth identified in the Plan.

This work will inform an amendment to the Plan to further define and prioritise greenfield growth and infill locations based on infrastructure and service capacity. It will also identify new infrastructure required to support the development of these communities and inform further work on costs and mechanisms to fund required upgrades. The primary focus will be the Outer North LSR that accommodates a significant proportion of Greater Adelaide's housing growth. This work will commence in 2025 and will involve further engagement with state agencies, local government and local communities.

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### **Planning roles and responsibilities**

A collaborative and whole of government approach is required to successfully meet the Plan's housing targets and successfully coordinate infrastructure provision. The role of key planning entities is identified below.



Role	Responsibility
<b>Growth prioritisation</b>	<p>The <b>State Planning Commission</b> will identify and prioritise land for future development and maintain an up-to-date growth prioritisation plan in the Plan.</p> <p>This work will be supported by the <b>Department for Housing and Urban Development</b> working with landowners, infrastructure providers and local government.</p>
<b>Structure planning for greenfield development</b>	<p>The <b>Department for Housing and Urban Development</b> is responsible for structure planning for greenfield growth structure plans (housing and employment).</p> <p>The <b>Housing, Infrastructure, Planning and Development Unit</b> is preparing integrated structure planning guidelines which will provide guidance on this process.</p> <p>Structure plans will inform specific land uses, future zoning and strategic transport and trunk infrastructure requirements to inform Code Amendments and infrastructure funding.</p>
<b>State-led precinct planning</b> (infill development)	<p>The <b>Department for Housing and Urban Development</b> is responsible for the planning of state-led strategic infill, urban activity centres and corridor locations.</p> <p><b>Renewal SA</b> is the lead agency for planning state-led urban renewal precincts including unlocking land for strategic infill development and state-significant industrial precincts such as Greater Edinburgh Parks.</p> <p>Regeneration areas with a high proportion of land in public ownership will also be state-led (for example, high proportions of SA Housing Trust properties).</p> <p><small>*These state-led sites are mapped.</small></p>
<b>Urban corridor planning</b> (infill development)	<p>The <b>Department for Housing and Urban Development</b> is responsible for the structure planning and zoning of urban corridors in collaboration with the <b>Department for Infrastructure and Transport</b> due to the strong alignment required with the state's public transport planning.</p>
<b>Infrastructure planning</b>	<p><b>Infrastructure providers and agencies</b> will align their long-term infrastructure and investment plans with the planning assumptions and prioritisation in the Plan.</p>
<b>Infrastructure coordination</b>	<p>The <b>Housing, Infrastructure, Planning and Development Unit</b> is responsible for facilitating infrastructure provision for housing developments across the state, and ensuring it is well planned and coordinated in the development process.</p>
<b>Infrastructure benchmarking</b>	<p>The <b>Housing, Infrastructure, Planning and Development Unit</b> is responsible for maintaining social infrastructure benchmarks to assist government and private sector to plan for new growth areas.</p>
<b>Local area planning</b>	<p><b>Councils</b> are responsible for local area planning to identify how each council area can meet the projected housing target in the Plan in a manner that considers local character, housing needs and infrastructure.</p>

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### **Improving coordination and monitoring performance**

Infrastructure coordination is complex for several reasons including the high number of stakeholders involved, the spread of planning and delivery responsibilities across multiple government departments and the range of responsibilities of infrastructure providers.

The digital Plan will provide a contemporary approach to infrastructure coordination and a mechanism to improve integration of land use and the infrastructure necessary to support Greater Adelaide's anticipated housing and employment growth. It identifies future growth areas based on known infrastructure capacity constraints and opportunities, in conjunction with state infrastructure agencies and utility providers.

Collaboration across all tiers of government will be vital, noting that the establishment of an Infrastructure Coordination Group through HIPDU will take a lead role.

Aligning strategic planning processes and developing an integrated structure planning guide will improve the process for new developments and create an implementation tool for growth areas. However, this cannot occur in isolation and needs to involve the community and stakeholders to ensure planning is well informed.

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### **Housing availability and orderly release of land**

While there is at least 15-years of land already zoned for housing available in Greater Adelaide, one of the contributing factors to the current housing crisis is the lack of serviced and well-located land that is ready for housing developments.

In part, this is a result of a lack of prioritising and coordinating the release of land, resulting in multiple disconnected growth fronts establishing across Greater Adelaide which are competing for investment from governments for transport, water and social infrastructure.

This also affects the everyday life of our residents and the liveability of our city. The symptoms of this can include over-enrolment in schools, increased congestion on roads, and a lag in delivering public transport and local community services such as new schools which can entrench patterns of behaviour, such as car use.

Overcoming this requires collaboration across all levels of government and with industry, as well as a shared understanding of infrastructure needs based on the desired outcomes for a place and the community, rather than outcomes for a sector. This has significant impacts for housing affordability.

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## Land use and infrastructure planning tools

### Land Supply Dashboard

The Dashboard will support the implementation of the Plan. The Dashboard will help to integrate future land use and infrastructure investment into the planning process to support improved coordination and collaboration across development fronts and infrastructure sectors and provide the starting point for more detailed structure planning.

The next generation of the Dashboard will include further infrastructure layers, showing planned infrastructure and therefore identifying areas where there are known deficiencies or gaps. As a high priority the Dashboard will be updated quarterly to provide for an up-to-date plan that manages orderly growth. This will require ongoing collaboration and commitment from governments and infrastructure providers. It will form the single source of truth for use by all stakeholders. The Dashboard is a document that will be formally recognised and linked to the Plan under section 71(b) of the PDI Act and will be the central point to coordinate and integrate long-term infrastructure plans and land use data.

### Consistent data and benchmarking

State infrastructure agencies and utility providers and local governments will be expected to:

- Adopt the common planning assumptions prepared to inform the Plan and plan to the housing and employment targets established for each LSR.
- Evaluate the current and future capacity of their infrastructure based on these common planning assumptions.
- Amend long-term plans based on these common assumptions and amend the Plan to incorporate their long-term infrastructure plans to establish a shared understanding of current and future infrastructure capacity across government, industry and community.
- Maintain contemporary benchmarks to establish a common understanding of trigger points for new infrastructure to inform planning processes at a region-wide and precinct-wide scale, such as structure plans.
- Contribute to developing and maintaining an up-to-date growth prioritisation plan for Greater Adelaide that assists government to make the best use of infrastructure and improve planning and investment decisions.

Infrastructure benchmarks prepared by Infrastructure SA in conjunction with state agencies, will form the initial basis for considering infrastructure thresholds and capacity. Additional engagement with agencies, utility providers and local government throughout the structure planning process should inform the specific needs of a locality. The Social Infrastructure Benchmarking and Population Projections will be formally recognised and linked to the Plan under section 71(b) of the PDI Act and the adopted planning assumptions to consider when undertaking long term planning for land use and infrastructure in Greater Adelaide.

Thresholds for new social infrastructure will be maintained for state level social infrastructure to ensure transparent infrastructure planning benchmarks are provided to inform state, local and private planning processes.

Adaptive planning approaches that use agreed growth projections and monitoring, and agreed infrastructure thresholds will be critical for alignment of land use planning and infrastructure delivery.

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## Structure plans

Structure plans provide a tool to undertake more detailed planning to implement the housing and employment targets established in the Plan and integrate infrastructure planning and funding with the rezoning of land. Structure plans can be incorporated into the Plan via an amendment to a regional plan undertaken by the state or local government to inform infrastructure agreements and unlock fast-tracked rezoning processes under section 75 of the PDI Act. They can also be incorporated into the Plan where they form part of an approved infrastructure scheme.

Structure plans should:

- Provide guidance on specific land uses and their locations including land for housing, employment, activity centres, open space networks and infrastructure (including social infrastructure such as education and recreation).
- Deliver the employment land and housing targets established in the Plan and identify the form and density of development required to achieve this.
- Identify infrastructure needs (including social infrastructure requirements) to inform agreements and the preferred funding mechanism.
- Specific spatial recommendations to amend the Code that could be incorporated into the Plan and implemented through a section 75 complying rezoning process (subject to community engagement and infrastructure agreements being finalised).

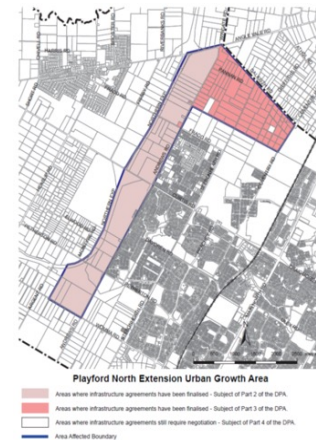
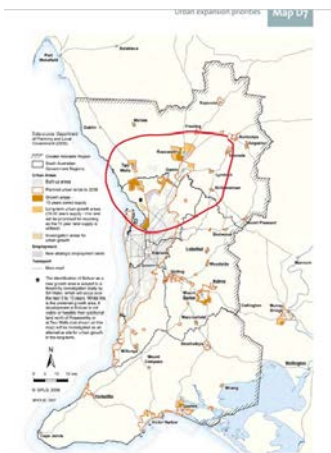
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## Process for new growth areas

Planning for the seven greenfield growth fronts described below will follow the planning process as outlined:

1. Growth areas are identified in the Plan.
2. Structure planning is undertaken to identify future land use and trunk infrastructure requirements.
3. A Code Amendment and associated infrastructure agreements are prepared to rezone the land and establish equitable funding of new infrastructure (for areas outside of the EFPA).
4. Proponent undertakes detailed planning of the land to inform land division application.
5. Land division application assessed by relevant planning authority.

The government will lead the structure planning and rezoning process of the seven greenfield growth fronts, in collaboration with relevant councils and landowners. Landowners will be responsible for detailed planning their land, following the rezoning process and lodging development applications for staged land divisions, and paying their fair share of infrastructure costs.



### Greater Adelaide Regional Plan

- Identifies and prioritises land suitable for urban development (e.g. residential, employment and open space).
- Establishes a common planning baseline including current infrastructure and growth projections.

### Integrated Structure Plan

- Implementation tool for growth areas.
- Identify strategic transport and other significant trunk infrastructure requirements.
- Identify opportunities for coordinated infrastructure provision including social infrastructure.
- Investigate and identify features to be preserved including natural systems and cultural heritage.
- Inform Code Amendment (specific land uses and zoning).
- Provide clarity regarding the application of infrastructure delivery tools such as where a deed or an infrastructure scheme is appropriate.

### Code Amendment and Infrastructure Agreements

- Establish infrastructure funding mechanisms.
- Amend the planning rules to change the policies, rules, or mapping within the Code to implement structure plan.
- Incorporate any relevant concept plans to guide location of land uses and infrastructure in land division approval stage.

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## Planning for state-significant strategic infill

The government is responsible for the planning and coordination of state-significant strategic infill, activity centres and urban corridors. This is because of the range and extent of policy approaches required to deliver these successfully vary from site to site. This may include a simple rezoning process, high level structure planning work to inform policy changes to the Code, the need to acquire or consolidate land holdings to facilitate outcomes, or the coordination of state-level infrastructure such as public transport. In some circumstances the planning for these sites will be driven by private landowners or local government, with state involvement and guidance.

The role of government involvement required in each strategic location will vary depending on its characteristics. This may include:

- Coordination of consolidation and delivery of key sites.
- Identification and release of surplus government land.
- Coordination and financing of trunk infrastructure.
- Public transport infrastructure and service improvements.
- Coordination of planning, infrastructure agreements and public realm improvements (i.e. precinct planning).
- Development of shared / consolidated precinct wide parking in strategic areas that include park and ride opportunities to incentive development and reduce parking costs.
- Rezoning land through a Code Amendment.

## Council strategies

At a local level, the government will work in partnership with local government to implement housing and employment land targets. To develop successful strategies, local government must be empowered to collaborate in this process. Part of the core business of councils is to undertake strategic planning for their local area. Strategic planning at a local level should implement the growth targets and identify requirements and timing for local infrastructure and services.

Importantly, the role of councils has been elevated under the PDI Act as a Designated Entity who can undertake amendments to regional plans. This highlights the desire for councils to be actively refining in improving the Plan.

Alignment between revised population, housing and employment projections and council Strategic Management Plans required under the *Local Government Act 1999* such as strategic asset management and long-term financial plans will establish greater whole of government coordination.

<sup>5</sup> [What does 'Housing as a human right' mean in Australia? | AHURI](#)

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## Infrastructure charging

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### Long-term strategic objectives:

1. Apply fair, transparent and proportionate contribution frameworks that can be costed into projects up-front, creating investment certainty and unlocking housing supply.
2. Evaluate the most effective and fit-for-purpose infrastructure funding mechanism for projects such as deeds, infrastructure schemes and fixed charges.
3. Provide transparency of infrastructure costs associated with various housing options and critically analyse the cost benefits prior to land release or rezoning.
4. Develop models where infrastructure and services can be delivered by third parties to expedite projects, while maintaining appropriate quality control, engineering and other standards for construction and maintenance.
5. Apply a range of fit-for-purpose infrastructure funding mechanisms including deeds, schemes and fixed charges including investigating new fixed charges for basic infrastructure such as stormwater.
6. Structure planning of future growth areas is used to identify infrastructure costs and inform infrastructure charges, including the initiation of infrastructure schemes.
7. Establish pilot infrastructure schemes and their use to establish development charges for infill and regeneration areas.

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### We need to ensure infrastructure keeps pace with growth and is funded fairly.

The delivery of infrastructure has been a planning challenge for many years. Funding models have been the subject of scrutiny by a range of interested parties, often with polarising views on how infrastructure should be funded. Infrastructure funding and delivery needs to ensure that there is a fair and proportional sharing of cost among users and wider beneficiaries of infrastructure. Traditionally, the delivery of essential infrastructure in greenfield developments is paid for through the development process. Cost-reflective pricing would have a significant impact on the ability to deliver houses.

New homes need new or augmented infrastructure and services regardless of their location, type or density. The work of Infrastructure SA and other infrastructure agencies around Australia shows land development costs in urban and township extension areas can be significantly higher than land development costs in established residential areas, but only where capacity remains in existing networks.

While small scale infill development has been benefiting from this capacity, in many cases it hasn't had to contribute. Equitable funding arrangements are required so that costs will be shared between the government and community (via taxes and user charges), alongside the developer and homebuyers.

### Infrastructure costs

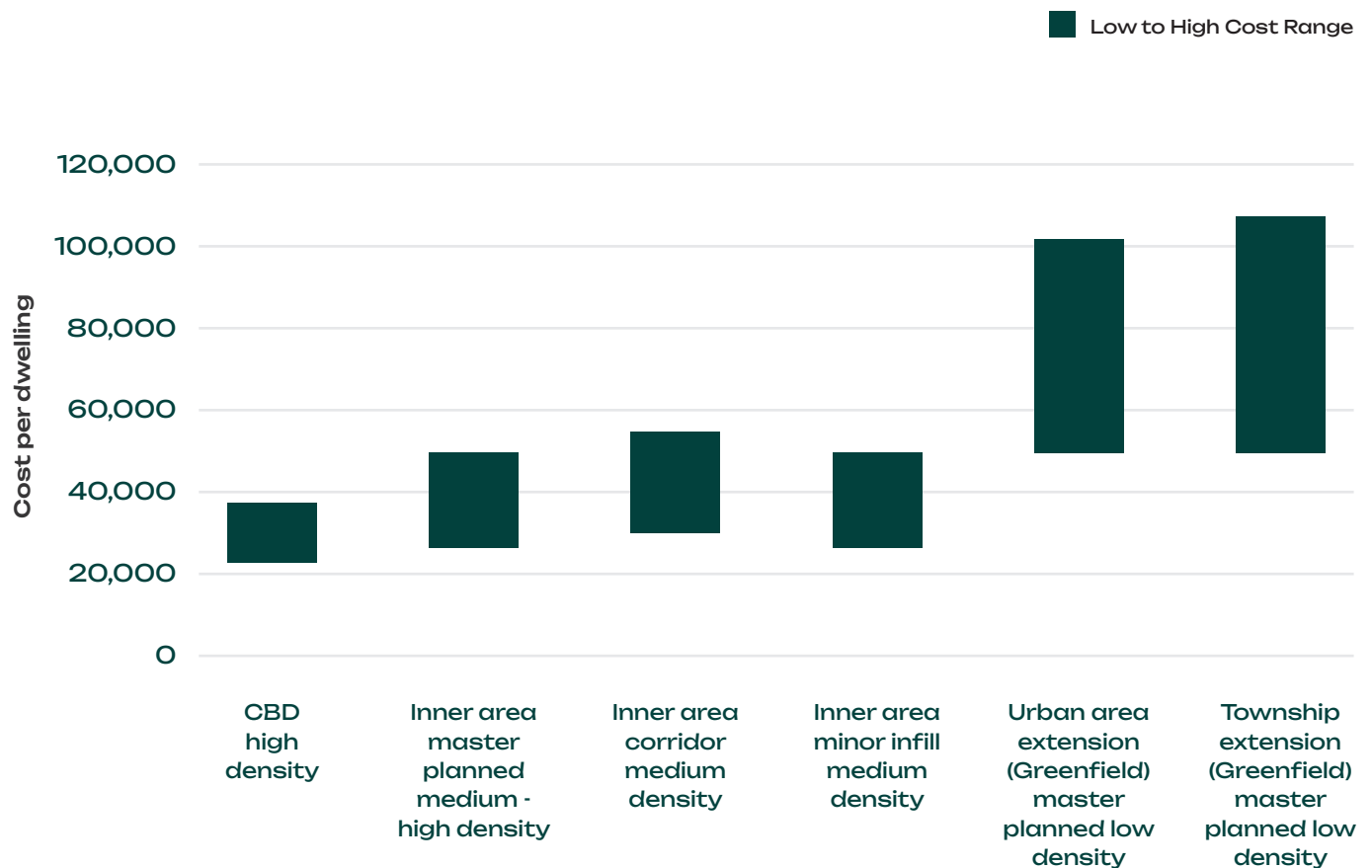
The Commission has worked with Infrastructure SA to identify infrastructure cost differences between infill and greenfield development. Development of new greenfield areas costs more due to the need for new local roads and stormwater management systems, trunk infrastructure and earthworks. Although it can vary, Infrastructure SA modelling suggests infill development will typically cost less than greenfield development.

This is highly variable and based on the capacity of existing infrastructure. As capacity reduces and augmentation is required, costs will increase.

But cost is not the only factor directing where growth will occur. The impacts of infill on local communities can be high, including tree loss and impacts to heritage and character, and loss of privacy and amenity.

### Land development cost real, undiscounted (\$)

Source 25: Infrastructure SA, 2023





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**Different infrastructure tools and models are suited to different circumstances and may depend on the nature of infrastructure required, the known level of detail available, who the beneficiary of the infrastructure will be and the timeframe for delivery.**

**Charging mechanisms should be:**

- Fit for purpose.
- Proportionate in terms of administrative burden.
- Equitable with contributions based on beneficiaries.
- Evidence-based with accurate costing.
- Transparent with clear governance and accountability for the collected funds and how they are spent.

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## Infrastructure schemes and other tools

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### **The PDI Act establishes general and basic infrastructure schemes.**

Basic infrastructure schemes apply to designated growth areas and provide the mechanism to ensure the delivery of essential infrastructure that is initially required to make a neighbourhood liveable, such as water, sewerage and electricity. They operate as a charge on the land when development takes place.

General infrastructure schemes are broader and envisaged to deliver a wider range of infrastructure including health, education, community facilities, public transport, police, justice and emergency services. These schemes are not yet operational.

The use of infrastructure schemes will ensure that all infrastructure required to build new communities will be planned and coordinated with direct accountability to the Minister for Housing and Urban Development. HIPDU will oversee the delivery of infrastructure schemes, regularly monitoring infrastructure costs and the delivery of growth areas across the state.

Infrastructure deeds will remain a useful tool in specific circumstances where the use of a scheme is not fit-for-purpose or warranted due to the scale of the project or small number of individual landowners.

The range of mechanisms available and further work required to operationalise these is set out in Table 7.

**Table 7 - Mechanisms available**

<b>Charging mechanisms</b>	<b>Role</b>	<b>Further investigations</b>
<b>Deeds and LMAs</b>	Rezoning greenfield land where there are a limited number of landowners and infrastructure interventions are well known	Best practice guidance on deeds and when they are appropriate, including lessons learned from previous arrangements.
<b>Fixed charge</b>	Defined fixed charge where developers contribute to the payment of infrastructure augmentation	New fixed charges have been established for the provision of water infrastructure. This model can be investigated for other infrastructure such as stormwater.
<b>Basic infrastructure scheme</b>	Rezoning for new master planned areas or infill areas	Pilot infrastructure scheme established for greenfield areas and investigated the use of basic schemes to establish charges for urban infill and regeneration areas.
<b>General infrastructure scheme</b>	Rezoning of urban renewal areas or growth areas where social and transport contributions required	The provisions for general infrastructure schemes have yet to be made active. Prior to activating these provisions, section 245 of the PDI Act requires that the Commission conducts an inquiry to investigate alternative schemes for the provision of essential and prescribed infrastructure and make recommendations to the Minister about whether the schemes should be adopted in South Australia.
<b>Precinct authority</b>	Strategic planning and delivery of state significant strategic infill and regeneration areas for stormwater in infill growth areas	The establishment of a precinct requires more time and resources than other mechanisms and has not been utilised previously. A review of legalisation is recommended to ensure that precinct legislation is efficient and reduces administrative burden and development costs.

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## Fixed infrastructure charges

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Up until recently, those who benefit from new water, sewer or power infrastructure pay for it through augmentation charges. The settings for water are consistent with the National Water Initiative 2004 (NWI) in which cost-reflective pricing for the delivery of infrastructure is a central tenant.

In South Australia, those who have built in greenfield growth areas have paid for a range of infrastructure, while the vast majority of those who place pressure on existing infrastructure when they build houses in existing suburbs and towns have not.

To meet critical future housing needs for the state, maintaining the existing method of augmentation charging is unsustainable. It sometimes requires individual developments to fully fund augmentation works that are required (particularly in greenfield situations), which may have benefits outside the immediate development area.

Fixed infrastructure charges can play an important role in ensuring critical infrastructure can be provided fairly across urban and regional areas. These charges are supported by public sector investment through the ordinary budgetary process promoting shared investment.

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## Greater Adelaide land supply regions

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**Greater Adelaide is a large and diverse area that includes the capital city of South Australia, Adelaide, as well as its surrounding suburbs, satellite cities, towns, and rural landscapes.**

Each of these regions has its own unique characteristics, opportunities and constraints and will play a different role in the future of growth of the Greater Adelaide region.

### Housing and land supply targets

This section outlines the housing and employment land targets for each LSR and local government area. These have been established as a means of significantly increasing the supply of housing and are based on the constraints and known capacity of infrastructure in each area.

How this will be delivered, and the land supply type, will vary according to the area, the local context, constraints on developing land, infrastructure, employment opportunities, and community and market preferences for different development outcomes.

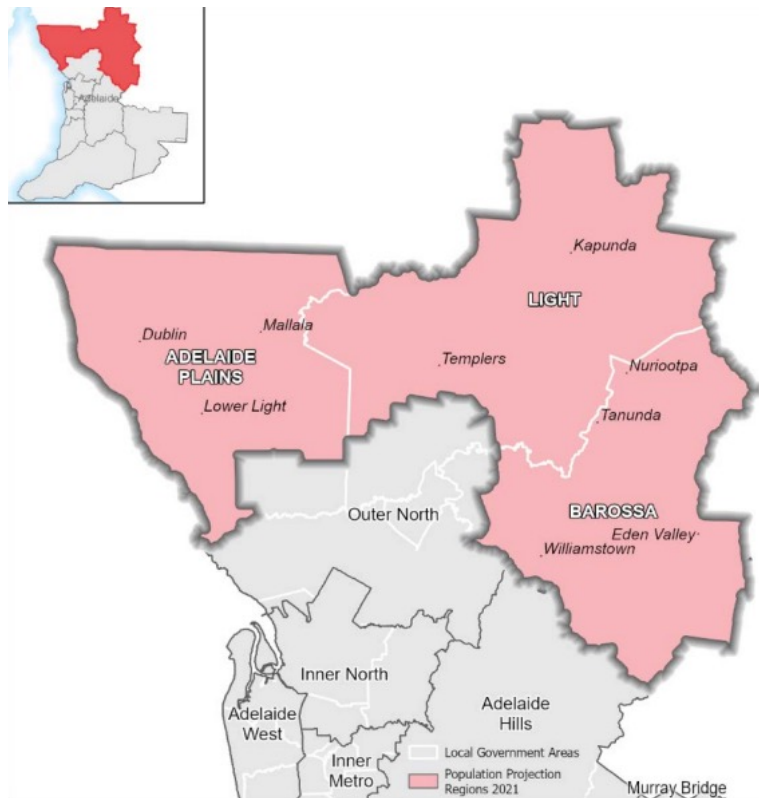
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## Northern Plains and Barossa

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The Northern Plains and Barossa LSR includes the towns of Kapunda, Freeling, Mallala, Dublin, Tanunda, Nuriootpa and Williamstown. It also includes a significant proportion of future growth areas identified to the north of Two Wells. It is an economically diverse area and includes the Barossa Valley wine region, grain and livestock farming and tourism.

Due to the region's proximity to the Adelaide metropolitan area, it is attractive for residential growth. Growth opportunities in the townships are spread across the region, however, are limited due to restrictions imposed by both the CPD and the EFPA, that cover much of the region.



### Key opportunities

- Strategic infrastructure such as the Northern Connector make townships more accessible opportunities for additional employment and residential growth particularly in the vicinity of Two Wells and Roseworthy.
- Significant opportunity for future economic growth and tourism development to leverage off the Barossa and Eden Valley Wine Regions.
- Road infrastructure has made many more townships accessible for more of the broader population.

### Key issues

- Future growth potential in many townships is constrained by CPD and the EFPA.
- A dispersed population across multiple smaller townships makes the provision and maintenance of infrastructure and services more expensive.
- Providing opportunities for a growing, ageing population to age in place with good access to health services and appropriate accommodation.
- Management of natural hazards, particularly bushfire and flooding risk.
- The region is also likely to experience warming climates over the coming decades which may impact existing agricultural activities and therefore consideration for other employment activities, such as those relating to renewable energy should be considered.



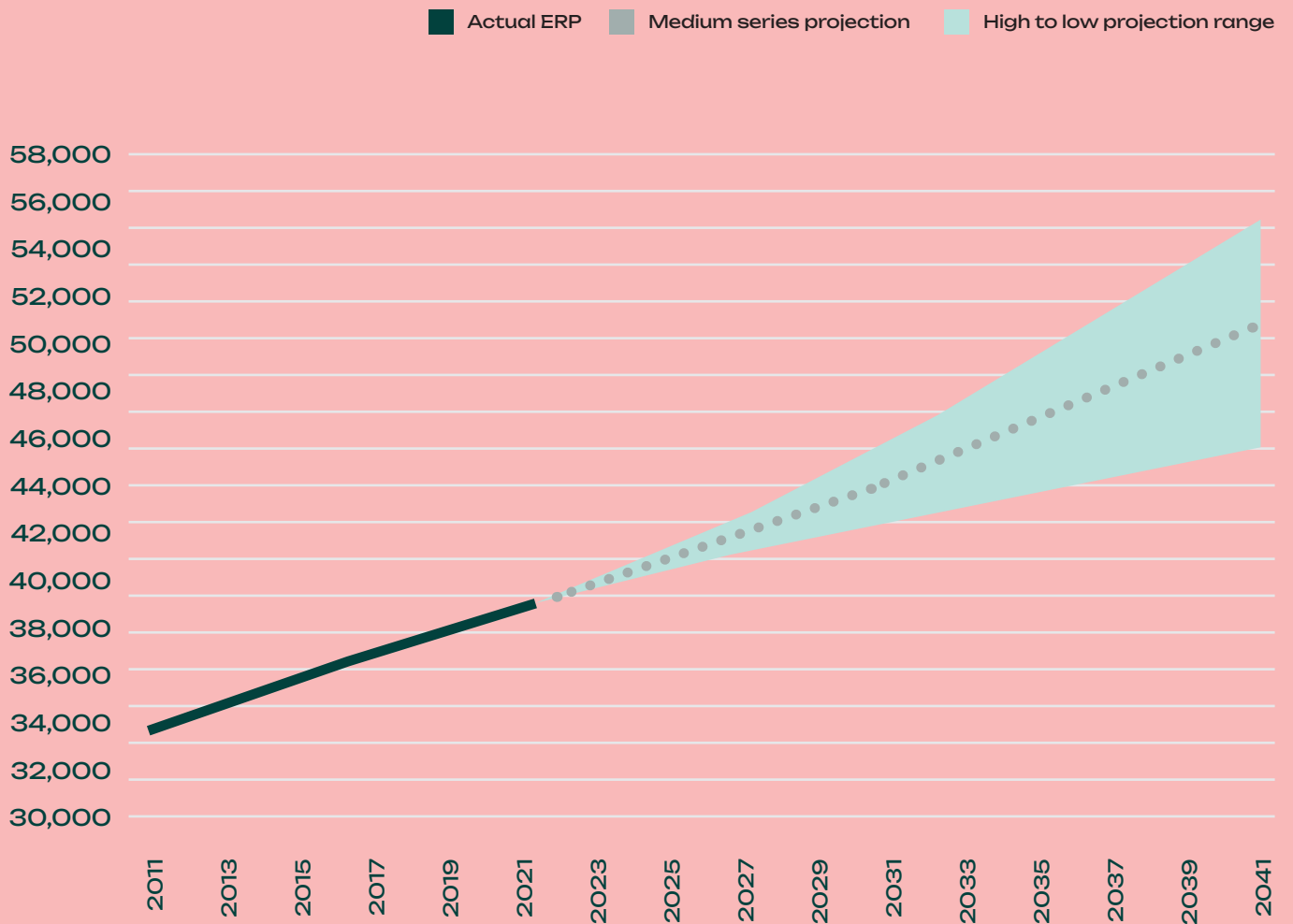
## Population

By 2051 the population of this vast geographic region would have grown on average, by more than 2% year on year, representing an increase of over 16,550 additional people. This population will be distributed across the regions numerous townships and will need to be prepared to manage the needs of a growing and ageing population, with close to 10% of the total population anticipated to be aged 80+. This places significant pressure on the provision of appropriate housing in locations easily accessible to health care facilities and other necessary services.

**Table 8 - Projected population,  
Northern Plains and Barossa Region, 2021-2041**

Year ending 30 June	Projection series		
	Low	Medium	High
	<b>Total population</b>		
2021	38,797	38,797	38,797
2041	45,728	50,866	55,355
2021-2041	6,931	12,069	16,558
	<b>Average annual change</b>		
2021-2041	347	603	828
2021-2041 (%)	0.89	1.56	2.13

**Figure 24 - Projected population, Northern Plains and Barossa Region, 2021-2041**

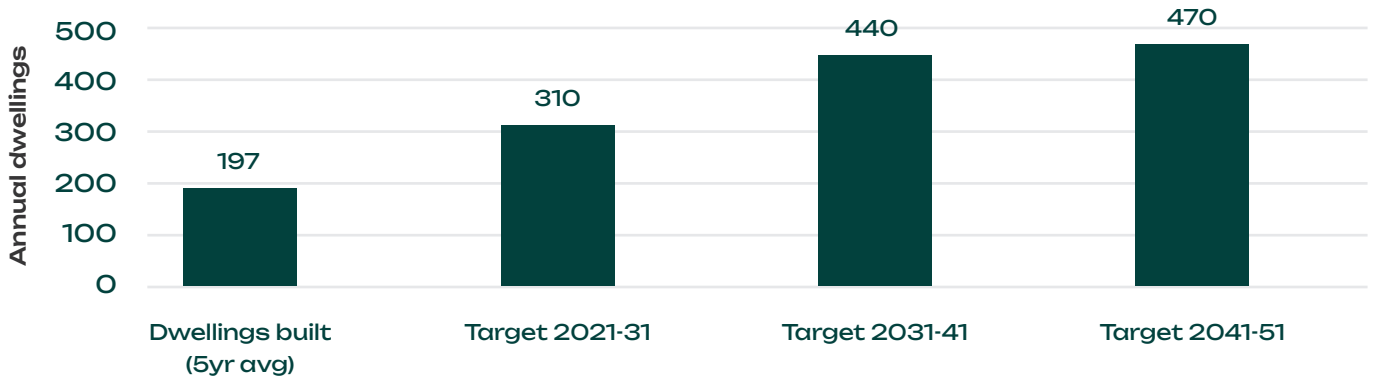




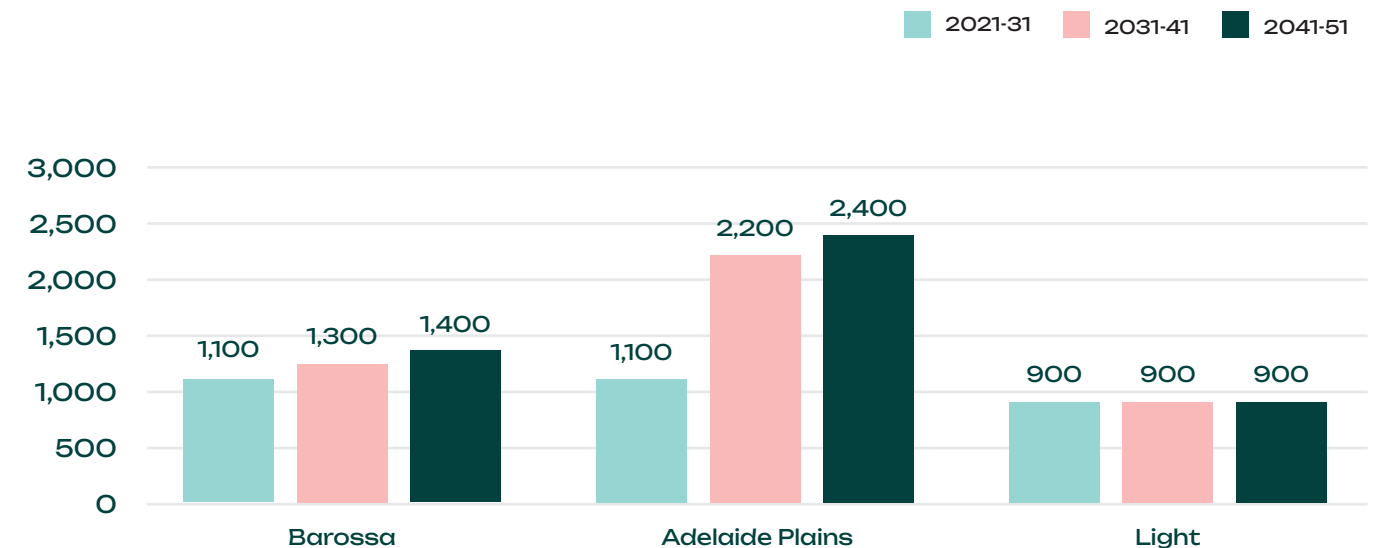
**Housing targets**

To ensure the region, and its respective local government areas, are best placed to manage anticipated growth, housing targets have been created. These targets were formulated using region specific information tied to population projections and household formation to ensure they reflect the likely needs of their growing populations.

**Figure 25 - Housing Target (Northern Plains and Barossa Land Supply Region)**



**Figure 26 - Housing Target (by Local Government Area)**



## Housing land supply

<b>Proposed lots</b> 1,455 lots	<b>Undeveloped zoned</b> 3,290 lots	<b>Future growth (current)</b> 380 lots	<b>Future growth (additional)</b> 9,600 lots	<b>Total</b> 14,725 lots
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The region will need to find and service land to accommodate 12,200 new dwellings by 2051. On average just over 100 dwellings are completed within the region per annum. It is likely that growth can be accommodated in the short to medium term with existing supply in key townships such as Mallala, Freeling and Nuriootpa. Limited greenfield land supply exists within most townships with potential for moderate growth of townships. Most residential development is expected to occur within existing townships, most notably Nuriootpa, Freeling and Tanunda. This is expected to continue to provide a modest, but continuous amount of additional supply as ageing housing stock is upgraded and replaced over time.

### Proposed additional supply

The northern portion of the Two Wells future growth area provides long term growth opportunity for approximately 9,600 dwellings. The region is also well connected to future residential growth areas in Roseworthy and Concordia which provide significant housing supply opportunities and are unconstrained by CPD protections.

<b>Precinct</b>	<b>Description</b>	<b>Estimated additional dwelling yield</b>
Two Wells (northern portion)	Three greenfield areas to support long-term housing land supply. These are located north of established areas of Two Wells and east of Port Wakefield Highway. The sub-areas are all located on land least constrained by environmental hazards and infrastructure.	<b>9,600 dwellings</b>

Additional opportunities will need to be considered across a range of townships, noting existing constraints associated with both the CPD (Barossa) and the EFPA Overlays. Local area planning by council should consider how future housing can be provided to meet local targets that is suited to the unique character of individual townships within the CPD.

## Employment land supply

<b>Occupied</b> 1,375 ha	<b>Vacant</b> 61 ha	<b>Future (current)</b> 0 ha	<b>Future (additional)</b> 675 ha	<b>Total</b> 2,111 ha
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Most of the regions vacant employment land is in the Barossa region in townships such as Nuriootpa and Tanunda. Large tracts of developable land is located south of Dublin, however this is being used, in part, for primary production activities and would require the cessation of these activities and investment in new infrastructure for it to be brought to market.

Expansion of the region’s economy and population is expected to result in the need for an additional 184 ha of zoned and serviced employment land to 2051. Employment land is currently occupied at low intensities throughout the region therefore some demand could be accommodated through more intensive and efficient use of existing zoned land. However, significantly more zoned and serviced employment land will be required in the medium-long term.

To support projected growth, it is expected that approximately 19,500 sq m of additional retail floor space will be required. The demand is likely to be dispersed throughout a range of townships, and much of the demand will likely be accommodated within a network of centres established through the development of Concordia and Two Wells.

### Key infrastructure considerations

Port Wakefield Highway and the Sturt Highway are the main transport corridors servicing the Northern Plains and Barossa region, connecting them to central Adelaide, and there is some capacity available on these major road networks to accommodate additional growth in the future.

Bus services within the region provide timetabled connections for schools, smaller towns and centres, and connections to metropolitan Adelaide. Public transport services are generally limited and infrequent due to existing population densities and service viability.

As future growth occurs over time, providing safe and efficient access from growth areas to the main transport corridors will form an important consideration for the region, together with providing modal choice and local active travel options. This includes investigating transport network improvement such mass transit options to support Adelaide’s long term northern growth areas.

The northern areas of Greater Adelaide will experience the greatest demand for health services due to the cumulative impact of growth across the Outer North, Barossa and Adelaide Plains LSRs. As these regions grow, investment will be required for additional health capacity to service anticipated future demand over time.

Additional opportunities to address the demand for enhanced service capability and capacity in the northern areas of Greater Adelaide will need to be considered over time as population increases.

The northern areas of Greater Adelaide have also been identified as requiring investment in additional educational enrolment capacity in the short to medium term and will likely require more capacity as the region grows over time.

Developments in this region are located on the edge of existing water and wastewater networks and will require large scale, new infrastructure systems to accommodate new growth and provide reliable services. Under high end climate impact and a high population growth scenario, further investment would be required to ensure there is sufficient water availability into the 2030s, together with investment in water and wastewater treatment including significant investment in trunk mains and increasing capacity of the Bolivar Wastewater Treatment Plant.

Most of the areas in Northern Plains and Barossa region are not connected to SA Water wastewater networks and therefore any future growth of a significant scale will require network augmentation or decentralised wastewater treatment solutions.

Future growth areas and development will need to consider risk profiles and overland flow paths of the Light River in particular, as well as region-wide and local flood mitigation strategies to ensure the cumulative impacts of stormwater are considered and constraints identified.

Two Inter-Urban Breaks have been identified in the Barossa and along the Light River. These open spaces build on the open countryside and natural landscape character that is protected by the CPD and will form part of the Greater Adelaide Park Lands. Further detailed planning is required to determine the extent of these breaks.

Existing electricity service infrastructure is present in proximity to Dublin, including an existing SA Power Networks substation to the west of Mallala. Additional capacity and other network upgrades would likely be required in the region in the future to support future growth over time.

Consideration will also need to be made to future transmission asset planning in the region, including provision for infrastructure reserves to accommodate ElectraNet's Mid-North Expansion project to enable higher transfers of renewable energy through a diverse transmission path to Adelaide.<sup>51</sup>

<sup>51</sup> [2023 Transmission Annual Planning Report Update \(electranet.com.au\)](https://www.electranet.com.au)

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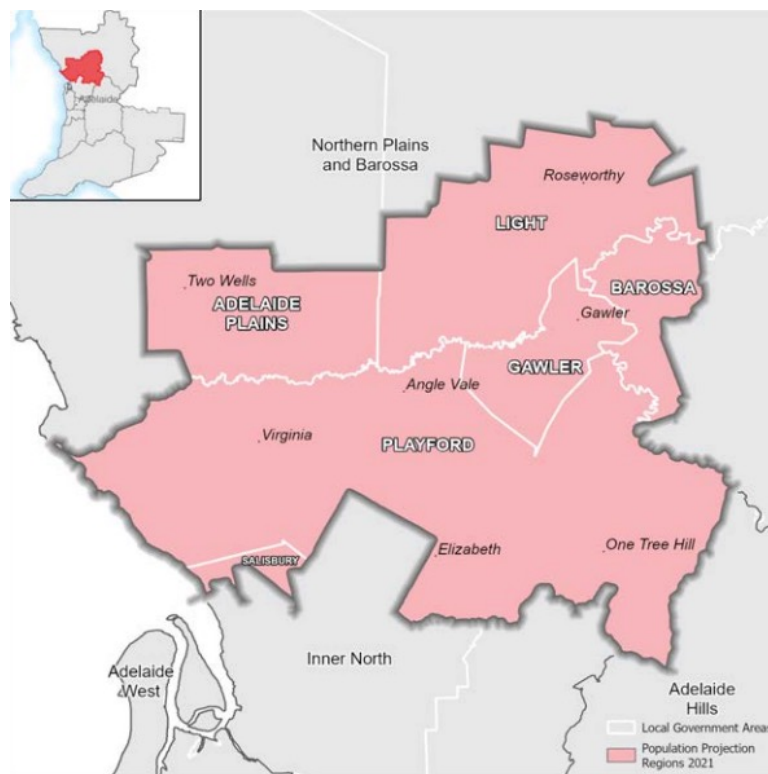
## Outer North

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The Outer North LSR includes Gawler, Elizabeth, Angle Vale, Riverlea Park, Roseworthy, Concordia, and a portion of Two Wells.

The area has the greatest stock of greenfield land as well as substantial horticulture areas.

The area has significant retail and commercial centres (Elizabeth, Munno Para, Gawler); health precinct (Lyell McEwin Hospital, Elizabeth); industrial employment zones (Elizabeth, Edinburgh); defence land (Royal Australian Air Force base at Edinburgh); and is a rich agricultural region (Virginia, Roseworthy).



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### Key opportunities

- There is a significant opportunity to leverage of existing greenfield growth fronts within the region, including Riverlea Park, Angle Vale, Gawler East, Roseworthy, Two Wells, Munno Para and Blakeview, to support future growth in the region.
- Numerous strategic infill opportunities exist around Elizabeth and Davoren Park.
- The region is serviced by the Gawler rail line and Northern Expressway.
- The development of a new Northern Park Land between the Kudla growth area and the more established areas of Gawler Township will support the significant growth in the outer north by providing a new linear park and public recreation facilities connecting the Hills Face to the Gawler River.

### Key issues

- There is limited capacity of existing infrastructure networks to support envisaged future urban growth.
- Rapid development occurring across multiple growth fronts requires improved coordination and alignment between new growth and infrastructure provision.
- Significant investment is required in basic infrastructure such as water and wastewater, and to increase the capacity of social infrastructure such as health and education as the population and demand for services increases.



## Population

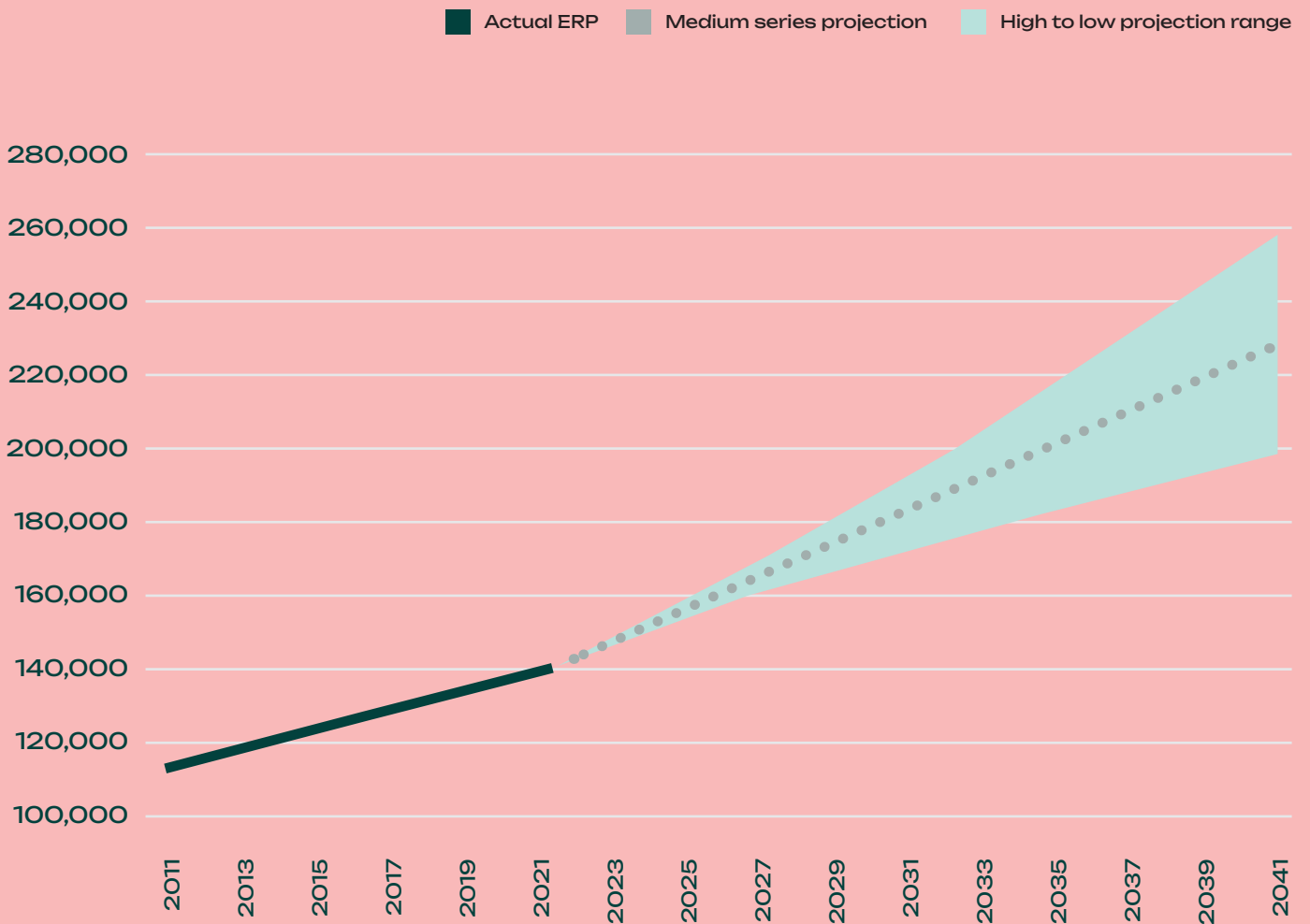
In 2021, the region had a population of approximately 140,000. It is one of the fastest growing regions, increasing by 10% over the past five years, with an additional 13,000 people.

Significant growth is projected across all age groups within the region. Established workers and those aged 65+ are projected to experience the greatest increases.

**Table 9 - Projected population,  
Outer North Region, 2021-2041**

Year ending 30 June	Projection series		
	Low	Medium	High
	<b>Total population</b>		
2021	139,452	139,452	139,452
2041	199,197	229,115	259,333
2021-2041	59,745	89,663	119,881
	<b>Average annual change</b>		
2021-2041	2,987	4,483	5,994
2021-2041 (%)	2.14	3.21	4.30

**Figure 27 - Projected population, Outer North Region, 2021-2041**

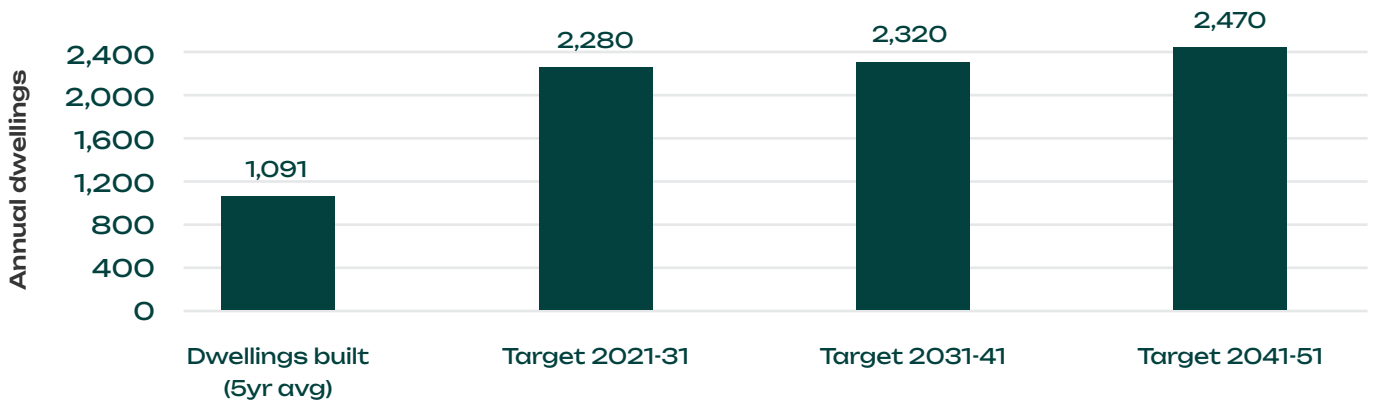




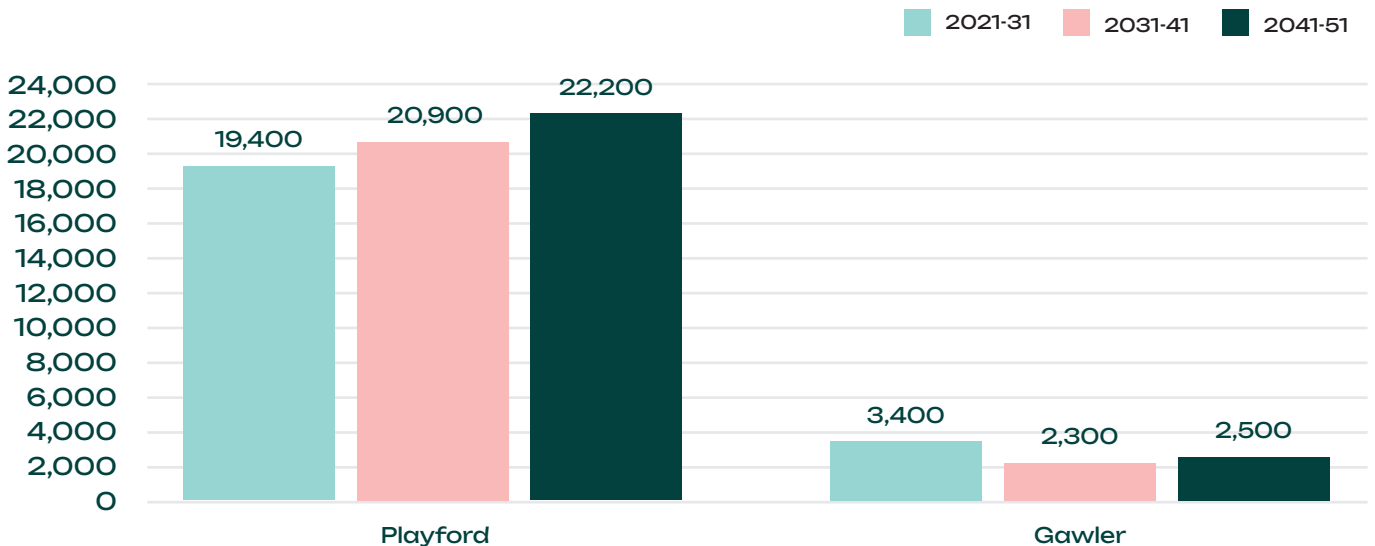
### Housing targets

To ensure the region and its respective local government areas are well placed to manage anticipated growth, housing targets have been created to assist in local area planning. These targets were formulated using region specific information tied to projected population growth, the unique constraints and opportunities for each region and household formation to ensure they reflect the likely needs of their growing populations.

## Figure 28 - Land Supply Target (Outer North Land Supply Region)



## Figure 29 - Land Supply Target (Local Government Area)



## Housing land supply

<b>Proposed lots</b> 13,325 lots	<b>Undeveloped zoned</b> 28,640 lots	<b>Future growth (current)</b> 18,925 lots	<b>Future urban (additional)</b> 70,500 lots	<b>Total</b> 131,390 lots
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Most current housing in the Outer North is characterised by detached dwellings or duplexes as a legacy of the original SAHT development of Elizabeth in the 1950-60s and then subsequent greenfield housing developments. The region averages over 900 new dwellings per year, the majority of which is delivered through greenfield development. This greenfield development is spread across multiple growth fronts all of which are experiencing infrastructure issues.

There is sufficient zoned land to accommodate projected growth in the short and medium term in key locations such as Riverlea Park, Angle Vale, Virginia, Two Wells, Gawler, Evanston South, Blakeview and Munno Para. However, there is limited development ready supply because of lack of available essential infrastructure, particularly water and wastewater. New growth fronts proposed for the region into the future will need to have greater consideration for the appropriate coordination and planning to improve alignment between development and infrastructure provision.

The Outer North contains a significant proportion of supply of additional greenfield land to support Greater Adelaide's long-term housing needs.

<b>Precinct</b>	<b>Description</b>	<b>Estimated additional dwelling yield</b>
Two Wells	One greenfield sub-area supports long-term housing land supply. This sub-area is located immediately northeast of established areas of Two Wells. This sub-area is the only future growth sub-area within the Outer North Region, with the remainder of Two Wells future growth sub-areas located within the adjoining Northern Plains and Barossa region.	<b>1,200 dwellings</b>
Riverlea Park	Two sub-areas have been identified to support long-term housing land supply, which are located south of the currently identified extent of Riverlea and west of Port Wakefield Highway. These sub-areas will be supported by a significant parcel of future employment land to the south, identified west of Port Wakefield Highway at Waterloo Corner.	<b>6,100 dwellings</b>

Kudla	<p>A growth area has been identified at Kudla, Evanston South and Hillier, as a northern extension to development at Munno Para and Blakeview. This is designed to maximise integration with:</p> <ul style="list-style-type: none"> <li>• the Gawler rail corridor</li> <li>• significant government landholdings</li> <li>• the future Northern Park Lands</li> <li>• land suitable for local population-serving employment needs.</li> </ul> <p>A structure plan, state-led Code Amendment and infrastructure scheme will be required due the fragmented land ownership and coordination of infrastructure required.</p> <p>The upgrade to Dalkeith Road is required to support future growth and will be considered in the preparation of an infrastructure scheme, along with potential relocation of passenger rail stations to support improved accessibility to transport infrastructure.</p> <p>A new Northern Adelaide Park Lands will be established by the government and delivered in partnership with local government. The Park Lands will provide a new linear park connecting the Hills Face to the Gawler River via Karbeethan Reserve. This will provide new formal and passive recreation facilities to support the growth of this area and adjacent growth areas such as Blakeview and Munno Para.</p>	<b>13,400 dwellings</b>
Roseworthy	<p>Five sub-areas have been identified at Roseworthy which have the potential to underpin a significant, long-term land supply pipeline for housing in northern Adelaide. These sub-areas are supported by a parcel of future employment land located between the Horrocks and Thiele Highways, east of the current established urban area.</p>	<b>33,300 dwellings</b>

To facilitate housing choice in the Outer North, strategic infill sites have been identified that can provide alternative housing close to centres and public transport, particularly the Gawler train line. Elizabeth City Centre and surrounds is identified as a key site for increased density and renewal. The identification of this centre also acknowledges its key role as a focus for the Outer North with the additional population growth expected.

**Proposed additional supply**

State significant infill areas  
Total: 12,300 dwellings

**Precinct**

**Description**

Elizabeth City Centre  
(regional centre)

Regional centre for the Outer North that provides for the main retail, cultural and administrative precinct for the Outer North. The centre provides housing in close proximity to services and transport with housing types typically not found in the rest of the region. Further investigations are required to incorporate land to the west of the Gawler train line into any expansion of the centre.

Smithfield  
(urban renewal area)

The recently announced 40 ha Smithfield site is currently in the early planning stages to deliver a variety of housing choices in close proximity to the Munno Para Shopping Centre.

Smithfield Centre  
(urban renewal area)

Variety of housing choices surrounding the Munno Para Shopping Centre.

Smithfield Plains and surrounds  
(urban renewal area)

These suburbs were developed after the initial development of Elizabeth from the 1960s. Some initial renewal has already begun in the area. There is an opportunity for the area to benefit from redevelopment over time, allowing for different housing types and coordination of infrastructure.

**Proposed additional supply**

Local infill investigation areas  
Total: 4,200 dwellings

**Precinct**

**Description**

Elizabeth Grove  
(regeneration areas)

Established in 1957 as part of the ongoing development of Elizabeth, the suburb is typified by primarily semi-detached dwellings. There is an opportunity for the area to benefit from redevelopment overtime, allowing for different housing types and coordination of infrastructure.

Lyell McEwen  
(regeneration  
areas)

Opportunity for medium density housing choices in close proximity to health services including the public hospital.

## Employment land supply

<b>Occupied</b> 1,235 ha	<b>Vacant</b> 94 ha	<b>Future (current)</b> 1,561 ha	<b>Future (additional)</b> 1,253 ha	<b>Total</b> 4,143 ha
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The Outer North region hosts the largest reserve of identified future employment land. A significant portion of identified zoned vacant land sits within precincts at Roseworthy, Edinburgh North and Greater Edinburgh Parks. However, there are known infrastructure constraints here which is limiting the ability to bring this land to market. Greater Edinburgh Parks is the largest future industrial precinct in Greater Adelaide and is critical to support the state's manufacturing and defence capabilities. This precinct requires significant investment in infrastructure to make it available to industry.

Demand for industrial land is estimated to be more than 950 ha over the forecast period, and there is sufficient supply of industrial land in the Outer North provided infrastructure can be delivered to bring it to the market in a timely manner.

Land constraints in the Inner North and Adelaide West regions will also drive demand for employment land in the Outer North, particularly for freight and logistics. Due to the limited availability of land in these locations, it is likely that it will be displaced to the Outer North where there is available land with rail and road infrastructure. This may make the regional industrial land demand projections summarised above conservative.

In the near term, there is a need for land at Greater Edinburgh Parks to be brought to market to support strong expected growth in demand for employment land across the Outer North. Greater Edinburgh Parks is a SSIEP. The construction of AUKUS nuclear-powered submarines at the Osborne Naval Shipyard will surpass any major project in the state's history and will have significant flow on effects for demand in Greater Edinburgh Parks. It is critical that there is enough development ready land to support growth in defence related industries, manufacturing, freight and logistics with a renewed focus on sovereign manufacturing capabilities and defence.

However, most of this land is not currently serviced by essential infrastructure. Significant investment in water, wastewater and stormwater infrastructure is required to make this land development ready and support new industrial developments.

The region is anticipated to need an additional 150,000 sq m retail floor space over the next 30-years, driven by the population growth of the area. This will result in a greater intensification of existing activity centres in Elizabeth, Gawler and Munno Para and a network of new activity centres established to support equitable and convenient access to retail and services.

## Key infrastructure considerations

The Outer North region is connected to employment and activity centres by road and rail networks. The population growth that has occurred in the Outer North over recent decades has brought with it a significant increase in private car trips along major transport corridors such as Main North Road and Northern Expressway. The Gawler rail line, which services the northeast spine of the region provides direct access to Adelaide's CBD. Transport planning priorities include network improvements, integrating growth areas with existing investment in the Gawler rail line, investigating opportunities to improve east-west connectivity within the region, and greater integrations of public transport, walking and cycling networks to support additional mobility options. Consideration will also be given to future mass transit options to support the region's growth areas in Roseworthy and Concordia.

The greatest anticipated demand in access to health services across Greater Adelaide is in the Outer North region. It is likely to see significant demand for health care services and social infrastructure in the future, and more detailed planning will be required to consider infrastructure requirements in both infill and greenfield contexts.

The region includes the Lyell McEwin Hospital, a public 24-hour emergency service hospital. Opportunities to further address the demand for enhanced health service capability and capacity in the northern areas of the Greater Adelaide region will need to be considered over time including significant long-term investment to support future population growth.

The northern suburbs have also been identified as requiring additional education enrolment capacity in the short to medium term, and a new public secondary school is planned in the Munno Para area to meet growing enrolment demand<sup>52</sup>. Current education facilities do not have capacity to service the anticipated future demand in the region due to population growth, and their location can result in longer travel times for some students. Additional education capacity will be needed in the future to support the education needs of growing communities.

Developments in the Outer North are located on the edge of existing water and wastewater networks and require large scale, new infrastructure systems to provide reliable services. Under high-end climate impact and high-growth scenario, this area will require further investment to secure a climate independent water supply and ensure there is sufficient water availability into the 2030s, together with investment in water and wastewater treatment and transport.

There is significant planned investment over the coming years in water and wastewater infrastructure in the Outer North. This investment will unlock housing growth in suburbs in the Outer North region including Angle Vale, Roseworthy, Virginia, Riverlea Park, Gawler East and Blakeview. This includes:

- Increasing the capacity of Bolivar Wastewater Treatment Plant.
- Expanding the capacity of sewer systems including the Salisbury trunk main that forms the major backbone for the north.
- Providing water supply tanks at Craigmore, Elizabeth East and Sandy Creek.
- Enabling booster pump stations including at Gawler East.
- Delivering a number of water trunk mains duplications including a number requiring deep excavation.

<sup>52</sup> 20 Year Infrastructure Plan for South Australian Public Education and Care

- Supporting wastewater pump station upgrades and pumping main extensions for Angle Vale.
- Developing new water supply pipeline through the north with the capacity to unlock around 50,000 residential allotments in the north by the 2050s.

The impacts of greenfield development and infill growth over time have a cumulative impact on water and wastewater infrastructure and new planning for new growth areas should consider integrated management approaches, servicing pathways that deliver multiple benefits and the exploration of centralised and decentralised options.

Certain catchment areas within the Outer North region including Two Wells and Lewiston have been identified as a priority for stormwater management planning, particularly relating to flooding and drainage.

Future growth areas and development will need to consider the flood prone nature of the Gawler River as well as region-wide and local flood mitigation strategies to ensure the cumulative impacts of stormwater are considered.

As one of the fastest growing regions, with a significant increase in greenfield housing development, the provision of quality open space that delivers a range of social, cultural, environmental and economic benefits, needs to be a key consideration when master-planning all new developments.

The development of the Northern Park Lands through a partnership between state and local government will support the growth of the outer north by providing new a new public linear park that will connect key growth areas with recreation facilities, the Gawler rail corridor, the Hills Face and Gawler River.

This will provide an interurban break between the Kudla growth area and more established areas of the Gawler township and will connect landscape features, provide new recreation facilities, and support biodiversity.

The electricity network within the southern portions of the outer north region comprises moderate existing capacity to accommodate small scale infill growth over time, supported by ongoing upgrades to the network. Other growth areas around Riverlea, Roseworthy, Two Wells and Kudla will likely require additional upgrades to the network including additional substation capacity and transmission infrastructure.

Consideration will also need to be made to future transmission asset planning in the region, including provision for infrastructure reserves to accommodate ElectraNet's Mid-North Expansion project to enable higher transfers of renewable energy through a diverse transmission path to Adelaide.<sup>53</sup>

<sup>53</sup> [2023 Transmission Annual Planning Report Update \(electranet.com.au\)](https://www.electranet.com.au)

## Inner North

The Inner North LSR includes Salisbury, Tea Tree Gully and the eastern part of Port Adelaide Enfield councils. Parafield Airport is central to this region, which contains numerous employment areas. Mawson Lakes, Salisbury and Modbury centres service the community. This is the largest region within Greater Adelaide.

The area is well serviced by transport infrastructure such as electrified rail servicing the western areas including Mawson Lakes and an extensive bus-rapid transit system connecting to the Adelaide CBD via the O-Bahn. It also includes major road infrastructure such as the North South Motorway that connects key employment lands and residential areas.





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### Key opportunities

- The Port Wakefield growth corridor represents significant opportunities for economic development for the region and local job opportunities.
- A combination of ageing housing stock and good access to transport and services provide opportunities to increase the supply of well-located homes, particularly around key centres such as Modbury and Salisbury.
- Dry Creek has the capacity to deliver over 10,000 new homes in the medium to longer term.

### Key issues

- An ageing population will result in demand for health care and social infrastructure, and housing to support ageing within the community.
- There will also be increases in the working age population and families, which will increase demand for well-located housing and other services such as education.
- The demand for new housing, close to transport and services will require consideration of local infrastructure capacity and the planning and design of local neighbourhoods.



## Population

By 2041 the Inner North region will be home to more than 387,700 people representing growth of over 20%. Like most of the other LSRs across Greater Adelaide, the Inner North region will experience significant growth in its older population, with the number of people aged 80+ likely to increase by over 90%. This means that there is a need to find sufficient accommodation for varying preferences and maintaining access to health services and facilities.

**Table 10 - Projected population, Inner North Region, 2021-2041**

Year ending 30 June	Projection series		
	Low	Medium	High
	<b>Total population</b>		
2021	321,850	321,850	321,850
2041	356,608	371,980	387,706
2021-2041	34,758	50,130	65,856
	<b>Average annual change</b>		
2021-2041	1,738	2,507	3,293
2021-2041 (%)	0.54	0.78	1.02

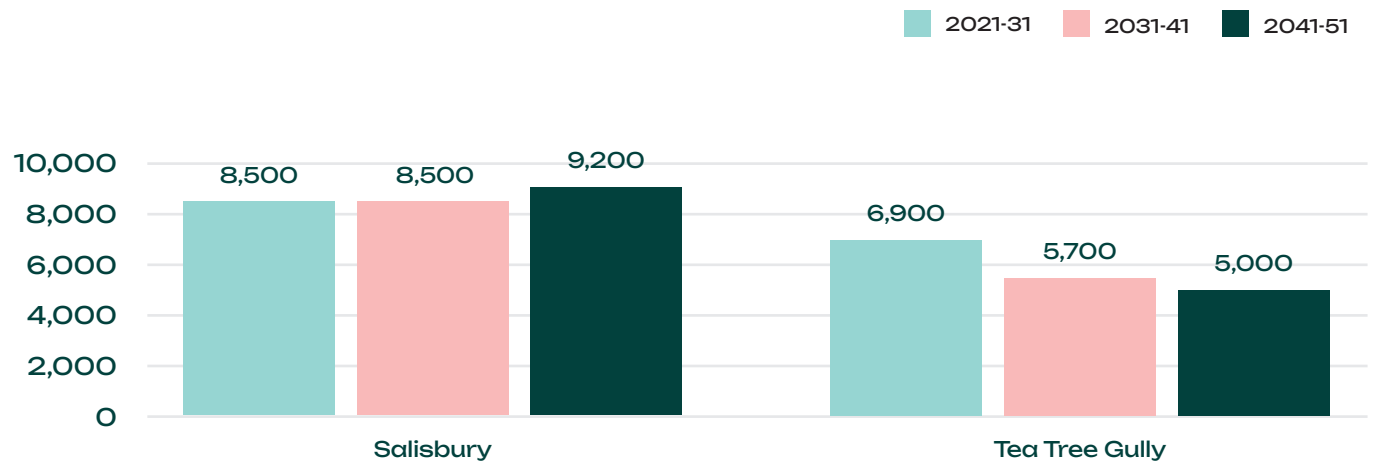
### Housing targets

To ensure the region and its respective local government areas are well placed to manage anticipated growth, housing targets have been created to assist in local area planning. These targets were formulated using region specific information tied to projected population growth, the unique constraints and opportunities for each region and household formation to ensure they reflect the likely needs of their growing populations.

**Figure 30 - Housing Target (Inner North Land Supply Region)**



**Figure 31 - Housing Target (Local Government Area)**



## Housing land supply

<b>Proposed lots</b> 680 lots	<b>Undeveloped zoned</b> 29,165 lots	<b>Future growth (current)</b> 10,600 lots	<b>Total</b> 40,445 lots
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Land supply monitoring indicates that the Inner North region has a relatively even split between strategic infill and general infill development when it comes to the delivery of additional housing over the last five years. On average around 1,400 dwellings are built (excluding demolitions) year on year.

### Proposed additional supply

State significant infill areas  
Total: 16,500 dwellings

Precinct	Description
Dry Creek (urban renewal area)	Master planned community located on land at Dry Creek, close to transport connections and defence precincts.
Modbury (regional centre)	Higher density development for the region. Location of services, employment and entertainment. Surrounded by lower density Missing Middle type housing choices.
Paradise (portion) (urban renewal area)	Higher density development surrounding the O-Bahn Paradise Interchange.

**Proposed additional supply**

Local infill investigation areas  
Total: 13,800 dwellings

Precinct	Description
Gilles Plains (brownfield)	Potential housing land along Sudholz Road linking with the nearby Gilles Plains Shopping Centre.
Gilles Plains Centre (activity centre)	Providing greater housing opportunities close to the Gilles Plains Shopping Centre.
Gilles Plains Regeneration (regeneration areas)	Renewal of older housing stock near employment and services.
Sailsbury Centre (activity centre)	Higher density development for the region and a location of services, employment and entertainment. Surrounded by lower density Missing Middle type housing choices.
Sailsbury (regeneration areas)	Regenerated Neighbourhood allowing for a variety of dwelling options and densities close to local employment and services.
Sailsbury Downs Centre (activity centre)	Higher density housing opportunities close to the Hollywood Plaza Shopping Centre.
Sailsbury Downs (regeneration areas)	Regenerated Neighbourhood allowing for a variety of dwelling options and densities close to local employment and services.
Ingle Farm Centre (activity centre)	Development in close proximity to the Ingle Farm Shopping Centre at higher densities.

Precinct	Description
Ingle Farm (regeneration areas)	Regenerated Neighbourhood nearby allowing for a variety of dwelling options and densities, using transport between Modbury and Mawson Lakes.
Kilburn / Blair Athol / Enfield (regeneration Area)	Development within the suburbs of Kilburn, Blair, Athol and portions of Enfield where housing stock is coming to the end of its economic life.
Golden Grove Centre (activity centre)	Providing higher density housing choices around the Golden Grove Shopping Centre.
Golden Grove (regeneration areas)	Providing alternative forms of housing choice in close distance to employment and services.
Modbury Heights & Para Hills (regeneration area)	Redevelopment occurring of housing stock at higher densities providing Missing Middle housing choice.
Para Hills West (regeneration areas)	Redevelopment occurring of housing stock at higher densities providing Missing Middle housing choice.
Valley View (regeneration areas)	Redevelopment at higher densities closer to services and transport links.
Parafield (transit focused)	Redevelopment of these suburbs, higher density surrounding train stations with lower density Missing Middle type housing choices elsewhere.
Greenfields Station (transit focused)	Redevelopment of these suburbs, higher density surrounding train stations with lower density Missing Middle type housing choices elsewhere.
Greenacres Centre	Providing higher density housing choices around the Greenacres Shopping Centre.
Klemzig Station (transit focused)	Redevelopment at medium densities surrounding the Klemzig O-Bahn interchange.

## Employment land supply

<b>Occupied</b> 3,810 ha	<b>Vacant</b> 439 ha	<b>Future (current)</b> 196 ha	<b>Future (additional)</b> 0 ha	<b>Total</b> 4,445 ha
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The region currently has a healthy supply of vacant employment land spread across its numerous precincts. This supply however ranges in size and serviceability and therefore may not all be market ready. In addition, there is a portion of land along the Port Wakefield Road corridor that has previously been identified for future employment growth.

Demand for an additional 1,750 ha of industrial employment land is anticipated within the Inner North over the forecast period. With only 439 ha of vacant zoned land currently identified it is estimated that existing supply will be exhausted within the next decade.

Most of this land is in Edinburgh Parks and Burton / Direk, each of which has good access to road and rail corridors making them highly desirable locations.

With a large share of industrial land demand linked to the growth of the freight and logistics sector, a share of this demand could be redistributed to employment lands in the Outer North, especially if Greater Edinburgh Parks is accelerated. With defence-related jobs becoming a major driver of growth at Edinburgh Parks. Ongoing take-up of land at Burton / Direk will be contingent on the delivery of infrastructure.

Noting this gap in provision of short term, supply will be sourced from additional precincts identified within the Parafield Airport Land Use Plan along with adopting the north-western corridor. These two precincts combined alone would bring more than 400 ha of additional zoned employment land to the market.

An additional 39,000 sq m of retail floor space is anticipated to be demanded across the Inner North over the forecast period. Over 80% of this is expected to be linked to growth in demand for food and groceries and food hospitality.

Much of this projected demand could be accommodated within the existing centre network, with Modbury and the regions district centres all having capacity to grow through intensification.

## Key infrastructure considerations

The Inner North region includes centres such as Mawson Lakes, Salisbury and Modbury. The Gawler rail line and O-Bahn busway are major public transport corridors that provide public transport accessibility to Adelaide's CBD and other destinations along these corridors. The road network within the Inner North supports movement of trips along major road transport corridors, including the Northern Connector, Salisbury Highway, Main North Road and North East Road.

Northern Adelaide plays an important role in the state's supply chain, supporting both interstate and intrastate transport connections. Major logistics hubs are located within the area, as well as major national defence and employment precincts at Mawson Lakes and Edinburgh.<sup>54</sup> Planning for transport networks that support Living Locally principles should be a focus in strategic infill locations, to connect growth areas with integrated public and active transport options, reduce car dependency and support more physically active travel.

The Inner North region is served by Modbury Hospital which provides inpatient, outpatient and emergency services. The greatest anticipated demand in access to health services is in the northern areas of Greater Adelaide. As these regions grow, additional health capacity will be required to service future demand over time.

Several schools are zoned in the Inner North region, while Mawson Lakes Primary School has a capacity management plan. Significant new growth in this area, such as the development of Dry Creek should consider the need for additional public education facilities.

The impacts of development and infill growth over time have a cumulative impact on water and wastewater infrastructure, and the impacts of future growth will need to be considered against detailed demand and hydraulic modelling studies, taking into consideration future upgrades, resilience and master planning works to the network.

Catchment areas within the Inner North region such as Dry Creek have been identified as a priority for stormwater management planning, particularly in relation to flooding, drainage and climate change adaptation.

Opportunities to increase the open space network by identifying and developing underutilised areas and master planning new developments, will help meet the future demand for quality open space. The region has several key greenways such as the River Torrens Linear Park and Dry Creek that provide a range of regional recreational and environmental opportunities including improved active transport connections through the region.

The electricity network within the Inner North region generally comprises areas with moderate existing capacity to accommodate infill growth over time, supported by ongoing upgrades to the network.

<sup>54</sup> [Northern Adelaide Transport Study \(dit.sa.gov.au\)](http://dit.sa.gov.au)



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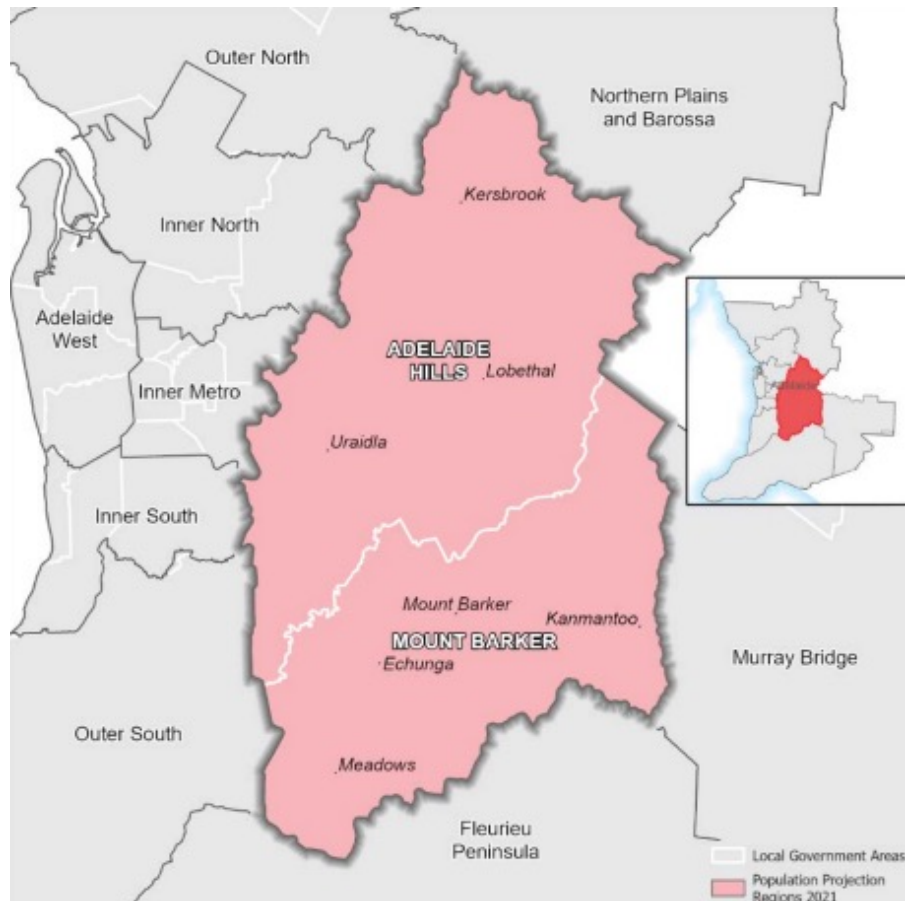
## Adelaide Hills

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The Adelaide Hills LSR includes the Adelaide Hills and Mount Barker District councils. Mount Barker is the largest urban area within the region and the Adelaide Hills contain many towns and villages, some that were established in the very early stages of European settlement. They support key industry and employment opportunities in the region in terms of agriculture, viticulture and tourism.

Over the past 15 years, acceleration of population growth has been centred around Mount Barker and this is expected to continue until current zoned urban land at Mount Barker is exhausted.

The area has several routes connecting the Metropolitan Area and north-south movement to the Barossa and Fleurieu Peninsula. It also contains the South Eastern Freeway which serves as a main transport conduit from Mount Barker, other towns and to Murray Bridge.



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### Key opportunities

- Mount Barker continues to provide a supply of homes within current zoned supply, contributing to new regional infrastructure, population, workforce and the provision of local jobs.
- The ongoing development of tourism opportunities in appropriate locations support additional economic opportunities.
- Ongoing protection of the environmental assets and landscape character make the Adelaide Hills a unique place in South Australia.

### Key issues

- An ageing population will result in demand for health care and social infrastructure, and housing to support ageing within community.
- Rural living will need to be managed appropriately to ensure that land use is prioritised towards the environment and primary production which benefit from high rainfall locations. Areas of rural, environmental, food production and landscape significance area protected by the EFPAs.
- Other land uses within the Mount Lofty Ranges watershed areas will need to demonstrate that water quality can be maintained or improved, in line with the Mount Lofty Ranges watershed water quality risk hierarchy.



## Population

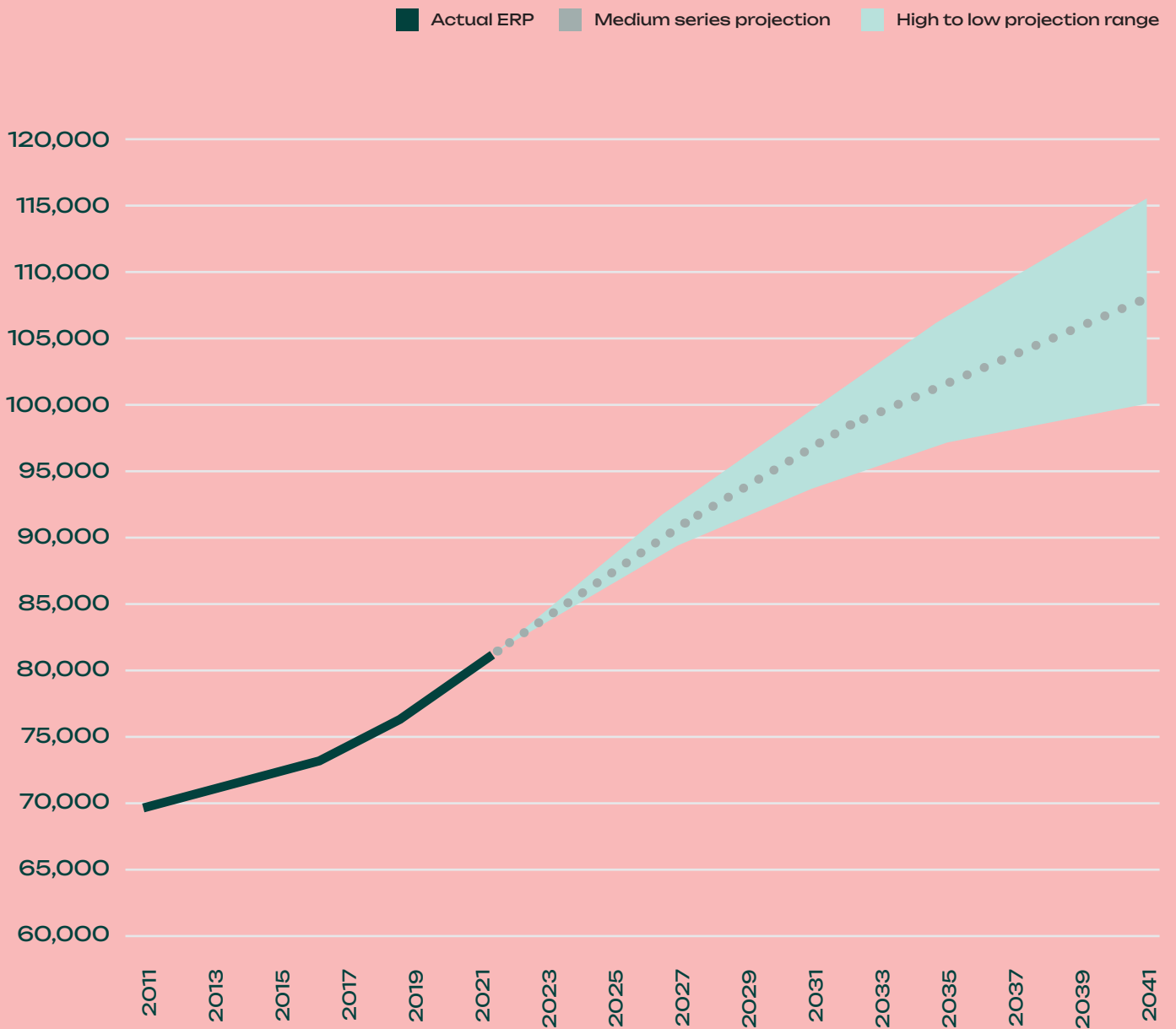
By 2041 the Adelaide Hills region is anticipated to accommodate more than 116,300 people. This is primarily driven by greenfield growth in and around Mount Barker, which will start to be exhausted towards the end of the forecast period.

Like many of the other regions the 80+ age cohort is anticipated to triple by 2041, placing extra emphasis on ensuring adequate access to health and aged care facilities and services, along with ensuring housing diversity to support lifestyle needs and changes.

**Table 11 - Projected population,  
Adelaide Hills Region, 2021-2041**

Year ending 30 June	Projection series		
	Low	Medium	High
	<b>Total population</b>		
2021	80,501	80,501	80,501
2041	100,520	108,291	116,346
2021-2041	20,019	27,790	35,845
	<b>Average annual change</b>		
2021-2041	1,001	1,389	1,792
2021-2041 (%)	1.24	1.73	2.23

**Figure 32 - Projected population, Adelaide Hills Region, 2021-2041**



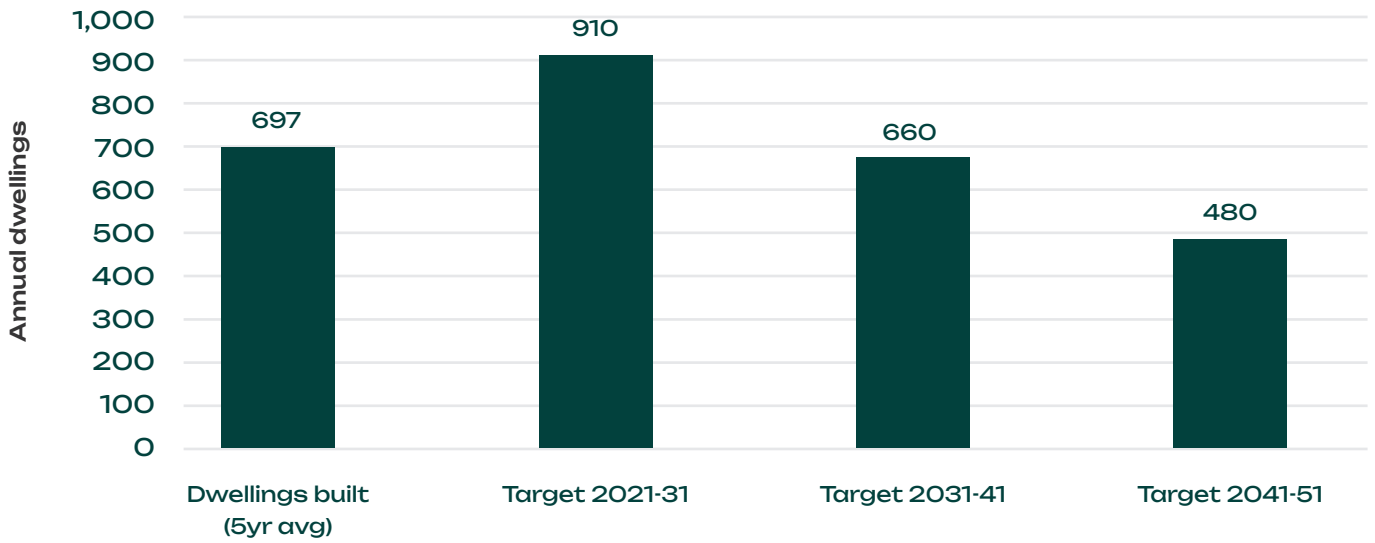
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### Housing targets

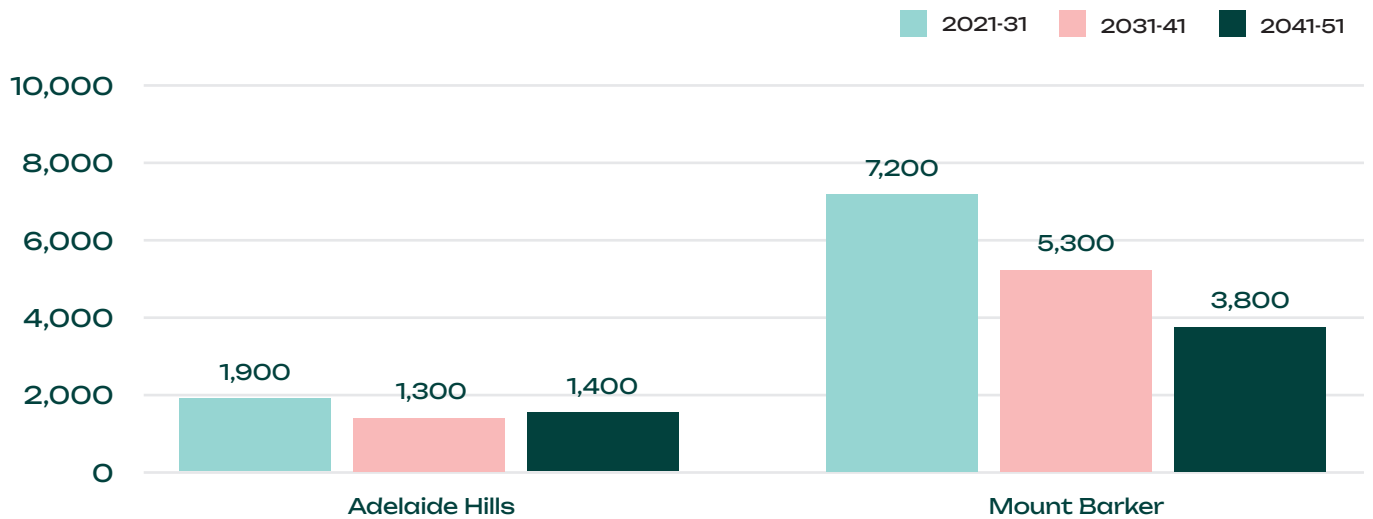
To ensure the region and its respective local government areas are well placed to manage anticipated growth, housing targets have been created to assist in local area planning. These targets were formulated using region specific information tied to projected population growth, the unique constraints and opportunities for each region and household formation to ensure they reflect the likely needs of their growing populations.

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**Figure 33 - Housing Target  
(Adelaide Hills Land Supply Region)**



**Figure 34 - Housing Target (Local Government Area)**



**Housing land supply**

<b>Proposed lots</b> 3,990 lots	<b>Undeveloped zoned</b> 6,370 lots	<b>Future growth (current)</b> 340 lots	<b>Future urban (additional)</b> 0 lots	<b>Total</b> 10,700 lots
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Growth is predominantly in the form of greenfield and township development, with minor levels of infill development. The main source of dwelling supply in this region are the multiple growth fronts in and around the township of Mount Barker. This has experienced significant growth since rezoning, averaging well over 350 dwelling completions year on year since 2017.

For this reason, no additional growth areas have been identified for the region to ensure existing growth fronts can be fully developed and serviced and infrastructure provision is effectively coordinated. The remaining growth opportunities will come from small scale infill development or minor expansion of existing townships.

## Employment lands

<b>Occupied</b> 329 ha	<b>Vacant</b> 36 ha	<b>Future (current)</b> 0 ha	<b>Future (additional)</b> 0 ha	<b>Total</b> 365 ha
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Most zoned vacant land within the Adelaide Hills region is located within the recently zoned extension to Totness, located on the northern side of the South Eastern Freeway.

Projected population growth within the Adelaide Hills is expected to translate to significant growth in demand for employment land. With only 36 ha of vacant supply currently and estimated demand for an estimated 116 ha, there appears to be a need for the establishment of a new employment land within the Adelaide Hills region. Rural land will also play a role supporting industry associated with primary production in the region.

In the event new demand is unable to be accommodated at Mount Barker, there is potential for some employment and demand for industrial land to be diverted to Murray Bridge.

Around 41,000 sq m of retail floor space is anticipated to be needed across the Adelaide Hills region because of increasing population. A large share of this would be delivered in the Mount Barker Regional Centre or dispersed through new activity centres within greenfield growth areas.

### Key infrastructure considerations

Since 2010, growth in the Adelaide Hills region has predominantly been focused around Mount Barker, which has accelerated since 2017. The South Eastern Freeway provides the main transport spine for this part of the region, and is a key transport corridor to Murray Bridge, the state’s south-east and Melbourne. North East Road serves as the main connection from the metropolitan area to key towns like Gumeracha and Birdwood. The Onkaparinga Valley Road serves as a main backbone through the district. Future transport planning should consider long-term infrastructure improvements that will meet expected future travel demands

associated with growth within Mount Barker. This includes improvements to reduce congestion that include funded upgrades to two interchanges with the South Eastern Freeway at Mount Barker and Verdun. The Greater Adelaide Freight Bypass will direct heavy vehicle traffic from South Eastern Freeway between Murray Bridge and Adelaide.

Several social infrastructure services and facilities exist across the Adelaide Hills region. Social infrastructure requires investment in Mount Barker to support its ongoing growth. The capacity of Mount Barker Hospital is planned to be increased<sup>55</sup> and education facilities in Mount Barker are currently zoned, and a new co-located preschool and primary school is planned for the area.<sup>56</sup>

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Adelaide Hills is served by localised wastewater treatment for towns, including SA Water wastewater treatment plants (such as Heathfield), and community wastewater management systems (Adelaide Hills Council). The wastewater service in Mount Barker is owned and operated by the Mount Barker District Council. There are also locations in towns with on-site wastewater disposal.

Many Eastern Mount Lofty Ranges and River Murray towns are solely supplied by water from the River Murray, notably this includes Mount Barker which is projected to continue to have significant urban growth. To support growth and increase the resilience of towns outside of metropolitan Adelaide that may only have access to a single water source there is a need to identify opportunities to increase diversity of supply options.

The impacts of development and infill growth over time have a cumulative impact on water and wastewater infrastructure, and the impacts of future growth will need to be considered against detailed demand and hydraulic modelling studies, taking into consideration future planned upgrades, resilience and master planning works to the network.

Future growth areas and development will need to consider region-wide and local flood mitigation strategies and water quality measures to ensure the cumulative impacts of stormwater are considered and constraints identified.

As this region experiences significant population growth, particularly in and around Mount Barker, it is important that adequate open space is provided that complements the region's natural setting and meets the needs of a diverse population.

The electricity network within the Adelaide Hills region generally comprises areas with moderate capacity to accommodate small scale infill growth over time, supported by ongoing upgrades to the network. Additional substation capacity within the Mount Barker area may be required in the future as currently zoned areas continue to be developed.

<sup>55</sup> [New Mount Barker Hospital Development | SA Health](#)

<sup>56</sup> [Education | State Budget 2024-25](#)



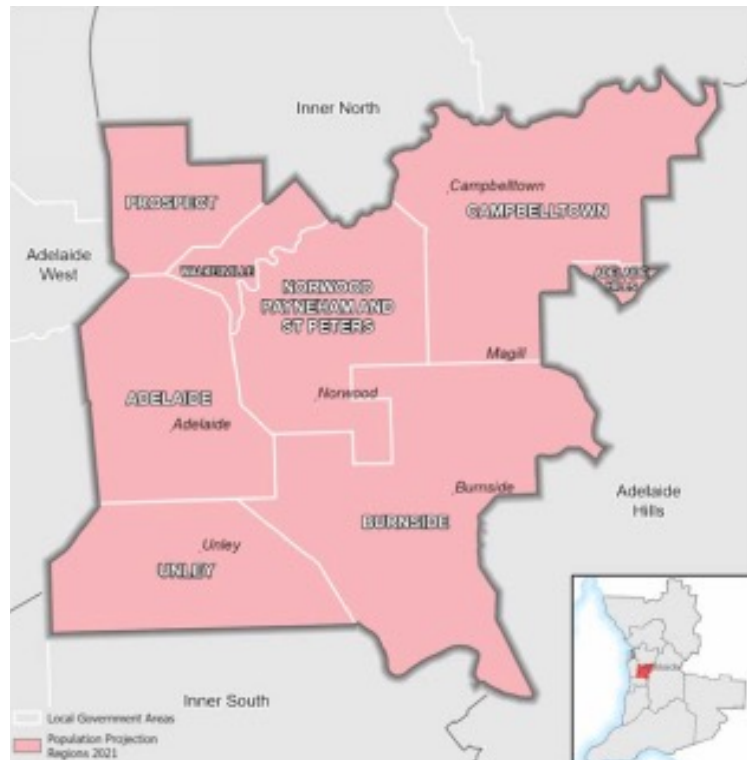
## Inner Metro (excluding CBD)

The Inner Metro LSR includes Unley, Burnside, Payneham Norwood & St Peters, Walkerville, Prospect and Campbelltown councils. The area is well serviced with many precincts throughout the region including King William Road, The Parade and Prospect Road. The region is well serviced by infrastructure and has high amenity.

Inner Metro has seen a level of infill development over the past 15 years, primarily driven in corridors and on emerging brownfield sites such as land that once accommodated the Magill Youth

Training Centre. Some infill has occurred in Campbelltown City Council, generally in the form of townhouses.

There are varying opportunities for infill development within the region with small scale infill development likely to occur as landowners replace older housing stock with newer, fit for purpose, housing. With its well serviced public transport infrastructure (such as the O-Bahn), and proximity to the Adelaide CBD, the region is well suited to strategic infill opportunities which can provide higher densities in appropriate locations.



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### Key opportunities

- Locations at Ashford, Glenside and Kent Town, with good access to transport, services and social infrastructure provide opportunities to increase housing supply through strategic infill development.
- The region provides a range of new employment opportunities including new knowledge intensive activities and intensification of sites through redevelopment and strategic infill development.
- The ability to provide missing-middle type housing stock around key locations such as shopping centres, and social services particularly for the aged.

### Key issues

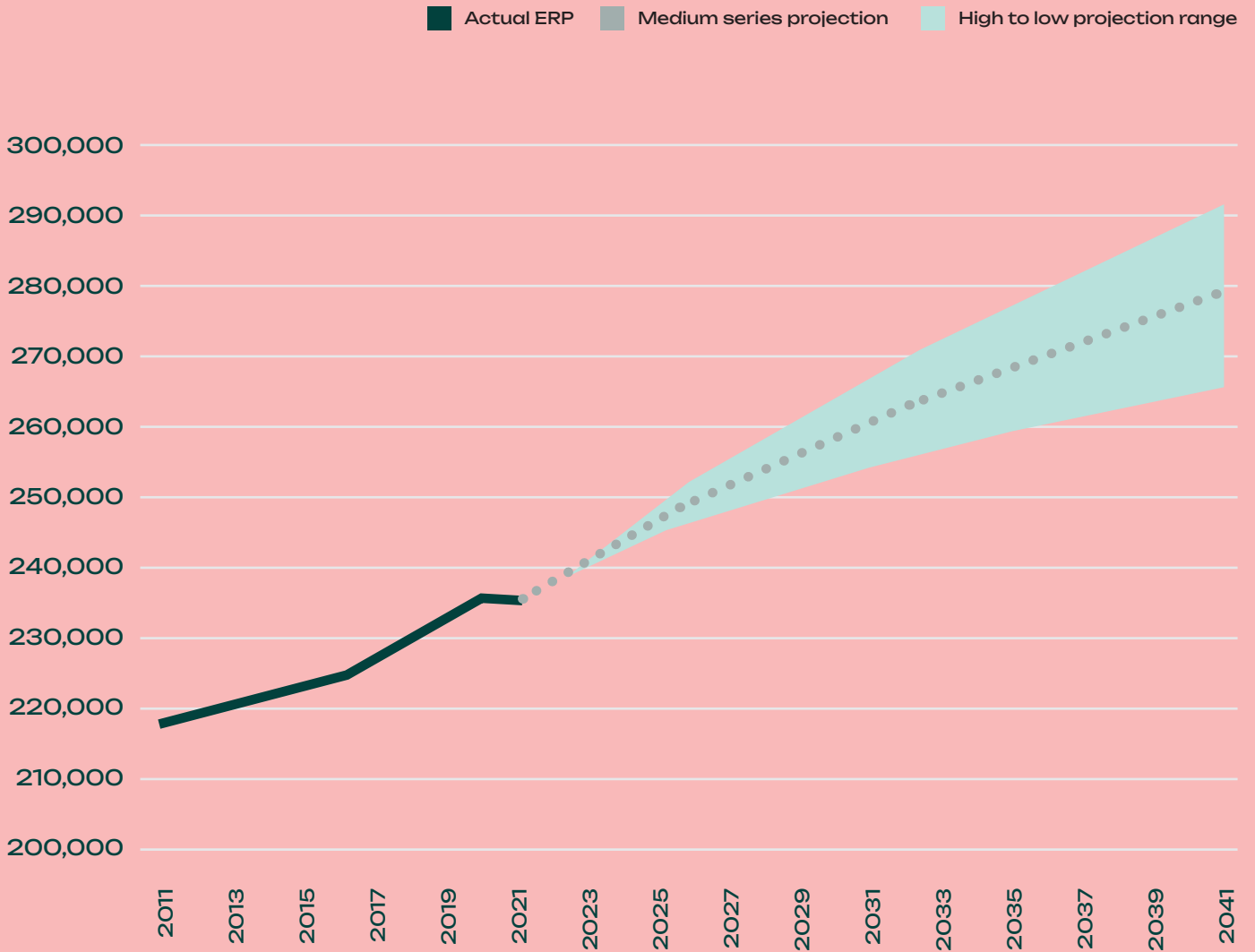
- An ageing population will result in demand for health care and social infrastructure, and housing to support ageing within community.
- There will also be increases in working age population and families, which will increase demand for well-located housing and other services such as education.
- The demand for new housing, close to transport and services will require local government to undertake further planning to consider local infrastructure capacity and the design of local neighbourhoods.
- New governance and funding arrangements for the Adelaide Parklands should be investigated to support access to high quality open space along the parklands fringe.



## Population

By 2041, the Inner Metro region (excluding the Adelaide CBD) is projected to accommodate over 272,100 people, representing an average growth rate of just over 0.68% year on year. Much of this growth will be in the ageing demographic, with persons over the age of 80+ representing a significant portion of the population. This will drive demand for accessibility to health care facilities and services, along with ensuring a sufficient supply of various accommodation options such as aged care, retirement villages and ageing in place are made available.

**Figure 35 - Projected population, Inner Metro (excluding CBD), 2021-2041**



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## Housing targets

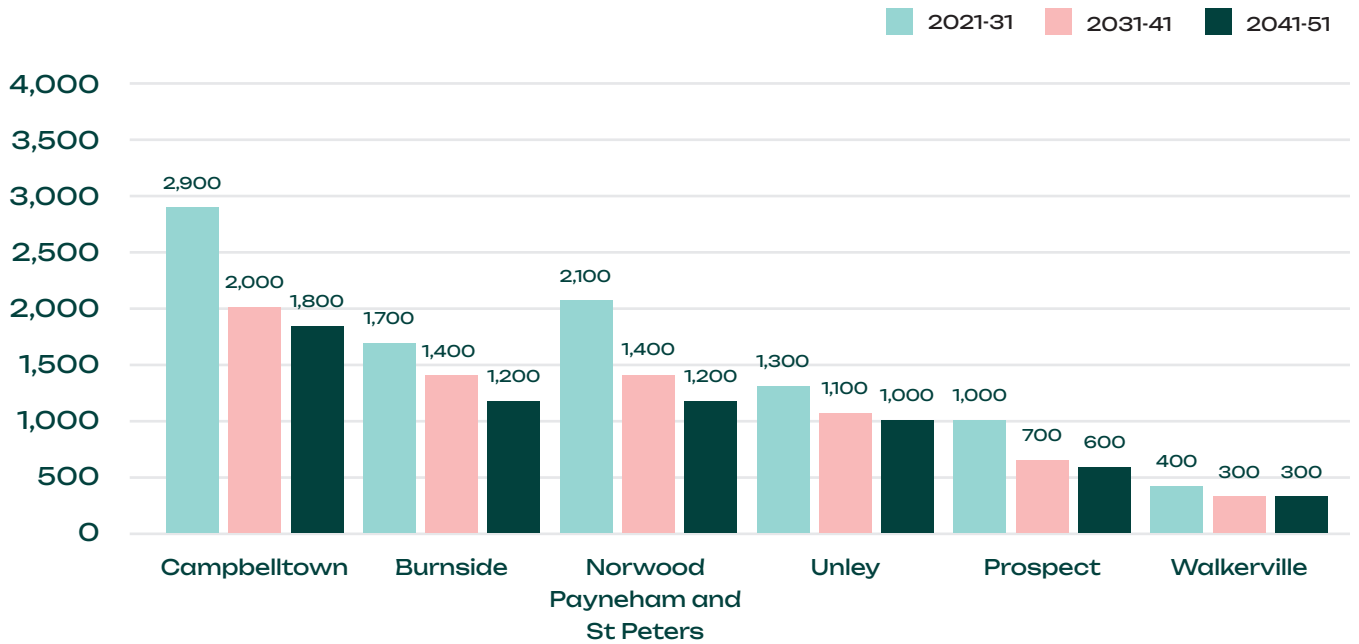
To ensure the region and its respective local government areas are well placed to manage anticipated growth, housing targets have been created to assist in local area strategic planning. These targets were formulated using region specific information tied to projected population growth, the unique constraints and opportunities for each region and household formation to ensure they reflect the likely needs of their growing populations.

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**Figure 36 - Housing Target  
(Land Supply Region)**



**Figure 37 - Housing Target (Local Government Area)**



**Housing land supply**

<b>Proposed lots</b> 2,445 lots	<b>Undeveloped zoned</b> 24,415 lots	<b>Future growth (current)</b> 0 lots	<b>Total</b> 26,860 lots
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To support projected population growth, it is critical that a sufficient pipeline of appropriately zoned, and serviced land be maintained.

Currently, housing supply predominantly stems from a combination of both small-scale and strategic infill development. Strategic infill sites include those at Glenside and Norwood along with key urban corridors such as Churchill and Prospect Road.

Several new strategic infill development opportunities have been identified within the Inner Metro region to support projected growth.

**Proposed additional supply**

State significant infill areas  
Total: 28,600 dwellings

Precinct	Description
Keswick (portion) (urban renewal area)	Strategic employment and housing opportunities on the edge of the CBD, providing for higher density housing choice.
Kent Town and Stepney (urban renewal area)	Strategic employment and housing opportunity on the edge of the CBD, providing for higher density housing choice and new knowledge-based industries.
Magill Campus and Magill Road (urban renewal area)	Strategic employment and housing opportunity on the within the Magill Campus, providing for higher density housing choice.
Paradise Precinct (portion) (urban renewal area)	Higher-density surrounding the Paradise O-Bahn station. Providing apartment living but also Missing Middle type housing within close proximity to the station.
Goodwood Road (corridor)	Corridor development along Goodwood Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.
King William Road (corridor)	Corridor development along King William Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.
Unley Road (corridor)	Corridor development along Unley Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.
Greenhill Road (corridor)	Corridor development along Greenhill Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.

Fullarton Road (corridor)	Corridor development along Fullarton Road providing for a variety of housing choices within walking distance of services and high-frequency public transport, with regenerated neighbourhood surrounding the community centre to provide Missing Middle housing.
Kensington Road (corridor)	Corridor development along Kensington Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.
The Parade (corridor)	Corridor development along The Parade providing for a variety of housing choices within walking distance of services and high-frequency public transport.
Magill Road (corridor)	Corridor development along Magill Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.
Glynburn Road (corridor)	Corridor development along Glynburn Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.
Payneham Road (corridor)	Corridor development along Payneham Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.
Lower North East (corridor)	Corridor development along Lower North East Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.
North East Road (corridor)	Corridor development along North East Road providing for a variety of housing choices within walk of services and high-frequency public transport.
Main North Road (corridor)	Corridor development along Main North Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.
Prospect Road (corridor)	Corridor development along Prospect Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.
Churchill Road (corridor)	Corridor development along Churchill Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.

**Proposed additional supply**

Local infill investigation areas  
Total: 5,800 dwellings

Precinct	Description
Newton Centre (activity centre)	Strategic housing opportunity surrounding Newton Shopping Centre, providing for higher density housing choice.
Campbelltown Village Hub (main street)	Strategic housing opportunities along Montacute Road close to local services.
Magill (regeneration area)	Surrounding the Magill Strategic Site, regeneration neighbourhoods which support more lower density Missing Middle type housing.
Magill / Kensington Gardens (regeneration)	Surrounding the Magill State-led strategic precinct, regeneration neighbourhoods which support more lower density Missing Middle type housing.
Firle (activity centre)	Strategic housing opportunity surrounding the Firle Shopping Centre.
Firle & Payneham (regeneration areas)	Regenerated neighbourhood providing for higher density housing choice, interspersed with regeneration neighbourhood which support more lower density Missing Middle type housing.
Sefton Park (activity centre)	Strategic housing opportunity surrounding Sefton Park Shopping Centre, providing for higher density housing choice.
Marden (regeneration)	Greater housing choice near the Marden Shopping centre.



Glenside and Burnside Centre (activity centre)	Employment and housing opportunity on the edge of the CBD, providing for higher density housing choice, interspersed with regeneration neighbourhoods which support more lower density Missing Middle housing.
Parkside (regeneration areas)	Opportunities for medium-density alternative housing choices.

**Local area planning should identify additional opportunities to support growth and the ageing demographic and how to best manage this with existing constraints around heritage protection, tree canopy cover and retaining local character and amenity.**

## Employment land supply

<b>Occupied</b> 213 ha	<b>Vacant</b> 7 ha	<b>Future (current)</b> 0 ha	<b>Future (additional)</b> 0 ha	<b>Total</b> 220 ha
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There has been increasing pressure on the Inner Metro regions employment land over recent years given its value for other land uses such as residential development. Being an established area, there are limited opportunities for new employment lands, therefore additional growth will need to be accommodated through the intensification of existing precincts.

There is projected demand for an additional 48 ha of employment land over the forecast period. Increased employment in the sectors driving demand for industrial land in Inner Metro are likely to be met through more intensive use of existing employment land, accommodation of more employment opportunities in activity centres and mixed-use strategic infill and corridor developments. There is also likely to be the transfer of demand for some industrial uses to other parts of Greater Adelaide, like the Outer North.

It is estimated that an additional 79,000 sq m of additional activity centre floor space will be required to service the region over the forecast period, with around 70% of this floor space linked to growth in demand for access to food and groceries and food hospitality. It is likely that this floor space will be met through intensification of existing Inner Metro centres.

## Key infrastructure considerations

A large proportion of trips start and end within the Inner Metro region, indicating the potential for more local trips to be undertaken by active transport and public transport modes in the future. Local area planning should consider opportunities to provide improved active transport infrastructure that connects to centres, along with improved road crossings and safety. Development of urban corridors will be supported by road corridor planning studies that consider more frequent public transport options. Bus network planning should consider integration with corridors and cross corridor movement between centres over time.

Approximately 11 schools in the Inner Metro region are on capacity management plans and many are zoned, reflecting the strong demand in the region. With the projected population growth anticipated, more capacity will be required which may involve alternative or more complex solutions such as vertical schools due to limited land availability.

A wide range of health services exist within Inner Metro including ambulance stations and private hospitals. Demand for aged care and retirement facilities will increase, which in turn, will increase the need for health services.

The impacts of development and infill growth over time have a cumulative impact on water and wastewater infrastructure, and the impacts of future growth will need to be considered against detailed demand and hydraulic modelling studies, taking into consideration future planned upgrades, resilience and master planning works to the network.

Brown Hill creek, Keswick Creek, Park Lands Creek, and Glen Osmond Creek are crucial drainage watercourses in metropolitan Adelaide and have a low level of flood protection and a history of flooding. The Brown Hill Keswick Creek Stormwater Project requires the delivery of a series of infrastructure works across the catchment, including the recently completed South Park Lands wetland in Victoria Park / Pakapakanthi (Park 16).

It is important that high quality public spaces are provided that are accessible, safe and meet the changing needs of the community. There will be limited opportunity to create new open spaces in existing urban areas. Investment should therefore focus on enhancing and diversifying existing open spaces to meet the growing demand and improving access to open spaces by ensuring connections and greenways are established on public streets.

A number of state significant strategic infill developments are planned adjacent to the Adelaide Parklands, and new funding and governance arrangements should be explored to provide equitable access to quality open space.

The electricity network within the Inner Metro region generally has some existing capacity to accommodate infill growth over time, supported by ongoing upgrades to the network. More significant strategic infill growth areas will likely require augmentation, additional substation capacity and other network upgrades over time. Areas with limited existing land to expand existing network capacity may also require new sites and land to be identified and reserved to accommodate future infrastructure.

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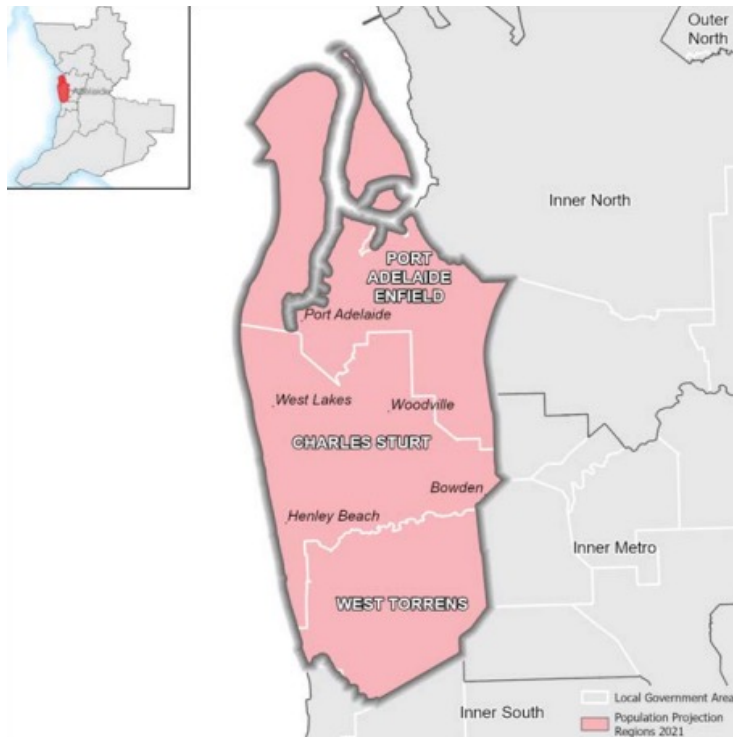
## Adelaide West

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The Adelaide West LSR includes West Torrens, Charles Sturt and the western portion of Port Adelaide Enfield councils. Adelaide Airport is a dominant feature in the region, with many freight industries nearby, with the Port Adelaide region the Port River and defence precincts also another critical feature.

Adelaide West has seen a level of infill development over the past 15 years, primarily driven by its proximity to the CBD, the beach and other services.

The region is well serviced public transport infrastructure, suitable for strategic infill opportunities which can provide higher densities in appropriate locations.



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### Key opportunities

- Locations at Thebarton, Port Adelaide and Ashford, with good access to transport, services and social infrastructure provide opportunities to increase the supply through strategic infill development.
- Significant employment opportunities exist including the development of AUKUS on the Le Fevre Peninsula.
- Potential for more Missing Middle type housing stock around key locations such as shopping centres, and social services particularly for the aged.

### Key issues

- There will also be increases in working age population and families, which will increase demand for well-located housing and other services such as education.
- The demand for new housing, close to transport and services will require further planning to consider local infrastructure capacity and the planning and design of local neighbourhoods.
- The demand for new housing and employment land that is accessible to the Le Fevre Peninsula as activity associated with AUKUS increases.



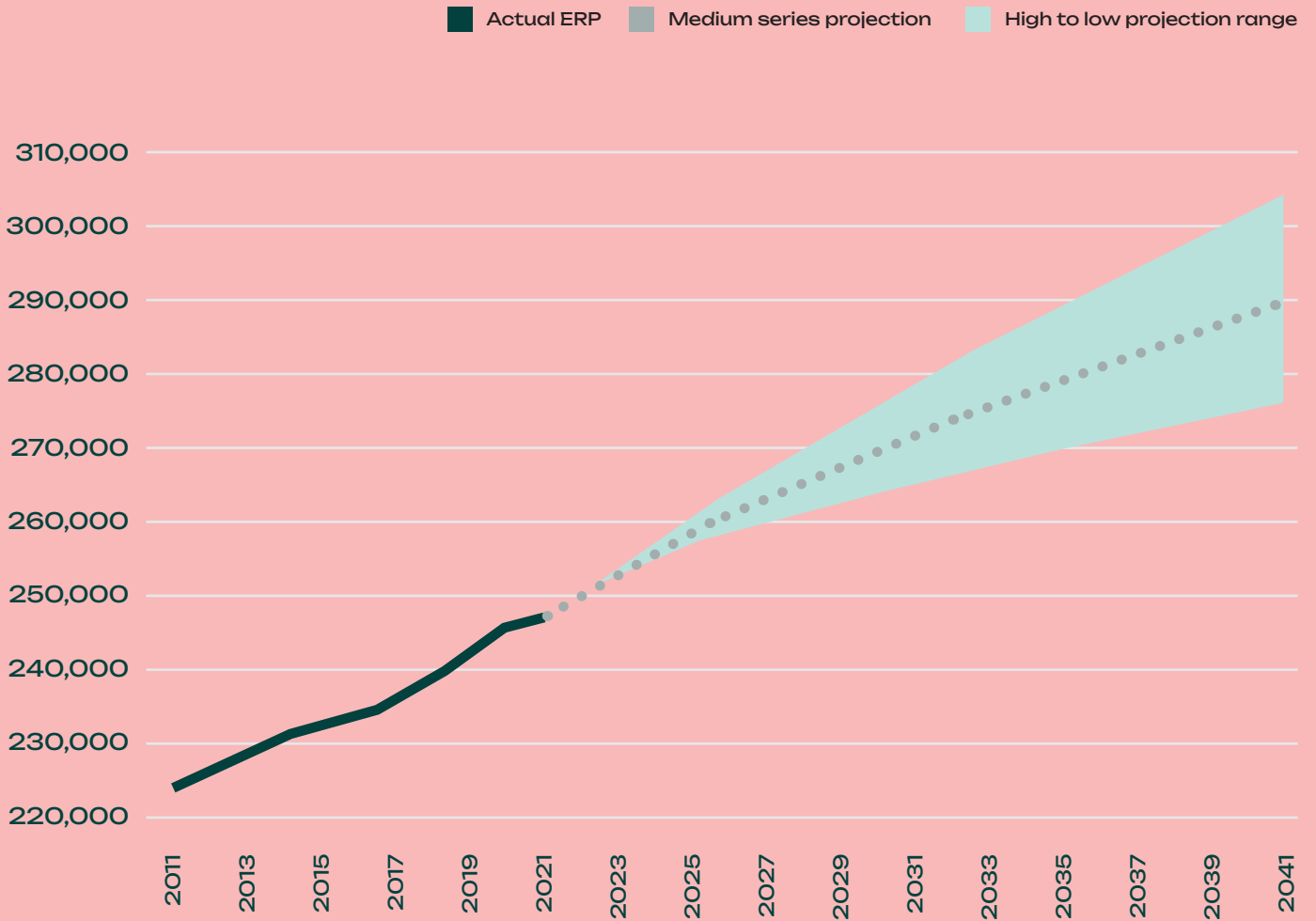
## Population

The 18–24-year-old cohort is projected to increase by 19%, while 80+ population is projected to increase by 73% over the next 20 years. By 2051 the 40-44 age cohort is the most populous reflecting aging of the current 20-29 age cohorts, which currently dominate the age profile.

**Table 12 - Projected population,  
Adelaide West Region, 2021-2041**

Year ending 30 June	Projection series		
	Low	Medium	High
	<b>Total population</b>		
2021	247,123	247,123	247,123
2041	276,475	290,478	305,161
2021-2041	29,352	43,355	58,038
	<b>Average annual change</b>		
2021-2041	1,468	2,168	2,902
2021-2041 (%)	0.59	0.88	1.17

**Figure 38 - Projected population, Adelaide West Region, 2021-2041**



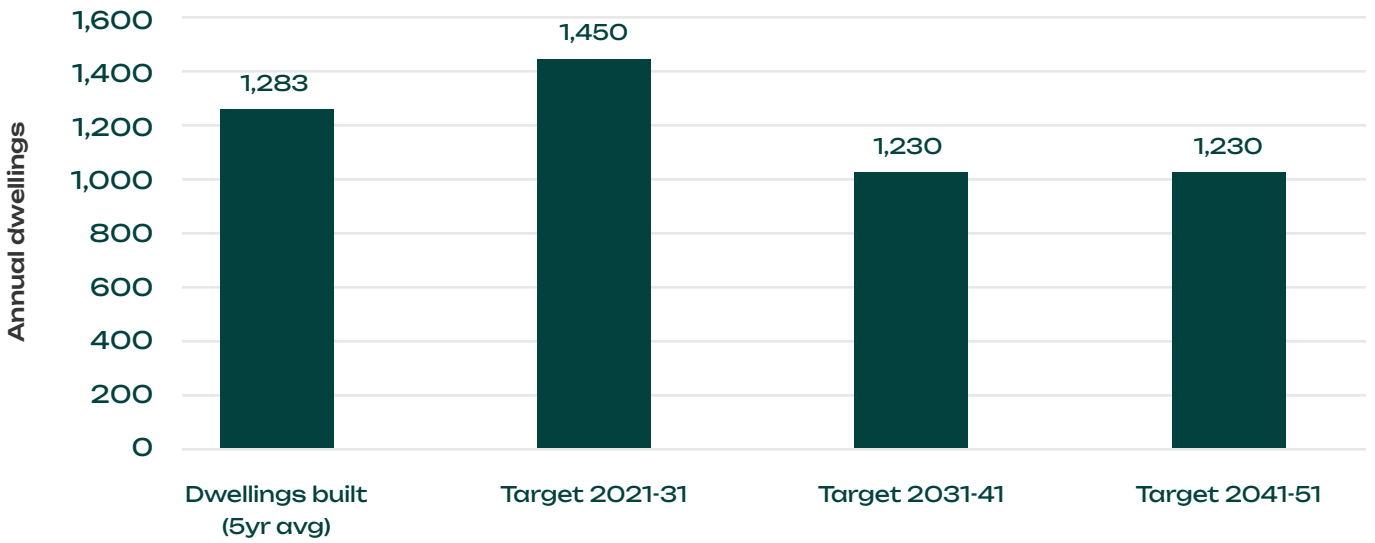
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### Housing targets

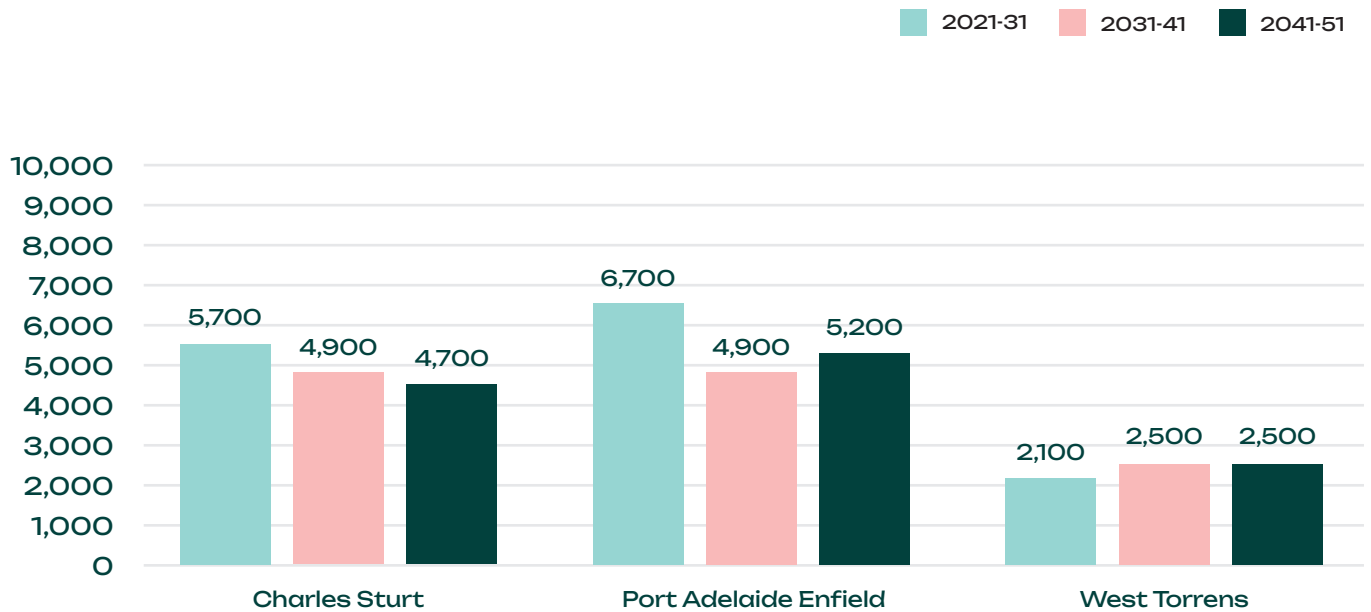
To ensure the region and its respective local government areas are well placed to manage anticipated growth, housing targets have been created to assist in local area strategic planning. These targets were formulated using region specific information tied to projected population growth, the unique constraints and opportunities for each region and household formation to ensure they reflect the likely needs of their growing populations.

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**Figure 39 - Housing Target  
(Adelaide West Land Supply Region)**



**Figure 40 - Housing Target (by Local Government Area)**



**Housing land supply**

<b>Proposed lots</b> 2,035 lots	<b>Undeveloped zoned</b> 18,140 lots	<b>Future growth (current)</b> 1,460 lots	<b>Total</b> 21,635 lots
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To support projected population growth, and subsequently additional demand for housing, it is critical that a sufficient pipeline of appropriately zoned, and serviced land be maintained.

Most of the new dwelling supply in recent years has stemmed from small scale infill development, in suburbs such as Findon, Plympton and Kurralta Park. Strategic infill development has also played a significant role with developments such as Bowden, West Lakes and Port Adelaide.

Whilst there is sufficient supply in the short-term recent amendments to tree canopy cover and general infill policy will place a greater reliance on strategic infill development. Whilst there is remaining short term supply in Bowden and Port Adelaide and development commencing at Brompton (Gasworks) and Morphettville Racecourse, additional supply options are going to be necessary to provide greater choice and opportunity.



**Proposed additional supply**

**State significant infill areas**  
**Total: 27,900 dwellings**

<b>Precinct</b>	<b>Description</b>
Hindmarsh and West Thebarton (urban renewal area)	Strategic employment and housing opportunity on the edge of the CBD, providing for higher density housing choice.
Ashford (portion) (urban renewal area)	Strategic employment and housing opportunity on the edge of the CBD, linked to the providing for higher density housing choice.
Port Adelaide Centre (regional centre)	Higher density development for the region. Location of services, employment and entertainment. Surrounded by lower density Missing Middle type housing choices into Semaphore Park and Ethelton.
West Lakes Centre and Seaton (urban renewal area)	Higher density development for the region. Location of services, employment and entertainment. Surrounded by lower density Missing Middle type housing choices.
Grange Road (corridor)	Corridor development along eastern portion of Grange Road providing for a variety of housing choices within walk of services and high-frequency public transport.
West Lakes Blvd (corridor)	Corridor development along West Lakes Boulevard providing for a variety of housing choices within walk of services and high-frequency public transport.
Torrens Road (corridor)	Corridor development along Torrens Road providing for a variety of housing choices within walk of services and high-frequency public transport.
Port Road and surrounds (corridor)	Higher density development along Port Road enabling a renewal of the Missing Middle housing. Regenerated neighbourhood off some sections of Port Road allowing for lower density housing choice.

**Proposed additional supply**

Local infill investigation areas  
Total: 10,100 dwellings

Precinct	Description
Arndale Centre (activity centre)	Higher density development around employment and services close to the Arndale Shopping Centre.
Dudley Park (regeneration areas)	Development at medium densities close to public transport opportunities.
Devon Park (regeneration areas)	Development at medium densities close to public transport opportunities.
Albert Park / Woodville West (regeneration areas)	Higher density development around Grange line and station enabling a renewal of the Missing Middle dwellings and allowing for lower density housing choice.
Plympton – Kurralta Park – Ashford (portion) (regeneration areas)	Higher density development around shopping precincts, ANZAC Highway, Glenelg tramline and Ashford Health Precinct enabling a renewal of Missing Middle dwellings and allowing for lower density housing choice and taking advantage to intersect with ANZAC Highway corridor.
East Grange (transit focused)	Higher density development around Grange line and station enabling a renewal of the Missing Middle dwellings and allowing for lower density housing choice.
Kilkenny and surrounds (activity centre)	Higher density development around shopping precinct enabling a renewal of the Missing Middle dwellings and allowing for lower density housing choice.

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Kidman Park Centre  
(activity centre)

Higher density development around shopping precinct enabling a renewal of the Missing Middle dwellings and allowing for lower density housing choice.

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Kidman Park/  
Findon  
(regeneration area)

Medium density housing choice in close proximity to employment and services.

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Fulham Gardens  
Centre  
(activity centre)

Higher density development around shopping precinct enabling a renewal of the Missing Middle dwellings and housing choice.

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Fulham Gardens  
(regeneration  
areas)

Medium density housing choice in close proximity to employment and services.

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Underdale  
(regeneration  
areas)

Medium density housing choice in close proximity to employment and services.

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Lefevre Peninsula  
(regeneration  
areas)

Renewal of existing housing stock, particularly around the Outer Harbor line providing for a variety of Housing Stock allowing for housing choice.

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**Local area strategic planning should identify additional opportunities to support growth and the ageing demographic and how to best manage this with existing constraints around heritage protection, tree canopy cover and retaining local character and amenity.**

## Employment Current supply pipeline

<b>Occupied</b> 3,280 ha	<b>Vacant</b> 846 ha	<b>Future (current)</b> 0 ha	<b>Future (additional)</b> 0 ha	<b>Total</b> 4,126 ha
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Currently the region has just over 800 ha of zoned vacant land, with the bulk of this vacant land located in the Le Fevre, Gillman / Dry Creek and the Grand Trunkway Estate. Planned expansion of the defence sector associated with the AUKUS project means that land at Le Fevre Peninsula is effectively accounted for. There are also constraints on the development of Gillman / Dry Creek linked to its low-lying nature, with land to be released as the site is progressively filled.

Demand for industrial employment land in the region is expected to be around 1,300 ha over the forecast period. With land being unavailable for other uses outside of defence industries on the Le Fevre Peninsula, modelling indicates that the region's supply would be exhausted before 2040, even with constrained land being brought to market at Gillman.

In the absence of new industrial employment land supply coming to market, some of this demand will be accommodated through the more intensive use of existing industrial lands or accommodated in other regions such as the Inner and Outer North, which are now easily accessible through improved transport networks such as the Northern Connector and the NSC (upon completion).

Population growth is expected to drive demand for an additional 59,500 sq m of activity centre floor space to 2051. Most new floor space is likely to be met through greater intensity of land use within the existing network, particularly in centres such as Port Adelaide and West Lakes or accommodated in new strategic infill sites such as Thebarton. With the increase in AUKUS related activity on the Le Fevre Peninsula, and a large influx of residents are expected to work, live and play in and around the Port Adelaide centre, supporting additional activity centre space.

## Key infrastructure considerations

To support projected growth in housing and employment across the region and its respective local government areas, infrastructure planning, funding and delivery across a broad range of networks will need to be properly considered.

The transport network in Adelaide West supports a significant number of local trips within the region, while also supporting north-south movements on the western side of Adelaide's CBD. This is being further enhanced by the completion of the NSC, and the Outer Harbor Rail Line and tram network provide regular public transport services connecting to Adelaide's CBD. Funding has been allocated to commence operations of the Port Dock railway line to provide a 30-minute service on weekdays and weekends, and bus connectivity to the new Port Dock bus and rail interchange.<sup>57</sup>

Several schools are zoned within the Adelaide West region, while Adelaide High and Adelaide Botanic High (which serve the inner west) have capacity management plans. Over time, intensification of existing facilities will be required to support future growth.

Future growth areas and development will need to consider region-wide and local flood mitigation strategies to ensure the cumulative impacts of stormwater are considered and constraints identified.

The area has several natural systems that over time have been transformed into regional public open space systems such as Coast Park and River Torrens Linear Park. State-significant strategic infill sites will provide opportunities to include new quality open space. In some circumstances there will be limited opportunity to create new open spaces in existing urban areas and the focus should be on improving the quality and access to access to open spaces.

The electricity network within the Adelaide West region generally has some existing capacity to accommodate infill growth over time, supported by ongoing upgrades to the network. More significant future growth areas will likely require more significant augmentation, additional substation capacity and other network upgrades over time. Areas with limited existing land to expand existing network capacity may also require new sites and land to be identified to accommodate future infrastructure.

<sup>57</sup> Roads and Transport | State Budget 2024-25

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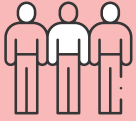
## Adelaide City

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The Adelaide City is the heart of our state's civic, cultural and commercial life and we aim to have more people living, working, visiting and investing in this region. The City is home to over 25,000 people and plays an important role for providing housing supply, providing housing types such as student accommodation that is not as prevalent in other parts of metropolitan Adelaide.

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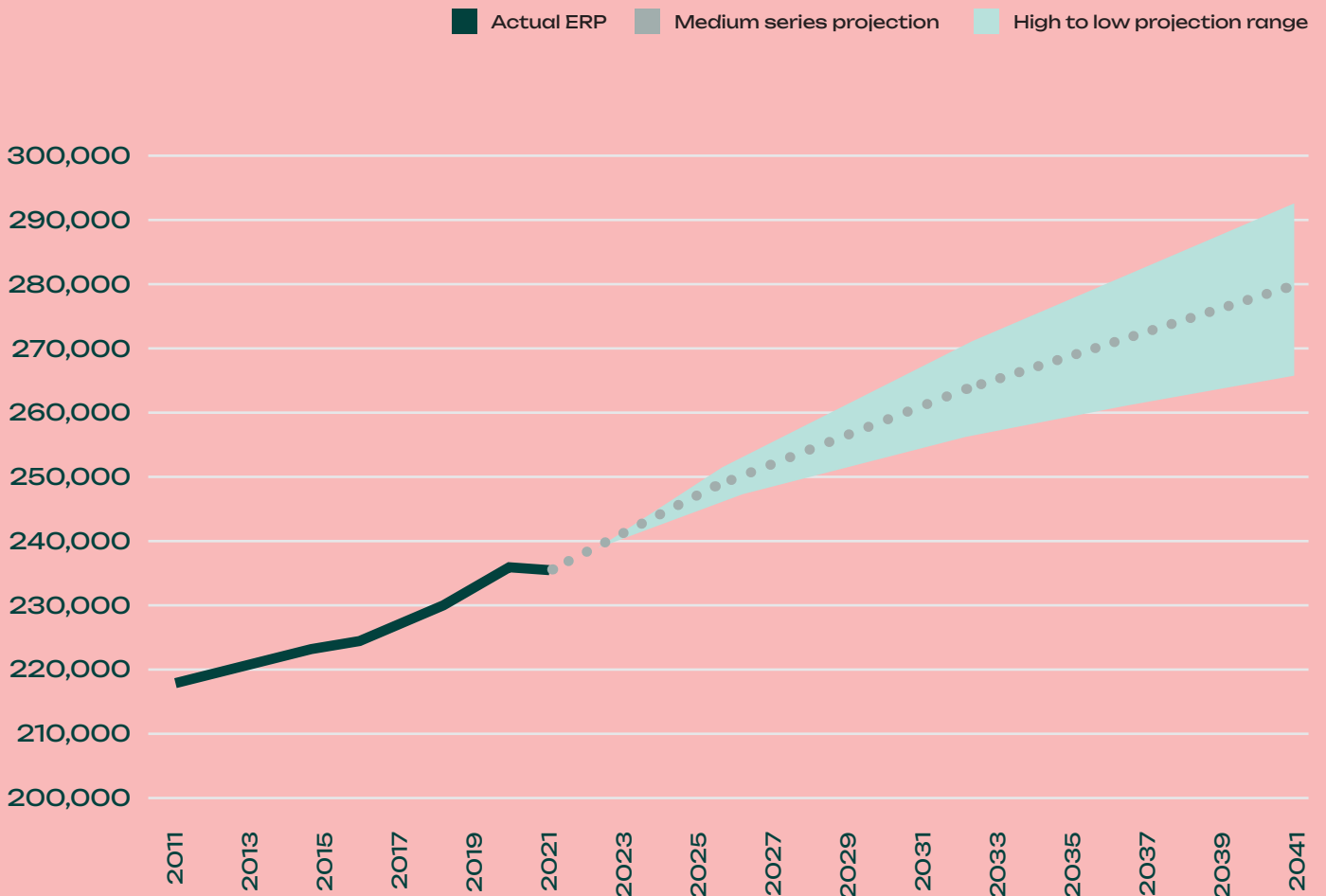


## Population

By 2041, the Adelaide CBD region is projected to accommodate close to 50,000 people, which is almost double its estimated population at the time of the 2021 ABS Census.

The largest age group of residents in the Adelaide CBD are people aged between 18-34, accounting for over 45% of the CBD's population. Residents aged 60 and over account for a further 20%. This highlights the need to plan and provide for greater housing diversity especially in the apartment developments given this is where most dwelling growth comes from.

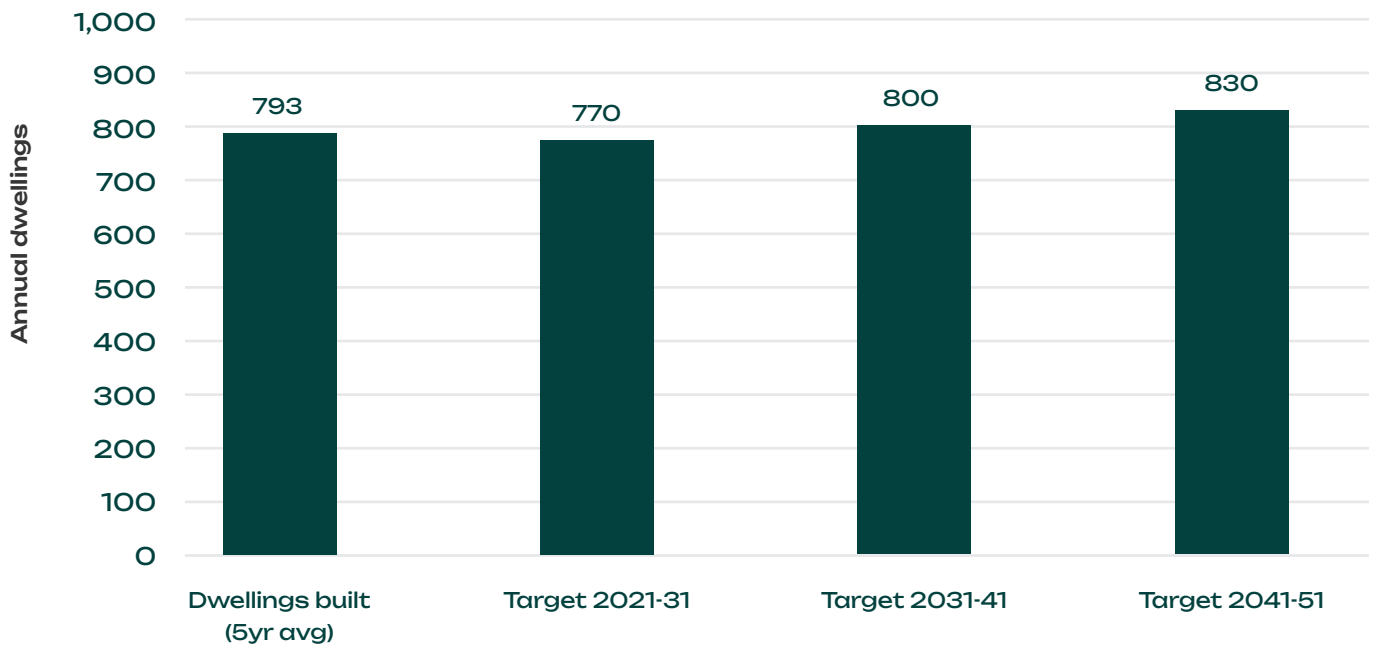
### Figure 41 - Projected population, Adelaide City, 2021-2041



**Housing targets**

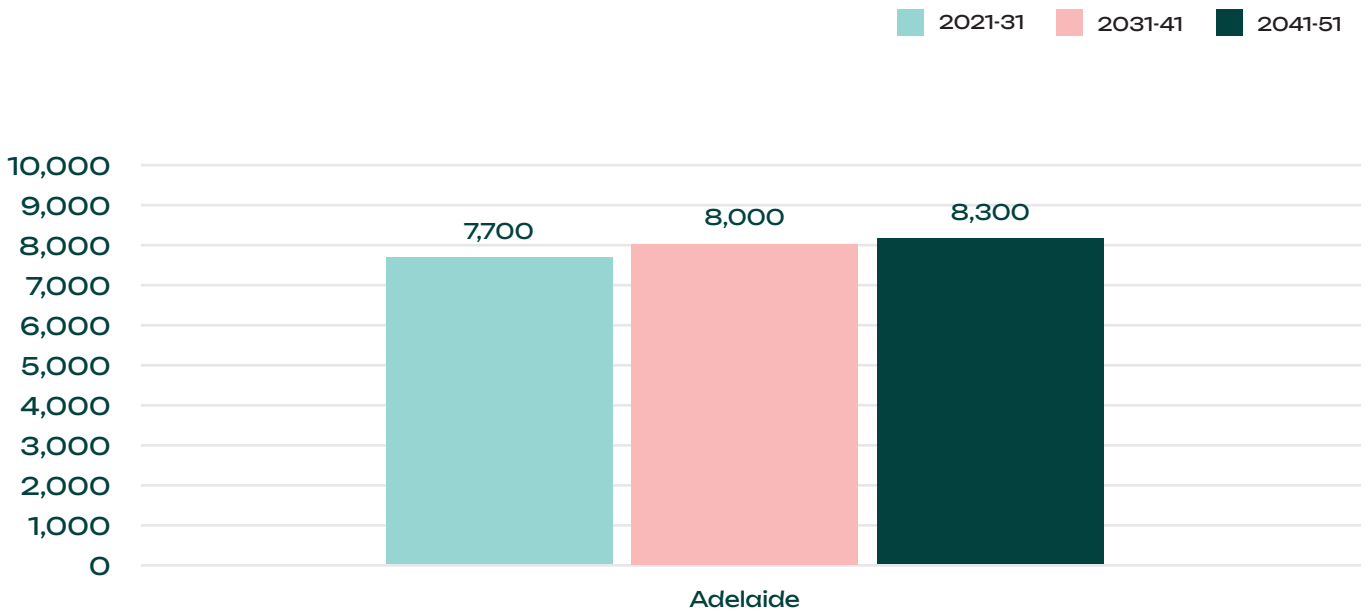
To ensure the region and its respective local government areas are well placed to manage anticipated growth, housing targets have been created to assist in local area planning. These targets were formulated using region specific information tied to projected population growth, the unique constraints and opportunities for each region and household formation to ensure they reflect the likely needs of their growing populations.

**Figure 42 - Housing Supply Target (City of Adelaide)**





**Figure 43 - Housing Target (by Local Government Area)**



### Housing land supply

On average residential development averages between 500-700 dwellings per annum, with peaks experienced when multiple apartment complexes are completed at the same time. After these peaks trends highlight that there is often a reduction in supply over the following years until the next tranche of approvals and commencements take place.

Future supply of residential land within the Adelaide CBD is unlike most other regions within Greater Adelaide in that supply it is not as heavily constrained by planning policy but is often heavily influenced by other factors such as land economics and construction costs.

The share of residential development in the Adelaide LSR will continue, driven by increasing demand for well-located housing, and investment in local amenity, services and infrastructure in the City.

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## Employment land supply

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The Adelaide CBD will continue to be the primary retail and commercial centre of Greater Adelaide. Additional demand can continue to be accommodated through intensification of uses and increases in building heights.

The City also accommodates a range of SIP such as Lot Fourteen, the Adelaide BioMed City and its vast number of university campuses scattered along the North Terrace Boulevard. These types of activities are heavily reliant upon ease of access to public institutions such as hospitals and universities, access to active modes of transport and comprise a high level of public amenity.

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## Infrastructure considerations

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The Adelaide CBD is well serviced by public transport, with the O-Bahn connecting the northeastern suburbs to the CBD, train and tram lines connecting the northern, western and southern suburbs, and bus connections to most suburbs from the CBD.

The primary focus for Adelaide City will be connecting people with places through improved public and active transport options. Streets and laneways for social connection, business activation and active transport connections will also be enhanced.

Improved transit diversity and improving pedestrian and walkable experiences should be complemented by seeking improvements to active transport and cycling along with e-mobility and the support infrastructure in the public realm for the transition to more electric based transport.

Adelaide's City has several of the Greater Adelaide region's key social infrastructure assets. There are two public hospitals in the CBD: the Royal Adelaide Hospital and the Women's and Children's Hospital, with the New Women's and Children's Hospital being constructed adjacent to the Royal Adelaide Hospital. There are also several private hospitals, medical centres, and an Urgent Mental Health Care Centre within the Adelaide CBD.

Each of the state's three main universities have a campus in the Adelaide CBD. There are several public and private primary and high schools in the Adelaide CBD. The Adelaide CBD is also the predominant location of student accommodation in the Greater Adelaide region.

The Kadaltilla / Adelaide Park Lands are an important state asset, forming an integral part of the Greater Adelaide Park Lands (formerly the Metropolitan Open Space System). They are recognised not only for their aesthetic value but also for the social, cultural, heritage, environmental and economic benefits they provide. Effective management and a clear vision for the Adelaide Park Lands are therefore critical. Several state-significant strategic infill developments are planned adjacent to the Adelaide Park Lands, and new funding and governance arrangements should be explored to provide equitable access to quality open space.

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## Inner South

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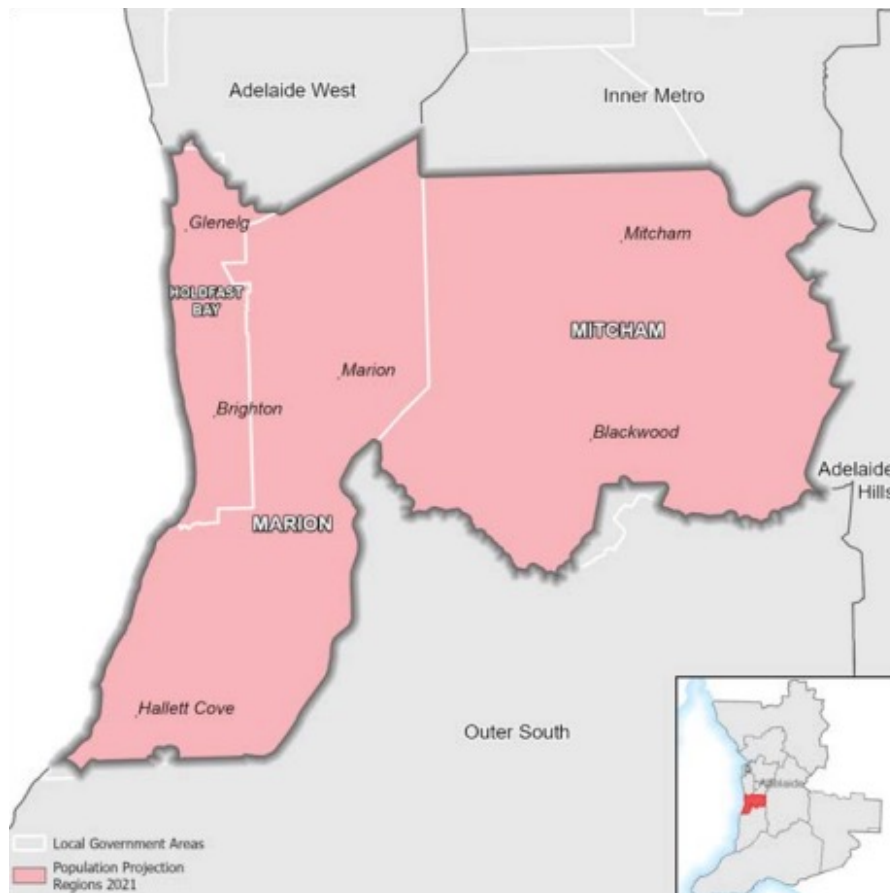
The Inner South LSR includes Holdfast Bay, Marion and Mitcham councils. The area comprises metropolitan suburbia and the southern Mount Lofty ranges escarpment protected by the Hills Face Zone.

The key Regional Centre at Marion (Oaklands Park) provides shopping, entertainment and services, while Glenelg serves as one of Adelaide's premier Beachside destinations.

The Inner South has seen a level of infill development over the past 15 years, primarily driven by the closeness to the CBD, to the beach and other services and has primarily been in the form of small-scale infill opportunities.

The region is also well serviced with public transport infrastructure and is suitable for strategic infill opportunities which can provide higher densities in appropriate locations.

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### Key opportunities

- Locations surrounding the Marion Shopping Centre and Oaklands Park train station provide opportunities to increase the supply through strategic infill development.
- There is opportunity form more student accommodation and other Missing Middle type housing close to Flinders Medical Centre and Flinders University.
- The ability to provide Missing Middle type housing stock around key locations such as shopping centres, and social services particularly for the aged.

### Key issues

- An ageing population will result in demand for health care and social infrastructure, and housing to support ageing within the community.
- There will also be increases in the working age population and families, which will increase demand for well-located housing and other services such as education.
- The demand for new housing, close to transport and services will require further planning to consider local infrastructure capacity and the planning and design of local neighbourhoods.



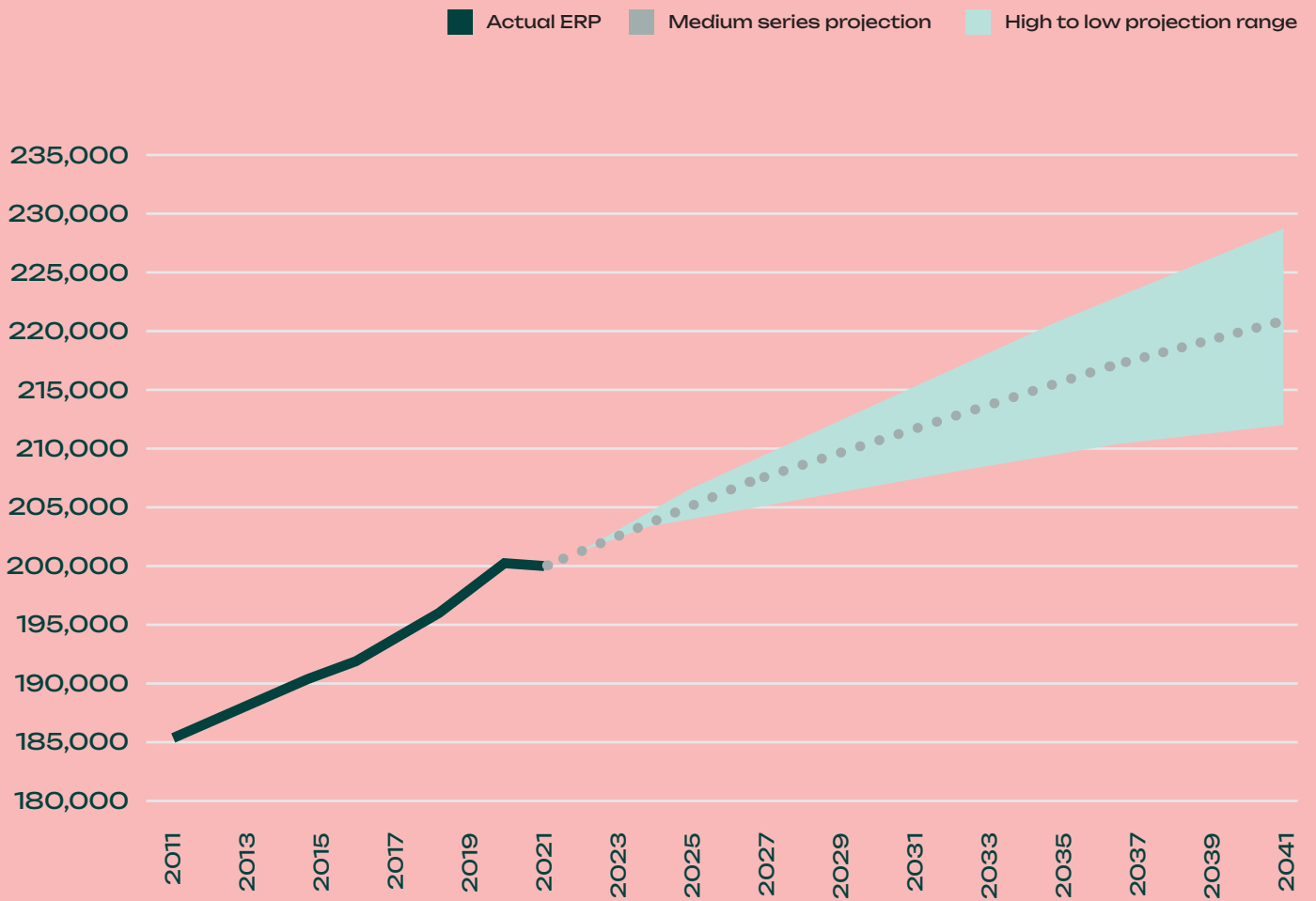
## Population

By 2041, the Inner South region is anticipated to accommodate over 229,000 people, representing an average growth rate of 0.72% year on year. The fastest growing age cohort is the 80+, which is anticipated to grow by close to 80%, representing similar challenges to other regions within Greater Adelaide around accessibility to health and aged care services and ensuring a sufficient supply of diverse housing options are made available, especially for those wanting to age in place.

**Table 13 - Projected population,  
Inner South Region, 2021-2041**

Year ending 30 June	Projection series		
	Low	Medium	High
	<b>Total population</b>		
2021	200,133	200,133	200,133
2041	212,003	221,128	229,079
2021-2041	11,870	20,995	28,946
	<b>Average annual change</b>		
2021-2041	594	1,050	1,447
2021-2041 (%)	0.30	0.52	0.72

**Figure 44 - Projected population, Inner South, 2021-2041**



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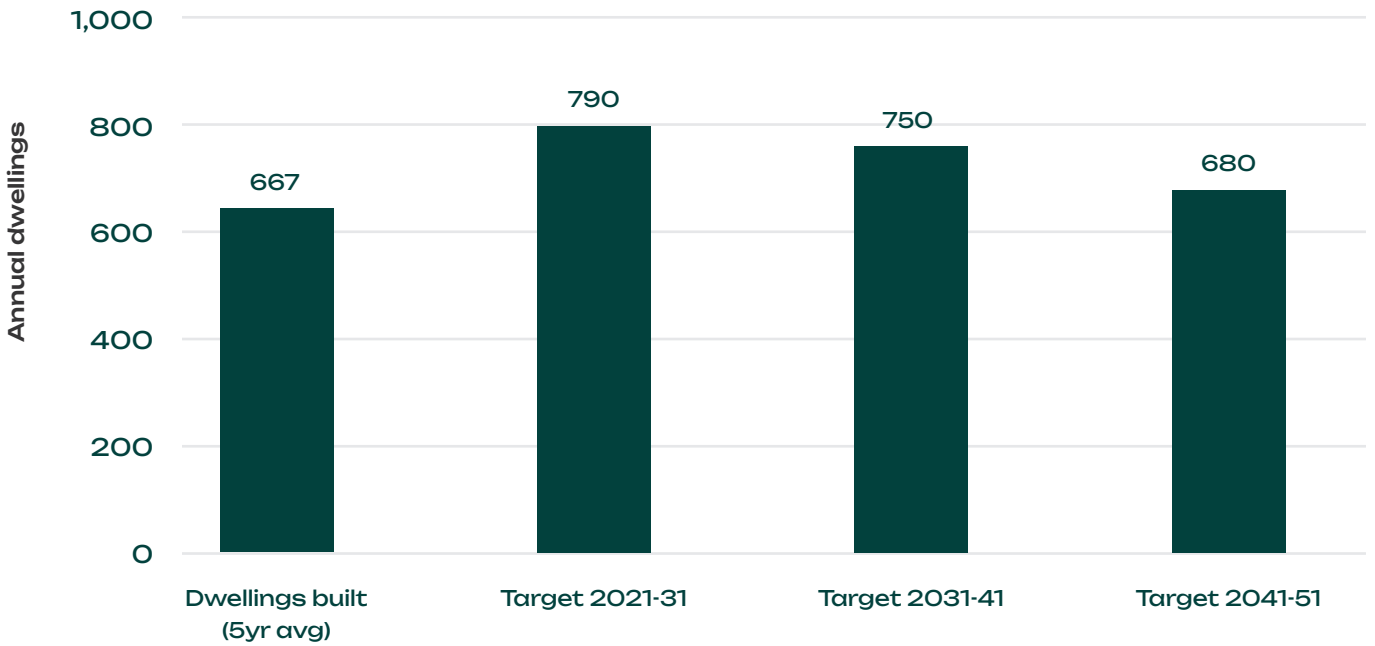
### Housing targets

To ensure the region and its respective local government areas are well placed to manage anticipated growth, housing targets have been created to assist in local area planning. These targets were formulated using region specific information tied to projected population growth, the unique constraints and opportunities for each region and household formation to ensure they reflect the likely needs of their growing populations.

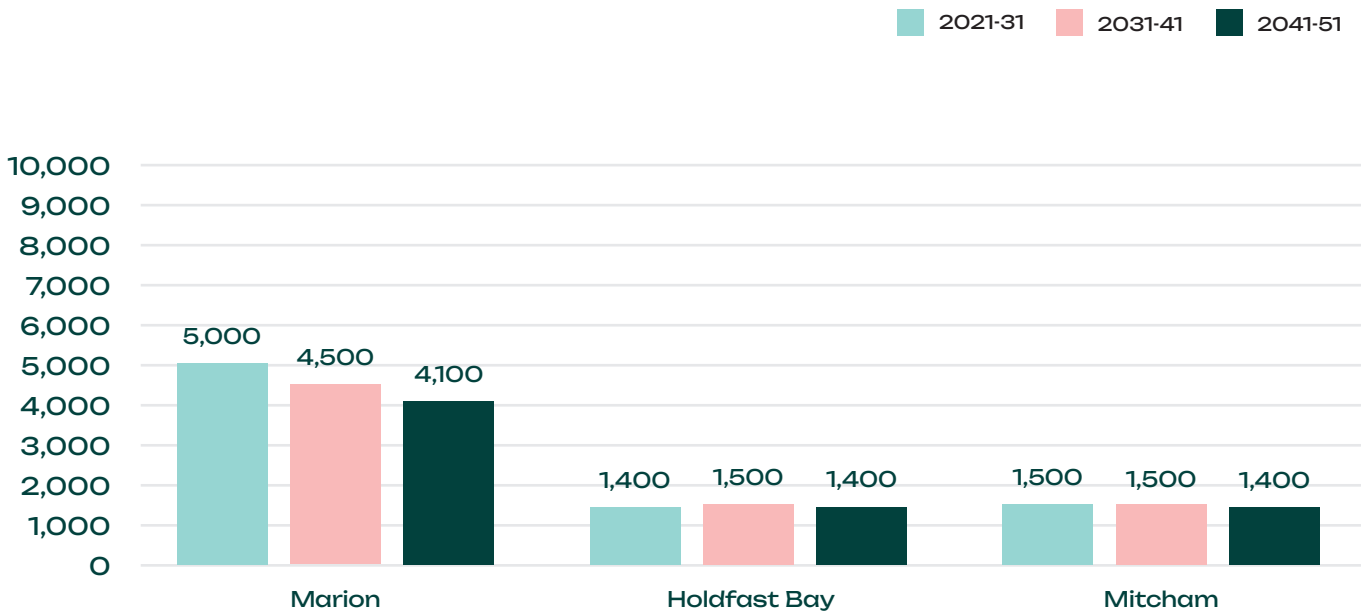
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**Figure 45 - Housing Supply Target  
(Inner South Land Supply Region)**

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**Figure 46 - Housing Target (by Local Government Area)**



**Housing land supply**

<b>Proposed lots</b> 1,075 lots	<b>Undeveloped zoned</b> 6,890 lots	<b>Future growth (current)</b> 280 lots	<b>Total</b> 8,245 lots
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To support projected population growth, and subsequently the regional and local area housing targets set, it is critical that a sufficient pipeline of zoned, and serviced land be identified and maintained.

The Inner South region is heavily reliant upon general infill development for dwelling growth. Over 80% of dwelling growth over the last five years has come from general infill development with the remainder delivered from strategic infill sources such as Urban Corridor development along ANZAC Highway and apartment construction in Glenelg.

There are some key projects which are at various stages of commencement, such as Seacliff Village and the Morphettville Racecourse, which will certainly help pull some of the pressure off general infill development in the short to medium term. However, the region will still be heavily reliant upon general infill to deliver housing.



**Proposed additional supply**

**State significant infill areas**  
**Total: 11,700 dwellings**

<b>Precinct</b>	<b>Description</b>
Oaklands Park (Marion) and surrounding areas (regional centre)	Strategic employment and housing opportunity in and surrounding the Marion Shopping Centre and Oaklands Park train station, providing for higher density housing choice.
Brighton Road (corridor)	Corridor development along South Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.
Diagonal Road (corridor)	Corridor development along South Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.
Morphett Road (corridor)	Corridor development along South Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.
Marion Road (corridor)	Corridor development along South Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.
South Road (corridor)	Corridor development along South Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.
Goodwood Road (corridor)	Corridor development along Goodwood Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.
Unley Road (corridor)	Corridor development along Unley Road providing for a variety of housing choices within walking distance of services and high-frequency public transport.

**Proposed additional supply**

Local infill investigation areas  
Total: 16,400 dwellings

Precinct	Description
Glenelg (main street)	Employment and housing linked to providing for higher density housing choice.
Glenelg North (regeneration areas)	Medium density housing choice close to recreational facilities and employment services.
Morphettville Racecourse (brownfield)	Opportunity for higher density housing development in closer proximity to the public transport.
Ascott Park / Edwardstown (regeneration areas)	Higher density development surrounding the shopping centre and lower density regenerated neighbourhoods providing a mix of Missing Middle housing choices, particularly close to train line.
Plympton Precinct (portion) (regeneration areas)	Higher density development along transport corridors and activity centre. Regenerated neighbourhoods surrounding at medium densities
Mitcham Centre (activity centre)	Higher density development surrounding the shopping centre.
Mitcham (regeneration areas)	Lower density regenerated neighbourhoods providing a mix of Missing Middle housing choices close to employment and services.
Clapham (regeneration areas)	Lower density regenerated neighbourhoods providing a mix of Missing Middle housing choices close to services and public transport.
Brighton (regeneration areas)	Lower density regenerated neighbourhoods providing a mix of Missing Middle housing choices close to services and public transport.

Brighton Main Street (main street)	Providing higher density housing opportunities close to employment and local services.
Hallet Cove Centre (activity centre)	Higher density development surrounding the shopping centre and lower density regenerated neighbourhoods providing a mix of Missing Middle housing choices.
Tonsley and surrounds (regeneration areas)	Strategic employment and housing linked to the providing for higher density housing choice.
Bedford Park (activity centre)	Potential for strategic employment, high density residential development in close proximity to health and education industries.

**Local area strategic planning should identify additional opportunities to support growth and the ageing demographic and how to best manage this with existing constraints around heritage protection, tree canopy cover and retaining local character and amenity.**

## Employment land supply

<b>Occupied</b> 271 ha	<b>Vacant</b> 18 ha	<b>Future (current)</b> 0 ha	<b>Future (additional)</b> 0 ha	<b>Total</b> 289 ha
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There is a sizeable increase in demand for employment land which cannot reasonably be met through the creation of new employment lands due the constraints of being an established urban area. Most of the zoned vacant land is located within the City of Marion in precincts along the South Road corridor. Some of this land will be impacted by the NSC project over the course of the next decade. Demand for industrial land in the region will include an increase in knowledge-intensive and population serving uses, which can be supported through greater intensity of use within existing precincts or through relocation to other LSRs.

Population growth across the Inner South is expected to be relatively low compared to other regions, so demand for activity centre floor space is also expected to grow only marginally.

In all, only around 3,600 sq m of additional floor space is likely to be required. This additional space will predominately be focussed on food and groceries and restaurant and cafes, which aligns with the evolution of centres as more of an entertainment precinct.

This level of growth will easily be supported within the existing centre network through intensification existing centres, as has been demonstrated by previous approved plans for the expansion of Marion.

## Key infrastructure considerations

The Inner South region contains the Seaford, Tonsley and Belair rail lines together with the Glenelg tram which provide frequent public transport services to the Adelaide CBD. The completion of the NSC will also provide concentrated movement that will reduce the existing use of South Road for long distance trips. To support Living Locally principles in the future, strategic infill development should focus on connecting to key transit infrastructure such as the Tonsley and Seaford Rail corridors, and integrate with buses, walking and cycling networks to provide additional mobility options within the region.

Demand for health services are likely to grow in the Inner South region in the future due to having an older population. Major hospitals in the Inner South region include the Repat Precinct and the Flinders Medical Centre. A 160-bed expansion is in the process of being implemented across these facilities,<sup>58</sup> and funding has been allocated for a new ambulance station at Marion.<sup>59</sup>

The Inner South region is largely served by the Glenelg wastewater treatment plant, which is likely to reach capacity within the 30-year planning horizon based on the projected growth within the region. The impacts of development and infill growth over time have a cumulative impact on water and wastewater infrastructure, and the impacts of future growth will need to be considered against detailed hydraulic modelling studies, taking into consideration future planned upgrades, resilience and master planning works to the network.

Future growth areas and development will need to consider region-wide and local flood mitigation strategies to ensure the cumulative impacts of stormwater are considered and constraints identified.

State-significant strategic infill sites will provide opportunities to include new quality open space. In some circumstances there will be limited opportunity to create new open spaces in existing urban areas and the focus should be on improving the quality and access to access to open spaces.

The electricity network within the inner south region generally comprises some areas with some existing capacity to accommodate small scale infill growth over time, supported by ongoing upgrades to the network. More significant growth areas will likely require more significant augmentation, additional substation capacity and other network upgrades over time. Areas with limited existing land to expand existing network capacity may also require new sites and land to be identified over time to accommodate future infrastructure.

<sup>58</sup> Southern Redevelopment at SALHN - Stage 1 | SA Health

<sup>59</sup> Health | State Budget 2024-25

## Outer South

The region boasts a diverse range of premium landscapes and attractions that stretch along the coast and into high value agricultural and viticultural land. These unique, and globally recognised locations are protected by the CPD (McLaren Vale). The region also incorporates the outer southern suburbs of metropolitan Adelaide from Happy Valley south to Sellicks Beach and the townships of McLaren Vale, Willunga and Clarendon.

The protection of these prime agricultural and viticultural land placing significant pressure on the remaining established areas within the region to support and accommodate residential and employment growth.



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### Key opportunities

- The regions unique environment, viticulture and attractions provide ongoing tourism and economic development opportunities.
- A combination of ageing housing stock and good access to transport, services and social infrastructure provide opportunities to increase the supply of well-located homes through strategic infill development, particularly around key centres such as Noarlunga Centre.

### Key issues

- An ageing population will result in demand for health care and social infrastructure, and housing to support ageing within community.
- The reduction in greenfield opportunities in the Outer South will place added pressure on infill opportunities being established to cater for the lifestyle opportunities afforded.
- The demand for new housing, close to transport and services will require further planning to consider local infrastructure capacity and the planning and design of local neighbourhoods.



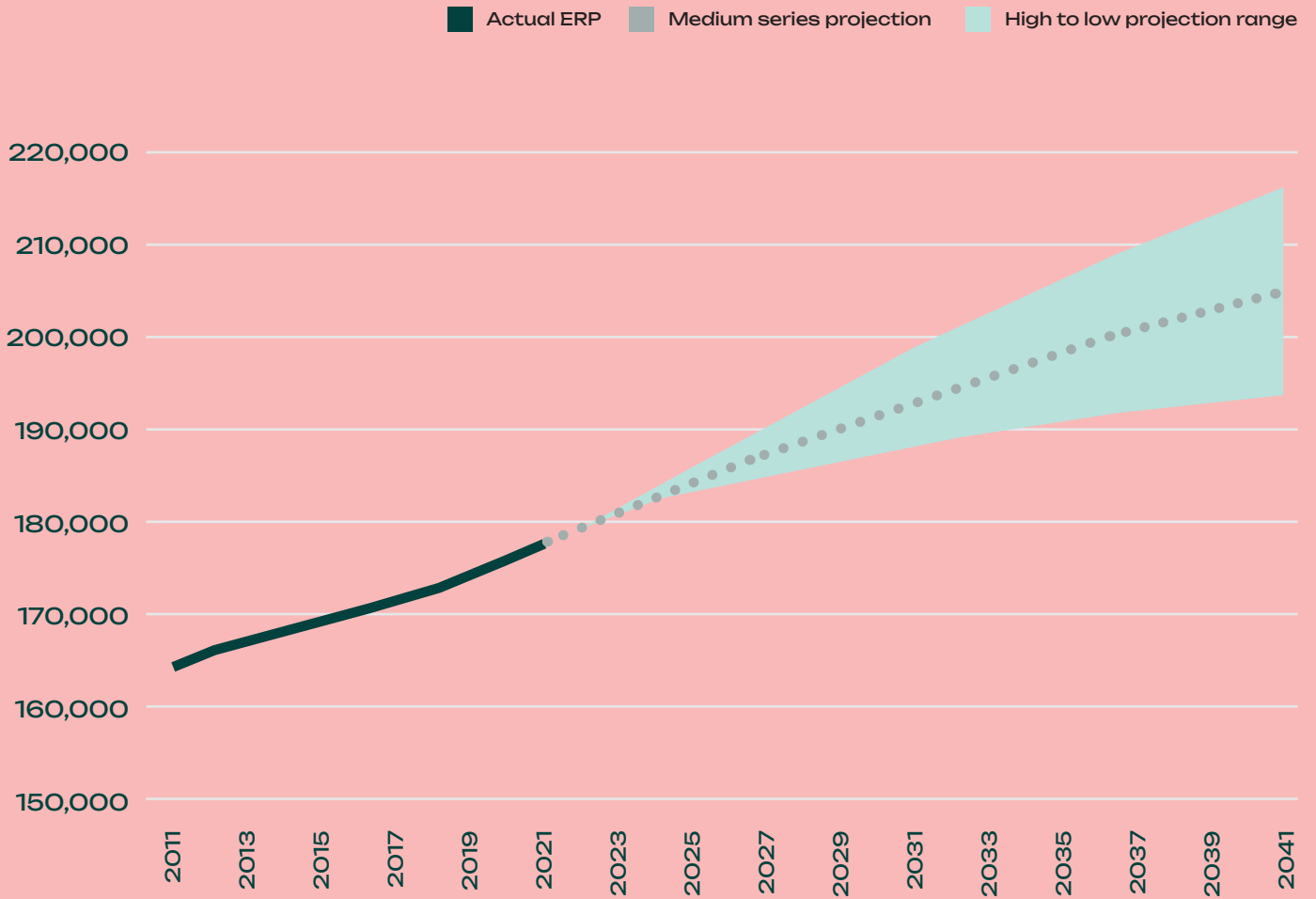
## Population

By 2041 the Outer South region is anticipated to accommodate over 216,500 people, representing an average growth rate of 1.08% year on year. The fastest growing age cohort is the 80+, which is anticipated to grow by 150%, representing similar challenges to other regions within Greater Adelaide around accessibility to health and aged care services and ensuring a sufficient supply of diverse housing options are made available, especially for those wanting to age in place.

**Table 14 - Projected population,  
Outer South Region, 2021-2041**

Year ending 30 June	Projection series		
	Low	Medium	High
	<b>Total population</b>		
2021	177,968	177,968	177,968
2041	194,018	205,055	216,505
2021-2041	16,050	27,087	38,537
	<b>Average annual change</b>		
2021-2041	803	1,354	1,927
2021-2041 (%)	0.45	0.76	1.08

**Figure 47 - Projected population, Inner South, 2021-2041**





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### Housing targets

To ensure the region and its respective local government areas are well placed to manage anticipated growth, housing targets have been created to assist in local area planning. These targets were formulated using region specific information tied to projected population growth, the unique constraints and opportunities for each region and household formation to ensure they reflect the likely needs of their growing populations.

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**Figure 48 - Housing Target  
(Outer South Land Supply Region and LGA)**

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**Figure 49 - Housing Target (by Local Government Area)**



**Housing land supply**

<b>Proposed lots</b> 1,700 lots	<b>Undeveloped zoned</b> 13,330 lots	<b>Future urban (current)</b> 2,380 lots	<b>Total</b> 17,410 lots
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To support projected population growth, and subsequently additional demand for housing, it is critical that a sufficient pipeline of appropriately zoned, and serviced land be maintained.

The Outer South region has historically had a relatively even split between greenfield and urban infill development due to its unique geography and heavily protected areas such as the Hills Face Zone and CPD (McLaren Vale).

Greenfield development fronts will be brought online and exhausted in the short to medium term most notably Hackham, Aldinga and Sellicks Beach and future supply will need to be found through strategic infill development opportunities.

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**Proposed additional supply**      Greenfield

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<b>Precinct</b>	<b>Description</b>	<b>Estimated dwelling yield</b>
Onkaparinga Heights	Greenfield development located in Onkaparinga Heights at the end of the Southern Expressway.	<b>2,000 dwellings</b>
Sellicks Beach	Greenfield development located within the current suburb of Sellicks Beach.	<b>1,700 dwellings</b>

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**Proposed additional supply**      State significant infill areas  
Total: 5,000 dwellings

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<b>Precinct</b>	<b>Description</b>
Noarlunga Centre (urban renewal area)	Higher density development around the retail and train station core, including along the Beach Road Corridor. Medium density housing in surrounding areas of Christies Beach, Christies Downs and Noarlunga enabling redevelopment of older housing stock originally developed during the 1960s-1980s.
Christies Beach and Downs (urban renewal area)	Regeneration of existing neighbourhoods especially areas of extensive SAHT stock which is reaching the end of its economic life.
Beach Road (corridor)	Higher density development along Beach Road providing for different housing options in a mixed use context.

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Port Stanvac (urban renewal area)	Conversion of the existing petroleum refinery to a mixture of employment and residential land uses. Opportunity to provide housing close to Seaford Line.
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**Proposed additional supply**

**Local infill investigation areas  
Total: 4,400 dwellings**

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**Precinct**

**Description**

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Aberfoyle Park  
Centre  
(activity centre)

Alternative forms of higher-density missing middle housing choice in close proximity to shopping centre and other services.

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Aberfoyle Park  
(regeneration areas)

Lower density regenerated neighbourhoods providing a mix of Missing Middle housing choices close to employment and services.

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Hallet Cove Centre

Providing higher density housing choices around the Hallet Cove Shopping Centre.

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Reynella Centre  
(main street)

Sensitive Higher density development within the Reynella township.

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Reynella  
(regeneration  
areas)

Lower density regenerated neighbourhoods providing a mix of Missing Middle housing choices close to employment and services.

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Morphett Vale  
(regeneration  
areas)

Lower density regenerated neighbourhoods providing a mix of Missing Middle housing choices close to employment and services.

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Seaford Centre  
(activity centre)

Providing higher density housing choices around the Seaford Shopping Centre.

## Employment land supply

<b>Occupied</b> 773 ha	<b>Vacant</b> 361 ha	<b>Future (current)</b> 0 ha	<b>Future (additional)</b> 0 ha	<b>Total</b> 1,134 ha
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Modelling suggests there is demand for an additional 317 ha of land across the Outer South region, which theoretically could be met by existing zoned vacant land. The majority of zoned employment land is within Port Stanvac, which is not currently 'market ready' given existing significant site contamination issues and infrastructure required to bring this online. There are also opportunities to deliver a mix of residential, employment and other uses here which may further reduce the availability of employment land in the Outer South region.

A relatively large share of demand for employment land in the Outer South will be driven by population growth and for services rather than more traditional employment activities. These provide an opportunity to accommodate demand through the regeneration and intensification of existing traditional industrial precincts such as Lonsdale.

An estimated 20,500 sq m of additional retail floor space is expected to be required to support anticipated demand over the forecast period. At present, the region's centre network is relatively well distributed, and existing centres have scope to develop more intensively. As a result, much of this additional demand would be expected to be accommodated in the existing network, or new centres in new greenfield areas such as Hackham.

## Key infrastructure considerations

The Outer South region has seen notable growth over previous decades, particularly in response to the construction of the Southern Expressway and the extension of passenger rail services to Seaford. Main South Road and the Victor Harbor Road are the key transport routes in the region and are currently in the process of being duplicated as part of the Fleurieu Connections Projects.<sup>60</sup> These routes will continue to form the transport backbone for the region, for private transport and freight alike. Funding has also been allocated towards planning for outer metropolitan and regional passenger rail service extensions<sup>61</sup> and a corridor will be reserved for a future rail corridor from Seaford to Sellicks Beach.

Demand for health services (including aged care) in the Outer South region is likely to continue to grow as a result of demographic changes and an ageing population. The Noarlunga Hospital is the major hospital in the region, which includes a 24/7 emergency department, and the Flinders Hospital (just outside the region) will continue to serve as the key tertiary hospital provider.

The Outer South region is served by the Christies Beach Wastewater Treatment Plant, which is likely to reach capacity within the 30-year planning horizon based on projected future growth within the region. The impacts of development and infill growth over time have a cumulative impact on water and wastewater infrastructure, and the impacts of future growth will need to be considered against detailed hydraulic modelling studies, taking into consideration future planned upgrades, resilience and master planning works to the network.

Investment is occurring to unlock housing growth in suburbs within the Outer South region, including Onkaparinga Heights (formerly Hackham).

Certain catchment areas within the Outer South region, including Christies and Lower Onkaparinga River, have been identified as a high priority for stormwater management planning, primarily relating to flooding and drainage, and climate change adaptation.

Two Inter-Urban Breaks have been identified for this region, the Willunga and the Coast to Vines Inter-Urban Break. These breaks will enhance existing landscapes and help define the unique character of the region. Further investigations are required to determine the extent of these breaks.

The electricity network within the Outer South region generally comprises some areas with capacity to accommodate small scale infill growth over time, supported by ongoing upgrades to the network. More significant growth areas will likely require more significant upgrades, including additional substation capacity and other network upgrades over time.

<sup>60</sup> Fleurieu Connect • Main South Road and Victor Harbor Road Duplication Projects ([fcalliance.com.au](http://fcalliance.com.au))

<sup>61</sup> [Roads and Transport | State Budget 2024-25](#)

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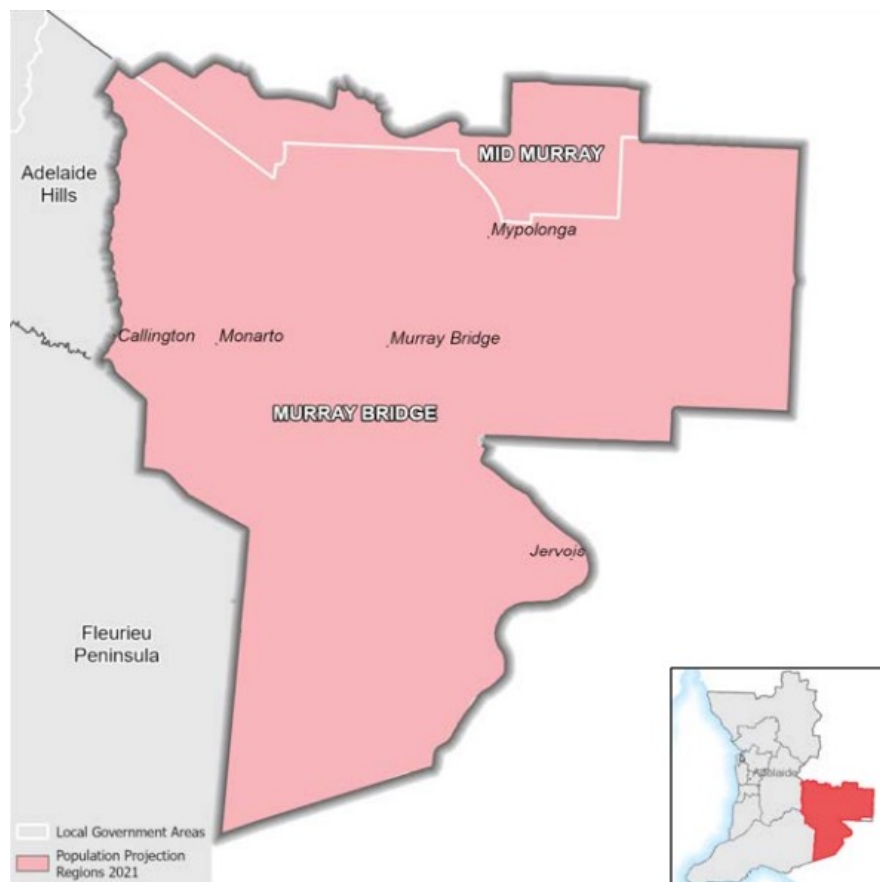
## Murray Bridge

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The region includes the city of Murray Bridge, Monarto and several smaller towns on the River Murray.

In 2021 the region had a population of 22,689. Since 2016, the population has increased by just 777 people. Murray Bridge has ample land for expansion, both within the built-up area and at Gifford Hill.

Job opportunities and demand for housing in Murray Bridge and the surrounding areas will be further increased following the recent commissioning of a new meat processing facility and other major local employment catalysts.



### Key opportunities

- Murray Bridge provides significant long term growth opportunities, with existing capacity for an additional 8,000 houses, and new growth areas identified to support up to an additional 23,400 homes over the longer term, will further establish it as one of Greater Adelaide's major satellite cities.
- The topography of the land and limited environmental constraints enable opportunities for large scale residential development.
- The Murray River provides and range of recreational opportunities.

### Key issues

- Separation by travel distance from other major centres such as Adelaide and Mount Barker means that Murray Bridge requires significant ongoing industry and jobs growth to attract new population and to achieve the rate of growth envisaged.
- Long established as a regional centre, Murray Bridge is well serviced with a wide range of community infrastructure. The establishment of new, or significant upgrades to existing infrastructure will be required to support long-term population growth.
- A large portion of the future growth areas are currently part of the EFPA. This means that land would not be made available for development in the short term, until other land within the current urban area is developed.
- Transport planning work will be required to rationalise and develop long-term infrastructure improvements that will meet expected future travel demands associated with growth.



## Population

By 2041 the population of the Murray Bridge region is projected to grow by up to 2.77% per year, or more than 12,500 additional people over the 20-year period from 2021. Most of this growth is likely to occur within new growth areas of Murray Bridge.

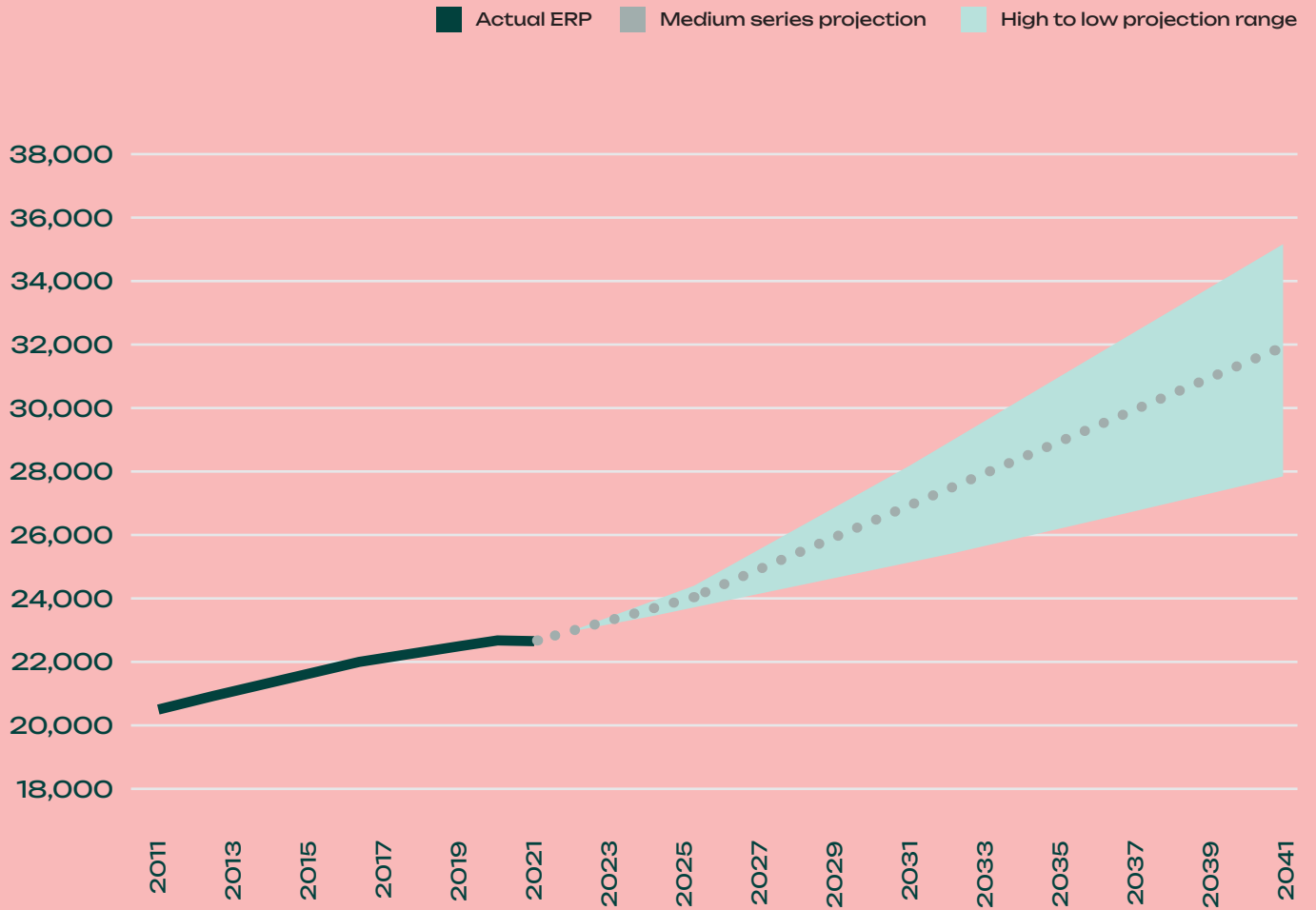
Growth is projected across all age groups. The working age population is projected to increase significantly as job opportunities continue within the region.



**Table 15 - Projected population,  
Murray Bridge, 2021-2041**

Year ending 30 June	Projection series		
	Low	Medium	High
	<b>Total population</b>		
2021	22,689	22,689	22,689
2041	27,869	31,935	35,262
2021-2041	5,180	9,246	12,573
	<b>Average annual change</b>		
2021-2041	259	462	629
2021-2041 (%)	1.14	2.04	2.77

**Figure 48 - Projected population, Murray Bridge Region, 2021-2041**



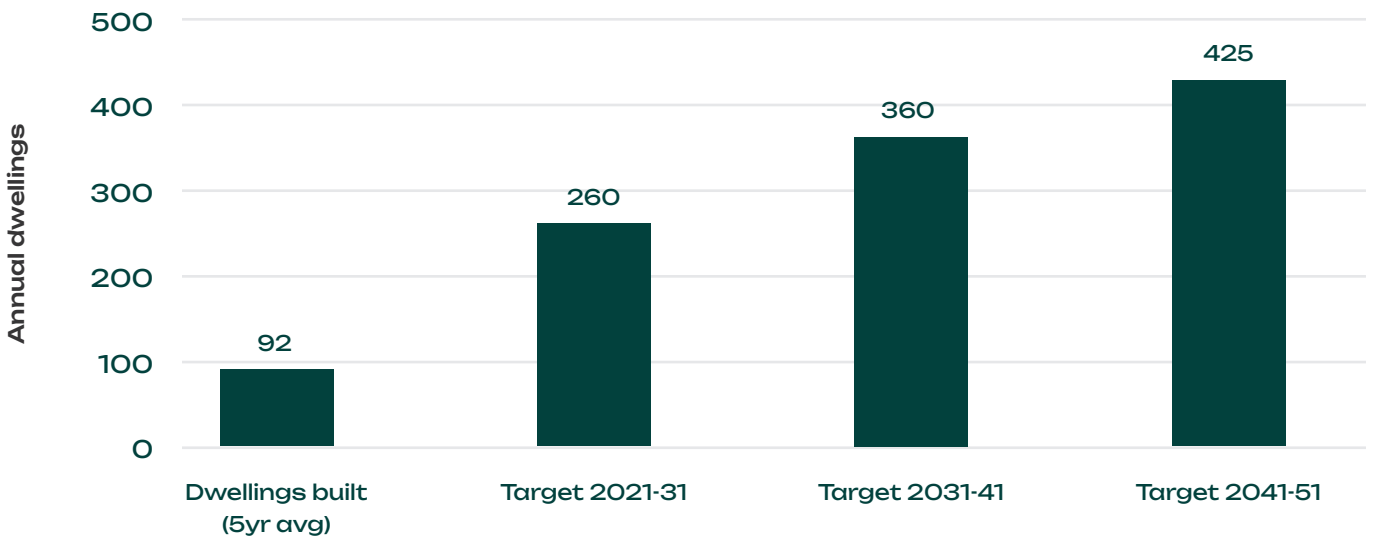
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### Housing targets

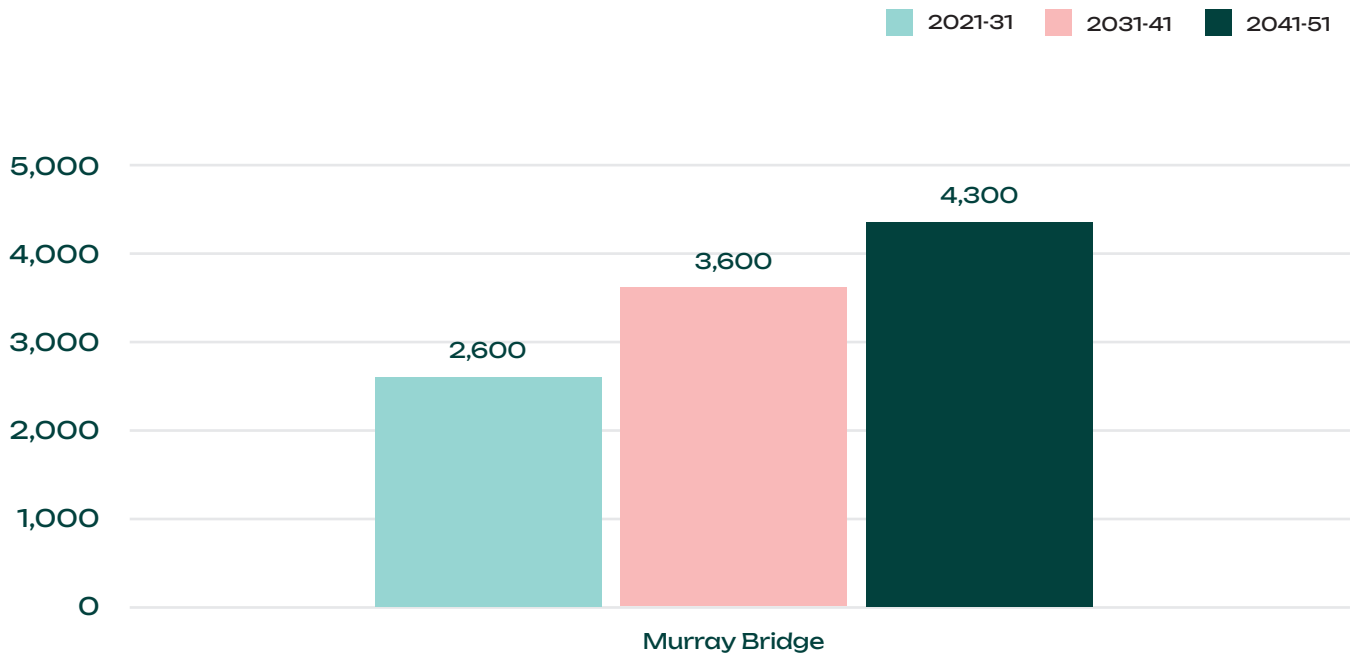
To ensure the region, and its respective local government areas, are best placed to manage anticipated growth, housing targets have been created. These targets were formulated using region specific information tied to projected population and household formation to ensure they reflect the likely needs of their growing populations.

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## Figure 49 - Land Supply Target (Murray Bridge)



## Figure 50 - Housing Target (by Local Government Area)



## Housing land supply

<b>Proposed lots</b> 625 lots	<b>Undeveloped zoned</b> 6,215 lots	<b>Future growth (current)</b> 2,315 lots	<b>Future urban (additional)</b> 23,481 lots	<b>Total</b> 32,636 lots
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The Murray Bridge region contains the township of Murray Bridge and several smaller townships and shack settlements along the Murray River. Much of the region is protected by the EFPA.

This region will require land to accommodate projected population growth to 2051. Based on current known supply it is likely growth can be accommodated in the short to medium term with existing supply, mostly located within the currently identified growth areas of Murray Bridge.

**Proposed additional supply**      Greenfield

Precinct	Description	Estimated dwelling yield
Murray Bridge	Eight greenfield areas have been identified to support long-term housing land supply for Murray Bridge. Approximately a third of the total long-term supply exists on the immediate periphery of the city's established urban footprint west of the River Murray and north of the South Eastern Freeway. A smaller sub-area is located near Murray Bridge East and Riverglades, and a significant cluster of future urban land is located south of the freeway at Murray Bridge South and adjacent to land currently designated for future urban growth at Gifford Hill.	<b>23,500 dwellings</b>

**Employment land supply**

<b>Occupied</b> 1,530 ha	<b>Vacant</b> 50 ha	<b>Future (current)</b> 0 ha	<b>Future (additional)</b> 900 ha	<b>Total</b> 2,480 ha
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Vacant land supply is spread across the Monarto South and the Murray Bridge precincts. Demand for industrial land is estimated at around 46 ha, and an estimated 50 ha of zoned vacant supply.

An additional 900 ha of future employment land has been identified to support local employment opportunities and capitalise on freight connections including the newly proposed freight by-pass.

At present, industrial lands across Murray Bridge are utilised at very low intensities, and modelling outputs assume that as the local economy develops, land will be utilised at similar intensities to that seen in metropolitan industrial land precincts.

It is likely that there will be a diversion of demand for employment land from the Adelaide Hills region (particularly Mount Barker) to Murray Bridge, resulting in an increased take up of employment lands in Murray Bridge in the future.

Murray Bridge is expected to experience strong population growth, with activity centre floor space also expected to grow rapidly – by around 20,000 sqm. This will support a greater intensity of use in the Murray Bridge centre, with local and neighbourhood centres in growth areas also providing opportunities for the establishment of new floor space.

A quarter of this space is likely to be assigned to bulky goods, which aligns with regions experiencing high levels of residential growth.

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### **Key infrastructure considerations**

Murray Bridge is primarily serviced by the South Eastern Freeway, which connects to metropolitan Adelaide via Mount Barker. Key transport planning considerations include managing the interaction between freight movements and traffic from residential growth areas, future potential improvements to public transport services, improved mass transit options and the provision of additional freeway access points. The Greater Adelaide Freight Bypass, as part of the High Productivity Vehicle Network, will connect Murray Bridge to the Sturt Highway, helping to divert heavy vehicles from Adelaide and the South Eastern Freeway.

Existing health facilities in the Murray Bridge region include the Murray Bridge Soldiers' Memorial Hospital, which provides acute services ranging from in-hospital care to specialist surgical, obstetrics and outpatients. There are also several neighbouring health facilities as part of the Riverland Mallee Coorong Hospitals and Health Services. Additional health capacity will be required within the region in the future to service anticipated demand. There is some limited existing capacity to accommodate growth in preschool, primary and high school education in the Murray Bridge region over the short-term. The development of new greenfield growth areas will need to accommodate future demand by reserving land for schools and other social infrastructure.

Many Eastern Mount Lofty Ranges and River Murray towns are solely supplied by water from the River Murray. The allocation of River Murray water is shared between Murray Bridge and much of the Greater Adelaide region, therefore it is critical that integrated planning is undertaken to manage allocation across all users. To support growth and increase the resilience of towns outside of metropolitan Adelaide that may only have access to a single water source, there is a need to identify opportunities to increase diversity of supply options.

Integrated water management solutions as part of precinct structure planning could reduce demands and diversify water sources for growth areas and the existing Murray Bridge area. The impacts of greenfield development and infill growth over time have a cumulative impact on water and wastewater infrastructure, and the impacts of future growth will need to be considered against future planned upgrades, resilience and master planning works to the network.

Murray Bridge does not currently have a completed stormwater management plan. The Murray Bridge township has been identified as a high priority for stormwater planning with higher risk scores for climate change adaptation and water security and reuse. The future urban form of Murray Bridge should consider the risks and opportunities identified for flooding, water quality and beneficial use of stormwater identified in a catchment scale stormwater management plan.

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Master planning of new growth areas will need to include the provision of quality open space that delivers a range of social, cultural, environmental and economic benefits. An Inter-Urban Break at Monarto has been proposed for this region. Further investigations are required to determine the extent of this break.

Existing electricity network infrastructure exists within the Murray Bridge region, including existing substations at Murray Bridge South, Murray Bridge North and Monarto South. The network is considered to contain some limited existing capacity to accommodate growth over the short term and will need to be supported by ongoing upgrades to the network. Significant upgrades to the network and land for additional substation requirements will be required to support longer term growth. Consideration will also need to be made to future transmission asset planning in the region, including ElectraNet's near-term network development priority for the South-East Expansion project to increase transfer capability and unlock renewable resources in the region.<sup>62</sup>

<sup>62</sup> [2023 Transmission Annual Planning Report Update \(electranet.com.au\)](https://www.electranet.com.au)

## Fleurieu Peninsula

The Fleurieu Peninsula region is an attractive and economically diverse area. Industries include wine in Langhorne Creek, tourism, forestry, retirement services and a diverse range of agriculture. In 2021 there were 51,600 people living in the region. Since 2016, the population has increased by around 4,800 people. The Fleurieu Peninsula has many coastal and inland towns and is an attractive area for both tourism and retirement living.

The region is well serviced by the main townships of Victor Harbor, Goolwa, Strathalbyn and Yankalilla, and by its proximity to the Adelaide metropolitan area. However, long term growth opportunities beyond township boundaries are limited due to the EFPA that covers much of the region.





### Key opportunities

- Growth in the Fleurieu Peninsula region is expected to be driven by jobs in agriculture sectors, and in tourism and retirement services industries.

### Key issues

- The Fleurieu Peninsula region has an ageing population whilst also supporting more younger families represents challenges in providing appropriate access to social infrastructure (i.e. health and education).
- There is a need to maintain the unique and scenic character of the region's historic townships while providing housing choice.
- New employment land is required to support local jobs for a growing population.
- Trunk infrastructure is required to service growth areas at Victor Harbor and Goolwa.



## Population

The region is set to experience significant population growth over the next 30 years. This region is heavily dominated by older age groups. It is projected this will continue over the next 20 years, as more people move to the region for retirement.

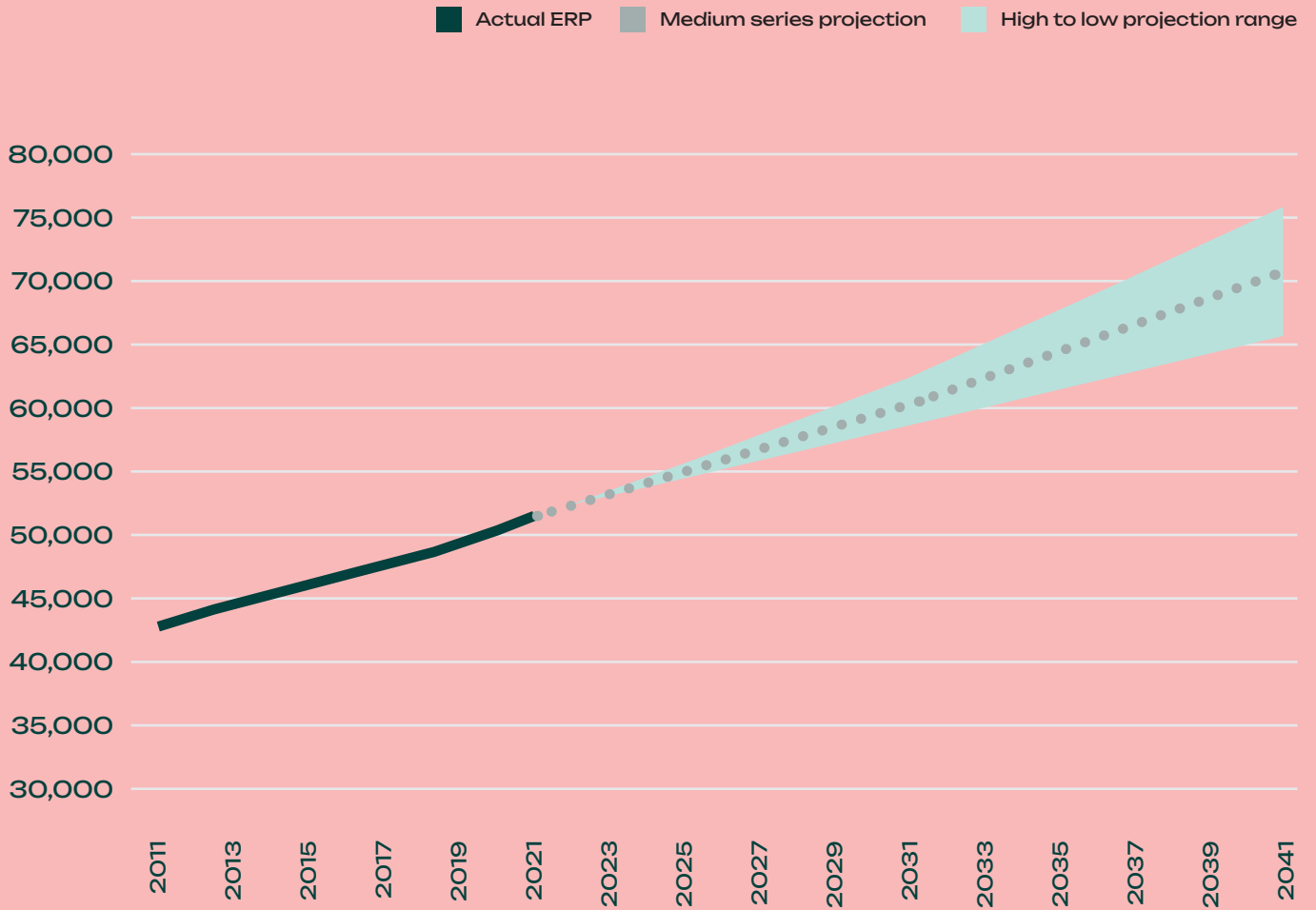
The 90+ age cohort will represent over 4% of the total population by 2051 compared to 1.5% in 2021. This represents significant challenges in terms of aged care, health and other aligned services and facilities. People aged between 75-89 will account for a further 18%, reinforcing the same needs.

People aged 35-49 will represent a further 14%. This is the age cohort represents growth in young families in the region representing a slight increase on the figures in 2021. This highlights the diverse range of challenges that need to be meet within the region to support current and projected growth.

**Table 16 - Projected population, Fleurieu Peninsula Region, 2021-2041**

Year ending 30 June	Projection series		
	Low	Medium	High
	<b>Total population</b>		
2021	51,612	51,612	51,612
2041	65,649	70,754	75,862
2021-2041	14,037	19,142	24,250
	<b>Average annual change</b>		
2021-2041	702	957	1,212
2021-2041 (%)	1.36	1.85	2.35

**Figure 51 - Projected population, Fleurieu Peninsula Region, 2021-2041**



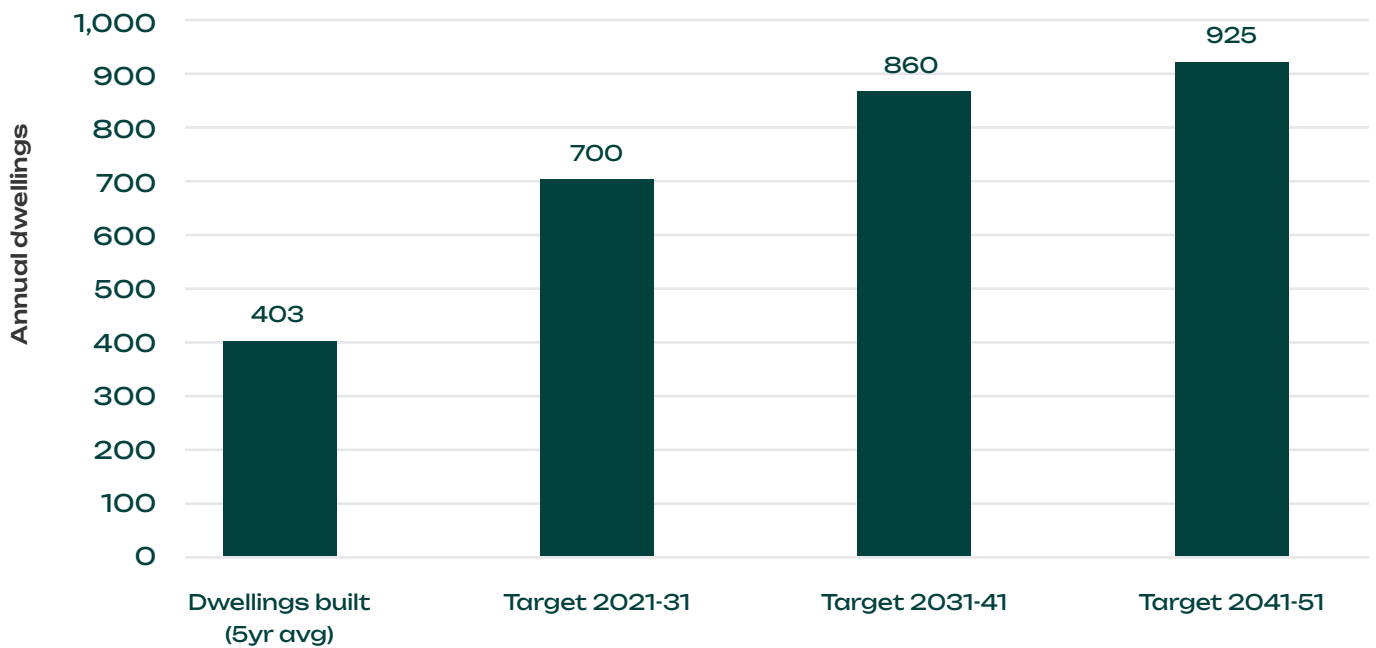
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## Housing targets

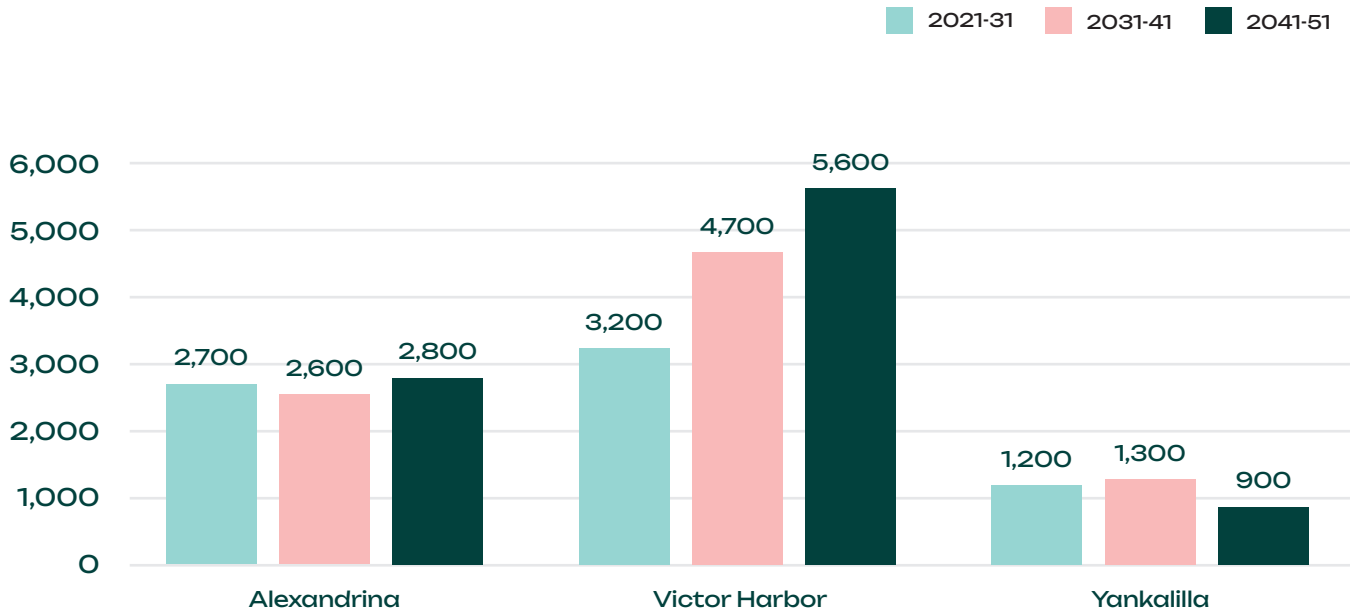
To ensure the region and its respective local government areas are well placed to manage anticipated growth, housing targets have been created to assist in local area planning. These targets were formulated using region specific information tied to projected population growth, the unique constraints and opportunities for each region and household formation to ensure they reflect the likely needs of their growing populations.

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**Figure 52 - Housing Target  
(Fleurieu Peninsula Land Supply)**



**Figure 46 - Housing Target (by Local Government Area)**



**Housing land supply**

<b>Proposed lots</b> 1,415 lots	<b>Undeveloped zoned</b> 5,060 lots	<b>Future growth (current)</b> 8,770 lots	<b>Future growth (additional)</b> 9,802 lots	<b>Total</b> 25,047 lots
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Over the last five years, an annual average of 350 additional dwellings were constructed across the region and its townships. Most of this development occurs within the townships of Victor Harbor, Strathalbyn and Goolwa. Based on current development trends, existing zoned supply will likely be consumed within the next 20 years.

To accommodate projected growth over the long-term, additional growth opportunities will need to be considered across the region, noting existing constraints associated with both the CPA (McLaren Vale) and the EFPA overlays. There may also be an additional supply as ageing housing stock is upgraded and replaced over time.

**Proposed additional supply**

Greenfield

<b>Precinct</b>	<b>Description</b>	<b>Estimated dwelling yield</b>
Victor Harbor	Five greenfield sub-areas have been identified in the vicinity of Victor Harbor. These sub-areas are located directly adjacent to Encounter Bay, along a portion of Inman Valley Road and in a cluster of three between Greenhills and Victor Harbor Roads. These areas have the potential to draw upon the significant infrastructure, lifestyle and employment offerings of Victor Harbor in the medium to long term.	<b>6,600 dwellings</b>
Goolwa	Four greenfield sub-areas have been identified near Goolwa and Middleton. These areas are located directly adjacent to areas already designated for future urban growth at Goolwa, with the sub-area at Middleton located north of the established urban area. Areas at Goolwa have the potential to be supported by future employment land parcels to the north, and adjacent to the airport in the west.	<b>3,200 dwellings</b>

**Employment land supply**

<b>Occupied</b> 315 ha	<b>Vacant</b> 33 ha	<b>Future (current)</b> 0 ha	<b>Future (additional)</b> 262 ha	<b>Total</b> 610 ha
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Most of the vacant land within the Fleurieu Peninsula region is located within precincts at Hindmarsh Valley and Port Elliot with limited supply available within Goolwa.

A total of 114 ha of employment land is expected to be required across the Fleurieu Peninsula region. Modelling indicates that existing supply is likely to become exhausted in the early-mid 2030s. 262 ha of additional future employment land has been identified to support the future growth of Victor Harbor and Goolwa.

Population growth is expected to result in demand for an additional 29,500 sq m of retail floor space over the forecast period. With the bulk of population growth expected in the vicinity of the three large centres (Victor Harbor, Strathalbyn and Goolwa) it is expected that the bulk of this will be delivered through greater intensity of use in these designated centres and main streets. Additional new neighbourhood or local centres in growth areas will also play a role in providing access to retail. It is estimated that around 8,000 sq m of floor space will be required to accommodate bulky good land uses.

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### Key infrastructure considerations

Key road networks within the Fleurieu Peninsula region include Victor Harbor Road and Alexandrina Road. Demand on the network increases during holiday peak periods. \$810 million has been committed by the federal and state governments for the Fleurieu Connections Projects (Main South Road and Victor Harbor Road duplication projects) to improve road connections to Adelaide.

Non-private vehicle travel connectivity options to Adelaide remain limited, and many people across the Fleurieu Peninsula region need to travel to Adelaide to access services. Opportunities to explore improved east-west connections between Victor Harbor and Goolwa and an enhanced local public transport network will support improved accessibility within the region together with Living Locally principles. Numerous arterial road safety upgrades will also be required to support future growth in the region.

The Fleurieu Peninsula region features an ageing population that places increased demand on the health network including aged care services. The Southern Fleurieu Health Service currently caters to the existing regional population and provides a range of medical and surgical services to patients from across the Fleurieu Peninsula region and surrounding communities. Many patients, particularly those requiring more complex treatment, must travel to Flinders Medical Centre. Education facilities in Victor

Harbor and Goolwa have some existing capacity to accommodate additional growth over the short to medium term.

Victor Harbor and Goolwa are serviced by the Myponga Water Treatment Plant and Myponga Reservoir. Towns supplied solely from the Myponga Reservoir have lower resilience than those with multiple sources. These towns may be prone to water shortages in extreme events. The Victor Harbor Water Treatment plant will need to be upgraded to meet future demands. Wastewater management capacity in Goolwa and surrounding townships cannot support significant additional population growth and further investigations are required to develop appropriate solutions.

There are several small wastewater treatment plants in the Fleurieu Peninsula region which generally serve local residential areas. Future network expansion and augmentation may be required to service future growth in the region.

The preparation of integrated water management plans as part of precinct structure planning could also help to reduce demands and diversify water sources for both existing and future growth areas, in addition to managing interfaces with waterways, groundwater and the coast.

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Victor Harbor is exposed to both riverine (Inman and Hindmarsh River) and stormwater flooding. The low-lying nature of some of the town and some of its existing sea water ornamental lagoons are at risk from sea level rise with climate change. Goolwa is subject to similar flooding and sea level rise risks and further investigation is required to determine the extent and timeframe of impacts in order to propose management solutions.

Future growth areas and development will need to consider region-wide and local flood mitigation strategies to ensure the cumulative impacts of stormwater are considered and constraints identified.

This region is a popular tourist destination and offers an attractive lifestyle choice for retirees. Open space planning will therefore need to consider the diverse needs of residents and visitors, whilst also ensuring that the region's unique character is retained and enhanced. The Fleurieu Inter-Urban Break has been proposed for this region. It will build on the natural landscape features providing connected habitat and biodiversity corridors.

The electricity network within the Fleurieu Peninsula region contains some existing capacity to accommodate projected growth within the region over time, supported by ongoing upgrades to the network. Additional substation capacity and other network upgrades may be required in the region in the future to support future growth.

<sup>63</sup> [Fleurieu Connections - Department for Infrastructure and Transport - South Australia \(dit.sa.gov.au\)](https://dit.sa.gov.au)



## Actions

No.	Outcome	Theme	Sub-theme	Title	Action Description	Timing	Responsibility	Region	SPP
1	More housing in the right places	People, Housing and Liveability	State-Significant Urban Renewal	Strategic Sites	Investigate the planning and non-planning mechanisms to ensure there are appropriate incentives (and equally, not significant barriers) to the creation of strategic sites.	2-3 years	DHUD-PLUS	Region-wide	SPP 6: Housing Supply and Diversity
2	Coordinated delivery of land use and infrastructure planning	Implementation and Delivery	Coordination and Delivery	Infrastructure Capacity Analysis	Undertake infrastructure capacity analysis and planning to inform refinements and prioritisation of infill and greenfield growth areas to facilitate the logical and orderly growth of Greater Adelaide.	2 years	DHUD-PLUS	Region-wide	SPP 1: Integrated Planning
3	Coordinated delivery of land use and infrastructure planning	Implementation and Delivery	Coordination and Delivery	Structure Planning Guidelines	Prepare and maintain structure planning guidelines to assist State Government, Local Government, utility providers and private sector in the planning for new growth areas.	1 year	DHUD-HIPDU	Region-wide	SPP 1: Integrated Planning
4	Coordinated delivery of land use and infrastructure planning	Implementation and Delivery	Coordination and Delivery	Local Government Strategic Planning	Local Government's undertake strategic planning for their local area to plan for the implementation of housing and employment growth targets and identify requirements and timing for local infrastructure and services to inform updates to the GARP.	2 years	Councils	Region-wide	SPP 1: Integrated Planning
5	More housing in the right places	People, Housing and Liveability	Greenfield and Township Development	Performance Measures for New Greenfield Development	Review policy relating to new greenfield development including the Master Planned Neighbourhood Zone and Land Division General policies to establish performance measures for new communities, including minimum housing diversity targets, accessibility to shops and services, environmental performance and open space provision.	3 years	DHUD-PLUS	Region-wide	SPP 6: Housing Supply and Diversity

No.	Outcome	Theme	Sub-theme	Title	Action Description	Timing	Responsibility	Region	SPP
6	More housing in the right places	People, Housing and Liveability	State-Significant Urban Renewal	Code Amendment to Increase Maximum Building Heights in the CBD	Increase maximum building heights in appropriate areas in conjunction with the Commonwealth Government and Adelaide Airport Ltd.	2 years	DHUD-PLUS	City of Adelaide	SPP 6: Housing Supply and Diversity
7	More housing in the right places	People, Housing and Liveability	State-Significant Urban Renewal	Code Amendment and Policy Review for Urban Corridors	Review Code policy and undertake a Code Amendment to: <ul style="list-style-type: none"> <li>• Establish minimum height and density requirements</li> <li>• Improve integration of corridor development with established areas including interface height provisions</li> <li>• Review incentive policies including significant development site provisions</li> <li>• Review public notification and third-party appeal rights</li> <li>• Review strengths and deficiencies of existing policy and learnings from exemplar corridor developments</li> <li>• Establish a new Urban Corridor (Interface Zone) that can be applied along existing residential corridors and at the interface with more sensitive zones.</li> </ul>	5 years	DHUD-PLUS	Current Urban Corridor Zones	SPP 6: Housing Supply and Diversity
8	Liveable, Accessible and Inclusive Communities	People, Housing and Liveability	Aboriginal Cultural Heritage and Values	Engagement Guide for Sensitive and Respectful Aboriginal Engagement	Prepare a guide in collaboration with First Nations representatives to assist proponents with sensitive and respectful Aboriginal engagement and update the Code Amendment toolkit.	2 years	DHUD-PLUS	Region-wide	SPP 7: Cultural Heritage
9	Liveable, Accessible and Inclusive Communities	People, Housing and Liveability	Aboriginal Cultural Heritage and Values	Inclusion of Cultural Mapping into Regional Plans	Amend the Regional Plan to incorporate cultural mapping to identify potential significant landscapes and other culturally significant areas in conjunction with First Nations representatives.	3 years	DHUD-PLUS	Region-wide	SPP 7: Cultural Heritage

No.	Outcome	Theme	Sub-theme	Title	Action Description	Timing	Responsibility	Region	SPP
10	Liveable, Accessible and Inclusive Communities	People, Housing and Liveability	Aboriginal Cultural Heritage and Values	Planning with Country Guidelines	Develop Planning with Country guidelines that support the integration of Aboriginal Knowledge in structure planning and rezoning proposals.	3 years	DHUD-PLUS	Region-wide	SPP 7: Cultural Heritage
11	More housing in the right places	People, Housing and Liveability	Housing Diversity and Affordability	Affordable Housing Overlay	Apply the Affordable Housing Overlay to all zones that envisage residential development, including neighbourhood, township, settlement, and activity centre type zones	1 year	DHUD-PLUS	Region-wide	SPP 6: Housing Supply and Diversity
12	More housing in the right places	People, Housing and Liveability	Housing Diversity and Affordability	Affordable Housing Off-Set Scheme	Establish an Affordable Housing Off-Set Scheme to enable developers to pay into a fund to provide social and affordable housing in locations where it is not feasible to provide housing at affordable housing price-points.	1 year	DHUD-PLUS	Region-wide	SPP 6: Housing Supply and Diversity
13	Liveable, Accessible and Inclusive Communities	People, Housing and Liveability	Regional Open Space	Governance and Funding Models for Regional Open Space	Investigate new governance and funding models to establish, manage and equitably distribute regionally significant open space, including the Adelaide Parklands and to facilitate a new 'Northern Parklands'.	2 years	DHUD-ODASA	Region-wide	SPP 1: Integrated Planning
14	A Greener, Wilder and More Climate-Resilient Environment	Environment, Natural Resources and Landscapes	Coastal Environment	Coastal Processes and Hazard Mapping	Update coastal processes and hazard mapping including coastal flooding and storm surge, dune drift and coastal mangrove and saltmarshes to inform spatial amendments to the Coastal Areas Overlay and Coastal Flooding Overlay.	3-4 years	DEW	Region-wide	SPP 13: Coastal Environment
15	A Greener, Wilder and More Climate-Resilient Environment	Environment, Natural Resources and Landscapes	Coastal Environment	Coastal Areas Overlay Amendment	Amend the Coastal Areas Overlay, to incorporate additional Flooding Site and Floor Levels Technical and Numeric Variations.	2-5 years	DEW	Region-wide	SPP 13: Coastal Environment

No.	Outcome	Theme	Sub-theme	Title	Action Description	Timing	Responsibility	Region	SPP
16	A Greener, Wilder and More Climate-Resilient Environment	Environment, Natural Resources and Landscapes	Biodiversity	Biodiversity Mapping	Incorporate new biodiversity and habitat mapping that provides clear guidance on which areas need protection, which areas may be appropriate for development, and which areas need caution to provide greater certainty about regional biodiversity priorities.	2-4 years	DEW	Region-wide	SPP 4: Biodiversity
17	A strong economy built on a smarter, cleaner future.	Productive Economy	Employment Lands	Greater Edinburgh Parks Structure Plan	Review and update the structure plan for Greater Edinburgh Parks, including identification and costing of infrastructure.	2 years	DHUD, Renewal SA	Greater Edinburgh Parks	SPP 9: Employment Lands
18	A strong economy built on a smarter, cleaner future.	Productive Economy	Tourism	Tourism Development Code Amendment	Undertake a Code Amendment to facilitate appropriate tourism development within wine regions and protect valued landscape character.	1-2 years	DHUD-PLUS	Character Preservation Districts	SPP 9: Employment Lands
19	A strong economy built on a smarter, cleaner future.	Productive Economy	Primary Industry	Productive Land Value Mapping	Maintain contemporary productive land value mapping and identify key primary production assets that should be protected.	1-2 years	PIRSA	Region-wide	SPP 9: Employment Lands
20	A strong economy built on a smarter, cleaner future.	Productive Economy	Mineral and Energy Resources	Key Resource Areas Code Amendment	Identify and protect Key Resource Areas across Greater Adelaide including investigating the application of the Resource Extraction Zone and Resource Extraction Protection Overlay and new policy that addresses urban interface issues.	2 years	DEM	Region-wide	SPP 10: Mineral and Energy Resources
21	Coordinated delivery of land use and infrastructure planning	Implementation and Delivery	Infrastructure Charging	Pilot Infrastructure Scheme	Establish a pilot infrastructure scheme and review charging mechanisms to consider a range of fit for purpose funding mechanisms including new fixed charges.	2 years	DHUD-HIPDU	Region-wide	SPP 1: Integrated Planning

No.	Outcome	Theme	Sub-theme	Title	Action Description	Timing	Responsibility	Region	SPP
22	An integrated and connected region	Transport and Infrastructure	Strategic Transport Networks	State Transport Strategy	Develop the State Transport Strategy for South Australia to set strategic transport direction and guide future transport investment and services. Undertake public transport planning to support population growth and encourage mode shift in Greater Adelaide.	2 years	DIT	Region-wide	SPP 11: Strategic Transport Infrastructure
23	An integrated and connected region	Transport and Infrastructure	Infrastructure corridors and reserves	Future Infrastructure corridors and reserves	Undertake a Code Amendment to introduce policy seeking to protect future infrastructure corridors and reserves (e.g. freight, rail, utilities), to be placed on early commencement and completed in 2025.	1 year	DHUD-PLUS, DIT	Region-wide	SPP 11: Strategic Transport Infrastructure
24	An integrated and connected region	Transport and Infrastructure	Integrated Water Management, Security and Quality	Update the Land Supply Dashboard	Update the Land Supply Dashboard to provide a transparent program of water infrastructure planning linked to growth.	1 year	SA Water	Region-wide	SPP 14: Water Security and Quality
25	An integrated and connected region	Transport and Infrastructure	Social Infrastructure	Social Infrastructure Benchmarks	Establish and maintain social infrastructure benchmarks for new growth areas.	1 year	DHUD-HIPDU	Region-wide	SPP 1: Integrated Planning
26	A Greener, Wilder and More Climate-Resilient Environment	Environment, Natural Resources and Landscapes	Emissions and Hazardous Activities	Interface Management	Identify significant lawfully operating industries that may benefit from improved interface policy such as the application of the 'Interface Management Overlay' or 'Significant Interface Management Overlay'.	4 years	EPA	Region-wide	SPP 16: Emissions and Hazardous Activities
27	More housing in the right places	People, Housing and Liveability	Housing Diversity and Affordability	Infill Design Guidelines	Investigate planning and non-planning mechanisms (including infill design guidelines) that have potential to facilitate increased housing diversity.	2-3 years	DHUD-PLUS	Region-wide	SPP 6: Housing Supply and Diversity
28	More housing in the right places	People, Housing and Liveability	Locally-Significant Infill	General Infill Design Quality	Investigate amendments to the Code to refine guidance for general infill to improve design quality, including policy relating to car parking, private open space, storage and landscaping.	3 years	DHUD-PLUS	Region-wide	SPP 2: Design Quality

No.	Outcome	Theme	Sub-theme	Title	Action Description	Timing	Responsibility	Region	SPP
29	More housing in the right places	People, Housing and Liveability	Greenfield and Township Development	EFPA Review Schedule	Identify a schedule of areas to be considered for removal (and retained) from the EFPA during future reviews by the Commission to ensure a 15-year rolling supply of land to accommodate housing and employment growth.	2 years	DHUD-PLUS	Region-wide	SPP 6: Housing Supply and Diversity
30	Liveable, Accessible and Inclusive Communities	People, Housing and Liveability	State and Local Heritage	Adaptive Reuse of Heritage Places	Investigate including a broader range of possible land uses for heritage places in the Planning and Design Code generally (i.e. across all relevant zones or subzones) to facilitate greater adaptive reuse of heritage places.	3-5 years	DHUD-PLUS	Region-wide	SPP 7: Cultural Heritage
31	Liveable, Accessible and Inclusive Communities	People, Housing and Liveability	Landscape and Neighbourhood Character	Future Living Code Amendment and Co-Located Housing	Through the Future Living Code Amendment, establish co-located housing as a new housing typology envisaged in established neighbourhoods to facilitate delivery of new smaller housing options in conjunction with existing dwelling stock (and historic and character value) retention.	1-2 years	DHUD-PLUS	Region-wide	SPP 6: Housing Supply and Diversity
32	Liveable, Accessible and Inclusive Communities	People, Housing and Liveability	Landscape and Neighbourhood Character	Hills Face Zone Minor Boundary Anomaly Review	The Government supported in principle the recommendation of the Expert Panel for the Planning System Implementation Review that the Hills Face Zone be reviewed to consider minor boundary anomalies, subject to a definition of 'anomaly' being determined prior to doing so. DHUD-PLUS and the State Planning Commission will investigate a definition of 'anomaly' for consideration by the Minister for Planning.	3-5 years	DHUD-PLUS	Region-wide	SPP 1: Integrated Planning
33	Coordinated Delivery of Land Use and Infrastructure Planning	Implementation and Delivery	Coordination and Delivery	Land Supply Dashboard - Employment and Infrastructure Reporting	Update the land supply dashboard to include contemporary reporting on housing and employment land, and incorporate forward plans for trunk infrastructure, such as water, sewer, electricity and transport.	2 years	DHUD-PLUS	Region-wide	SPP 1: Integrated Planning

No.	Outcome	Theme	Sub-theme	Title	Action Description	Timing	Responsibility	Region	SPP
34	A strong economy built on a smarter, cleaner future.	Productive Economy	Waste and Resource Recovery	Embodied Carbon Policy Review	To aim for carbon neutrality, investigate policy approaches that enable the consideration of embodied carbon.	5 years	DHUD-PLUS	Region-wide	SPP 5: Climate Change
35	A Greener, Wilder and More Climate-Resilient Environment	Environment, Natural Resources and Landscapes	Urban Greening and Cooling	Urban Tree Canopy Overlay	Extend the application of the Urban Tree Canopy Overlay to apply to townships and master planned zones.	2 years	DHUD-PLUS	Region-wide	SPP 4: Biodiversity
36	Coordinated Delivery of Land Use and Infrastructure Planning	Implementation and Delivery	Coordination and Delivery	Outer North Region Structure Plan	Undertake a Structure Plan for the Outer North Land Supply Region of Greater Adelaide to identify and plan infrastructure requirements and prioritise orderly growth of residential and employment land development.	2 years	DHUD	Outer North Land Supply Region	SPP 1: Integrated Planning
37	A Greener, Wilder and More Climate-Resilient Environment	Environment, Natural Resources and Landscapes	Climate Change	Regenerative Toolkit	Develop a toolkit to assist State Government, Local Government, and the private sector to utilise regenerative approaches to planning.	5 years	DHUD-PLUS	Region-wide	SPP 5: Climate Change





