

PROPOSAL TO INITIATE THE PREPARATION OF THE FAR NORTH REGIONAL PLAN

Preparation of Far North Regional Plan

By the State Planning Commission (the Designated Entity)

_____(Signature Required)

CHAIR, STATE PLANNING COMMISSION

Date: 28 October 2022

This Proposal to Initiate document forms the basis for the preparation of regional plans for the purpose of section 73(1)(a) of the *Planning, Development and Infrastructure Act 2016.*



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1. INTRODUCTION

The State Planning Commission (the Commission) is an independent body providing advice and leadership on all aspects of planning and development in South Australia. The Commission is responsible for preparing a regional plan for each region of state pursuant to section 64(1) of the *Planning, Development and Infrastructure Act 2016* (the Act)¹.

Planning Regions

The Commission seeks to prepare new regional plans for all seven planning regions of the State pursuant to section 73(1)(a) of the Act. The state has been divided up into 7 proclaimed regions, (refer to **Attachment A**), a regional plan will need to be prepared for each of these:

- Eyre and Western (11 councils, Aboriginal Lands)
- Far North (4 councils, Outback Community Authority)
- Kangaroo Island (1 council)
- Limestone Coast (7 councils)
- Murray Mallee (8 councils)
- Yorke Peninsula and Mid North (11 councils)
- Greater Adelaide (26 councils).

This 'Proposal to Initiate' details the scope, relevant strategic and policy considerations, nature of investigations and engagement processes to be carried out for the preparation of the Far North Regional Plan. It also details the timeframes to be followed in undertaking the preparation of the regional plan.

The current regional plan for this region is the *Far North Regional Plan* (2010). The plan was prepared by the Minister for Planning (the Minister) and came into operation under the *Development Act 1993* on July 2010. This plan remains in operation under the current Act until the new plan has been prepared by the Commission.

The Commission is required to undertake consultation in accordance with the Community Engagement Charter and make final recommendations to the Minister prior to consideration whether to approve, amend or refuse the proposed preparation of a regional plan.

¹ Section 64 of the Act states: *If a joint planning board has been constituted in relation to an area of the State, the Regional Plan for that area must be prepared by the joint planning board-* No Joint Planning Boards have been established.

1.1. Designated Entity for undertaking the preparation of regional plans

In accordance with section 73(1)(a) of the Act, the Commission will be responsible for undertaking the preparation of regional plans. As a result:

- 1.1.1. The Commission acknowledges that it will be responsible for undertaking the preparation of regional plans in accordance with the requirements Act.
- 1.1.2. The Commission intends to undertake the preparation of regional plans by utilising professional expertise of:
 - Employees of the Department for Trade and Investment, Planning and Land Use Services (the Department)
 - Relevant government agencies
 - Local councils
 - Other specialist consultants.

1.2. The purpose of regional plans

Regional plans establish a long-term strategic vision for the integrated delivery of land use, transport and other infrastructure, and the public realm.

The regional plan will identify sufficient land supply to support housing diversity, affordable living and employment growth over 30 years. It will contain clear principles for orderly development and the management of growth. It may include a hierarchy of places to guide the form and intensity of settlement and the prioritisation of the release of urban lands.

To remain relevant over time it may also provide scenario-based directions or actions that respond to economic growth, investment scenarios or other opportunities.

The plan will also identify 0 to 5 year actions, including recommendations about the amendment or establishment of other planning instruments available through the Act such as:

- Amendments to the Planning and Design Code (the Code) (spatial and policy considerations)
- Offset Schemes
- Design Standards
- Practice Guideline
- Infrastructure Schemes.

Other actions may include (but are not limited to):

- Further strategic planning investigations structure plans, master plans, growth plans
- Urban design frameworks
- Support for grant and funding from across governments
- Investigations on specific matters.

Actions may be proposed that are not the responsibility of the Commission.

The regional plans will recommend specific amendments to the Code with cadastral defined spatial mapping and specific textual amendments wherever possible.

There is an option for the Minister to make a change to the Code or initiate a Code Amendment on approval of a regional plan without further process (section 75 of the Act). This type of amendment must be in the form of boundary change to a zone or subzone and the application of an overlay. To make such a change, the Minister must be satisfied that:

- the regional plan provided sufficient specificity through use of maps, spatial information, and description of the changes being proposed
- consultation has occurred is accordance with the Community Engagement Charter.

To ensure that the regional plan remains relevant, performance indicators and targets will be included. This will include a consistent set of metrics to measure implementation and success.

The Commission in its annual report, will report on the delivery of actions identified in the regional plan.

Development Assessment

A regional plan cannot be used for the purposes of assessing Development Applications with the exception of a development requiring an Environmental Impact Statement (EIS) (sections 113 and 115 of the Act). During the EIS process, the expected effects of the development are considered against the provisions of the regional plan and the Minister has regard to these considerations in the final decision making.

<u>Infrastructure Schemes</u>

The Commission, in providing advice to the Minister on initiating an Infrastructure Scheme, must take into account any relevant regional plan (sections 163 (5) and 165 (5) of the Act).

2. SCOPE OF THE FAR NORTH REGIONAL PLAN

2.1. Affected Area

The proposal seeks to prepare a regional plan for the Far North region, incorporating the following local government areas:

- Port August City Council
- Flinders Ranges Council
- District Council of Coober Pedy
- Municipal Council of Roxby Downs
- Outback Communities Authority.

Attachment A contains a map of the Far North planning region.

3. STRATEGIC CONSIDERATIONS

Regional plans will be prepared within a state, regional and local strategic setting, which includes:

- Principles of Good Planning under the Act
- State Planning Policies including those for Special Legislative Schemes
- other relevant State Government strategic documents
- local government strategic documents, such as structure plans and master plans.

3.1. Alignment with Principles of Good Planning

Section 14 of the Act identifies Principles of Good Planning which support and enhance the state's liveability and prosperity, in ways that are ecologically sustainable, meet the needs, expectations and diversity of communities across the state. In particular, the following principles are most relevant to regional plans:

- (a) long-term focus principles as follows:
 - policy frameworks should be based around long-term priorities, be ecologically sound, and seek to promote equity between present and future generations;
 - (ii) policy frameworks should be able to respond to emerging challenges and cumulative impacts identified by monitoring, benchmarking and evaluation programs;
- (f) investment facilitation principles as follows:

- planning and design should be undertaken with a view to strengthening the economic prosperity of the State and facilitating proposals that foster employment growth;
- the achievement of good planning outcomes should be facilitated by coordinated approaches that promote public and private investment towards common goals;
- (g) integrated delivery principles as follows:
 - (i) policies, including those arising outside the planning system, should be coordinated to ensure the efficient and effective achievement of planning outcomes;
 - (ii) planning, design and development should promote integrated transport connections and ensure equitable access to services and amenities;
 - (iii) any upgrade of, or improvement to, infrastructure or public spaces or facilities should be coordinated with related development.

3.2. Alignment with State Planning Policies

The State Planning Policies (SPPs) set out the state's overarching goals and requirements for the planning system. Under section 64(3) of the Act, regional plans must be consistent with any SPP (insofar as may be relevant to the relevant region or area).

The regional plans are the spatial application of the SPPs. The focus of implementing the SPPs have been on those areas that the SPPs speak to being part of the regional plan's implementation.

The Commission has identified all SPPs that can be spatially applied in regional plans (including those for Special Legislative Schemes). This has been done in co-ordination with the relevant state agencies that are custodians of each issue. Refer to the table in **Attachment B**.

3.3. Alignment with Federal and State Government Strategies, Policies and Plans

Regional plans will have content that reflect whole of Government Strategies and Plans where relevant to implementing the SPPs and urban growth. They will not duplicate other documents.

Table 1 lists the Federal and State Government documents that have been identified for consideration as part of the regional planning process. This does not negate the opportunity to consider other State Government documents that come to light as part of the detailed investigation period.

Table 1: Summary of Federal and State Government documents

Document	Summary of relevance to regional plan			
Federal				
National Freight and Supply Chain Strategy (2019)	The National Freight and Supply Chain Strategy aims to position Australia to meet its freight and supply chains challenges, including growing freight volumes; plateauing freight productivity and costs; new technologies like digitalisation, automation, electrification; and resilience to natural disasters, climate risks, cyber security and other			
Regional Strengths and Infrastructure Gaps Report: Regional Analysis South Australia (2022)	 Regional Strengths and Infrastructure Gaps Report provides a national view of the diverse strengths and infrastructure gaps facing Australia's regions in order to enable the identification of priority areas for future planning and analysis. 			
Renewable Energy Atlas/Protected Matters	 The Renewable Energy Atlas/Protected Matters tool assists in identifying areas within South Australia that are protected under the Environment Protection and Biodiversity Conservation Act 1999. THRIVE 2030 is the national strategy for the long-term sustainable growth of the visitor economy. 			
THRIVE 2030				
State				
Attorney General's Department Aboriginal Affairs Action Plan 2022	The Aboriginal Affairs Action Plan, as well as South Australia's Implementation Plan for the National Agreement on Closing the Gap, emphasises the needs of Aboriginal people and the importance of land, culture and heritage to Elders and their communities.			
South Australia's Implementation Plan for the National Agreement on Closing the Gap				

Document	Summary of relevance to regional plan		
Department for Education	The 8 Year Enrolment Demand Forecast will assist in the preparation of all state regional plans, by providing valuable statewide educational needs data and projections.		
8 Year Enrolment Demand Forecast			
Department for Energy and Mining (DEM) Energy and Mining Strategy (2020)	 The Energy and Mining Strategy provides policies and actions to underpin long-term sustainable growth of the energy and mining sectors. The sections of the strategy that are of relevance to the preparation of the proposed regional plan are: Northern Water Supply - providing access to commercially competitive water supplies to the Far North has the potential to radically transform the arid Outback for mining projects as well as for agriculture, manufacturing, tourism and regional development. Enhancing land access for mineral exploration. Resource Management and Planning - continue to integrate strategic resource area and planning overlays to maintain access to strategic extractive resources and manage incompatible land uses. The Strzelecki Track - provides a vital link for oil, gas and carbon capture facilities located in the Cooper Basin near the Queensland border. It is an essential transport corridor for outback communities, tourism and pastoralists. 		
Department for Environment and Water (DEW)	The Climate Change Action Plan 2021-2025 establishes the role of Planning and Land Use Services (PLUS) and climate change through:		
Climate Change Action Plan 2021-2025 Blue Carbon Strategy for South	 aligning transport and urban planning with low emissions transport outcomes strengthening climate smart planning, building and design policies and their implementation in the planning system promoting opportunities to encourage the private and public sectors to go 'beyond compliance' in climate smart design. 		
Australia	The action plan explicitly mentions regional plans in key objective 5, action 5.2 - Embed strategic climate impact assessment into regional plans.		
Waste Strategy 2020-25 Water Security Statement 2022	The Blue Carbon Strategy for South Australia is to be considered for all regional plans that include coastal areas. The strategy will provide the regional plan with valuable strategic information and actions that may influence the targets and outcomes contained		
DEW Strategies and Guidelines	 within the regional plan. The Water Security Statement 2022 provides critical water security data for each region. The statement will provide the regional plan with valuable strategic information and actions that may influence 		
Landscape SA	 the targets and outcomes contained within the regional plan. DEW are responsible for a number of Strategies and Guidelines covering themes such as climate change, coasts, crown land, ecosystem conservation, fire management, world 		

Document	Summary of relevance to regional plan		
State Landscape Strategy South Australian Arid Lands Regional Landscape Plan 2021- 2026 Alinytjara Wilurara Landscape Plan 2021-2026	heritage areas, floods, Green Adelaide, heritage, native vegetation, parks, reservoirs, water and soils, and land management. • Prepared in line with the requirements of the Landscape South Australia Act 2019, the landscape plans identify the challenges and priorities for landscape management in their respective regions including: o climate resilience o water management o sustainable land management o protecting and enhancing biodiversity o people and partnership.		
Department for Infrastructure and Transport (DIT) Functional Hierarchy for SA's Land Transport Network	 The Functional Hierarchy for SA's Land Transport Network document identifies which corridors are important for different modes of transport. It guides the use of road and rail space to improve safety and efficiency for users of the transport network and has a direct relationship with all state regional plans. High Productivity Vehicle Network – the Stuart and Eyre Highways are part of this network. 		
High Productivity Vehicle Network Area Studies for the Far North and Eyre Peninsula	 The Area Studies for the Far North and Eyre Peninsula are relevant to the preparation of the Far North Regional Plan. The DIT Forward Work Plan – Major Programs 2021-2024 are to be considered during the preparation of this regional plan as it details major infrastructure works for across the state. The Green Infrastructure Commitment lists four focus areas and six commitments that align to all state regional plans 		
DIT Forward Work Plan 2021- 2024			
Green Infrastructure Commitment (2021)			
Department of Primary Industries and Regions (PIRSA) Strategic Plan 2021-2025 Regional Development Strategy 2021	 PIRSA's Strategic Plan 2021-2025 is the overarching document that provides strategic priorities, aims and outcomes to advance the prosperity of South Australia's primary industries, their communities and regions. This is relevant to all regions. The Regional Development Strategy 2021 seeks to deliver a plan for future investment, support and priorities to shape the future of the state's regions over the long term, as well as a mechanism to regularly engage regional representatives and consider both immediate and future priorities over time. This is relevant to all regions. 		

Document	Summary of relevance to regional plan		
Environmental Protection Authority (EPA) Strategic Directions 2018-2022	 Strategic Directions 2018-2022 sets the long-term vision and objectives for the EPA that will guide the development and application of modern and innovative approaches to tackle environmental challenges. The directions ensure that efforts are aligned to whole-of-government priorities and expectations from the community and industry. Good for Environment, Good for Business showcases how 		
Good for Environment, Good for Business	successful, innovative businesses can co-exist with the expectations of the local community, delivering environmental improvements, and investing in jobs and growth for the wellbeing and prosperity of all South Australians.		
National Environment Protection Measures (NEPMs)	 NEPMs outline agreed national objectives for protecting or managing particular aspects of the environment. The EPA have a number of Guidelines covering environmental issues such as site contamination, water quality, air quality, 		
EPA Guidelines	radiation, noise, waste and recycling, planning, aquaculture and climate change.		
Inclusive SA State Disability Inclusion Plan	The State Disability Inclusion Plan 2019-2023 includes an aim to increase accessibility to public and community infrastructure, transport, services, information, sport and recreation and the greater community across all regions.		
2019-2023			
20-Year State Infrastructure Strategy	 The 20-Year State Infrastructure Strategy has a direct relationship with all state regional plans, as it provides strategic direction for digital, education, health, housing, justice, tourism, sport and cultural, transport and utility infrastructure across the state. 		
Office for Recreation, Sport and Racing (ORSR)	The State Sport and Recreation Infrastructure Plan 2020-2040 has a direct relationship with all regional plans, as it provides direction and strategic approaches for sporting and recreational infrastructure across the state.		
State Sport and Recreation Infrastructure Plan 2020-2040	 The Game On strategy seeks high quality and accessible public open spaces and to improve the accessibility, connectivity and safety of active transport opportunities, which is relevant to all regions. 		
Game On – Getting South Australia Moving			
PLUS Current Code Amendments and Development Plan Amendments	 Desktop research will include investigating whether there are currently any Code Amendments or outstanding Development Plan Amendments in progress relating to the Far North region. In 2021 preliminary work was undertaken to investigate climate change issues (challenges and opportunities) across the regions, with the intention to produce climate change-related content for the regional plans. This culminated in a series of reports with 		
Climate Change for regional plans 2021	recommended policies and other content to include in the regional plan for each of the seven planning regions. The recommended		

Document	Summary of relevance to regional plan		
	content will help identify and describe the key changes projected for each region and how these are likely to impact regional communities, industries, infrastructure and the natural environment.		
SA Fire & Emergency Services Commission	 Identifies areas susceptible to natural hazards and considers risk mitigation and adaptation strategies. 		
Stronger Together: South Australia's Disaster Resilience Strategy			
SA Health State Public Health Plan 2019- 2024	 The State Public Health Plan 2019-2024 promotes building stronger communities and healthier environments, protecting against public and environmental health risks and responding to climate change. South Australia's Plan for Aging Well 2020-2025 includes the following themes for action: 		
South Australia's Plan for Aging Well 2020-2025	 making homes more flexible to people's changing needs and wants over time models and options for creating homes that suite a greater diversity of needs and aspirations affordable and accessible homes. 		
SA Health and Wellbeing Strategy 2020 - 2025	• The SA Health and Wellbeing Strategy 2020 - 2025 has a direct relationship with all regional plans. The strategy identifies 'creating healthier neighbourhoods and communities' as a key contributor to achieving its health and wellbeing vision for the state. In addition, the table of planned works for hospital and health care facilities across the state, this may influence the targets and outcomes contained within the regional plan.		
South Australian Housing Authority (SAHA)	 The Our Housing Future 2020-2030 strategy has a direct relationship with all state regional plans as it provides direction and strategic approaches for housing across the state. The South Australian Aboriginal Housing Strategy 2021-2031 		
Our Housing Future 2020-2030	has a direct relationship with all state regional plans as it provides direction and strategic approaches for a collaborative approach to addressing Aboriginal housing challenges across the state.		
South Australian Aboriginal Housing Strategy 2021-2031			
South Australian Tourism Commission (SATC) South Australian Visitor Economy Sector Plan 2030	Sections of the South Australian Visitor Economy Sector Plan 2030 are of relevance to the preparation of all state regional plans. It provides an understanding of the value, strategic direction and regional targets for tourism, within each region and provides an opportunity to outline and prioritise actions relating to individual regions.		

Document	Summary of relevance to regional plan
Flinders Ranges and Outback Regional Visitors Strategy 2025	
Wellbeing SA South Australian Walking Strategy 2022-2032	The South Australian Walking Strategy 2022-2032 incorporates new and innovative cross-sector actions to plan, build, promote and maintain suitable walking environments that foster a culture of walking, which is relevant in all regions.

4. INVESTIGATIONS AND ENGAGEMENT

The goal of the regional plan process is to collaborate with key stakeholders to identify the spatial planning future of the region.

The Department has liaised with each council, the Outback Communities Authority (OCA) and Regional Development Australia Far North (RDAFN) to identify investigations that have been prepared and are relevant for consideration in preparing the regional plan. Council strategic documents such as structure plans and master plans will be considered and may be incorporated into the regional plans and the Department will liaise with councils on doing this.

The following documents have been identified as providing information that will be considered and potentially incorporated into the Far North Regional Plan.

Table 2: Council, Regional and RDA investigations

Title	Summary of relevance to regional plan	Engagement to date
Regional Development Australia The Regional Blueprint	Provides an overview of regional South Australia and a snapshot of the Far North region, detailing strategic industries and sectors, themes for growth and key statistics. Underpinning the blueprint is a fully scoped investment pipeline from conceptual through to shovel ready projects.	Extensive consultation with business and other regional stakeholders.
Upper Spencer Gulf Common Purpose Group Transforming the Upper Spencer Gulf	Strategic document that seeks to provide guidance relative to capitalising and building upon the strengths of the Upper Spencer Gulf (USG). The strategy is seeking to support and lead the region's transformation towards a competitive, vibrant and self-reliant economy and community. It identifies the USG as a transforming region with a focus on becoming a renewable energy hub. The strategy also flags several other industries where significant opportunities exist, including: • defence • arid agriculture and innovation	Significant consultation with regional stakeholders including local government, state government agencies, business and service providers.

Title	Summary of relevance to regional plan	Engagement to date
	 intermodal transport and logistics event, cultural and marine-based tourism public sector and regional service delivery higher education and research. 	
Upper Spencer Gulf Common Purpose Group Regional Transport Infrastructure Plan 2018	This report identifies eleven industries of the future, building on the assets and strengths of the USG region which are intrinsically related to and supported by transport networks within the region. This document identifies the transport needs and opportunities which impact on the Cities of Port Augusta, Port Pirie and Whyalla that have emerged from previous studies in the context of the challenges facing the region. These projects are prioritised at a high-level according to their ability to serve the demands on the transport network and help the USG region achieve its wider stated goals and objectives.	Extensive consultation with business and other regional stakeholders.
Port Augusta City Council Port Augusta Strategic Directions Plan 2019- 2029 and Four Year Priority Action Plan	Overarching strategic plan to guide the future aspirations of the city. At a high level it identifies the opportunities and challenges facing the city. This strategy is supported by a Four Year Priority Action Plan which identifies the actions council will undertake to work towards the vision and goals of the council.	Engagement undertaken in accordance with the requirements of the Local Government Act 1999.
RDA Far North and Port Augusta City Council Port August Economic Growth and Investment Strategy 2016	Identified 10 areas for action to drive economic growth and investment in Port Augusta.	Extensive consultation with business and other regional stakeholders.
RDA Far North, the Outback Communities Authority and Roxby Downs Council Roxby Downs Region Economic Growth and Investment Strategy 2016	Addresses the region's challenges and provides recommendations to capitalise on new opportunities for growth and investment. The strategy identifies activities and projects which will have immediate, medium and long-term economic benefits for the communities of the region and it highlights planning and project priorities to facilitate change towards a robust and sustainable economic future for the Roxby Downs Region.	Extensive consultation with business and other stakeholders.
Spencer Gulf Cities Housing Survey Report 2022	Housing review of the USG region. Includes a review of residential accommodation for temporary and permanent workers across the region. Identifies the immediate and long-term	Significant consultation with local and State Government, RDA and local service providers and employers.

Title	Summary of relevance to regional plan	Engagement to date
	housing needs, challenges and potential opportunities.	
Roxby Downs Council Roxby Downs Strategic Plan 2021-2025	The overarching document that guides councils planned operational activities and priorities over the next 5 years.	Engagement undertaken in accordance with the requirements of the Local Government Act 1999.
Outback Communities Authority Strategic Management Plan 2020-2025	Identifies three key objectives for the area, including: • growing the economy • growing the community • growing influence and presence.	Broad stakeholder engagement undertaken and pursuant to requirements of the Outback Communities (Administration and Management) Act 2009.
Outback Communities Authority Outback Futures Report 2021	Outback Futures is about the long term and sustainable management and growth of South Australia's outback. It considers what this means and looks like for is communities from a social, economic, environmental and cultural perspective. Whilst mainly focused on the administrative responsibilities of the Outback Communities Authority, it does identify that increased collaboration with government agencies and the communities of the outback is a significant priority. It also contains a draft of the strategic blueprint for South Australia's outback which proposes six strategic goals for the area.	The Outback Futures Committee was established in 2019 and undertook significant stakeholder engagement between July 2020 and January 2021, including online surveys and community workshops.
RDA Far North and Outback Communities Authority Outback Communities Authority Region Economic Growth and Investment Strategy 2019	Prepared to help address the region's challenges and to capitalise on opportunities for growth and investment. Key themes include: • supporting growth and development of agriculture and mining, with an emphasis on supporting new opportunities in value-added economic activities • partnership approach to tourism development to enhance tourism products, visitor servicing and support infrastructure • prioritising local industry diversification and growth of 'knowledge' industries such as alternative energy production and mining and agriculture services	Targeted stakeholder engagement undertaken.

Title	Summary of relevance to regional plan	Engagement to date
	focus on activities where there are likely to be positive and measurable outcomes for the outback community and long-term strategic economic benefits.	
RDA Far North Far North and Outback SA Climate Change Adaptation Plan 2016	This plan identifies regional, cross sectoral adaptation priorities. It builds on past research and analysis into climate change impacts and draws heavily on the expertise of stakeholders and their knowledge of the impacts and potential responses to a variable climate. Its primary purpose is to identify regional, cross sectoral adaptation priorities.	Significant consultation undertaken with regional stakeholders.
RDA Far North and Flinders Ranges Council Flinders Ranges Economic Growth and Investment Strategy 2019	Strategy has been prepared to help address the challenges and capitalise on new opportunities within The Flinders Ranges Council area to support long-term growth. Actions of relevance include: • supporting the tourism sector • supporting sustainable agriculture • monitoring investigations into the National Radiative Waste Management Facility • promoting the area as a location of choice for investment, working, learning and outback living.	Targeted consultation with selected stakeholders.
Flinders Ranges Council Our Flinders Ranges Community Plan 2019- 2028	Outlines the vision, priorities and strategies. Key priority areas relevant to the plan include: • protecting the environment for current and future generations • encouraging economic development and a growing population.	Engagement undertaken in accordance with the requirements of the Local Government Act 1999 during 2018-19 (including community surveys and workshops).
Flinders Ranges Council Rural Living Rezoning Investigation 2019	Investigation of use of small rural blocks for rural living as a strategy for growth (initially raised as part of council's 2014 Strategic Directions Review and reiterated in council's submission during consultation of the Code in 2019).	Issue was identified in council's 2014 Strategic Directions Review. Preparation of this report was informed with input from a range of stakeholders. Formal consultation was undertaken in accordance with the Local Government Act

Title	Summary of relevance to regional plan	Engagement to date
		1999 and Development Act 1993.
RDA Far North and DC of Coober Pedy Coober Pedy Economic Growth and Investment Strategy 2019	Seeks to address key challenges and capitalise on opportunities for Coober Pedy's economic development, with a focus on providing opportunities for investment to support long-term growth. Priorities include: • supporting development of the visitor economy • supporting growth and development of mining and mining services • promotion of Coober Pedy as a location for working, learning and outback living.	Extensive consultation with business and other regional stakeholders.
Flinders Ranges Council Flinders Ranges Streetscape Masterplan 2020	The master plans for Quorn, Hawker and Cradock are planning and design frameworks that describe a vision for the townships and provides a guide for future development over time.	Consultation is accordance with <i>Local Government Act 1999</i> .

4.1. Further investigations proposed

<u>Upper Spencer Gulf Structure Planning</u>

In addition to the strategic investigations being undertaken by councils, there are structure planning investigations being undertaken by PLUS for USG in partnership with Spencer Gulf Cities, recognising that the region is attracting significant investment from both private enterprise and government.

- Economic analysis and strategic land use investigations have been undertaken for the Port Augusta City Council area. These investigations provide a 'snapshot' of the area and growth opportunities and constraints for Port Augusta.
- The growth anticipated as a result of significant developments in the area is anticipated to have a major impact on employment and population patterns, with broader impacts on the community in terms of infrastructure and housing.
- These investigations consider populations and employment growth scenarios based on potential investment in a Hydrogen Hub at Whyalla (which would have flow-on effects for Port Augusta and surrounds).
- These investigations and the associated recommendations and associated recommendations will be reviewed and will provide significant input into the Far North Regional Plan.

A series of forums were hosted by the USG Common Purpose Group in May 2022 with regional businesses, industry leaders and community service providers identifying key priorities to support current and future growth within the area. The findings from these forums will be highly relevant to development of the regional plan.

In addition to the investigations already undertaken and identified above, the table below outlines additional investigations that will be undertaken to support the preparation of the Far North Regional Plan.

Additional investigations (beyond those listed below) are likely to be identified through the regional planning process and with further engagement with stakeholders.

Table 3- Further Investigations to Occur

Further investigations proposed	Agency/ organisation	Explanation of how the further investigations align to the regional plan
Population and demographics analysis	PLUS	Identifies the existing and projected population and demographic base of the region and of key towns and settlements based on Census and Australian Bureau of Statistics data and information. This will provide contextual information about the region and assist in setting the future vision and other provisions in the regional plan.
Infrastructure delivery framework	PLUS	Identifies the key infrastructure requirements for the future vision for the region and assigns actions and responsibilities for timing and delivery.
Performance targets	PLUS	Identifies key targets or other success monitoring measures associated with achieving the vision, provisions or actions outlined in the regional plan.
Housing diversity and supply study	PLUS	Identifies ways to enhance the current planning policy framework in the Code to enable greater diversity and supply of dwelling typologies within regional areas. This is to assist in addressing housing shortages and/or lack of affordable accommodation opportunities in the regions which is a critical problem identified by State Government more broadly.
Activity centre study	PLUS	Identifies whether the current centres planning policy framework within the Code (including current hierarchy) is contemporary and appropriate.

Further investigations proposed	Agency/ organisation	Explanation of how the further investigations align to the regional plan
Climate change provisions	PLUS	In 2021 preliminary work was undertaken to produce climate change-related content for regional plans. This culminated in a series of reports with recommended policies and other content to include in the regional plan for each of the seven planning regions.
		Further investigations are required to identify specific provisions to include in the draft regional plans based on the recommended content provided in the reports.
Water and infrastructure corridors initiative	Department for Environment and Water; Department for Energy and Mining	Identifies and protects future strategic infrastructure facilities and associated infrastructure requirements to support growth, new technologies and changing demands.
Establishment of Renewable Energy Zones (REZs)	Department for Energy and Mining	Identifies REZs and will assist in planning to minimise potential impacts of incompatible land uses, manage risk to public safety, the environment and security of energy supply.
Flood Hazard Mapping and Assessment Project	Department for Environment and Water	Will identify areas susceptible to natural hazards and consider risk mitigation and adaptation strategies.
Bushfire Hazard Spatial Layer Mapping Project	Department for Environment and Water	Will identify areas susceptible to natural hazards and consider risk mitigation and adaptation strategies.
Adaptive Reuse Guidelines for State Heritage Places	Department for Environment and Water	Regional plans should identify areas of regional character and significance that are dormant or are vacant.
Critical Habitat and Archaeology Overlays	Department for Environment and Water	Development of point data for select settlement peripheries to inform appropriate growth fronts and assists in appropriate conservation of areas and places of biodiversity and cultural heritage significance.
Review of the Functional Hierarchy of SA's Land Transport Network	Department for Infrastructure and Transport	Reviews and identifies which corridors are important for different modes of transport across the state.
Review of the High Productivity Vehicle Network	Department for Infrastructure and Transport	Reviews and identifies the High Productivity Vehicle Network across the state.

Further investigations proposed	Agency/ organisation	Explanation of how the further investigations align to the regional plan
Far North Area Plan	Department for Infrastructure and Transport	Provide long-term transport planning for regions, including providing strategic context and prioritisation for transport initiatives.
SA Freight Study	Department for Infrastructure and Transport	Provides a blueprint for transport infrastructure development, focusing on freight movements within South Australia.
Primary Production Priority Areas Mapping (PPPA)	Department of Primary Industries and Regions	Ensures that key assets underpinning the region's current and potential future primary industry development in agriculture, forestry, fisheries and aquaculture are identified and protected.
Draft SA Health Infrastructure Strategy	Department for Health and Wellbeing	Consideration should be given to identifying future strategic infrastructure corridors and facilities requiring protection, including setting aside appropriate land to accommodate increases or changes to regional growth, new technologies and changing demands.
Upper Spencer Gulf Transport Plan (expected to be completed in second half of 2022)	Joint project between Port Augusta, Whyalla and Port Pirie councils	 The transport plan will identify: the impact of proposed and planned economic drivers such as the proposed new hydrogen plant in Whyalla and desalination plant for Point Lowly on transport infrastructure the infrastructure itself to determine if it is fit for purpose and to identify gaps and opportunities Develop a methodology for prioritising projects and apply that methodology to identify a few top priorities for each council.
Coober Pedy Together	District Council of Coober Pedy	Intent of this community led project (supported by the council) is to develop a roadmap for Coober Pedy's future, with a strong focus on understanding the community's vision for the future of the area. Project is underpinned by significant community involvement.
Rural Living Rezoning Investigation (2)	The Flinders Ranges Council	Seeks to investigate and identify potential for rural living type residential development to facilitate growth for the townships of Quorn and Hawker within areas containing existing small rural zoned allotments that are not considered viable for primary production.

Further investigations proposed	Agency/ organisation	Explanation of how the further investigations align to the regional plan
Leigh Creek Structure Planning	Outback Communities Authority	Consider the design of the township of Leigh Creek to support a significantly reduced population to what it was originally built for (4000 people to 100 people today).

4.2. Engagement already undertaken

Significant preliminary engagement has occurred with key stakeholders. The purpose of this engagement has been to:

- inform and prepare stakeholders for the upcoming regional planning process
- gather information for preparing this initiation
- collecting community leader information for planning for engagement
- gathering constraints and opportunities mapping from government agencies
- setting up governance arrangements with stakeholder groups.

Refer to **Attachment C** for a list of engagement that has occurred to date.

4.3. Governance framework

Through the Local Government Association (LGA) of South Australia, Regional Local Government (RLGA) groups have been established. These local government groups will play an important role in providing information and feedback to the Commission during the regional planning process as representatives of councils in each of the region.

Unlike the other five country regions, the Far North region does not neatly align with the boundary of a singular LGA group. Therefore, the following subregional LGA groups exist:

- Spencer Gulf Cities (SGC) is the relevant association for the Port Augusta City Council.
- The Flinders Ranges Council is represented by the Legatus Group.
- The Municipal Council of Roxby Downs (in the Far North Planning Region) is not part of a RGLA. However, the Municipal Council of Roxby Downs is unique in that it does not have elected councillors or a Mayor and is instead run by a State Government appointed Administrator who holds the typical powers of a Mayor under the Local Government Act 1999.

- The District Council of Coober Pedy is currently under Governor appointed administration, with the councillor body currently suspended.
- The Outback Communities Authority oversees the management of outback areas outside of council boundaries.

The Commission has endorsed a Memorandum of Understanding (MoU) for the preparation of the regional plan. The MoU is likely to be entered into between the Commission and the SGC and Legatus Group in late 2022, following the Local Government elections.

The agreement states that throughout the Regional Planning Program:

- The Commission will keep the SGC and Legatus groups regularly updated and informed of the progress of the Regional Planning Program as relevant.
- The SGC and Legatus groups will:
 - drive and lead engagement and discussion with their local communities (either through member councils or otherwise);
 and
 - where possible, manage feedback and input from member councils into one consistent message or policy position across their respective region or local government areas.

Given that the Far North region does not neatly fall within one RLGA it will be important for the Commission and the Department to directly work with the relevant councils and administration and the Outback Communities Authority to seek their input on the investigations, data, analysis and other regional matters.

An overview of the governance arrangement for the development of regional plans is provided in **Attachment D**.

4.4. Engagement Plan

In addition to the engagement already undertaken and identified above, an Engagement Plan for the preparation of the Far North Regional Plan will be developed in accordance with the Commission's Community Engagement Charter

The purpose of undertaking further engagement during the preparation of the regional plan is to:

- Develop a regional plan that reflects the vision and aspirations of the community to help guide how development is undertaken in the longerterm.
- Have authentic conversations to ensure the regional plan is able to be delivered 'on the ground' and has a positive and meaningful impact.

- Raise awareness and build capacity within the community about the planning system and enable them to better participate in the planning of their region.
- Have broad reach to enable those who are interested to contribute, while also having more targeted conversations creating depth to work through the range of planning issues facing the region.
- Build on work that has already been undertaken within each region.

5. PROCESS FOR PREPARATION OF REGIONAL PLAN

5.1. Engagement Plan

The preparation of the regional plan will occur in accordance with the Community Engagement Charter and *Practice Direction 2 – Consultation on the Preparation or Amendment of a Designated Instrument* (Practice Direction 2).

The Commission will prepare an Engagement Plan prior to the commencement of engagement to be undertaken during the preparation of the regional plan.

The proposed approach for development of the six country regional plans, and associated engagement plans, is proposed to occur in four phases:

- 1. Preparation
- 2. Visioning/priority setting
- Formal consultation
- 4. Communicating the 'final' plan and review process.

5.2. Engagement Report

Once engagement on the preparation of the regional plan is complete, the Commission will prepare an Engagement Report under section 73(7) of the Act.

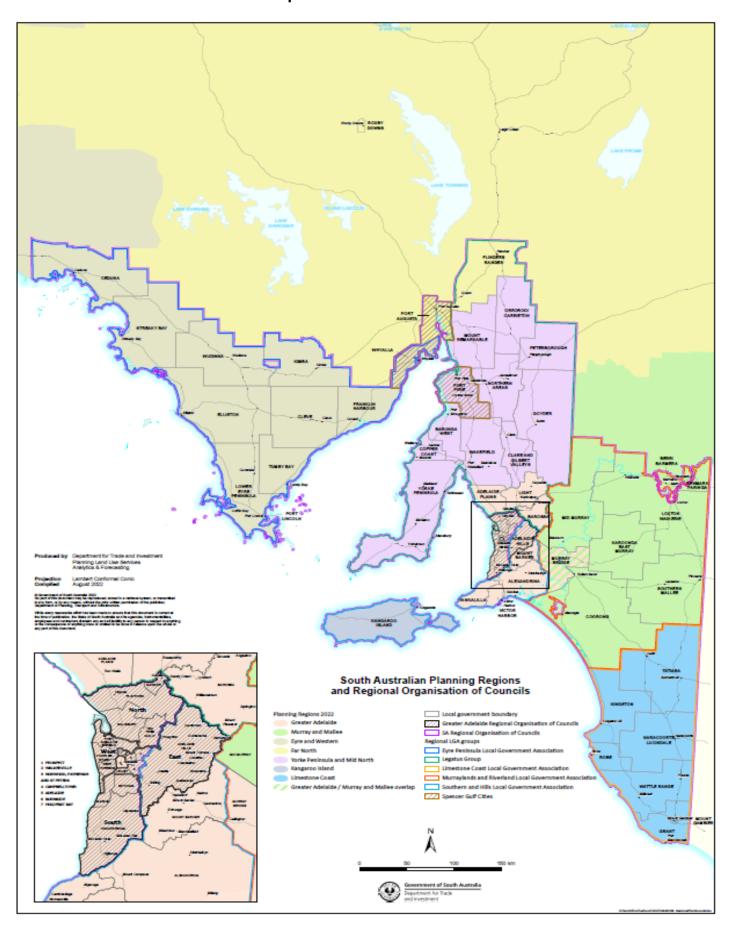
The Commission must ensure that a copy of the Engagement Report is furnished on the Minister and also published on the PlanSA portal. This will occur in accordance with <u>Practice Direction 2 - Preparation and Amendment of Designated Instruments</u> (plan.sa.gov.au).

The Commission will provide a report to the Environment, Resources and Development Committee of Parliament under section 74(3) of the Act. This report will provide information about the reason for the preparation of the regional plan, the consultation undertaken during the preparation of the regional plan and any other information considered relevant by the Commission.

5.3. Preparation of regional plan timetable

The preparation of the Far North Regional Plan is intended to be undertaken in line with the timeframe outlined in **Attachment E**.

ATTACHMENT A Map of Affected Area



South Australian Planning Regions Map of Affected Area – Far North Region



ATTACHMENT B

Scope of State Planning Policy Consideration

Summary of State Planning Policies (SPP) to be addressed in the regional plans.

Although interconnected, for the purposes of regional planning, the SPPs have been separated into four themes:

- a. People, Housing and Liveability
- b. Productive Economy
- c. Natural Resources, Environment and Landscapes
- d. Infrastructure and Transport.

Theme: Productive Economy

SPP 8 – Primary Industry

Regional plans should implement SPPs by ensuring that key assets underpinning the region's current and potential future primary industry development in agriculture, forestry, fisheries and aquaculture are identified and protected. At the edge of urban areas, and wherever primary production meets other sensitive land use types, consideration should also be given to measures that equitably manage that interface

SPP 9 – Employment Lands

Regional plans should implement SPPs by identifying existing and future sites for employment lands, strategic transport corridors, intermodal facilities and infrastructure requirements that support employment. Plans should also seek to reinforce clustering around key nodes and activity centres that are well-serviced by public transport, connected to priority freight routes and provide an attractive place to work.

SPP 10 - Mineral and Energy Resources

Regional plans should identify mineral and energy resource areas, associated infrastructure, including connections via strategic access routes, transport corridors and pipelines. Strategies to minimise the impacts of encroachments by incompatible land uses should be identified to manage risk to public safety, the environment and security of energy supply.

Theme: Natural Resources, Environment and Landscapes

Regional plans should implement SPPs by identifying areas that have state or national environmental significance and are protected by legislation. This includes protected public lands such as conservation parks and marine parks; private protected lands (such as those under Heritage Agreements); areas of native vegetation; and listed wetlands.

SPP 4 - Biodiversity

Any studies on the biodiversity value of areas should be considered and, where possible, corridors important for the movement of wildlife should be identified. Plans may also identify modified landscapes that have significant environmental values which can co-exist with other land uses such as primary production and tourism.

SPP 5: Climate Change

Regional plans should specify broad policy settings that promote resilient, liveable urban form/design. Plans should consider the impact of climate change on vulnerable communities and locations; identify potential mitigation measures; and determine appropriate locations for future development. Plans may also identify opportunities for green technologies and industries that reduce reliance on carbon-based energy supplies and increase opportunities for carbon storage.

SPP 13 - Coastal Environment

Regional plans_should identify areas subject to coastal hazards such as sea-level rise; flooding and storm surges; mangrove and wetland-based mosquito and midge issues; and coastal retreat.

SPP 14 - Water Security and Quality

Regional plans should identify areas for the growth and location of future development and associated short and long-term water infrastructure requirements and serviceability.

SPP 15- Natural Hazards

Regional plans should identify areas susceptible to natural hazards and considering risk mitigation and adaptation strategies. The identification of new growth areas should seek to avoid natural hazards

SPP 16 - Emissions and Hazardous Activities

Regional plans should identify the location of its industrial land uses in addition to any other contributors to emissions and/or hazardous activities. Separation distances and the areas for both compatible and restricted development should be identified.

<u>State Planning Policy 19 - Special Legislative Scheme – Marine Parks Act</u> 2007

Regional plans should implement the SPPs by identifying areas to be preserved and protected from further development and areas for the intensification of development.

<u>State Planning Policy 20 - Special Legislative Scheme – Arkaroola Protection</u> <u>Act 2012</u>

Regional plans should implement the SPPs by identifying and mapping the Arkaroola Protection Area and any significant environmental and geological sites where appropriate.

Theme: People, Housing and Liveability

SPP 1: Integrated Planning

Regional plans should ensure that future growth is identified in a way that can be supported by infrastructure. The logical sequencing of development is important to the cost-effective delivery of infrastructure and in maximising positive social and environmental outcomes. Infrastructure agencies must be involved in this initial planning work to ensure these impacts are well understood.

The mapping of infrastructure, existing patterns of growth and areas that need careful management or protection will be required in regional plans. regional plans affecting urban areas will therefore need to demonstrate how integrated planning principles can be achieved and identify areas for intensification of development. Regional areas will need to consider future growth against ongoing servicing costs to communities.

Regional plans will also set performance targets in the application of SPPs (as appropriate).

SPP 2: Design Quality

Regional plans should consider the intended urban form outcomes for different areas. This will require identifying areas where medium and high-rise development or low-scale infill is envisaged. They should identify the need for high quality open spaces, public realm, neighbourhoods, streets and activity centres where people have priority over vehicles. They should also identify where neighbourhood character will change, evolve or not change at all.

SPP 3: Adaptive Reuse

Regional plans should identify areas of regional character and significance that are dormant or are vacant.

SPP 6: Housing Supply and Diversity

Regional plans should identify appropriate land for housing development and redevelopment in areas that are accessible and well-connected to services, employment and infrastructure.

Housing demand should be well-understood and informed by projected population growth and demographic trends.

Land supply in regional areas should take into account the projected workforce population, including housing that may be required for non-residents working in large-scale mining, agricultural, industrial or infrastructure projects.

Regional plans will set performance targets at the direction of SPPs (as appropriate).

SPP 7: Cultural Heritage

Regional plans should implement SPPs by recognising and supporting the appropriate conservation of areas and places of cultural heritage significance.

Theme: Infrastructure and Transport

SPP - 11 Strategic Transport Infrastructure

Regional plans should identify the appropriate location and types of strategic transport facilities required as a basis for strategic infrastructure and land use planning. They should also identify appropriate locations for mixed use and higher density development close to activity centres and other strategic locations. regional plans should have regard to considering and identifying future strategic transport infrastructure corridors and facilities requiring protection, setting aside land and accommodating changing technologies, growth and demand.

SPP 12 - Energy

Regional plans should implement SPPs and identify the appropriate location and types of infrastructure required for future energy requirements. Plans should also identify and protect future strategic infrastructure facilities and associated infrastructure requirements to support growth, new technologies and changing demands.

ATTACHMENT C List of Previous Engagement for the Region

Details of engagement	Relevant planning region	Stakeholders engaged	Dates of engagement
Local Government regional planning Committee (LGRPC) The LGRPC supports delivery of regional plans by providing two-way communication between regional LGAs, their councils, communities and State Government. The group meets with senior PLUS staff on a quarterly basis.	All	Two selected Chief Executive Officers (or proxies) from councils' representatives from each planning region.	Q1, Q2 and Q3 2022
Agency Reference Group (ARG) The ARG ensures the coordination of agency input into regional plans and provides advice on and represents the interests of respective agencies. The group meets with senior PLUS staff on a bimonthly basis and also has received briefings and presentations on regional plans from the chair of the Commission.	All	Senior staff representatives from the following stage agencies: Environment Protection Authority Department for Environment and Water Department for Infrastructure and Transport Office for Design and Architecture South Australia Department for Energy and Mining Department for the Premier and Cabinet Department of Primary Industries and Regions Infrastructure SA South Australian Country Fire Service South Australian Fire and Emergency Services Commission SA Housing Authority Department for Health and Wellbeing Department for Trade and Investment Renewal SA	Since early 2022 and expected continue throughout program

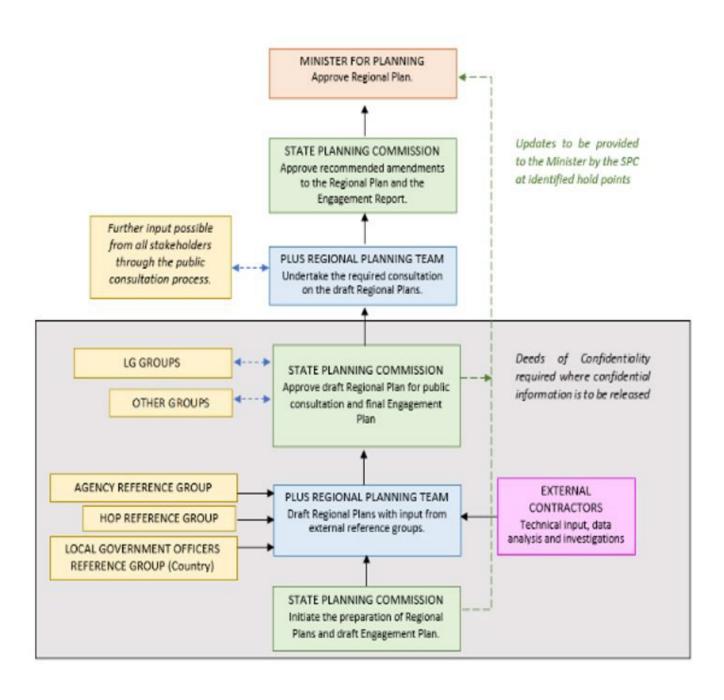
Details of engagement	Relevant planning region	Stakeholders engaged	Dates of engagement
		Department for EducationSouth Australian Tourism Commission.	
State Agency data and information collaboration PLUS staff worked closely with key state agencies regarding mapping and other data required to address certain requirements of the SPPs which relate to regional plans.	All	Representatives from all key state agencies which are relevant to regional plans.	Q2 and Q3 2022 (and expected continue throughout program)
Monthly Policy Forum online meetings These sessions operate on a monthly basis enabling PLUS staff to provide updates on Code Amendments, regional plans and other planning policy matters and allowing two-way feedback and discussion. The Forum has been used numerous occasions to provide briefings and two-way discussions on regional plans.	All	Planning, building and other related staff from local government and the broader industry.	Throughout 2022 (and expected to continue throughout program)
Meetings of Regional Local Government Association groups Ad hoc presentations and updates to these groups at their regular meetings.	All		Late 2021 and early 2022 (and expected to continue throughout the program)
Country Planning Officer Group (CPOG)	All	Planning staff and other representatives from councils in the peri-urban and country areas of South Australia.	Q2 and Q3 2022

Details of engagement	Relevant planning region	Stakeholders engaged	Dates of engagement
Ad hoc presentations and updates on regional plans at their regular meetings			
Introductory meeting with the Outback Communities Authority (OCA)	Eyre and Western and Far North	Senior staff from the OCA.	14 February 2022
An initial presentation and discussion around the Regional Plans Program. To develop working arrangements and understand key issues, types of communities and potential engagement approaches for the Far North Planning Region and outback generally.			
Chief Executive Officer (CEO) forum A forum hosted jointly by PLUS and the Local Government Association (LGA) to discuss regional planning amongst other things. Included presentations from various council CEOs and senior staff of local strategic planning that may feed into the Commission's regional plans.	All	Council CEOs and other senior local government staff.	27 May 2022
Regional planning council introduction sessions Introductory presentations and question and answer sessions between PLUS staff and country council staff regarding the Commission's principles and scope of regional plans, timeframe and potential content to deliver the Program.	All	Council CEOs and other senior local government staff.	June 2022

Details of engagement	Relevant planning region	Stakeholders engaged	Dates of engagement
Workshop with LGRPC regarding engagement approach for country regional plans	All	Council CEO representatives from each country planning region.	10 May 2022
A workshop between a consultant engaged to develop the overarching engagement strategy for the Regional Plans Program, and members of the LGRPC to provide feedback and input.			
Regional Priorities Forums for the USG An all-day forum split into two halves with business and industry representatives (morning session) and community leaders (afternoon session). The forum was hosted in a joint partnership between Spencer Gulf Cities (Regional LGA), PLUS and members from the Commission. The forums were to identify key priorities to support current and future growth in the USG area. There was a focus on priority areas including housing, transport and infrastructure, workforce and skills, and image and liveability.	Eyre and Western, Far North and Yorke and Mid North	 Business, industry and community leaders in the USG area. State agency, local government and other representatives. 	31 May 2022
Consultation with country councils on previous strategic work and engagement PLUS forwarded templates to councils to complete seeking: • information on current and recent strategic planning and related projects	All	All country councils planning and related (e.g. engagement) staff.	July and August 2022

Details of engagement	Relevant planning region	Stakeholders engaged	Dates of engagement
 related engagement activities undertaken which are of potential relevance to the regional plan for the particular region contact details of local community groups and leaders whom may be directly consulted through engagement on the program. 			
Regional Development Australia committees' information request and briefings	All	Regional Development Australia committees' CEs and staff.	August 2022
 PLUS sourced regional-scale strategic documents prepared by RDA groups from each region. PLUS held briefings with RDA CEs and staff, providing an overview of the regional plans. 			

ATTACHMENT D Governance Arrangement for the preparation of regional plans



ATTACHMENT E

Timetable for the Preparation of the Far North Region Plan by the State Planning Commission

Step	Responsibility	Timeframes		
Preparation				
 Drafting regional plan Engagement Plan prepared Constraints and opportunity and SPP mapping Preliminary engagement: workshops with key stakeholders Preliminary draft plan- council check-in. 	Department and Commission	20 Weeks		
Commission approval for consultation Finalisation of draft regional plan Minister to note.	Department and Commission	12 weeks		
Preparation for engagement	Department	4 weeks		
Engagement				
Draft regional plan released for public consultation in accordance with the Community Engagement Charter and the prepared Community Engagement Plan.	Department	8 weeks (noting may be subject to change pending finalisation of Engagement Plan)		
Consideration of Engagement and Finalisation				
Submissions summarised. Engagement Report prepared.	Department and Commission	8 weeks		
Amendments to the regional plan made.				
Commission endorse amendments and Engagement Report.	Commission	4 weeks		
Decision Process				
Minister considers the regional plan and the Engagement Report and makes decision.	Minister	4 weeks		
Implementation and Operation				
Go-Live - publish on the PlanSA portal.	Department	2-4 weeks		
Parliamentary Scrutiny				
Referral of approved regional plan to Environment, Resources and Development Committee.	Department	8 weeks		